## University of Dublin Trinity College Dublin

# REASSESSING THE APPROACH TO JURISDICTION IN CIVIL AND COMMERCIAL MATTERS: PARTY AUTONOMY, CATEGORICAL EQUALITY AND SOVEREIGNTY

Ph.D. in Law Thesis by Milana Karayanidi

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#### **Declaration**

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#### **Summary**

The subject of conflict of laws and the topic of judicial jurisdiction in particular are not often theorised about. This work aims to contribute to the scholarship in the area by offering a revised look on values behind a jurisdiction regime. The findings demonstrate that re-conceptualisation of justification for judicial jurisdiction is needed. Rather than deriving from the territorial power of the states, determination of jurisdiction in international matters ought to be driven by party autonomy. The general rule of party autonomy can be limited by considerations of categorical equality (in view of protecting certain categories of private parties) and sovereignty (limited state sovereign interests essential to preserve the integrity of the international system).

This thesis developed from observing the existing rules on judicial jurisdiction and the case law in Europe and Russia, and evaluating the hypotheses and theories justifying those rules. The method of doctrinal legal analysis was used to examine the primary sources. This method helped identify and classify the legal principles behind the rules. The general analytical method was employed to find insights into the theoretical background of jurisdiction in private international law. This thesis interacted, argued with and sought proof in a number of the scholarly writings on jurisdiction.

In addition, the comparative method constituted a significant part of methodology for this thesis. To construct the argument, the legal traditions in private international law of these two regimes were studied: the Brussels jurisdiction regime applicable across the European Union and Russian rules on international jurisdiction in civil and commercial matters. Since Europe constitutes a unique merge of many differing legal principles; the interpretation of the European rules was derived both from the case law of the European Court of Justice (ECJ) and some national case law. The choice of these jurisdictions was predicated by their unique positions towards values in private international law and contrasting societal norms that accommodate those values. Legal training in the English common law and the European law and emergence in the Russian language and culture by origin of the author provided necessary fluency in the target jurisdictions' regimes. The comparative method helped assess the values and

<sup>&</sup>lt;sup>1</sup> For more discourse on comparative law being viewed as a method or as a discipline, see, e.g. Simone Glanert, 'Method?' in Pier Giuseppe Monateri (ed) *Methods of Comparative Law* (Edward Edgar 2012) 61, citing Frederick Pollock's speech at the international conference on comparative law in Paris from the beginning of the twentieth century.

rules prevailing in these legal systems, with an objective 'to bring about a certain sense of relativity'<sup>2</sup> to the prevailing views. By discussing the similarities and differences, and the merits of national solutions, ways were sought to improve the existing rules.

Finally, the historical method was used to substantiate some parts of this research. As described by the leading founder of the German school of historical law, Savigny, this method presupposes examining the past of legal rules, so as to 'obtain the mastery over them by a thorough grounding in history'. This method helped trace the origins of the legal concepts and understand certain unusual rules.

Therefore, relying on a combination of methods (legal doctrinal analysis, the general analytical method, the comparative and the historical methods), this thesis proposes a fresh view on jurisdiction that can fit the rules of jurisdiction in Europe and Russia in their current form, with certain adjustments.

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<sup>&</sup>lt;sup>2</sup> Pierre Legrand, 'Beyond Method: Comparative Law as a Perspective' (1988) 36 *American Journal of Comparative law* 4, 788, 789.

<sup>&</sup>lt;sup>3</sup> Friedrich Carl von Savigny, *Of the Vocation of Our Age for Legislation and Jurisprudence* (Abraham Hayward tr, Littlewood & Co Old Bailey 1831) 132.

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#### **List of Abbreviations**

- ASIL the American Society of International Law
- BGB Bürgerliches Gesetzbuch, German Civil Code
- CAP Arbitrazhno-Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii, Russian Code of Arbitrazh (Commercial) Procedure
- CCP Grazhdanskii Protsessual'nyi Kodeks Rossiiskoi Federatsii, Russian Code of Civil Procedure
- CUP Cambridge University Press
- **HUP Harvard University Press**
- OUP Oxford University Press
- ECJ the European Court of Justice
- EU the European Union
- PCIJ the Permanent Court of International Justice
- RF the Russian Federation
- RSFSR the Russian Soviet Federative Socialist Republic
- UK the United Kingdom
- US the United States
- ZPO Zivilprozessordnung, German Code of Civil Procedure

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#### Introduction

#### 1.1 Framing the Thesis

The fundamental question I am exploring in my PhD thesis concerns reconceptualisation of values in judicial jurisdiction based on party autonomy. Judicial jurisdiction is best defined as the authority of a court to hear and decide disputes. As a subject of study, jurisdiction is fascinating and mysterious, similar to the conundrum of Schrödinger's cat.<sup>1</sup> The mystery is whether the court shall or shall not have the authority to handle a dispute. In many cases, the answer could be yes and no simultaneously. At any rate, the question presents a challenge and a topic for an engaging intellectual discussion. Complexity and diversity of private international law regimes across the world, and each of them offering their own unique solution to different questions, make the discussion even more interesting. The recent reform of the Brussels I Regulation on jurisdiction in 2012-2015<sup>2</sup> and the ongoing judicial reform in Russia<sup>3</sup> shows the subject matter of this research to be at the heart of legislative discussions. Moreover, the recently revived Judgments Project by the Hague Conference on private international law<sup>4</sup> will bring renewed global attention to the question of jurisdiction.

The primary scholarly contribution of my thesis is the idea that an ideal jurisdiction system should give full effect to the parties' will, limited by considerations of equality and fairness and some state original interests. I construct a normative argument regarding the values in private international law that justify and determine judicial jurisdiction. My purpose is to offer a better perspective on these values. I aim to

<sup>&</sup>lt;sup>1</sup> For comparison of the Conflict of Laws to Schrödinger's cat, see Lord Mance, 'In a Manner of Speaking: How Do Common, Civil and European Law Compare? (2014) 78 *Rabel Zeitschrift für Ausländisches und Internationales Privatrecht* 2, 231.

<sup>&</sup>lt;sup>2</sup> Regulation (EU) 1215/2012 of 12 December 2012 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters (Recast) [2012] OJ L 351/1 (hereinafter, the 'Brussels I Recast'), which substantially revised Regulation (EC) 44/2001 of 22 December 2000 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters [2001] OJ L 12/1 (the 'Brussels I Regulation').

<sup>&</sup>lt;sup>3</sup> In 2014, the Supreme *Arbitrazh* (Commercial) Court was abolished and its functions and authority were transferred to the Supreme Court of the Russian Federation. Since then (and projected for the next few years), the rules of civil and *arbitrazh* procedure are to be consolidated in the forthcoming unified Civil Procedural Code. See text to n 65 of ch I.

<sup>&</sup>lt;sup>4</sup> The Hague Conference on Private International Law (HCCH), 'The Judgments Project' (Overview by the HCCH) <a href="https://www.hcch.net/en/projects/legislative-projects/judgments">https://www.hcch.net/en/projects/legislative-projects/judgments</a> accessed 15 March 2017.

persuade scholars, policy makers and lawmakers that normatively, an ideal jurisdiction system shall take the interests of private actors as a primary building block and define the rest of the rules from there. I argue that private international law rules should aim to enforce the will of private parties. Rather than the states, I show that private actors (natural and legal persons) should drive and shape the order of prescribing adjudicative jurisdiction of courts in international matters. Their autonomous choice of forum, as ultimate expression of private interests, should constitute the basis of determining judicial jurisdiction. Where parties explicitly express their choice of jurisdiction (via jurisdiction agreements and by voluntary submission), it should be upheld by the courts.

However, although party autonomy should be an essential element in the hierarchy of values behind civil jurisdiction, it cannot be unlimited. Unlimited party autonomy to choose forum might result in opportunism and advantage being taken by a party better positioned to negotiate jurisdiction. With no governmental interference, unrestricted private power to allocate jurisdiction would inevitably lean in the direction beneficial to the actors with stronger bargaining position. In view of protecting the equality and rights of all market players, including those with weaker bargaining power, some constraints should be placed on party autonomy to choose a forum. Having learnt from the nineteenth century's economic liberalism and the reasons that led to the decline of the pure laissez-faire policy, our society should be cautious about unlimited freedom to designate a forum for dispute resolution. So, for example, forum selection clauses inserted unilaterally in contracts of adhesion should only be given effect where they do not abrogate the weaker party's access to justice.

I concede to further limitations on private party autonomy to choose jurisdiction. In exceptional cases, party autonomy may be overridden by the state exclusive jurisdiction rules, if protecting state interests is of crucial importance. These exceptions should not extend further than absolute necessity. They manifest themselves in a few uniformly accepted exclusive jurisdiction rules, such as jurisdiction at the location of real property in cases regarding titles to real property, etc. By conceding to certain exceptions to party autonomy, I advance a reconstructed liberal view. Unlike a classical view (unchanged by the development of academic thought throughout the last century), I engage with many traditional and contemporary views and use them to help

refine my argument. In the end, I propose an argument aware of the critique and defend it against inconsistent approaches.

#### 1.2 Novelty and Scope

Conflict of laws is, compared to some other areas of law, somewhat underexplored and undertheorised. I aim to contribute to the existing scholarship on private international law by proposing a novel look on jurisdiction. The novelty of my view is that it challenges the majority approach to jurisdiction that understands it in terms of power, territoriality and sovereignty. The traditional approach contends that the states set conditions for allocating personal jurisdiction based on their sovereignty. However, placing the state sovereignty as the foundation for jurisdiction fails to account for individual interests of private parties. It appears inadequate in light of the rise of private interests in the liberalised world economy. It lacks necessary personification of individuals and legal entities as autonomous actors in international law. That is why I am proposing an alternative and novel way to analyse the rules of jurisdiction in private international law.

My argument relies on the rules of jurisdiction as they exist today in the two legal systems: the EU and Russia. My choice of the EU and Russia is predicated by their unique positions towards values in private international law and contrasting societal norms that generate and accommodate these values. It is also supported by my knowledge of these two regimes acquired during educational training in a post-Soviet (civil) legal system, the UK common law and the EU law, as well as my cultural immersion in these societies. I compare jurisdiction rules in these regimes and analyse the problems arising in practice. I discern and revisit the broader values of private international law. I reveal a surprising consistency when it comes to recognition and enforcement of party autonomy in both targeted regimes, notwithstanding disparate cultural and political ideas. By engaging with the Russian and the European regimes (and English common law), I show ways to improve the existing rules. These recommendations constitute an additional contribution of my thesis, specifically aimed at policy- and lawmakers.

There are many other connected questions that could have been included in this study, such as choice of law, enforcement of judgments, or rules in other jurisdictions. However, limited by the scope of my thesis, I focus only on allocating an appropriate forum to settle disputes (judicial jurisdiction) and only in relation to the common EU

regime and the Russian system. I focus only on the disputes of international character, i.e. relationships falling outside of the range of one state (as opposed to purely national jurisdiction rules). At some junctions, my analysis delves into the national jurisdiction doctrine and law, but only to apply the results of the findings to the private international law sphere. Finally, I concentrate on regulation of jurisdiction in civil and commercial matters. I exclude disputes of administrative nature, the matters of antitrust and other areas traditionally classified as public law. Furthermore, I exclude the matters of family law, since the subject of family law constitutes an autonomous category within private international law, and is guided by principles slightly different from those organising civil and commercial relationships. Moreover, international jurisdiction of courts in family matters (matrimonial matters, divorce proceedings, maintenance, wills and succession, etc.) in Europe is regulated by a number of instruments,<sup>5</sup> all of which could not be comprehensively analysed within this dissertation.

#### 1.3 Methodology

I used a combination of methods to complete this research. I examined the existing rules of jurisdiction and case law in the target regimes using the method of doctrinal legal analysis. The method helped identify and classify the legal principles, the hypotheses, and the theories behind the rules. Next, I employed the general analytical method in evaluating the theories in this area of law, engaging in discussion with their main substantive arguments. The most influential scholarship, consulted during construction of my argument, include works by Story, Mann, Akehurst, Basedow, Slaughter, Von Mehren, Mills, Briggs, and Whincop and Keyes, and the Russian counterparts Ivanov, Yablochkov, Lunts, Boguslavskii, Yarkov, Dmitrieva, Rozhkova, Getman-Pavlova and others. I further employed a comparative method in arriving to my conclusions. By discussing the similarities and differences, and the merits of national solutions, I sought for the ideal variables in the target regimes. The

<sup>&</sup>lt;sup>5</sup> Council Regulation (EC) No 2201/2003 of 27 November 2003 Concerning Jurisdiction and the Recognition and Judgments in Matrimonial Matters and the Matters of Parental Responsibility [2003] OJ L 338/1 (the 'Brussels II-bis Regulation'); Council Regulation (EC) No 4/2009 of 18 December 2008 on Jurisdiction, Applicable Law, Recognition and Enforcement of Decisions and Cooperation in Matters Relating to Maintenance Obligation [2009] OJ L 7/1 (the 'Maintenance Regulation'); Regulation (EU) No 650/2012 of the European Parliament and of the Council of 4 July 2012 on Jurisdiction, Applicable Law, Recognition and Enforcement of Decisions and Acceptance and Enforcement of Authentic Instruments in Matters of Succession and on the Creation of a European Certificate of Succession [2012] OJ L 201/107 (the 'Succession Regulation'); etc.

comparative method presented a perfect tool, because comparison 'has inestimable value of sharpening our focus on the weight of competing considerations.' My training and cultural immersion in the chosen regimes helped understand these systems, since foreign systems should always be seen from the inside and in socio-cultural context, requiring total immersion and deep preparation in specific foreign languages and cultures. In addition, I used the historical method to trace the origin and the development of party autonomy in the target regimes. As stated by the founder of the method, Savigny, this method presupposes examining the past of legal rules. The method was useful to trace the origins of legal concepts, and understanding how the rules evolved. This, in turn, helped me construct a fuller view of the rules.

#### 1.4 Structure

The foregoing chapters are organised as follows:

- the first chapter presents the main argument,
- the three parts elaborate on the details of the overall argument, and
- an overall conclusion with recommendations follows.

In the first chapter, I summarise my main argument. I argue that jurisdiction in civil and commercial matters should be based on a framework of values different from the status quo. I present an approach based on party autonomy limited by considerations of categorical equality and sovereignty. I set out the correlation of these values in relation to each other. I also introduce general features of the EU and the Russian existing jurisdictional regimes.

Further, my thesis consists of three parts. In Part I (chapters 2 and 3), I delve into the details on justification of the general rule in an ideal jurisdiction regime – party autonomy. I justify the notion of party autonomy as the grounding rule of an ideal jurisdiction system that caters to the interests of private parties. I argue that state sovereignty should play only an auxiliary role. In my attempt to demonstrate the shift of priorities in judicial jurisdiction, I seek support in the philosophical and legal

<sup>&</sup>lt;sup>6</sup> Jan Smits, 'European Private Law and the Comparative Method' in Christian Twigg-Flesner (ed) *The Cambridge Companion to European Union Private Law* (CUP 2010) 33, 35, citing *McFarlane v Tayside Health Board* [2000] 2 AC 59 (SC (HL)) 15 (Steyn LJ).

<sup>&</sup>lt;sup>7</sup> Vernon Valentine Palmer, 'From Lerotholi to Lando: Some Examples of Comparative Law Methodology' (2005) 53 *American Journal of Comparative Law* 1, 261, 266.

<sup>&</sup>lt;sup>8</sup> Friedrich Carl von Savigny, *Of the Vocation of Our Age for Legislation and Jurisprudence* (Abraham Hayward tr, Littlewood & Co Old Bailey 1831) 132.

arguments offered by the Western and Russian scholars. On that basis, I demonstrate how my proposed approach can fit the existing jurisdictional systems in the EU and Russia. I analyse the rules and the case law, showing the degree of recognition of party autonomy in these regimes, and commenting on ways to improve the existing rules to better reflect the private interests.

In Part II (chapters 4 and 5), I revisit and re-evaluate the case law and scholarship, explaining why party autonomy cannot be unlimited. I show how the notion of party equality should safeguard enforcement of meaningful consent in jurisdiction. I demonstrate the degree of consistency of the existing legal rules in Europe and Russia with this view in my analysis of the rules of protective jurisdiction. I further theorise how balancing the private interests should guide allocating jurisdiction in absence of a clear choice of forum by the parties.

In Part III (chapters 6 and 7), I continue my argument against sovereignty, being traditionally placed at the foundation of a jurisdiction system. In light of the decline of the importance of state sovereignty and territoriality, I propose to reconsider the traditional position. I agree, however, that there is some limited place for sovereignty in the hierarchy of values behind jurisdiction rules. I specify why and in which exceptional cases state sovereign interests may override party autonomy. Again, I measure this approach against the existing general and exclusive jurisdiction rules in the EU and Russia.

In my overall conclusion, I bring all threads of my argument together and summarise my findings. I also propose some recommendations for improving the existing European and Russian jurisdiction regimes.

#### **Chapter I. Reconciliation of Values in Jurisdiction**

#### 1 The Big Picture

A major part of my thesis is devoted to weighing various objectives and values of private international law. One of the main objectives of my work is to align this plurality of values into an ideal balance. The best way to find this balance is to set priorities and to propose an acceptable course of action in cases where these values conflict. In this section, I do exactly that: I set out the framework of values and their correlation to each other for my entire thesis.

#### 1.1 General Rule: Party Autonomy

At the foundation of an ideal jurisdiction system, party autonomy should determine the appropriate forum to handle private disputes. Party autonomy represents the primary expression of private interests in jurisdiction, and enforcing parties' will is what conflict of laws rules should strive to achieve.

Evidently, some problems with this approach may be connected to variations in understanding of party autonomy in light of differing cultural, social, economic and moral values in different states. I address these issues by focusing on the two concrete jurisdiction regimes (the EU and Russia). I appeal to their theoretical and doctrinal thought to find what party autonomy ultimately means and should mean in the context of their corresponding private international law systems.

In particular, I first examine the evolution of party autonomy in the national jurisdictional mechanisms. I chose Germany – as one of the founding Members of the EU and an influential actor during the formation of the Brussels jurisdiction regime. Based on my inquiry into the German legal history, I discover that party autonomy to choose forum was already recognised in the Code of Civil Procedure Rules of Germany enacted in 1877. Prior to that, no uniform legislation on civil law and civil procedure existed in Germany. Over thirty different legal systems in the German state featured various rules. In some of these territories (e.g., Bavaria), the French civil law traditions influenced local codification efforts. Furthermore, the French revolution, in proclaiming men free and equal in their rights, and upholding the principle of fair trial and due process of law, had its share of influence on the public officials and scholars in the neighboring European states, including the German states.

Similarly, Russian civil procedure already envisaged party autonomy to choose a forum in the nineteenth century. This happened first in the commercial context: the Statute of Commercial Procedure of 1832 recognised parties' choice of (civil) court. It facilitated the option for merchants to utilise local civil courts to settle disputes instead of traveling to commercial courts in distant locations. Later, the Code of Civil Procedure, enacted during the great judicial reform of 1864, recognised party autonomy in choosing jurisdiction in civil matters as well. The drafters of these provisions built on their familiarity with both the Russian and the Western (French and German) traditions.

Having traced the origins of recognition of private parties' choice of jurisdiction in the selected national systems, I conclude that judicial enforcement of forum selection agreements was predicated by (i) practical convenience sought in commercial disputes, (ii) the French revolution and the values that it proclaimed, and, (iii) development of the enlightened liberal thought. Similar rationales, I argue, may be carried over and applied today, in order to justify party autonomy in disputes beyond national borders.

My further search into the meaning of party autonomy inevitably engages with the Western intellectual thought of liberalism. I rely on certain philosophical arguments that justify enforcing parties' choice of a competent forum to settle their private disputes. My understanding of autonomy mostly concurs with the Kantian idea of individual autonomy, a fundamental moral compass of a rational individual, who makes individual rational choices. Kant describes autonomy as that which empowers the individual, liberating him (her) of constraints placed by the society. Autonomous agents are moral agents; they do what is right because it is right and not because it promotes their selfish interests. This Kantian categorical imperative is mostly relevant for defining autonomy in private international law. Private international law actors should be empowered with individual autonomy. An ideal jurisdiction regime would remove the constraints of rigid pre-determined rules. Rather than allocating a limited role to autonomy in the big scheme of jurisdiction, an ideal regime would build on it, granting it the place of a general rule. It would trust liberated autonomous agents to make rational (and moral) choices of jurisdiction.

In this sense, my work advocates a liberal approach to jurisdiction. By liberal, I mean focusing on the demands and interests of the private actors in international law. In light

of international relations theory, liberalism represents the main alternative to realism, differing from the latter by fundamental assumptions about the international system. Realists (from Thucydides to Machiavelli to Morgenthau) view the states as primary actors in the international system. They believe that states' fixed interests range from survival to aggrandisement, and they see the world in an actual conflict or perceived uncertainly, that states must constantly prepare for the possibility of war. In contrast, liberalism offers an alternative view, where individuals and groups of individuals are the main actors in the international system. In this world, voluntary norms are set by individuals and groups in transnational society, and are facilitated by states. I offer a variation of the law on jurisdiction that fits into this worldview.

It is important to draw a borderline and clarify what is not meant by 'liberal' in the context of my dissertation. First, the term is not understood in the sense of domestic politics. There, 'liberal' is often seen as and equated with 'progressive' and perceived as 'left-wing'. It opposes the governmental interference into various social spheres of life, while allowing governmental regulation of the economy. My argument is limited to international civil jurisdiction only, it does not venture onto the broad political discussion of 'who governs' and how much the government should or should not interfere into private lives overall. It attempts to narrowly discuss the normative basis for jurisdiction, balancing the notions of 'private' and 'public' in cross-border civil suits.

The liberal approach in my work should also be distinguished from the pure enlightened liberalism in political philosophy associated with the names of Hobbes, Locke, Rousseau, etc. Their teachings concerned liberty, equality and social fraternity leading to equal distribution of resources. I do not delve into the theory of social organisation in general and attempt to circumvent the political argument, because the scope of my thesis is limited to private international law. My argument only echoes the enlightenment liberal thought by focusing on the interests of individuals. In this sense – by catering to the interests of individuals, and opposing the traditional values – my work may be classified as liberal.

In practical terms, adopting my approach would translate in unequivocal enforcement of the parties' choice of forum. Party autonomy to choose forum may manifest in two ways: *ex ante* and *ex post*. *Ex ante* jurisdiction agreements specify a forum for potential future disputes, while *ex post* parties' entering appearance in court solidify the parties' choice of jurisdiction by submission (silent acceptance).

Both analysed regimes (EU and Russia) recognise party autonomy to confer jurisdiction via choice-of-forum agreement. English law also allows parties to agree on a court to adjudicate their disputes. Parties possess the autonomy to designate a particular court or courts to bring their disputes to, and choose a body of law to govern their relationships. In case of absence of choice-of-court agreement, an existing choice of English law agreement would influence (but not necessarily determine) that English court should retain jurisdiction. Problems appear in practice in relation to interpreting the validity of choice-of-forum agreements, and enforcement of the jurisdiction agreements.

On the other hand, analysis of the European and the Russian international jurisdiction rules and case law shows differing levels of recognition of voluntary submission. In Europe, the submission to the jurisdiction rule is already clearly embedded in cross-border practice and explicitly established in Article 26 of the Brussels I Recast<sup>1</sup> and is an integral part of the European judicial practice. Further recognition of the submission rule with no reservation may be found in the national jurisdiction regimes across the EU.

For instance, submission serves as a fundamental basis of jurisdiction in England as a residual common law jurisdiction rule, long accepted in the UK courts. It can be traced back to *Boyle v Sacker* of 1888.<sup>2</sup> In that case, a defendant did not enter an appearance, but appeared by counsel, filed affidavits and argued the case on the merits. Subsequently, he decided to object the order for service, as he was resident in Odessa (Russia at the time). The case rightfully established that since the defendant took his chance of success by arguing the case on the merits, it was too late for him to object that he was not properly served thereafter. LJ Cotton explained that discharging a court order 'does not go on the ground that there has been an erroneous decision, but on the ground that the opposing party has not had an opportunity of being heard.'<sup>3</sup> Thus, accepting service of a writ (personally or through a solicitor) or defending a case on its merits (personally or by counsel) constitutes submission, and, therefore, non-

<sup>&</sup>lt;sup>1</sup> Regulation (EU) 1215/2012 of 12 December 2012 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters (Recast) [2012] OJ L 351/1 (hereinafter, the 'Brussels I Recast').

<sup>&</sup>lt;sup>2</sup> Boyle v Sacker (1888) 39 Ch D 249.

<sup>&</sup>lt;sup>3</sup> ibid 251.

objection to jurisdiction of the English courts. This principle has been embedded in the English common law for over a century and represents one of the fundamental rules of jurisdiction.

In Russia, however, the civil procedure rules do not foresee a mechanism analogous to Article 26 of the Brussels I Recast. Court practice abounds with examples where parties complain about the jurisdiction after having taken part in the proceedings and argued the case on its merits. The case in point can be demonstrated by the dispute of VneshEconomBank against the Administration of Chukotka autonomous area (Chukotskii avtonomnyi okrug) and the nonprofit Foundation of Economics of Chukotka. The parties had a jurisdiction agreement in favour of an arbitrazh court of Moscow city. The Bank sued the administration to recover the debt in another court, an arbitrazh court of the Chukotka autonomous area (Chukotskiy avtonomniy okrug), at the location of the defendant.<sup>4</sup> The parties took part in the proceedings. The court ruled to satisfy the plaintiff's claim for the recovery of the debt, to be paid by the defendants. Then, the ruling was appealed by one of the defendants in an arbitrazh court of appeal.<sup>5</sup> The court of appeal cancelled the original decision of the court of first instance. It decided that appearance by the parties did not constitute a change to the original jurisdiction agreement in a proper written form; therefore, the original claim was filed in violation of the jurisdiction rules. On further appeal, the Federal arbitrazh court (cassation) finally confirmed that the agreement on jurisdiction had been changed, since 'the plaintiff, having sued the location of the defendants, thus proposed such a change in the agreement (offer), and the defendant, having responded on the merits of the claim without objecting to the amended jurisdiction, accepted the change of jurisdiction (acceptance)'.6

Thus, the silent acceptance by the parties was found sufficient to have changed the agreement on jurisdiction, and the reasoning of the original court of first instance was

<sup>&</sup>lt;sup>4</sup> Reshenie Arbitrazhnogo Suda Chukotskogo Avtonomnogo Okruga ot 13 marta 2002 g (Decision of the *Arbitrazh* Court of the Chukotka Autonomous Area) of 13 March 2002 no A80-05/2002. All the codes and laws of the Russian Federation are cited from the Russian electronic source *ConsultantPlus*, http://www.consultant.ru/.

<sup>&</sup>lt;sup>5</sup> Postanovlenie Shestogo Arbitrazhnogo Appelliatsionnogo suda ot 30 maia 2002 g (Decision of the Sixth *Arbitrazh* Court of Appeal) of 30 May 2002 no A80-05/2002 (A80-21/2002-a/ж).

<sup>&</sup>lt;sup>6</sup> Postanovlenie Federal'nogo Arbitrazhnogo Suda Dal'nevostochnogo Okruga ot 3 sentiabria 2002 g (Resolution of the Federal *Arbitrazh* Court of the Far East Area) of 3 September 2002 no Φ03-A80/02-1/1755.

sound. The party did not object to jurisdiction and argued the case on its merits, so it was assumed that the party accepted the jurisdiction. The decision by the Russian court resembled the submission as embedded in the European Brussels I Regulation (Recast), Article 26.

Similar situation recently occurred in a Russian tort case involving a foreign party. In its Informational Letter reviewing the lower courts' practice, the Presidium of the Supreme Arbitrazh Court described a case where a Russian party filed a claim against a foreign party in Russia for compensation for damages for a road traffic accident. Both parties took part in the proceedings and argued the case on the merits. The court ruled in favour of the plaintiff. On appeal, the defendant argued that the arbitrazh court did not have the authority to hear the case, since the accident occurred at the territory of a foreign state. The court of appeal rightfully dismissed the appeal, because the fact that the foreign company took part in the judicial proceedings with no objections towards the competence of the court entailed the loss (or a waiver) of their right to challenge the competence of court post factum. The Supreme Court summarised this rule as a principle of the loss of entitlement for objection (princip utrati prava na vozrazhenie), whereas absence of objections by a party confirms the will of the party to have the dispute resolved by the court. Although this should now serve as guidance for lower courts, the discussion on silent acceptance and its advantages and disadvantages in Russia continues.8

#### 1.2 Exception One: Categorical Equality

While preeminently enforcing party autonomy, the rules of private international law must embody the principle of equal treatment of parties. The principle originates from civil procedure and civil law, and it is also prevalent in private law. All parties should have a chance to present and establish their contention, to defend their interests, to voice their beliefs, etc. Equality is one of the principles ensuring impartiality of judicial

<sup>&</sup>lt;sup>7</sup> Informatsionnoe Pismo Presidiuma Vysshego Arbitrazhnogo Suda RF ot 9 iiulia 2013 g no 158 'Obzor Praktiki Rassmotreniia Arbitrazhnymi Sudami Del s Uchastiem Inostrannykh Lits' (Information Letter of the Presidium of the Supreme *Arbitrazh* Court of the RF 'Review of Judicial Practice on Certain Issues Connected with Deciding Cases by Russian *Arbitrazh* Courts with Participation of Foreign Entities') of 9 July 2013 no 158, para 7.

<sup>&</sup>lt;sup>8</sup> Interview with Symeon Dergachev, Assistant Professor, Chair of Civil, *Arbitrazh* and Administrative Procedural Law, Russian Academy of Justice (Dublin, Ireland-Moscow, Russia (skype) 20 April 2015).

process. Judicial systems administer justice, and they ought to balance out the private interests at hand because parties are unambiguously and unequivocally equal in the eyes of the law.

In the context of jurisdiction rules, equality matters where one of the parties lacks bargaining power at the outset of negotiations. Inequality of bargaining power is understood as disparity in access to resources, lack of sophistication in business transactions or informational unbalance between parties. The gap between the negotiating powers of the parties in such transactions may raise concern regarding unfair imposition of jurisdiction choice upon the subordinate, the disadvantaged, or otherwise a perceived 'weaker' party.

To reconcile party autonomy with party equality where they conflict is to conceive of party autonomy as a general rule and party equality<sup>9</sup> as an exception. Since equality pertains to balance of power between private parties, I will refer to it as an exception of 'private dimension'. Upholding the equality of parties should safeguard against unlimited party autonomy swaying in favor of one or another party. The best-suited court to decide a case is the court best situated to hear both sides. Excessive favoritism towards one party would upset the balance of rights that private international law aims to achieve. Are the rules pro-defendant or, rather, are they stretched too far to protect the plaintiff? Neither should be happening.

In practice, the role of the judiciary becomes to enforce choice-of-forum clauses while protecting the parties against potential subjugation of the will. In some cases, it translates into providing the weaker party an alternative to sue or be sued in a forum different than the one specified in the choice-of-forum clause. This means restriction of recognition of some unilateral or asymmetric jurisdiction clauses. These terms are rarely meaningfully negotiated. Parties with weaker bargaining power simply accept jurisdiction agreement together with the rest of the boilerplate (adhesion) contract terms that come with the transaction. In such situations, where the agreement on forum could not have possibly reflected the will of autonomous subjects, and was based **not** 

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<sup>&</sup>lt;sup>9</sup> I speak of categorical equality (rather than equality overall, or equal treatment) in order to underscore that equality should interfere and limit party autonomy only in relation to certain categories of actors in private international law. Equality of such categories of individuals and entities should be backed by the power of the State, through enforcement in the State courts.

on fully free and informed consent, such 'pseudo' party autonomy can be limited. Then, unilateral (also called optional) jurisdiction clauses may be declared void by the courts. This may be relevant in contractual relationships involving consumers, employees or insured persons. In such situations, state jurisdiction rules can provide alternative for the weaker parties to gain access to justice. A right to access to justice means that there is no gap where a person is left without access to court. It is encompassed within the broader human right to a fair trial. The task of ensuring respect towards parties' access to justice should belong to the state's court and legal system. Thus, it is up to courts to determine where unilateral forum selection clauses cut the weaker parties' access to court. If so, the weaker parties might require an alternative to sue at their domicile, to compensate for the imbalance incurred by the difference in bargaining power.

In absence of parties' agreement, the principle of equality requires the same: both parties' interests should be equally taken into account. For instance, given the unpredictable nature of tort claims, where parties usually have no predetermined consent on jurisdiction, the consideration of equality transpires through (or is almost synonymous to) fairness requirement. In such cases, imbalance is corrected by providing the victims of civil wrongs (the plaintiffs) an opportunity to sue at their location (classical corrective justice justification). At the same time, where a plaintiff wishes to bring a suit at his location, the interests of the defendant must be considered and protected as well.

Thus, for jurisdictional conflicts, categorical party equality should be conceived as a way of bringing the actors to the same playing level field, when certain disadvantaged categories of actors are involved. A claimant makes a choice where to bring an action, and such choice may disadvantage the defendant. The defendant has the right to contest the jurisdiction, if he believes there is a forum more appropriate for the dispute. His right to contest, then, would constitute the first limitation on the rule of jurisdiction by submission. However, where the defendant appears and argues the case on its merits, he can hardly complain about the jurisdiction. By participating in the case, he expresses his consent, and, therefore, is not treated unfairly or at a disadvantage.

Based on my analysis of the EU and the Russian jurisdictional regimes, usually, parties' access to justice and enforcement of party autonomy to choose forum do not conflict. It happens, however, when they do.

By virtue of Sections 3, 4 and 5 of the Brussels I Recast, the weaker parties domiciled in the EU (consumers, insured individuals, and employees) are given special protection through jurisdiction. They are guaranteed predictability and convenience of being sued at the place of their domicile, and suing at their domicile or at the location of the other party. The weaker parties domiciled in the EU enjoy this jurisdictional protection, no matter whether the dispute involves an EU or a foreign entrepreneur represented in the EU through a branch or an agency, or by directing its activity towards the particular Member state (thus, 'deemed' to have a domicile in the EU).

The protective jurisdiction rights granted to the EU weaker parties are reasonably limited, as evidenced by the ECJ case law. In most cases, consumers are afforded protection if they act as passive consumers. 10 When actively pursuing the transaction with a foreign supplier carrying out his business activity beyond the country of the consumer's domicile, such 'active' consumer is deprived of jurisdictional protection. According to this interpretation, the weaker parties will not have the privilege of being sued at the convenience of their location if they sought for the transaction with the stronger party outside of their state of abode. With these limitations, the rule is properly interpreted in a way that a party must not enjoy the privilege of protective jurisdiction if it purposefully avails itself to foreign litigation by crossing the borders of its country, including the 'virtual' borders. At the same time, it must be considered whether the supplier actively pursues conducting business at the location of potential consumers. In Gabriel v Schlank & Schick GmbH,11 the court decided that the action of a professional vendor having contacted a consumer at his home by one or more letters, which led the consumer to buy goods to obtain a prize, could be interpreted as a specific invitation addressed to the consumer or advertising within the meaning of the Brussels jurisdiction regime.

As the existing jurisdictional rules stand in Europe, the protective jurisdiction rules transcend party autonomy in jurisdiction. In particular, Articles 15, 19 and 23 only give effect to jurisdiction agreements with the weaker parties *ex post* where such agreement expands the choice of available forums for the weaker party. Also, parties can agree

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<sup>&</sup>lt;sup>10</sup> Peter Nielsen, 'Jurisdiction over Consumer Contracts' in Ulrich Magnus and Peter Mankowski (eds), *European Commentaries on Private International Law: Brussels I Regulation* (2nd edn, Sellier European Law Publishers 2012) 333.

<sup>&</sup>lt;sup>11</sup> Case C96/00 Gabriel v Schlank & Schick GmbH [2002] ECR I-6367.

to confer jurisdiction to courts of a Member State where they are both domiciled, if the law of that State permits it.<sup>12</sup> The reasoning behind the prevalence of protective jurisdiction over party autonomy goes as follows: 'where the position of the parties is clearly unequal, as one party is strong and the other is weak, fully accepting freedom of choice [of forum] could prejudice the weak party insofar as the strong party would tend to impose his solutions on the weaker one'.<sup>13</sup>

Similarly, consumers are afforded protection through special jurisdiction rules in Russia. In addition to suing at the location of the defendant, claims on protecting the rights of consumers in Russia can be brought at the plaintiff's place of residence, or at the place of entering into or execution of a corresponding contract, or at the defendant's location. The choice between these places belongs to the plaintiff, i.e. consumer in such cases. A slight difference between Russia and Europe is that the Russian law allows for protective jurisdiction in relation to consumers' rights in general, both arising out of and independent of contractual relationships. In addition, the European rule presupposes that a consumer himself or herself has the right to sue the other party (business, seller, provider, etc.) at the place of their residence. In Russia, claims may be also brought pursuant to this jurisdictional provision by third persons, state authorities or organisations protecting the interests of consumers at their location, and not necessarily in case of breach of contracts. In this regard, the Russian approach provides an even wider protection of consumers' interests than Europe.

Thus, I argue that individual actors have the right and power to make rational choices in respect to jurisdiction, but they should act against the backdrop of equality. Parties shall have the right to choose a forum to decide disputes. However, such a choice should be enforced in a way mindful of both parties' will, intentions and interests. Further analysis of practice in application of protective jurisdictional rules in the EU and Russia demonstrate their accordance to my view; perhaps even to a greater degree than I see minimally required.

<sup>&</sup>lt;sup>12</sup> ibid 345.

<sup>&</sup>lt;sup>13</sup> Ulrich Magnus and Peter Mankowski (eds), *European Commentaries on Private International Law: Brussels I Regulation* (2nd edn, Sellier European Law Publishers 2012) 411, citing Palao Moreno, *Derecho Internaticional y de la Integración 2* (International Law and Integration 2) (2003) 7, 27.

<sup>&</sup>lt;sup>14</sup> Grazhdanskiĭ Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of Civil Procedure) of 14 November 2002 no 138-Φ3 (Russia) (hereinafter, the 'CCP') art 29(7); Zakon RF o Zashchite Prav Potrebiteleĭ ot 7 fevralia 1992 g (Law of the RF on Protection of the Rights of the Consumers) art 17.

#### 1.3 Exception Two: Maintaining Sovereignty

The principal tension in the bundle of values in jurisdiction relates to the relationship of party autonomy and state sovereignty. Sovereignty is that without which the global system of states would collapse. It is the core of the state's integrity – its territorial borders, and the power 'to protect the interests of the community and [its] general welfare.' In jurisdiction, state sovereignty manifests itself in asserting the state power over the subjects by adjudicating their disputes. Sovereignty has provided the foundation for rules of jurisdiction for centuries in many jurisdictional systems. A substantial number of private international law scholars as well as judges see territoriality and state sovereignty as the undisputable and unshakable foundation of jurisdiction.

Nevertheless, I see sovereignty rather as an exception to the general rule of party autonomy in my ideal hierarchy of values. It should transcend party autonomy only where crucial state interests are at stake. Only some considerations of state sovereignty may limit party autonomy to choose a forum to settle disputes. Essentially, where it comes to sovereignty, I approach the power relationships between the state and private parties as follows: rather than conceiving party autonomy in dispute resolution as a power granted by the state to private parties to sometimes agree on jurisdiction, I reverse the understanding and propose to base jurisdiction on party autonomy, with some room allocated for exceptions based on sovereignty.

To understand sovereignty, one has to grapple what exact state interests are at stake when (if) asserting jurisdiction over private matters. First, there is the crucial interest of the members of the society of the state to maintain the state territorial integrity and sovereignty in public international law arena (international sovereignty). This includes, in addition to the obvious desire not to be invaded and attacked, a 'common interest in ensuring that their [that of members of the society] own affairs is not infringed upon by those outside the community.' This also includes the state

<sup>&</sup>lt;sup>15</sup> Paul Babie, 'Sovereignty as Governance: An Organising Theme for Australian Property Law' (2013) 36 *University of New South Wales (UNSW) Law Journal* 3, 1075, 1078.

<sup>&</sup>lt;sup>16</sup> In contrast to Exception One: party equality, this is an exception of public character, as it concerns the relationship between private parties and the state.

<sup>&</sup>lt;sup>17</sup> Scott Burchill, *The National Interest in International Relations Theory* (Palgrave MacMillan 2005) 27.

interest to maintain certain resources protected from the outsiders. <sup>18</sup> States are careful in asserting jurisdiction over the subjects of other states, because of the principle of non-interference into the affairs of the foreign state. Such non-interference is a principle respected both in public and private international law. Jurisdiction over nationals of a foreign state may raise 'red flags' regarding sovereignty of the foreign state.

Moreover, states pursue integrity of their internal structure and institutions – i.e. their home sovereignty. I recognise its importance, because it secures the state's internal political and economic stability. Such stability helps maintain integrity of the international legal order. An ideal jurisdictional system would strive for such stability. Therefore, it is conceivable to accept some limitation to party autonomy in jurisdiction for the sake of maintaining the integrity of the state as a sovereign. For instance, the Russian Constitution proclaims the necessity to limit the rights and freedoms of individual to protect the foundations of the constitutional system, morals, health, rights and legitimate interests of other persons, maintenance of defence of the country and safety of the state. Where the question of legitimate threat to these core legal values of the state is at stake, it is feasible to limit the private party autonomy to choose jurisdiction.

In addition, another important interest of some states may be making themselves viewed as an attractive forum for dispute resolution. From a pragmatic or economic point of view, it may bring, in some cases, substantial revenue for the justice system in the form of court fees and remuneration for service of the state lawyers. Moreover, accepting and exercising jurisdiction by state courts may bring such benefits for the state as development and enrichment of case law, and establishment of 'an implicit contract' with other jurisdictions leading to a broader choice of forums.<sup>20</sup> At the same time, some states' interest in asserting jurisdiction might be the opposite: instead of an 'open forum' approach, states may want to reject jurisdiction. One such example would

<sup>&</sup>lt;sup>18</sup> In addition to the considerations of national security and the protection of the state borders by the military, states may be interested to advance their spheres of influence across the world. This area, however, is better left for international relations realm and only need to be mentioned in passing in relation to private international law controversies.

<sup>&</sup>lt;sup>19</sup> Konstitutsija Rossijskoj Federatsij (Constitution of the RF) art 55(3) (Russia).

<sup>&</sup>lt;sup>20</sup> Michael Whincop and Mary Keyes, *Policy and Pragmatism in the Conflict of Laws* (Ashgate Dartmouth 2001) 160-1, fn 2, referring to *James Hardie Industries Pty Ltd v Grigor* (1998) 45 NSWLR 20, 40-41.

be unwillingness of states to retain jurisdiction ensuing from the state sovereign interests in cases raising under the Acts of state doctrine.

Furthermore, states aim to protect general interests of their citizens and corporations. These interests can be united under the umbrella of collective public interest. This national public interest represents the combined private interests of persons domiciled in the state. In terms of jurisdiction over private international matters, examples of such public interest could be: keeping the administration of justice costs low for the taxpayers, ascertaining jurisdiction over matters with potential public implication (such as disputes having effect on the pharmaceuticals distributed in that state), etc. Adjusting absolute party autonomy with respect to such public interest helps balance the individual private parties' interests in relation to private interests of a larger union (a nation, or a state).

In harmony with these multi-levelled state interests, the sovereignty exception to party autonomy would take multi-dimensional shape. The simplest application of this approach transpires in cases relating to titles to real property located in that state. Careful individual approach is required in such cases; not any case mentioning land may qualify. Thus, in disputes relating to property *in rem*, a given state proprietary interest of maintaining its territorial integrity may be the reason for prohibiting the private parties to choose a foreign sovereign's court to make judgments against the state's land. Other cases where state sovereign interests may trump private power to allocate jurisdiction in civil and commercial matters can include disputes relating to changes in state registers (on titles to land or registers of companies) and a few other cases (as outlined in further chapters). In jurisdictional terms, this is expressed in state's mandatory (or exclusive) jurisdiction rules.

The mandatory (or exclusive) jurisdiction rules perform the function of maintaining the integrity of the state and its institutions. The problem is that the public policy justifying the mandatory rules is affected by constant societal change. As once stated by an English judge, 'the law relating to public policy cannot remain immutable. It must change with the passage of time. The wind of change blows upon it'.<sup>21</sup> Hence, it

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<sup>&</sup>lt;sup>21</sup> Stephen Waddams, 'Private Right and Public Interest', in Michael Bryan (ed) *Private Law in Theory and Practice* (Routledge-Cavendish 2007) 3, 14, referring to *Nagle v Fielden* [1966] 2 QB 633, 650 (CA) (Danckwerts LJ).

appears necessary to review and adjust what states might consider as their basic policies in need of protection. Another problem is that these mandatory rules vary greatly from one state to another, and there is no universally recognised standard. This creates the need of determining the minimum number of acceptable exceptions that may override private parties' consensual choice of jurisdiction.

As the laws in Russia and the EU are now, the main reflection of the principle of territoriality in substantive jurisdiction rules becomes apparent when examining, for instance, the domicile rule of jurisdiction (suing at the location of the defendant). From the states' perspective, the rule reflects the power of the state over its subjects. If a plaintiff wants to sue a domiciliary party in the state, he must bear the cost and inconvenience of travelling and suing at the location of the defendant, because jurisdiction was initially understood strictly in a territorial sense. In the world of blurred territorial borders, high mobility of people and assets, a person or an event may no longer be regarded strictly as belonging to or occurring in a certain physical place. Domicile of the defendant becomes harder to determine. The significance of the rule, then, diminishes within the hierarchy of jurisdiction rules. Rather than providing a fundamental basis for general jurisdiction, its role should become auxiliary. In addition, the rationale for the domicile rule should be reconsidered. Instead of the state's power over its territory, the ground for a court to have jurisdiction over defendants in its territory may be that of catering to the interests of the defendant. Thus, the rule may still be adequate, but the reasoning behind it has changed since its inception. Rather than acting based on state's power at its territory, the focus should shift upon the interests of the parties, convenience and practicality.

Another expression of state territoriality and sovereignty that needs to be revised may be found in the rules of special (or specific) jurisdiction. For instance, where a court's jurisdiction is based on close and substantial connection between the suit and forum, it reflects the sovereign and territorial power of the state over affairs taking place in its territory.<sup>22</sup> Perhaps, such rationale was acceptable in the last century. In the present days, it appears that the reason behind the fact that the court at the location

<sup>&</sup>lt;sup>22</sup> Such as found, eg, in *OAO Neftyanaya Kompaniya Yukos v Russia*, ECHR Opinion by Lower of 20 September 2011. Also, Arthur von Mehren and Donald Trautman, 'Jurisdiction to Adjudicate' (1966) 79 *Harvard Law Review* 6, 1121.

of the delict shall have jurisdiction should rather derive from practicality. A court at the place of a negligence tort would have the best access to the evidence needed to make the just decision. Such a court would be the most familiar with the local laws and customs, according to which it may be easier to understand whether the act in question constituted a tort. This being so, however, other factors may overweigh these reasons, and a situation may be more feasible to be considered at the location of the plaintiff, for instance. Because tort situations bear unplanned character, and one side may be classified as a 'victim' of an allegedly committed wrong, it may be just to allow the plaintiff to bring suit at his location. Again, the state territorial hegemony should not overpower the interests of the private parties. Considerations of restoring justice and satisfying the private interests should prevail over the perceived 'battle' over jurisdiction based on the place of committing the civil wrong.

Therefore, in situations that occur without any predetermined jurisdiction agreement (for instance, in negligence torts), the order of values remains the same. Party autonomy seems less applicable to negligence torts than other civil wrongs. Still, parties may agree on a forum post factum: by mutual agreement right before the suit or by silent acceptance of the forum choice by the defendant. Where parties have preexisting relationship and choice-of-forum agreement in relation to contractual but not tort matters, or where no choice-of-forum agreement exists, choice of court may still be later adjusted or coordinated per parties' desire. Party equality may further guide the choice of forum. A party disadvantaged by a civil wrong may have leverage to bring the suit at its location. Finally, the court at the location of evidence may be properly authorised to hear and decide a claim. In this dichotomy of values, state sovereignty (i.e. regulation of tortious behaviour on the state territory) plays the last possible valuable role. After all, as Van Calster noted, one barely bases his choice of not moving to a country on that county's regulation of tort liability.<sup>23</sup> State's regulation of tort liability is the last thing on the person's mind when engaging in activity in a forum, and it should be the last in the hierarchy of values helping determine the appropriate forum.

In addition, practicality may replace sovereignty in justifying court's jurisdiction in certain cases. For instance, in cases relating to real property in the state, a state court

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<sup>&</sup>lt;sup>23</sup> Geert van Calster, European Private International Law (Hart Publishing 2013) 153.

shall assume jurisdiction at the location of the real property, not on a whim of a sovereign but rather for practical reasons. The local court possesses the fastest and easiest access to some evidence that may be crucial to a case (public register of the immovable property, etc.). Furthermore, presumably, a local court order can be enforced in a more speedy and efficient manner than a foreign judgment. Thus, a local court at the location of real property will be the best placed to decide the case. Similar rationale fueled general jurisdiction at the location of the defendant in the history of English law. A court's judgments could not personally bind the defendant, unless the defendant appeared in response to one of the devices compelling him to do so (such as summons and attachment to capias (arrest) and outlawry). The plaintiff, thus, had 'little incentive to bring before the court disputes arising outside the forum unless the defendant was readily available'.<sup>24</sup> For similar reasons, filing at the location of the defendant makes practical sense for the claimant nowadays, for he hopes the defendant will appear in court and a court order will be enforced smoothly afterwards. Further discussion of practicality ensues.

#### 1.4 Additional Rule: Correcting the Choices for Practical Reasons

Having several jurisdictional options is desirable from a liberal standpoint. It is acceptable for a system to implement a set of rules that confers jurisdiction to multiple courts. Frequently, multiple courts in the same state or courts of different states may be equally competent to determine a case.

However, it is not desirable to have a system where any court in any state shall have potential jurisdiction to hear a civil case to ensure an unlimited access to fair and effective trial anywhere. To ensure the sound administration of justice, a system would (ideally) direct a dispute towards a single court. Then, the chance of concurrent proceedings would be minimised. Also, no irreconcilable judgments would be given in regards to the same dispute between the same parties, on the same grounds and regarding the same subject matter.

<sup>&</sup>lt;sup>24</sup> Mary Twitchell, 'The Myth of General Jurisdiction' (1988) 101 *Harvard Law Review* 3, 610, 615, fn 20, referring to William Blume, 'Place of Trial of Civil Cases: Early English and Modern Federal' (1949) 48 *Michigan Law Review* 1, 11 citing Frederick Pollock and Frederick William Maitland, *The History of English Law* (2nd edn, CUP 1911) 594.

In view of this desire to eliminate concurrent proceedings, the principle of practicality can be the key to break the tie among several competent for a determined by the general rule of party autonomy and exceptions one and two above. Considerations of practicality may help reach the simplest solution for conflict of jurisdictions, by narrowing down the choice among several potentially competent venues to hear and decide a case.

Thus, a clear choice-of-court agreement overrides all other possible choices of courts. In absence of a jurisdiction agreement, party equality may guide the choice of court by allowing the disadvantaged (e.g., wronged) party to bring suit at its location. Simultaneously, the same party equality may direct claims to the location of the defendant, since the defendant is a party disadvantaged by default, by not having the prerogative of choosing where to bring suit. To break the tie, for practical reasons, an ideally suited court would be the one best situated to obtain necessary evidence. Considerations on proximity of evidence (where relevant) may help narrow down the selection of jurisdictional options for the parties.

Additional values to guide finding appropriate forum include clarity and predictability. Without legal clarity, the rules would be a bundle of complicated, ambiguous and confusing information thrown together. To achieve legal clarity, definitions in law need to be sharpened; and the wording of the rules has to precisely reflect the intent of the legislator and the underlying policies. Structure of legislative act also has to be straightforward, logical and easy to navigate. Legal clarity and predictability ensure finding a univocal answer to controversial questions, secure ease in understanding of the law, and uniformity in interpreting the law.

### 2 Summary of Jurisdiction Rules in the EU and Russia

As mentioned above, my argument flows from my analysis of rules of jurisdiction and case law in the EU and Russia. Throughout my dissertation, I study these two different approaches through a liberal prism and measure them against my proposed hierarchy of values. Particularities of application of the rules in practice reveal nuances of these legal systems. In this section, I describe the main features of these regimes. Notably, I focus on their international dimensions. At times, the discussion inevitably delves into the national rules on jurisdiction, which supplement, or constitute a part of private international law regulation of international jurisdiction.

#### 2.1 EU

The European legal system presents a unique case when it comes to jurisdiction. Regulation of jurisdiction in civil and commercial matters in Europe is multifaceted. After the recent revision of the Brussels I Regulation, the Brussels I Recast lays out the rules of jurisdiction for commercial and civil disputes involving parties domiciled in the EU Member States, including Denmark. The Brussels I Recast came into force in January 2015. The revision of the Brussels I Regulation aimed to: further develop the European area of justice by removing the obstacles for the free movement of judgments; enhance the access to justice for EU companies in transactions with partners from third countries and extend the jurisdiction rules to third State defendants; improve the legal certainty and predictability of dispute resolution when parties conclude choice-of-court agreements, and enhance the interaction between litigation and arbitration. Many shortcomings of the Brussels I jurisdiction regime were fixed, including those relating to correlation between the lis pendens rule and jurisdiction agreements, and clarification in relation to the transactions with the weaker parties. In addition to the Brussels I Recast, the Lugano Convention 2007<sup>25</sup> applies to the EU Member States and Iceland, Switzerland, and Norway. Together, these sources comprise the 'Brussels jurisdiction regime'.

 $<sup>^{25}</sup>$  Brussels Convention on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters [1972] OJ L 299/32.

The Brussels jurisdiction regime is based on the principle of domicile. According to this principle, natural and legal persons domiciled in a Member State shall, whatever their nationality, be sued in the courts of that Member State governed by the rules of jurisdiction applicable to nationals of that state.<sup>26</sup> The Brussels I Recast foresees exceptions to this general rule: special, exclusive jurisdiction and prorogation of jurisdiction by choice-of-court agreements. In cases of special jurisdiction, persons domiciled in a Member State may be sued in a different Member State. Special jurisdiction applies in matters relating to insurance, consumer contracts, individual contracts of employment, matters relating to obligation arising out of a contract, torts, counterclaims, etc.<sup>27</sup> Prorogation of jurisdiction enforces choice-of-court agreements concluded by parties.<sup>28</sup> Such jurisdiction agreements override the general and special rules of jurisdiction (except for claims involving 'weaker' parties: consumers, insures and employees), but can be superseded by the rules of exclusive jurisdiction. Exclusive jurisdiction applies in Europe when a strong connection exists to a Member State's jurisdiction, notwithstanding the domicile of the defendant. Then, certain court or courts are given the power to adjudicate a case to the exclusion of all other courts. Examples include proceedings which have as their object rights in rem in immovable property, cases concerning the validity of the constitution, the nullity or the dissolution of legal persons, or the validity of the decisions of their organs, registration or validity of patents, etc.<sup>29</sup>. In addition, the Brussels regime recognises voluntary submission to jurisdiction,<sup>30</sup> the *lis pendens* rule (all courts but the court first seised shall stay its proceedings until jurisdiction of the court first seised is established), and allows for protective measures.31

At the same time, Article 4(2) of Brussels I Recast confers to the rules of the EU Member States when it comes to cases involving the non-EU domiciliary defendants. These 'residual' national jurisdiction rules continue to apply outside of the scope of Brussels I. These rules differ from one EU Member State to another.

<sup>&</sup>lt;sup>26</sup> Brussels I Recast art 4.

<sup>&</sup>lt;sup>27</sup> ibid ss 2-5.

<sup>&</sup>lt;sup>28</sup> ibid art 25.

<sup>&</sup>lt;sup>29</sup> ibid art 24.

<sup>30</sup> ibid art 26.

<sup>&</sup>lt;sup>31</sup> ibid ss 9, 10.

The most interesting approach is taken by the English courts which follow the common law tradition. The common law rules – the body of law consisting of court cases – contain jurisdictional provisions for claims over persons (*in personam*) and property (*in rem*). Dicey's Conflict of Laws defines a claim *in personam* as any civil claim, except for divorce and separation proceedings, claims for declaration of nullity or legitimacy of marriage, bankruptcy proceedings, claims for custody of children, and claims to set aside arbitral awards.<sup>32</sup> Under the English law, almost all the civil and commercial claims, excluding the abovementioned exceptions, are subject to personal jurisdiction rules.

General personal jurisdiction is established over a person consenting to the English court's jurisdiction, or serviced with process while physically present in England. Briggs explains that historically, the rules of jurisdiction in England have been defined by rules about the service of process, with the considerations to the nationality, domicile, and property being irrelevant.33 It does not matter whether the defendant has assets in England, or whether there is any substantive connection with England, in order for English courts to seize jurisdiction.<sup>34</sup> In practice, even transient physical presence of an individual in England can be found satisfactory for the purpose of service of process (such as staying in a hotel in London for one night, 35 coming for a short visit to attend horse races,<sup>36</sup> etc.) However, there are limits to this far-reaching jurisdiction of English courts. First of all, the court can refuse the proceedings if doing so might work injustice. Also, where the defendant is tricked or kidnapped to come to England for the purpose of serving a claim on him, such service would be considered invalid. Notably, serving a defendant who is not ordinarily resident or domiciled in England with a claim form posted to an address which has been used by him occasionally in England cannot be valid, since the address cannot be described as 'his last known residence', and at the

<sup>&</sup>lt;sup>32</sup> Lawrence Collins et al (eds) *Dicey, Morris and Collins on the Conflict of Laws* (14th edn, Sweet & Maxwell 2006) 306, para 11-002 (hereinafter, 'Dicey').

<sup>&</sup>lt;sup>33</sup> Adrian Briggs, 'The Impact of Recent Judgments of the European Court on English Procedural Law and Practice' (University of Oxford Faculty of Law Legal Studies Research Paper Series, Working Paper No 11/2006, April 2006).

<sup>&</sup>lt;sup>34</sup> Raymond Smith, *Conflict of Laws* (Cavendish Publishing Limited 1993) 53. Rule 22 of 1998 Civil Procedure Rules (CPR) reads: '[...], the court has jurisdiction to entertain a claim *in personam* if, and only if, the defendant is served with process in England or abroad in the circumstances authorised by, and in the manner prescribed by, statue or statutory order.' (Dicey, 305).

<sup>&</sup>lt;sup>35</sup> Colt Industries v Sarlie [1966] 1 WLR 440.

<sup>&</sup>lt;sup>36</sup> Maharanee of Baroda v Wildenstein [1972] 2 QB 283 (CA).

time of service, he was out of England.<sup>37</sup> Part 6 of the English Civil Procedure Rules (CPR) outlines the proper methods of serving claims to individuals, companies and limited liability partnerships in England.

In addition to general personal jurisdiction, in specific cases, an English court shall have jurisdiction even if the defendant, being outside of England, nevertheless, has been properly served in accordance with a court order for alternative (substituted) service. A court may authorise the alternative method to serve process (for example, serving a foreign defendant by alternative service on its UK branch), if it has a good reason to do so. The tests for courts to determine whether alternative service of process is permissible have been outlined by Lord Reading in *Porter v Freudenberg*, <sup>38</sup> recommending for courts to consider in what circumstances substituted service can be ordered. <sup>39</sup> The substituted service may be permitted, where there is some kind of practical impossibility of actual service, and the alternative method should guarantee that the writ of summons would be brought to the knowledge of the defendant 'in reasonable probability, if not certainty'. <sup>40</sup>

In some cases, a claim may be served out of the jurisdiction – with or without the court's permission. If certain conditions are met, a court's permission is not required for a claim form to be served on a defendant in Scotland or Northern Ireland,<sup>41</sup> or on a defendant in a territory within Europe or a Member State or a territory outside of Europe (where jurisdiction is established pursuant to the Brussels regime or the Hague Choice of Court Agreements Convention or otherwise).<sup>42</sup> Outside of the Brussels I Regulation, such cases of serving out of the jurisdiction without the need to obtain permission in advance are relatively rare.<sup>43</sup> When filing and serving such claim, it should be accompanied by a practice form containing a statement of the grounds on which the

<sup>&</sup>lt;sup>37</sup> John Sorabji, 'Service where the Defendant is Outside the Jurisdiction' (2007) *Civil Justice Quarterly* 26(Jul) 279.

<sup>&</sup>lt;sup>38</sup> Porter v Freudenberg [1915] 1 KB 857 (CA).

<sup>&</sup>lt;sup>39</sup> ibid 887-88.

<sup>&</sup>lt;sup>40</sup> -, 'Service by alternative method' (2000) Civil Justice Quarterly 19(Jul), 211.

<sup>&</sup>lt;sup>41</sup> CPR r 6.32.

<sup>42</sup> CPR r 6.33.

<sup>&</sup>lt;sup>43</sup> Adrian Briggs and Peter Rees (eds), *Civil Jurisdiction and Judgments* (6th edn, Proforma 2015) 382, para 4.04.

claimant is entitled to serve the claim form out of the jurisdiction.<sup>44</sup> Notably, a court has a discretion to permit service of the claim form in absence of such form.<sup>45</sup>

In cases other than the abovementioned, a claim form may be served out of the jurisdiction with a court's order if certain grounds apply. 46 In such cases, service effected under such order gives the court jurisdiction over the defendant. A court shall not give permission unless satisfied that England is forum conveniens for the case. For instance, in MRG (Japan) Ltd v Engelhard Metals Japan Ltd,47 service out of the jurisdiction (in Japan) was permitted for the claim relating to contract governed by English law and containing an English jurisdiction clause. Where the court gives permission to service a claim form out of the jurisdiction, it may give directions about the method of service. 48 There has been divergent judicial views whether service of process out of the jurisdiction may be effected by alternative methods. 49 In Abela and others v Baadarani<sup>50</sup>, where the claim related to a contract governed by English law and containing a non-exclusive English jurisdiction clause, the Supreme Court confirmed that the court may retrospectively validate alternative service in a service out case. The proceedings, however, must have been properly brought to the attention of the defendant and the method should not be expressly contrary to the law of the defendant's jurisdiction.51

English *in rem* jurisdiction applies to actions relating to property, including ships and aircraft. Statutory law<sup>52</sup> describes the mode of exercise of admiralty jurisdiction in actions *in rem*. It provides the High Court with power to adjudicate actions against the ship or property in connection with which the claim arises.

These traditional common law rules of jurisdiction *in personam* and *in rem* have existed in England for a long time, and after accession of the UK to the Brussels jurisdiction regime, they only fulfil the function of filling in the gaps, when the European

<sup>&</sup>lt;sup>44</sup> CPR r 6.34.

<sup>&</sup>lt;sup>45</sup> E.g., in *DSG International Sourcing Ltd v Universal Media Corporation* (Slovakia) SRO [2011] EWHC 1116 (Comm), the Applicant has sustained no prejudice as a result of the defective form.

<sup>&</sup>lt;sup>46</sup> CPR r 6.36, CPR para 3.1 of Practice Direction 6B.

<sup>&</sup>lt;sup>47</sup> MRG (Japan) Ltd v Engelhard Metals Japan Ltd [2003] EWHC 3418 (Comm).

<sup>&</sup>lt;sup>48</sup> CPR r 6.37.

<sup>&</sup>lt;sup>49</sup> Bacon v Automattic Inc & Ors [2011] EWHC 1072 (QB) (06 May 2011) [28].

<sup>&</sup>lt;sup>50</sup> Abela and others v Baadarani [2013] UKSC 44.

<sup>&</sup>lt;sup>51</sup> ibid [21].

<sup>&</sup>lt;sup>52</sup> Supreme Court Act 1981 (renamed to Senior Courts Act 1981) s 21 (UK).

legislation directs to do so. In addition to the common law, some rules on English jurisdiction can be found in the Civil Jurisdiction and Judgments Act 1982 and Order 2001, and the CPR 1998 (former Rules of the Supreme Court Order 11). Moreover, all the English jurisdictional rules have to be interpreted in accordance with the principles outlined in the European Convention on Human Rights, enacted in the UK through the Human Rights Act 1998. Also, some international Conventions that the UK is a party to contain additional jurisdiction rules relevant to this discussion, such as carriage of passengers and goods by air, sea or rail (the Warsaw Convention 1929, the Guadalajara Convention 1961, the Berne Convention 1980 and the Geneva Convention 1956, etc.) or jurisdiction based on choice of court agreements (The Hague Convention 2005).

Notably, I look at the example of the British courts applying the rules on jurisdiction, as it pertains in the moment, without the complication associated with the British recent exit from the EU. I focus on the prevailing present situation, not the problem connected with obscurity of the private international law regime in the UK. I leave out the present incompleteness of the British regime. I rely on the application of the EU jurisdiction rules and filling the gaps by the English courts, since the Brussels jurisdiction regime is incomplete by itself without national rules, and the English rules present an example of applying the EU law.

### 2.2 Russia

Conversely, Russian legal system belongs to the family of civil law. It originates from the Roman legal tradition. It resembles the European continental approach towards jurisdiction, but it is specific in its own way. First, rules of jurisdiction are heavily codified. The regulation of civil and commercial litigation appears in a number of legislative acts in Russia. The main federal laws include the Civil Code 1995, the Code of Civil Procedure and the Code of *Arbitrazh* Procedure, the federal laws on judicial system, on legal status of foreign individuals, etc. In addition, secondary statutory legislation (presidential decrees, resolutions issued by the Government, resolutions by the Supreme Court)<sup>53</sup> contain some clarifications regarding jurisdiction rules. Some

<sup>&</sup>lt;sup>53</sup> Ukaz Prezidenta RF ot 7 maia 2012 g 'Ob Osnovnykh Napravleniiakh Sovershenstvovaniia Sistemy Gosudarstvennogo Upravleniia' (Decree of the President of the RF 'On General Direction for Improvement of the System of State Administration') of 7 May 2012 no 601; and, eg, Postanovlenie Plenuma Vyshchego Arbitrazhnogo Suda o Deistvii Mezhdunarodnykh Dogovorov RF Primenitel'no k

international agreements, to which Russia a contracting state, also outline some rules on jurisdiction. The main regional treaties related to civil and commercial litigation include the 1992 Kiev Treaty<sup>54</sup> and the 1993 Minsk Convention.<sup>55</sup> These treaties establish mechanisms of providing mutual assistance among the courts in civil and commercial cases and recognition and enforcement of judgments across the former USSR (now, the Commonwealth of Independent States, the CIS). These treaties emphasise the principles of respect of sovereignty of the signatory states, equality (*ravnopravie*) of commercial parties and of reciprocity (*vzaimnost*) in recognition and enforcement of judgments in the signatory states. In addition to these regional treaties, Russia has signed bilateral international agreements on mutual legal and judicial assistance in civil procedure with a number of countries (such as Austria, Iran, etc). They strictly apply to relationships between the Russian parties and parties from a corresponding signatory state. The rules of jurisdiction reflected in these bilateral agreements override the national Russian rules of jurisdiction.

Notably, judicial practice or case law does not represent a source of law in Russia. However, historically, the Russian doctrine accepted application of law by analogy of legislation (*analogiia zakona, analogia legis*) and analogy of law (*analogiia prava, analogia juris*), which can be viewed as a type of precedent.<sup>56</sup> Where relations are not regulated by the legislation or by parties' agreement, and no standard business

Voprosam Arbitrazhnogo Protsessa (Resolution of the Highest *Arbitrazh* Court on the Operation of International Agreements of the Russian Federation Relating to Matters of Arbitrazh Procedure) of 11 June 1999 no 8.

<sup>&</sup>lt;sup>54</sup> Soglashenie o Poriadke Razresheniia Sporov, Sviazannykh s Osushestvleniem Khoziaĭstvennoĭ Deiatelnosti (Agreement of the Commonwealth of Independent States (CIS) on the Procedure for Resolving Disputes Related to Commercial Matters) of 20 March 1992, Kiev (the 'Kiev Treaty'). The Treaty has been signed by and applies among the following countries: Armenia, Belarus, Kazakhstan, Kyrgyzstan, Moldova, Russia, Tajikistan, Turkmenistan, Uzbekistan and Ukraine. Azerbaijan acceded to the Treaty but has not ratified it yet.

<sup>&</sup>lt;sup>55</sup> Konventsiia o Pravovoĭ Pomoshchi i Pravovykh Otnosheniiakh po Grazhdanskim, Semeĭnym i Ugolovnym Delam (Convention on Judicial Cooperation and Legal Relations in Civil, Family, and Criminal Matters) of 22 January 1993, Minsk, amended by Protocol of 28 March 1997 (the 'Minsk Treaty'). The Minsk Treaty has been ratified and enforced in the following states (in the chronological order): Belarus, Uzbekistan, Kazakhstan, Russia, Tajikistan, Armenia, Ukraine, Kyrgyzstan, Moldova, Azerbaijan, Georgia and Turkmenistan. The Convention ceased to be effective from 2002 for its few signatories who adopted the revised version of the treaty in Kishinev (Konventsiia o Pravovoĭ Pomoshchi i Pravovykh Otnosheniiakh po Grazhdanskim, Semeĭnym i Ugolovnym Delam (Convention on Judicial Cooperation in Civil, Family and Criminal Matters) of 7 October 2002, Kishinev, Moldova (the 'Kishinev Treaty'). The Kishinev Treaty is effective in Belarus, Azerbaijan, Kazakhstan, Kyrgyzstan, Armenia and Tajikistan only.

<sup>&</sup>lt;sup>56</sup> Tatiana Neshataeva, 'International Civil Procedure in the Russian Federation: Sources and Issues' (2002-3) 28 *Review of Central and East European Law* 2, 161.

practice norms apply, judges are directed to proceed by analogy of law, which 'comes to a form of systematic interpretation', <sup>57</sup> looking at the general principles and intent of civil legislation. In addition, the courts are to proceed 'from the demands of good faith, reasonableness, and fairness (*dobrosovestnost'*, *razumnost'* i *spravedlivost'*). <sup>58</sup> Periodically, the Russian Supreme Court <sup>59</sup> explains the most controversial issues that arise in practice (in addition to a limited number of original jurisdiction matters). It provides normative resolutions on those issues by publishing decrees (*postanovleniia*) and guiding explanations (*raz'iasneniya*). These decrees by the supreme judicial body are recognised as sources of law, and they are consequently applied by judges. These decrees 'are designed to ensure uniform court practice.'

Finally, the Constitution of the Russian Federation features, *inter alia*, a number of provisions relevant to the private international law and international jurisdiction rules: (i) the rule of law, (ii) the supremacy of international law provisions over the national legal rules (except for the Constitution itself), (iii) the rights and freedoms of individuals (both national and foreign), (iv) equality of all before the law and the courts, etc. The Constitution also provides the foundation for the judicial (courts) system, recognises and protects private, state and other forms of property, and mentions the basic rules of prosecution.

Substantively, jurisdiction of Russian courts is two-fold. First, courts are divided by the subject matter of cases they can handle: criminal, civil, commercial, etc. The doctrine of competence (subject matter jurisdiction, *kompetentsiia* or *podvedomstvennost'*) sets out the mandate for particular courts to hear and adjudicate disputes. Secondly, in order to determine which exact court shall be authorised to hear a case, the rules of jurisdiction (*podsudnost'*) apply. There are two steps of jurisdiction: vertical jurisdiction (*rodovaia podsudnost'*) and horizontal, territorial jurisdiction (*territorialnaia podsudnost'*).

<sup>&</sup>lt;sup>57</sup> Wouter Snijders, 'The Civil Codes of the Russian Federation and The Netherlands: Similarities and Contrasts' in William Simons (ed) *Private and Civil Law in the Russian Federation. Essays in Honor of F.J.M. Feldbrugge* (Martinus Nijhoff Publishers 2009) 11, 20.

<sup>&</sup>lt;sup>58</sup> Veniamin Iakovlev, 'The Arbitrazh Courts and the New Civil Code' in Simons (n 57), 99, 102.

<sup>&</sup>lt;sup>59</sup> Formerly, Supreme Court and Supreme *Arbitrazh* Court constituted two entities, and since August 2014, in light of the ongoing judicial reform in Russia, the Supreme Court was empowered with the Supreme *Arbitrazh* authorities, while the latter seized to exist. See text to n 65 below.

<sup>&</sup>lt;sup>60</sup> Viktor Zhuikov, 'The Supreme Court and the New Civil Code of the Russian Federation' in Simons (n 57) 111, 112.

Thus, first, according to the rules of subject matter jurisdiction, all non-commercial civil matters (family, employment, tenancy, land, ecological and non-economic or commercial matters arising out of administrative offences) in Russia are subject to jurisdiction of courts of general jurisdiction. Claims of commercial nature (cases on economic disputes and other cases connected with carrying out business and other economic activity) are heard in arbitrazh (commercial) courts. Arbitrazh courts handle disputes with participation of foreign and domestic companies and sole proprietors concerning commercial and economic matters. Arbitrazh courts also consider economic disputes arising out of administrative and other public legal relationships. The Russian Federation, the subjects of the Russian Federation, 61 state organs, state officials and foreign sovereigns could be parties to proceedings in arbitrazh courts as well. Russian arbitrazh courts are empowered to consider claims involving foreign parties. 62 In certain cases, arbitrazh courts have the exclusive competence to hear a case with a foreign element that cannot be changed by a choice-of-court agreement.<sup>63</sup> These cases include those relating to property owned by the state of the Russian Federation or immovable property or rights to such property located in Russia, registration or issuance of patents registered in Russia, etc.<sup>64</sup>

After a case is characterised as civil or commercial, it is attributed to jurisdiction of courts of general jurisdiction or *arbitrazh* courts correspondingly. Then, the rules of vertical jurisdiction determine the order in which a case can progress: from the lowest court to the highest court in the same subject matter jurisdiction category (vertically). A case shall be first brought to a court of first instance. Then, before its entry into force, parties to a case (and in some instances, third parties) have the right to appeal the decision in a court of (first) appeal. Furthermore, the decisions by courts of first appeal that already entered into force and (or) judgments by the court of first appeal may be

<sup>&</sup>lt;sup>61</sup> The 'subject of the Russian Federation' is understood as a territorial unit of the Federation: an autonomous area, autonomous republic, city, etc.

<sup>&</sup>lt;sup>62</sup> CAP art 247. Specific types of cases where a foreign defendant or his property is located in Russia, when a managing body, branch, or representative office of a foreign entity is located in Russia, in torts cases for the infliction of damages to property when the act that gave rise to the complaint or the consequences of such occurred in Russia; where a dispute arose from unjust enrichment that happened in Russia, and other instances with a close connection of the disputed legal relationship to Russia.

<sup>&</sup>lt;sup>63</sup> CAP art 248. Mark Boguslavskii, *Mezhdunarodnoe Chastnoe Pravo* (Private International Law) (5th edn, Iurist 2005) 250. Also, Pavel Krasheninnikov, *Postateinyi Kommentarii k Arbitrazhnomu Protsessual'nomu Kodeksu* (Article-by-Article Commentary on Code of *Arbitrazh* Procedure) (Statut 2007) 434.

<sup>64</sup> CAP art 248.

further appealed in courts of *cassation* according to the *cassation* (second appeal) procedure. Finally, judgments by these courts which already entered into force can be reviewed in actions of supervision (*nazdor*) by the Supreme Court.

The rules of territorial (horizontal) jurisdiction determine which exact court among the many courts of that level shall have the right to consider the case. There are four types of territorial jurisdiction in Russia: general, alternative, contractual and exclusive jurisdiction. The general rule is that claims shall be filed with a court of a subject of the Russian Federation at the location or place of residence of the defendant. This general rule of territorial jurisdiction coincides with the domicile principle established by Article 4 of the Brussels I Recast in Europe. The general rule of territorial jurisdiction is subject to a number of exceptions. The rules of alternative jurisdiction foresee situations when a certain connecting factor ties a case with an arbitrazh court other than that at the location of the defendant. In such regard, it may be compared to the rules of special jurisdiction in Europe. Moreover, the jurisdiction rules may be overridden by a contractual jurisdiction – mutual agreement of the parties before the beginning of court proceedings in a case, except for cases subject to the exclusive jurisdiction. This corresponds to the prorogation of jurisdiction in Europe. Finally, exclusive jurisdiction determines the venue (forum) for a number of cases overriding the application of the rules of general, alternative or prorogation jurisdiction. Cases of mandatory (exclusive) jurisdiction include claims concerning immovable property in Russia, bankruptcy proceedings, counterclaims, etc.

Currently, and for the next few years, the Russian judicial system is undergoing reform. The initiative to combine the existing Supreme *Arbitrazh* Court and the Supreme Court of the Russian Federation was considered by the Russian Parliament in November 2013. Changes in this regard were introduced to the Constitution of the Russian Federation and the law on court system and the status of judges in February 2014. They came into effect in August 2014.<sup>66</sup> Notably, no such unification shall take

<sup>65</sup> CCP ss II-IV; CAP ss II-VI.

<sup>&</sup>lt;sup>66</sup> Federal'nyĭ Zakon RF o Popravke k Konstitutsii RF, o Verhovnom Sude RF i Prokurature RF (Federal Law of the Russian Federation on Changes to the Constitution of the Russian Federation: On the Supreme Court of the Russian Federation and the Prosecutor's Office of the Russian Federation) of 5 February 2014 no 2-FKZ; Federal'nyĭ Konstitutsionnyĭ Zakon RF o Vnesenii Izmeneniĭ v Federal'nyĭ Konstitutsionnyĭ Zakon o Sudebnoĭ Sisteme RF (Federal Constitutional Law of the Russian Federation Introducing Changes to the Law on the Judicial System) of 5 February 2014 no 4-FKZ.

place in relation to lower courts. Lower *arbitrazh* courts will continue to exist alongside with the courts of general jurisdiction. Given the historical background of the Russian judicial system, and peculiarities of commercial litigation stipulated by the nature of commercial relationships, preserving the dual system appears the most appropriate. The competence of the courts will still be differentiated based on the subject matter of disputes they are authorised to handle.

In connection with the ongoing judicial reform, a working group of experts commenced the monumental work of consolidating the Codes of Civil and Arbitrazh Procedure. Six months since the experts started, they published a framework for the new united Code of Civil Procedure.<sup>67</sup> The Code shall be applied by both arbitrazh courts and courts of general jurisdiction. The framework for the new code and its structure have been approved by the Committee on civil, criminal and arbitrazh procedural law of the State Duma (Parliament) in December 2014. The main objective of the Framework constitutes 'ensuring accessible and equitable justice, carried out in reasonable time, where competent and independent judges follow the procedure [...], which represents unconditional requirement for democratic development of the rule of law based on the priority of rights and freedoms of individual.'68 It also aims to improve effectiveness of the judicial procedure in Russia, by eliminating contradictions between the provisions of the existing Codes of Civil and of Arbitrazh Procedure. However, as the Framework announces, the rules on jurisdiction are projected to practically remain the same. I believe the reform represents a great opportunity to reconsider the Russian overall approach to jurisdiction and offer a number of solutions that can be taken into account by the Russian legislators.

#### 2.3 Brief Conclusions

Based on this brief overview, a few points need to be noted about my chosen jurisdiction regimes. First, there is a striking similarity between the Brussels and the Russian schemes of jurisdiction. Both systems rest on a similar foundation: asserting

<sup>&</sup>lt;sup>67</sup> Kontseptsia Edinogo Grazhdanskogo Processualnogo Kodeksa RF odobrena resheniem Komiteta po Grazhdanskomu, Ugolovnomu, Arbitrazhnomu i Processualnomu zakonodatelstvu GD FS RF ot 8 dekabria 2014 no 124(1) (Framework for the Consolidated Code of Civil Procedure of the RF, approved by the Decision of the Committee on Civil, Criminal and *Arbitrazh* and Procedural legislation of State Duma of the RF of 8 December 2014 no 124(1).

<sup>&</sup>lt;sup>68</sup> Pavel Krasheninnikov, Opening Statement to the Framework for the Consolidated Code of Civil Procedure (n 67).

jurisdiction at the location of the defendant. Both regimes foresee specific situations where the defendant can be sued at an alternative forum. Both systems recognise parties' choice of forum (party autonomy) and provide for exclusive jurisdiction of some courts in certain cases (some uniform, some different). This likeness between the Brussels regime and Russia is predicated by the influence of Roman law and the French and German jurisprudence during the formation of Russian law. However, although the blueprint of the two systems appear the same, application and interpretation of those rules by courts are different. The two systems are distinct by way of applying the law in the context of their social, economic and political climates. In particular, the pan-European Brussels jurisdiction regime emerged in the late twentieth century, designed to support the common market. The Russian regime was formed in the nineteenth century and sustained minor adjustments throughout the Soviet era.

Moreover, the two systems stand further apart when analysing residual jurisdiction rules in the EU Member States. As is the case with England, the English and the Russian lawmakers take seemingly opposing views towards jurisdiction system overall. Establishing personal jurisdiction based on physical presence and submission to jurisdiction is foreign to Russia. In addition, a major contrast between the English common law and the Russian rules of jurisdiction is that English jurisdiction is accepted unless disputed. The diametrically opposing approach is taken by Russian courts, which assumes jurisdiction only if specifically afforded by law.

I will continue discussing the differences and the similarities between these regimes throughout my thesis. At this point, I only introduced their main features. Throughout my analysis in the chapters that follow, I arrive at certain recommendations for improvement for the Russian and the European lawmakers.

# Part I. PARTY AUTONOMY IN PRIVATE INTERNATIONAL LAW ON JURISDICTION

### Chapter II. Autonomy as the Foundational Value for Jurisdiction

### Introduction

In the following two chapters, I envision an ideal jurisdiction regime with party autonomy at its foundation. In chapter II, I define autonomy, justify it against other values and show why it is appropriate for matters of private international law and jurisdiction.

To define autonomy, I examine its philosophical value in the context of the intellectual traditions from the regions that I focus on. In particular, since the German philosophical thought in many ways defined the formation of the EU law, I rely on the German philosophical postulates on autonomy. Furthermore, since the creation of the conception of jurisdictional rules in Russia was in many ways influenced by the German thought of the eighteenth century, discussion of the German thought on autonomy seems even more fitting. I start with Kant and his understanding of autonomy. I proceed to discuss how Kantian ideas developed into the enlightenment as an international phenomenon. I argue that the Kantian understanding of individual autonomy of rational beings provides a solid theoretical foundation for my understanding of autonomy in jurisdiction.

Furthermore, I connect consent and party autonomy in private law theory to the law on jurisdiction. I draw an understanding of individual sovereignty and power to make one's own decisions, and show how it applies to private international law as well. I further note that the modern concept of autonomy is not unlimited; having learned from the failures of the nineteenth century liberalism, the contemporary phenomenon of autonomy aims to balance both parties' interests. In addition, I reflect on cultural constraints, noting that the concept of autonomy has slightly different understandings in different societies. I set aside the ambition to create a universal claim. Instead, I offer my analysis of the existing rules on jurisdiction in the two particular regimes: the EU

and Russia. I examine them through the lens of my proposed approach, emphasising the role of party autonomy in jurisdiction.

I propose several arguments supporting my thesis that autonomy should be at the foundation of the law on jurisdiction. First, I demonstrate how it naturally evolved in Germany, Russia and the UK. I argue that the rationale for its national development should apply to international jurisdiction agreements in cross-border matters. Secondly, I argue that party autonomy to choose a forum can be supported by the concurrent growing recognition of choice of law, and all the arguments in its favour. Third, I argue that broader recognition of party autonomy facilitates better flow of international business transactions.

To further support my argument, I show why sovereignty is no longer the proper foundation for the law on jurisdiction. I argue that the combination of factors such as globalisation, development of the open society and a new world order signal of the end of parochialism in private international law. Territoriality and sovereignty may remain appropriate for constructing jurisdiction in public international or criminal law, but these values have outgrown their importance for private international law. Wider recognition of foreign law in domestic proceedings shows that states have moved towards liberalisation of judicial procedure. The increased role of individuals as subjects of international law only further accentuates the shift of power from the state to private individuals. In these conditions, the time has come to re-conceptualise how we view private international law and the law on jurisdiction in civil and commercial matters. Sovereignty no longer represents an adequate foundation for private international dispute resolution.

I put these ideas to test in chapter III, where I examine the existing rules of jurisdiction in Europe and Russia for their conformity with my view of an ideal jurisdiction regime. I conclude Part I by defining the minute details of my proposed view and by recommending some general and specific changes to the regimes that I have examined.

### 1 Definition and Philosophical Value of Autonomy

My understanding of autonomy is synonymous with the idea of freedom of individual actors to make their choices. For the law on jurisdiction, autonomy means freely choosing a forum to resolve disputes in cross-border dealings. It is drawn upon philosophical understanding of autonomy as individual independence from others and from the state in making own decisions.

### 1.1 Kantian Autonomy and the Enlightenment

My approach to party autonomy accords with the Kantian idea of autonomy. Discussing Kantian ideas is appropriate since they establish the foundation for private law, and private international law can be conceived of as private law on the international scale. According to the classical Kantian philosophy, autonomy is what leads an individual to enlightenment. It empowers an individual to walk by himself, in contrast to having society, the Church, convention and prejudice determine his (or her) decisions. Individual autonomy liberates an individual from the constraints that had been placed upon him (or her). To achieve this liberation, the individual would have to question the truths presented to him by society, and use reason to achieve the enlightened understanding.<sup>2</sup> Kant goes further and asserts that through such reasonable assessment of things around the individual, a moral standard evinces. Thus, individual autonomy becomes a 'fundamental moral standard used to weigh and order all other moral considerations.'3 Morality, according to Kant, takes the form of a categorical imperative: 'I must do the right thing because it is right, not because it will promote my interests or satisfy my desires'. This moral judgment then determines the constraints on the freely chosen act.5

The Kantian idea of individual autonomy and morality presents an ideal, according to which individual rational agents would make a choice, and the choice would be morally sound. This is relevant to my argument, because I do not just strive to construct

<sup>&</sup>lt;sup>1</sup> Anthony Pagden, *The Enlightenment: and Why it Still Matters* (Random House 2013) 21.

<sup>&</sup>lt;sup>2</sup> ibid, referring to *Practical Philosophy* 17: AK 8: 35-36.

<sup>&</sup>lt;sup>3</sup> Ryan Robb, 'Moral Theory, Autonomy, and Collective Rights: A Response to Dwight Newman' (2012) 25 Canadian Journal of Law and Jurisprudence 2, 483.

<sup>&</sup>lt;sup>4</sup> Michael Sandel (ed), Justice: A Reader (OUP 2007) 157.

<sup>&</sup>lt;sup>5</sup> Alexander Somek, 'German Legal Philosophy and Theory in the Nineteenth and Twentieth Centuries' in Dennis Patterson (ed), *A Companion to Philosophy of Law and Legal Theory* (Blackwell Publishing Ltd 1996) 343.

a normative approach to jurisdiction which simply reflects the will of independent actors conducting international business affairs. I aim to discern a balanced view of autonomy, which embraces the idea that a free choice, constrained by moral considerations. Freedom is a property of the will of all rational beings,<sup>6</sup> and I want to start from the understanding of rational beings who act as Kantian rational beings would: doing the right thing because it is right, and not out of selfish interests. That is why I adopt the Kantian understanding of individual autonomy and morality.

The fundamental role of freedom of individuals in law, established by Kant, was further developed by the European liberal thinkers. It grew into the international phenomenon of the enlightenment thought. One of the prominent thinkers of the enlightenment, Savigny, recognised that freedom was an absolute necessity for a man, and law was necessary to secure that freedom. The enlightenment ideas spread and took hold throughout the Western Europe and across the Atlantic Ocean. The enlightenment became associated with believing in the natural goodness of human beings. It attempted to liberate the people from religious and monarch's authority and to make government depend on the consent of the governed.

Many Russian thinkers accepted the ideas of Kantian autonomy of individuals. Some of them continued the Kantian tradition, arguing that law is in deep unity with morals, and the norms of regulatory acts should embody justice and morality. Nantian individual autonomy was accepted to a point, however, because of other popular philosophical postulates and predominant authority of the state. Similarly to other Western ideological traditions, the Russian society absorbed only parts of them that it deemed necessary. Individual autonomy stretched only as far as allowed by the tsarist society and the proliferating ideas of societal solidarity. Notably, the Western ideas of individual autonomy came to Russia around the time of the emancipation of

<sup>&</sup>lt;sup>6</sup> Immanuel Kant, *Groundwork The Metaphysics of Morals: A German-English Edition* (Mary Gregor and Jens Timmermann eds, trs 2012) 123.

<sup>&</sup>lt;sup>7</sup> Eg, Hedley Bull, and his *Anarchical Society: A Study of Order in World Politics* (Columbia University Press 1977); Yoshihiro Fukiyama, *The End of History and the Last Man* (Free Press 1992), etc.

<sup>&</sup>lt;sup>8</sup> James Gordley, *The Philosophical Origins of Modern Contract Doctrine* (Clarendon Press 1993) 225.

<sup>&</sup>lt;sup>9</sup> John Charvet and Elisa Kaczynska-Nay, *The Liberal Project and Human Rights* (CUP 2008) 314.

<sup>&</sup>lt;sup>10</sup> Dmitry Nokhrin, 'Russian National Report: Goals of Civil Justice' in Dmitriy Maleshin (ed), *Civil Procedure in Cross-Cultural Dialogue: Eurasia Context* (Statut 2012) 224, referring to Sergey Alekseev, *Teoriya Prava* (Theory of Law) (BEK 1993) 70-71.

<sup>&</sup>lt;sup>11</sup> In contrast to, however, Marx' and Engels' ideology which was accepted and embraced literally by the Bolsheviks.

serfs in Russia (1861), at the beginning of the great judicial reform. The Russian ruler was finally abolishing (what essentially could be equated to) slavery. The effects inevitably 'spilled over' to all areas of law and society, recognising the rights and freedoms of individual. However, the Russian liberal judicial reform came 'from the top down'. People were graciously given a leeway of autonomy by the sovereign. Instead of the need for the change to originate in the minds of people, the reform and progressive ideas were instilled upon the minds of the Russian people. Thus, at the time of the reception of Kantian ideas, autonomy was never fully embraced as the Kantian autonomy. It only planted the seed to blossom later, in the context of the great upcoming societal changes (unfortunately, to be stifled<sup>13</sup> again later). Nevertheless, individual autonomy eventually was realised in the Russian society.

<sup>&</sup>lt;sup>12</sup> ibid 9.

<sup>&</sup>lt;sup>13</sup> Repressed by the communist regime.

### 1.2 Autonomy in Private Law

In addition to the classical enlightenment thought, I draw my understanding of autonomy from the concept of autonomy in theory of private law. Under private law theory, I mean the principles underpinning private transactions in the civil law tradition, and theoretical works on philosophy of private law in the English judicial tradition. These ideas are relevant because private law theory helps understanding transactions involving private parties and concerning private matters. Private international law transactions can be conceived as the same private transactions with an international element.

In the Russian scholarship, the private parties' right to choose a forum to settle their disputes reflects one of the main principles of civil law and procedure: the parties' right to freely exercise their material and procedural rights (*printsip dispozitivnosti*). A number of classical Soviet works establish this principle. Krasavchikov, one of the first scholars to speculate about it, understood it as 'special category of civil procedural law understood in the doctrine as the possibility of free disposition by the subject of his material and procedural rights in civil procedure. Contemporary Russian civil law scholars elaborate further. For instance, Kurochkin contends that: 'the will of the subjects in judicial process, who are directed [by the judge] but remain independent and autonomous, [...] represents the foundation for making their decisions [...] resulting in legal consequences. Rozhkova relies on the principle of *dispozitivnost* as a starting point for her theory and contends that the right of parties to influence the development of the court procedure, such as through procedural agreements, emanates from this principle. Thus, the principle of free exercise of material and procedural rights by the parties represents one of the fundamental values in civil law

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<sup>&</sup>lt;sup>14</sup> Such understanding is advocated by a number of authors; most vividly by Marina Rozhkova, in her 'Teoriya protsessual'nogo dogovora v sootnoshenii s kontseptsieĭ sdelok, napravlennyh na zashchitu prav' (Theory of Procedural Agreement in Relation to the Concept of Transactions Aimed at Protection of Rights) (2007) 6 *Rossiïskiĭ Ezhegodnik Grazhdanskogo i Arbitrazhnogo Protsessa* 184.

<sup>&</sup>lt;sup>15</sup> Oktiabr' Krasavchikov, '*Dispozitivnost' v Grazhdansko-Pravovom Regulirovanii*' (Principle of Free Exercise of Material and Procedural Rights by the Parties in Civil Law) (1970) 1 *Sovetskoe Gosudarstvo i Pravo*, 41-49.

<sup>&</sup>lt;sup>16</sup> Sergey Kuznetsov, *Sudebnie Obespechitelnie Sredstva v Rossiiskom Grazhdanskom Prave* (Legal Enforcement Remedies in Russian Civil Law) (Wolters Kluwer 2008) 51, referring to Oktiabr' Krasavchikov, *Ukazannye Sochineniia* (Selected Works) (Statut 2005) 59.

<sup>&</sup>lt;sup>17</sup> Sergey Kurochkin, 'Soglasheniia v Tsivilisticheskom Protsesse' (Agreements in Civil Procedure) (2012) Vestnik Grazhdanskogo Protsessa 3.

<sup>&</sup>lt;sup>18</sup> Rozhkova (n 14) 188.

and procedure in Russia. The right of the parties to choose jurisdiction is recognised alongside other civil procedural agreements, such as the agreement to transfer the case to an arbitration tribunal, or an amicable settlement agreement that parties may conclude at any stage of the civil procedure (unless otherwise stated by federal law).

This main premise of the principle of free exercise of material and procedural rights is consonant with my argument for party autonomy in jurisdiction. Parties' choice of jurisdiction expresses their mutually negotiated expectations<sup>19</sup> in relation to their future dispute resolution. Enforcement of jurisdiction agreements objectively gives effect to parties' rights and expectations. It is justified because it helps maintain predictability and certainty in relation to the forum, and it is morally right to give the parties this opportunity to determine their preferences in terms of adjudicating disputes.

Furthermore, my view on placing autonomy at the foundation of the law on jurisdiction can be supported by (common law) private law theory. In private law, autonomy especially proliferates in contract law, where the contract embodies the notions of liberty and free will. Behind the binding nature of contract, there is a voluntary undertaking of obligations in exchange of something in return. Parties consent to any bargain transaction they wish. Consent is important, as it is 'a manifested intention to be legally bound'.<sup>20</sup> Through their consent, individual actors, empowered by their autonomy, conduct their affairs and make their choices. This individual sovereignty presupposes the individuals' capacity and responsibility for making their decisions, including those concerning entering into contracts.<sup>21</sup> Thus, autonomy of actors in private law is expression of their will.<sup>22</sup> In this light, choice of forum can be conceptualised as a right enjoyed by private actors to set the terms of their interaction in the manner most suited to their economic and practical interests. Notably, Neo-Kantian non-instrumentalist approach regards private law as independent of influence from public law and non-political. Similarly, I envision private international law as non-

<sup>&</sup>lt;sup>19</sup> For similar justification of parties' choice of law, see, Matthias Lehmann, 'Liberating the Individual from Battles between States: Justifying Party Autonomy in Conflict of Laws' (2008) 41 *Vanderbilt Journal of Transnational Law* 2, 381, 392, referring to Robert Leflar, 'Choice-Influencing Considerations in Conflicts Law' (1966) 41 *New York University Law Review* 2, 267, 283.

<sup>&</sup>lt;sup>20</sup> Randy Barnett, 'Contract is not Promise, Contract is Consent' (2012) 45 *Suffolk University Law Review* 3, 647, 655; also, 'A Consent Theory of Contract' (1986) 86 *Columbia Law Review* 2, 269.

<sup>&</sup>lt;sup>21</sup> Jody Kraus, 'Personal Sovereignty and Normative Power Skepticism' (2009) 109 *Columbia Law Review Sidebar* 126.

<sup>&</sup>lt;sup>22</sup> Ernest Weinrib, *The Idea of Private Law* (OUP 2012); Stephen Smith, *Contract Theory* (OUP 2004).

political. My understanding of autonomy of private actors has non-threatening and non-political character.

### 1.3 Delimiting the Modern Concept of Autonomy for Jurisdiction

To be clear about my understanding of autonomy for the law on jurisdiction, a few words need to be said about the necessary limitations to the concept of autonomy. In particular, taking into consideration the challenges brought by the twentieth century to the nineteenth century individualism, I concede that party autonomy cannot be unlimited. In fact, I argue that constrains define, rather than, destroy freedom. This idea is similar to the Miltonian paradox: Milton portrays Adam and Eve's freedom as 'lost through freedom.'<sup>23</sup> Because Adam and Eve were, in the beginning of time, so free, that they could even relinquish and negate their freedom, their unlimited freedom was lost. Then, enslavement of their wills did not negate their freedom, but expressed it. The chains set them free. Thus, paradoxically, constrains define, rather than, destroy freedom. In further chapters of my dissertation, I describe exactly how freedom to choose a forum should be limited. For now, I note the necessity to limit it and outline the general reasons for such limitation.

A valid argument against unlimited party autonomy originates in the main critique of liberalism. To explain it, it would be the easiest to project oneself in the nineteenth century capitalist-driven society in Europe.<sup>24</sup> The reforms regarding minimum conditions and maximum hours for workers in various industries were non-existent. This happened not because of 'inhumanity and greed', but from the conviction that the state had no business to interfere in the relationships of master and workman or landlord and tenant, any more than any other form of private contract.<sup>25</sup> Strong belief of governmental non-interference in the market economy dominated in the society. Private actors had the freedom to conduct business in the manner they saw fit, as long as, in the end, it promoted economic growth. The hardship it caused to certain groups of individuals was accepted as inevitable and unimportant side effect of the system.

Eventually, the critique of the freedom of contract evolved exposing that 'there was no real freedom in a relationship where the starting positions of the two sides were

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<sup>&</sup>lt;sup>23</sup> Benjamin Myers, *Milton's Theology of Freedom* (De Gruyter 2006) 140.

<sup>&</sup>lt;sup>24</sup> John Maurice Kelly, A Short History of Western Legal Thought (Clarendon Press 1992).

<sup>&</sup>lt;sup>25</sup> ibid 305-6.

grossly unequal.'<sup>26</sup> An awareness developed 'of the reality of much that went on in the name of freedom of contract.'<sup>27</sup> Questions began to appear: 'if an employer offers a man work in a very unhealthy workshop, and the man accepts the work and its conditions, are the employer and the workman at perfect liberty to carry out such a contract?'<sup>28</sup> The eventual sunset of the pure laissez-faire policy began.

There is a parallel between this argument against the economic freedom and my argument for party autonomy in jurisdiction. What is the danger here? What disasters may take place similar to those born of economic liberalism of the nineteenth century, such as atrocities in relation to minimum working conditions?

In an ideal jurisdiction system, party autonomy at its foundation cannot be absolute. Unlimited party autonomy to choose forum might ensue in opportunism and advantage taken by a party better positioned to negotiate jurisdiction. With no governmental interference, unrestricted private power to allocate jurisdiction would inevitably sway in the direction beneficial to the actors with stronger bargaining position. In view of protecting the equality and rights of all market players, including those with weaker bargaining power, some constraints should be placed on party autonomy to choose a forum. Having learnt from the nineteenth century's economic liberalism, I confidently suggest that the underlying value of freedom of individuals to choose how they conduct their affairs (including the right to designate the court to handle their disputes), should be limited in the interests of equality. During the nineteenth century's economic liberalism, private businesses flourished in the pure laissez-faire policy, where working conditions and minimal wage were unregulated. However, eventually, the society came to a reaisation, that without governmental protection, certain parties were put in an intolerable disadvantage. Similarly to these reasons for the decline of the nineteenth century's economic liberalism, we should be cautious about unlimited freedom to designate a forum for dispute resolution. Forum selection clauses inserted unilaterally in contracts of adhesion should only be given effect where they do not abrogate the weaker party's access to justice.

<sup>&</sup>lt;sup>26</sup> ibid 306.

<sup>&</sup>lt;sup>27</sup> Patrick Atiyah, *The Rise and Fall of the Freedom of Contract* (Clarendon Press 1979) 614.

<sup>&</sup>lt;sup>28</sup> ibid 615, referring to William Stanley Jevons, *The State in Relation to Labour* (Macmillan and Co 1882).

This view is consistent with an earlier mentioned Kantian view of individual autonomy. Although we may 'commonly think that freedom consists in the ability to pursue our desires unimpeded',<sup>29</sup> it is not the case in light of Kantian enlightenment thought. Where individuals act based on categorical imperative (doing the right thing because it is right), they will act freely, but, within the constraints imposed by the considerations of morality. As Stevens argues, 'we can't be half-hearted Kantians – [in other words,] if we're attracted to a Kantian view of the law it must be that we buy into Kantianism generally, and not just when we feel like it.'30 I advocate for party autonomy and believe that individuals and entities have the autonomy to make their rational choices. I still whole-heartedly embrace the Kantian view, but the concept of party autonomy in my thesis is constrained by moral considerations (backed by the governmental protection in certain cases involving weaker parties).

#### 1.4 Reflection on Cultural Constraints

Having outlined my views on the concept of autonomy, I need to address sensible limitations of my understanding. In particular, party autonomy definition largely depends on cultural and societal values of a particular state. Party autonomy may be counter-intuitive to social and legal patterns in non-liberal and authoritarian societies. Bearing in mind that 'liberalism is [...] indigenous to the West and imported to non-Western societies through the West's hegemony in international society',<sup>31</sup> I appreciate various beliefs in different states that may not subscribe to the same truths of liberty and freedom of individual. Even within liberalised and democratic societies, one value does not necessarily mean the same thing in different states. For instance, a recent inquiry into the intellectual history, legal theory, and legal philosophy of France and England proves that a French jurist and an English common lawyer do not necessarily talk about the same thing when arguing about 'freedom of contract.'<sup>32</sup> Furthermore, the very idea of legal knowledge and legal culture differs greatly between common and civil law, despite the claims of convergence between these two regimes.<sup>33</sup> Law simply

<sup>&</sup>lt;sup>29</sup> Sandel (n 4) 157.

<sup>&</sup>lt;sup>30</sup> Robert Stevens, 'The Conflict of Rights' in Andrew Robertson and Hang Wu Tang (eds), *The Goals of Private Law* (Hart Publishing 2009) 139, 140.

<sup>31</sup> Charvet and Nay (n 9) 318.

<sup>&</sup>lt;sup>32</sup> Hans-W Micklitz, 'On the Intellectual History of Freedom of Contract and Regulation' (2015) 4 *Penn State Journal of Law & International Affairs* 1, 1.

<sup>&</sup>lt;sup>33</sup> Pierre Legrand, 'European Legal Systems Are Not Converging' (1996) 45 *International and Comparative Law Quarterly* 1, 52, 56.

cannot be captured by a set of neatly organised rules, and even seeming convergence of legal systems in the EU is misleading.<sup>34</sup> Therefore, any fundamental value that lawyers argue may be ascribed different gradations of meaning, and autonomy is not an exception.

Where does this leave my argument? One alternative would be to attempt to construct a universal claim, with a disclaimer of applicability only in liberal and democratic states.<sup>35</sup> I could argue that the claim on prevalence of party autonomy to choose a forum is universal. However, the universality of the claim is only true as far as the national recognition of party autonomy goes. My thesis does not fit every single state's approach to the role of state and individual in law. Proving the universality of the claim would require defending the premises of the Western liberalism, which would bring me outside of the scope of this thesis. Instead, I confine my argument to interpreting the existing law in the two systems: the EU and Russia. I argue that if my claims on prevalence of party autonomy are accepted, the discussion presented in my dissertation follows. The reason is that the value of party autonomy has to come from within a nation, before it can be enforced for cross-border transactions. A state must first cease being parochial. The historical exercise performed further in this chapter demonstrates that the EU and Russia have had domestic legal norms recognising parties' choice of forum long before adopting them for international jurisdiction. By natural progression, the party autonomy to choose a forum evolved from the nationally recognised principle to an international standard.<sup>36</sup>

Focusing on the European and Russian definitions of party autonomy, I realise that they have the same broad meaning but differ in the details. A Russian lawyer may embrace the Kantian individual autonomy, however, his perceptions on the power of

<sup>&</sup>lt;sup>34</sup> ibid 59-61.

<sup>&</sup>lt;sup>35</sup> In light of Charvet and Nay's explanation of cultural relativism, liberal ideas apply universally, equally to Taliban perspective on no education for women, although they only extend to members of the respective (Western or Taliban) society. Thus, 'these universal judgements [...] are valid only from the relevant cultural standpoint'. Charvet and Nay (n 9) 320.

<sup>&</sup>lt;sup>36</sup> Although, arguably, party autonomy to choose forum can also be implemented from a top-down. This may be relevant in societies where the development of the law emanates from the government and is imposed upon the society, rather than being a result of democratic and representative process. For instance, a national leader of Ruristan (a fictitious neighbouring country to Dicey's fictitious Ruritania), driven by the considerations of popularity at the international arena, may be pressured to adopt the Hague Convention on Choice-of-Court Agreements. This may trigger the process for implementation and development of party autonomy as a principle in the national law as well.

the state would automatically project on the scope of this autonomy, limiting it to private affairs only, or ending where the state apparatus says so. While an English common lawyer may view freedom to choose a forum as an inherent part of freedom of contract, the civil law approach would view the autonomy to choose forum as a procedural issue, rather separate from general contractual terms.

I concede that these possible variations in understanding party autonomy exist. I bear them in mind, but aim to arrive to a common denominator. With this purpose, I proceed with an understanding of party autonomy as the power of the private parties to choose forum independently of considerations of territoriality of the claim. First, however, I establish why exactly party autonomy should be at the foundation of jurisdiction, why it should take place of other traditionally accepted values such as sovereignty, and why it should be reasonably limited.

### 2 Autonomy as Proper Foundation for Matters of Private International Law and Jurisdiction

As the expression of private parties' will regarding jurisdiction, autonomy is the ultimate principle that should determine the appropriate forum to settle disputes between private parties. In this section, I put forward several arguments to support my thesis.

### 2.1 Development of Autonomy

In search to justify party autonomy in international dispute resolution, I trace its origins within certain national legal systems. The rationale for doing so is based on the notion that before the party autonomy to choose a forum was recognised in the international setting, it originated from and was enforced within the state. I argue that the logic behind its development can be applied to international dispute resolution.

The three national systems for my historical inquiry include Germany, Russia, and the UK, chosen based on their influential role in their corresponding regions. Germany was one of the founding States of the European Union, and it provides an interesting example of evolution of party autonomy, as the cradle of the enlightenment liberalism in Europe. English example of party autonomy development is important and helpful, since the English case constitutes the main example of applying the European jurisdiction regime in my dissertation. Finally, Russian domestic recognition of parties' choice of jurisdiction is also interesting and necessary to trace, considering the unique co-existence of the Russian civil and commercial judicial procedure, and apparent transposition of Russian national jurisdiction rules onto its regulation of international jurisdiction.

#### 2.1.1 German Example

Section 38 of the current German *Zivilprozessordnung*<sup>37</sup> (Code of Civil Procedure) (hereinafter, the ZPO) foresees jurisdiction of a court of first instance by express or tacit agreement of the parties, where such parties are merchants, legal entities, or

<sup>&</sup>lt;sup>37</sup> German Code of Civil Procedure as promulgated on 5 December 2005 (ZPO) (Bundesgesetzblatt (BGBI, Federal Law Gazette) I page 3202; 2006 I page 431; 2007 I page 1781), last amended by Article 1 of the Act dated 10 October 2013 (Federal Law Gazette I page 3786) (Germany).

public law special funds (*Sondervermögen*).<sup>38</sup> The provision outlines the admissibility of jurisdiction clauses and presupposes local or international jurisdiction.<sup>39</sup> Fascinatingly, when the Code of Civil Procedure Rules of Germany was enacted in 1877, its section 38 already envisaged permitting agreements concerning jurisdiction of the courts.<sup>40</sup> Therefore, one must look prior to the end of the nineteenth century, before the ZPO was promulgated, in order to find the pre-conditions for party autonomy to choose forum in Germany.

Before the all-German civil procedural code of 1877 and the seminal *Bürgerliches Gesetzbuch* (Civil Code) (the BGB) 1900, there was no uniform legislation on civil law and civil procedure in Germany. Over thirty different legal systems in the German state featured various rules. In some of these territories (especially to the West of river Rhine), the French civil law traditions influenced local codification efforts.<sup>41</sup> In particular, early nineteenth-century French codifications, the *Code Civil* of 1804, the *Code de procédure civile* of 1806, and the *Code de commerce* of 1807 had a substantial influence on German statutes, especially in the western territories.<sup>42</sup> For instance, the Bavarian *Codex Bavaricus civilis* of 1756 was a substantial codification, but still followed the tradition of *ius commune*.<sup>43</sup> In practice, it meant that Germanic customary law still prevailed throughout the whole of Germany,<sup>44</sup> but French statutory law eventually influenced the development of the German ZPO norms.

In parallel, the French revolution played an 'awakening' role for the European societies at the end of the eighteenth century. In particular, the French revolutionary Declaration of the Rights of Man and of the Citizen 1789, proclaiming men free and

<sup>&</sup>lt;sup>38</sup> ZPO, § 38.

<sup>&</sup>lt;sup>39</sup> Toussaint, Beck'scher Online Kommentar (OK) ZPO (Beck-online, 15th edn, as of 1 January 2015) § 38

online.beck.de/?vpath=bibdata%2fkomm%2fbeckok\_zpr\_15%2fzpo%2fcont%2fbeckok.zpo.p38.htm> accessed 13 April 2015.

<sup>&</sup>lt;sup>40</sup> Simon Goren (tr), *The Code of Civil Procedure Rules of the Federal Republic of Germany* (F Rothman & Co 1990) 9-10.

<sup>&</sup>lt;sup>41</sup> Cornelis Hendrik van Rhee, 'The Influence of the French Code de Procédure Civile (1806) in 19<sup>th</sup> Century Europe' in Loïc Cadiet and Guy Canivet (eds), *De la Commémoration d'un Code à l'Autre: 200 Ans de Procedure Civile en France* (On Commemoration of the Code of Others: 200 Years Anniversary of Civil Procedure in France) (LexisNexis/Litec, 2008) 129.

<sup>&</sup>lt;sup>42</sup> Friedemann Kawohl, 'Commentary on the Copyright Provisions in the Baden Statute Book of 1809' in Lionel Bently and Martin Kretschmer (eds), *Primary Sources on Copyright (1450-1900)* <a href="https://www.copyrighthistory.org">www.copyrighthistory.org</a> accessed 13 April 2015.

<sup>&</sup>lt;sup>43</sup> Raoul Charles van Caenegem. An Historical Introduction to Private Law (CUP 1988) 123.

<sup>&</sup>lt;sup>44</sup> David Ibbetson, *Book review: Van Caenegem's An Historical Introduction to Private Law* (1992) 41 *International and Comparative Law Quarterly* 4, 958.

equal in their rights and the principles of fair trial and due process of law, had its share of influence on the minds of the contemporary German statesmen and scholars.

In addition, recognition of private autonomy in Germany could be attributed to the development of the liberal enlightenment of the seventeenth and the eighteenth centuries. Van Caenegem expresses similar thought in relation to the codified laws in Europe during the period of enlightenment, while legislation and national codes were the means of putting the conceptions of the law of reason into practice. The German classical liberal thought represented the foundations of contemporary democratic state and the rule of law. Individual actors were empowered with independence from the sovereign state in their private affairs. The recognition of party right to choose a forum might have been a natural progression of this development. Thus, the enlightenment provided a favourable environment for the development of party autonomy. The mentality evolved from closed, limited and subjugated, to liberated, free, and independent. During this shift, the recognition of the party autonomy occurred within the domestic jurisdictional regime in Germany.

<sup>&</sup>lt;sup>45</sup> Van Caenegem (n 43) 122.

### 2.1.2 Russian Experience

Current Russian law explicitly allows private parties to surpass general and alternative (special) rules of jurisdiction by agreeing on a forum to handle their civil or commercial disputes. This autonomy has developed as a matter of practicality. In his recent account on history of jurisdiction agreements in Russian law, Russian scholar Dergachev traces the evolution of Russian statutory rules on jurisdiction agreements in civil and arbitrazh procedure. 46 He analyses the current legislation, the Soviet period and the pre-revolutionary (tsarist) Russia. He demonstrates that the rules allowing jurisdiction by agreement were formulated in Russia in the first half of the nineteenth century.<sup>47</sup> First statutory consolidation of the prorogation of jurisdiction by agreement took place in the Ustav sudoproizvodstva torgovogo (Statute of Commercial Procedure) in 1832.48 The reason behind this enactment was connected to the particularities of trade. Given that commercial courts existed only in a few Russian cities at the time, and the merchants engaged in business activity all over the vast territory of the Russian State, it made practical sense for the parties in certain cases to prorogue jurisdiction in favour of the local civil court of general jurisdiction.<sup>49</sup> The commercial cases could be heard in courts of general jurisdiction, as opposed to specialised commercial courts, with due regard to the commercial procedural rules.

Eventually, similar rule was prescribed for civil non-commercial cases. Several decades later, *Ustav grazhdanskogo sudoproizvodstva* (Statute of Civil Procedure) of 1864 reflected the possibility of parties choosing a forum in all other civil non-commercial transactions. The enactment of the Statute of Civil Procedure in 1864 triggered subsequent doctrinal analysis of jurisdiction agreements of the pre-revolutionary period,<sup>50</sup> which mostly took the form of the commentaries to the Statute.<sup>51</sup> Notably, the earlier Statute of Commercial Procedure of 1832, which first prescribed

<sup>&</sup>lt;sup>46</sup> Symeon Dergachev, 'Dogovornaia Podsudnost' v Grazhdanskom i Arbitrazhnom Processe Rossii' (Jurisdiction by Agreement in Civil and Commercial Procedure in Russia) (PhD Thesis, Russian Academy of Justice affiliated with the Supreme Court of the Russian Federation, 2011) (on file with author).

<sup>&</sup>lt;sup>47</sup> ibid 17.

<sup>&</sup>lt;sup>48</sup> Ustav Sudoproizvodstva Torgovogo 1832 (Rules of Legal Commercial Procedure) arts 47, 155.

<sup>&</sup>lt;sup>49</sup> Interview with Symeon Dergachev, Assistant Professor, Chair of Civil, *Arbitrazh* and Administrative Procedural Law, Russian Academy of Justice (Dublin, Ireland-Moscow, Russia (skype) 20 April 2015). <sup>50</sup> ibid.

<sup>&</sup>lt;sup>51</sup> Dergachev (n 46) 61-63, referring to Vas'kovskiĭ, Nefed'ev, Engel'man, Annenkov, and others.

party autonomy to choose a forum, did not generate any scholarly commentary or discussion at all. One author generalises that 'until the nineteenth century there was virtually no legal scholarship, no theory or philosophy of law.'52 Nevertheless, the wider intellectual thought in Russia espoused individual autonomy in private affairs. As noted above, this was a hybrid of the Western philosophy on individual autonomy and local political, social and cultural realities.

After the Revolution of 1917, the Soviet civil procedural statutes<sup>53</sup> did not foresee jurisdiction agreements up until 1964.<sup>54</sup> Nevertheless, the earlier tsarist-timed rules on civil procedure applied, as long as they did not contradict the interests of proletariat. As resolved by the Higher judicial authority at the time, the possibility for parties to choose jurisdiction was permissible, where no exclusive jurisdiction rules existed.<sup>55</sup> The reason why the Higher judicial authority resolved that lower courts could allow jurisdiction agreements was because of this rule was already applied by the courts since the tsarist times, yet it was missing in the legislation at the time.

This temporary absence of jurisdiction agreements in law has divided the Soviet scholars into the two groups: those in favour of such party autonomy to choose a forum, and those against it. Those in favour of party autonomy<sup>56</sup> contended that it ensued from the general meaning of the law. The civil procedure rules did not explicitly prohibit it. Moreover, separate bits of legislation contained provisions allowing it. In particular, civil law allowed the place of performance of contract to be determined by parties' agreement; civil procedure allowed bringing disputes arising out of contracts with specified place of performance at the local court; thus, contract suits could be brought at the place chosen by the parties. Filing a suit not at the location specified in the

<sup>&</sup>lt;sup>52</sup> Zigurds Zile (ed), *Ideas and Forces in Soviet Legal History: A Reader on the Soviet State and law* (OUP 1992) 3.

<sup>&</sup>lt;sup>53</sup> Dekrety o Sude no 1 ot 24 noiabria (5 dekabria) 1917 g, no 2 ot 15 febralia 1918 g i no 3 ot 7 marta 1919 g (Decrees on Courts no 1 as of 24 November 1917, no 2 as of 15 February 1918 and no 3 as of 7 March 1919; Grazhdanskii Protsessual'nyi Kodeks RSFSR (Code of Civil Procedure of the Russian Soviet Federative Socialist Republic (RSFSR)) 1923.

<sup>&</sup>lt;sup>54</sup> Grazhdanskiĭ Protsessual'nyĭ Kodeks RSFŚR 1964 (Code of Civil Procedure of the RSFSR) art 120. <sup>55</sup> Plenum of the Supreme Court of the RSFSR, Protocol no 1 as of 3 February 1932.

<sup>&</sup>lt;sup>56</sup> Dergachev (n 46) 68, referring to Boris Popov, 'K Voprosu Dogovornoi Dodsudnosti' (On the Issue of Jurisdiction by Agreement) (1927) *Pravo i Zhizn*, 77-82; Mikhail Pergament, 'Opredeleniia Grazhdanskoĭ Kassatsionnoĭ Kollegii za 1924' (Resolutions of Cassation Committee for the Year 1924) (1926) 2 *Ezhenedelnik Sovetskoĭ Justitsii*; and Iuriĭ Osipov, *Podvedomstvennost i Podsudnost Grazhdanskih Del* (Goslurlzdat 1962) 100.

contract deemed violation of the agreement. One scholar openly called the opinion that parties allegedly could not choose a court to handle their disputes a 'misconception'.<sup>57</sup>

Scholars against the party autonomy in civil procedure believed that it was impermissible because the civil procedural statute did not explicitly provide for it. Another reason was viewing the concepts of subject matter jurisdiction and territorial jurisdiction as one.<sup>58</sup> In this regard, if all jurisdiction was like subject matter jurisdiction, it could not be reasonably changed by private parties but could only be prescribed by the state rules.

Later on, since the enactment of the Code of Civil Procedure in 1964, the rule on jurisdiction by agreement re-entered and has remained in the Russian rules on civil procedure. Notably, the Code of 1964 separated subject matter jurisdiction and territorial jurisdiction in two separate sections. Thus, the rules prescribing claims of certain nature to certain courts remained rigid, but the rules for filing at the location of the defendant were augmented by other possibilities, including parties' choice of court.

In addition to the reasons of practicality and rationality, party autonomy in jurisdiction evolved due to certain accompanying historical developments. One cannot avoid noticing the correlation with the emancipation of serfs of 1861 and the great judicial reform. Before the great judicial reform of 1864, some critics characterise the Russian judiciary as brutal, disorganised, arbitrary and corrupt.'59 The judicial procedure was inconvenient, insufficient, complicated, expensive, and the judges were 'wildly incompetent and consistently corrupt.'60 Without legal representation, jury, and presumption of innocence, poor had little chance of securing justice. The need for the reform was recognised by the Russian tsar Nikolaĭ I, and implemented by Alexander

<sup>&</sup>lt;sup>57</sup> Vladimir Trapeznikov, 'Dopustima li Dogovornaya Podsudnost' Iskov?' (Is Jurisdiction by Agreement Permissible?) (1924) 33 *Ezhenedelnik Sovetskoi Iustitsii* 770-71.

<sup>&</sup>lt;sup>58</sup> Dergachev (n 46) 68, referring to Alexandr Bugaevskiĭ, 'Dogovornaya Podsudnost' (Jurisdiction by Agreement) in Vramshap Tadevosyan and F Nabok (eds) *Sbornik Stateĭ i Materialov po Grazhdanskomu Protsessu za 1922-1924 gg.* (Collection of Essays and Materials on Civil Procedure for 1922-24) (Iuridicheskoe Izdatelstvo Narodnogo Komissariata Iustitsii RSFSR 1925) 155-60. Also, Alexandr Bugaevskiy, *Grazhdanskiĭ Process v ego Dvizhenii s Prilozheniem Tipichnykh Del* (Civil Procedure in its Development: Typical Cases Attached) (2 edn, B.I. Leningrad 1924) 13.

<sup>&</sup>lt;sup>59</sup> Brian Conlon, 'Dostoevsky v the Judicial Reforms of 1864: How and Why One of Nineteenth-Century Russia's Greatest Writers Criticised the Nation's Most Successful Reform' (2014) 2 *Russian Law Journal* 4, 7, 9, citing Werner Mosse, *Alexander II and the Modernisation of Russia* 23 (English Universities Press 1958), referring to liberal writer and critic Alexander Herzen.
<sup>60</sup> ibid 11.

II. To align Russia to the liberal and modernised nations of Europe, the judicial reform in Russia was carried out by borrowing from the progressive French legislation. The new Russian law on civil procedure was based on the French Code of Civil Procedure. Some parts were literally taken from the Code. The French Code, in its turn, had drawn upon the Roman tradition, ideas of which were already part of the ancient Russian medieval law through the Byzantine Canon law. This general acceptance of the Roman tradition, where deemed necessary by the 'social needs of medieval Russian society', combined with the progressive French legal thought, resulted in the adoption of the procedural rule that allowed jurisdiction by parties' agreement.

In addition, recognition of parties' choice of jurisdiction in Russian domestic law may be attested to scholarly thought. Although no doctrinal publications can be traced before 1864 regarding the parties' choice of jurisdiction, the fundamental rule on jurisdiction agreements did not simply present itself. Enacted by Alexander II, the Statute of Civil Procedure 1864 was drawn up by a group of experts familiar with the Russian and Western systems (including Zarudnyĭ, Stasov, Bludov, Cherkasova, 63 and others). Authors were inspired by the German, French, Austrian, Italian as well as English and American laws. 64 In particular, one of the main names behind the reform, Zarudnyĭ, contended that 'not accepting improvements from a foreign state only because they are foreign is equivalent to not introducing railways, telegraph, and other inventions, just because the citizens of the given state did not have a chance to come to such inventions. The Western doctrines had significant influence upon the Russian theoretical jurisprudence at the end of the eighteenth and beginning of the nineteenth century. 66 In fact, many scholars at the time in Russian universities were, literally, German nationals. Tomsinov, for instance, mentions that all the Professor

<sup>&</sup>lt;sup>61</sup> Rhee (n 41) 131.

<sup>&</sup>lt;sup>62</sup> See, eg Ferdinand Feldbrugge, *Law in Medieval Russia* (Martinus Nijhoff Publishers 2009). Also, Oleg Vinnichenko, Sergey Marochkin, and Svetlana Racheva, 'Internal and External Law of Medieval Russia: A Look from the Current West' (2014) 2 *Russian Law Journal* 3, 141, 143.

<sup>&</sup>lt;sup>63</sup> Dmitry Legkiĭ, *Dmitry Vasil'evich Stasov: Sudebnaia Reforma 1864 g.* (Dmitry Stasov: Judicial Reform of 1864) (Dmitry Bulanin 2011) 37.

<sup>&</sup>lt;sup>64</sup> Dmitry Maleshin, 'Vmesto Predisloviya: "Pradedy" i "Pravnuki" Sudebnoĭ Reformy 1864' ('In lieu of Introduction: Great Grandfathers and Great Grandchildren of the Judicial Reform 1864') in Sudebnye Ustavy Rossiĭskoi Imperii 1984 goda (Judicial Codes of the Russian Empire 1864) (Statut 2014) 10.
<sup>65</sup> ibid.

<sup>&</sup>lt;sup>66</sup> Vladimir Tomsinov, 'Russkii Zakonoiskusnik Zakhar Anikeevich Goriushkin (1748-1821)' (The Russian Jurist Zakhar Anikeevich Goriushkin) (2009) *Zakon* 6, 287, 294.

posts belonged to Germans, with the Russian scholar Desnitskii being an exception. <sup>67</sup> Thus, it might be argued that the German enlightenment thought found its way to the Russian academia and intellectual elite. Notwithstanding the 'heritage of many centuries of autocracy, dictatorship and enforced orthodoxy and unity', <sup>68</sup> the Russian society embraced the ideas of individual autonomy as a progressive feature of best contemporary practice abroad. Notably, this adoption of party autonomy by legislators, judicial practitioners and scholars was accepted through the lens of local particular characteristics of the Russian society, as I have explained in the previous section on cultural constraints on party autonomy.

### 2.1.3 English Precedent

Presently, party autonomy to choose a forum and law is largely upheld by English courts. Judges give effect to the parties' agreement on a forum and 'leave it, more or less, at that'.<sup>69</sup> This recognition of the parties' right to agree on jurisdiction in UK happened gradually, with a history of refusal to give force to the parties' choice by the courts. Courts used to view forum selection clauses as unwarranted ousting of the courts' jurisdiction and treated them with hostility.

Development of party autonomy to choose a forum in the traditional rules in England was founded on precedent rather than a theoretical framework. Principles developed on a case-by-case basis. Until the end of the World War II, private international law case law mainly focused on the question of applicable law, not jurisdiction.<sup>70</sup>

At the same time, freedom of contract reigned civil and commercial transactions in the nineteenth and the beginning of the twentieth century. Concurrently, conceptually, agreement on jurisdiction has always been viewed as a contractual term. As Briggs put it: 'courts analyse jurisdiction agreements as being contractual [...] it is almost as though no-one has ever suggested any other way of looking at things.'<sup>71</sup> Many scholars are still convinced that there exists no difference in principle between 'an agreement

<sup>&</sup>lt;sup>67</sup> ibid 289.

<sup>&</sup>lt;sup>68</sup> Feldbrugge (n 62) 259.

<sup>69</sup> Adrian Briggs, Agreements on Jurisdiction and Choice of Law (OUP 2008) viii.

<sup>&</sup>lt;sup>70</sup> John O'Brien, *Conflict of Laws* (Cavendish Publishing Limited 1999) 16.

<sup>&</sup>lt;sup>71</sup> Adrian Briggs, 'Which Law Governs Forum Selection Clauses' (Paper for ASIL Webinar 'The Nature of natures of Agreement Relating to Jurisdiction to Governing Law', 2 March 2016) 4. Brigg's paper concerns England, however, the same can be inferred about all common law (Anglo-Saxon) systems.

to sell' and 'an agreement to sue'. 72 With the development of the principle of autonomy in private law (contracts), and regarding forum selection clauses as a contract, gradually, forum selection clauses began to be recognised in the case law.

Recognition of parties' power to derogate from English courts' jurisdiction has first developed in regards to arbitration and then 'cross-fertilised' over to 'curial agreements.'<sup>73</sup> A milestone case recognising the power of the parties to derogate from a court's jurisdiction was *Scott v Avery.*<sup>74</sup> It was the first precedent that gave force to the parties' power to choose arbitration and oust state courts' jurisdiction. However, the provision was 'buttressed' by section 11 of the Common Law Procedure Act 1854 which gave courts discretion to stay an action where parties had an arbitration agreement.<sup>75</sup> The next important case was *Law v Garrett.*<sup>76</sup> In that case, three British subjects entered into an agreement, according to which all disputes were refereed to the Saint-Petersburg commercial court. The plaintiff initiated proceedings in England, the defendants moved for a stay in proceedings. The court held that the parties' agreement to refer all disputes to the Saint-Petersburg court was within the section 11 of the Act 1954, thus upholding party autonomy to refer disputes to a foreign court/tribunal.

In addition to justifying forum selection clauses based on party autonomy, other reasons included, for instance, the basic principle that a party should be held to his word, as established in *Mackender v Feldia*. In that case, a diamond insurance policy was made in England and contained an exclusive choice-of-court and choice-of-law clause in favour of Belgian courts and Belgian law. Damage occurred in Italy. Plaintiffs applied to an English court for leave to be granted to serve writ outside of the English jurisdiction. In view of comity between civilised nations, and parties' express agreement to follow the Belgian law, the English court gave force to the exclusive foreign jurisdiction clause.

<sup>&</sup>lt;sup>72</sup> Briggs (n 69) 195.

<sup>&</sup>lt;sup>73</sup> Peter Nygh, *Autonomy in International Contracts* (OUP 1999) 21.

<sup>&</sup>lt;sup>74</sup> Scott v Avery (1856) V House of Lords Cases (Clark's) 811; 10 All ER 1121.

<sup>&</sup>lt;sup>75</sup> Nyah (n 73) 19.

<sup>&</sup>lt;sup>76</sup> Law v Garrett (1878) LR 8 Ch D 26.

<sup>&</sup>lt;sup>77</sup> Mackender v Feldia AG [1967] 2 QB 590, 604.

In my next chapter, I elaborate that party autonomy to designate a court to decide private international disputes manifests itself through (i) jurisdiction agreements *ex ante* and (ii) submission to jurisdiction after the dispute has been lodged (*ex post*). Notably, in England, the (ii) rule recognising submission to jurisdiction has been long accepted. In *Boyle v Sacker* of 1888,<sup>78</sup> the defendant appeared by counsel, filed affidavits and argued the case on the merits. The case established that where the defendant takes a chance of success by arguing the case on the merits, thus availing of the opportunity to be heard, he cannot later object to jurisdiction. Thus, this principle has been recognised in the English common law for over a century and represents one of the fundamental rules of jurisdiction. Notably, appearance merely to contest jurisdiction is not deemed as submission to jurisdiction.<sup>79</sup>

The decision of the UK to join the EU in 1973 prompted adoption and recognition of many legislative acts regulating allocation of jurisdiction. The Civil Jurisdiction and Judgments Act 1982 enacted the provisions of the Brussels Convention<sup>80</sup> into the national law. The right of the parties to prorogate jurisdiction by agreement has been included into the British statutes. Thus, combined with the common law rules applicable outside of the Brussels regime, autonomy of the parties in jurisdiction has been recognised and enforced in England.

<sup>&</sup>lt;sup>78</sup> Boyle v Sacker (1888) 39 Ch D 249 (CA).

<sup>&</sup>lt;sup>79</sup> Re Dulles Settlement (No 2) [1951] Ch 842 (CA). See text to n 249 in ch 3.

<sup>&</sup>lt;sup>80</sup> Brussels Convention on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters [1972] OJ L 299/32 (hereinafter, the 'Brussels Convention').

### 2.2 Growing Recognition of Parties' Choice of Law

To bolster my claim that party autonomy represents an appropriate foundation for an ideal judicial system, I argue that its growing recognition in another area of private international law – applicable law in contract – can be used as evidence. In particular, the tendency of increased recognition of party autonomy in relation to applicable law in contract signals of liberalisation of court proceedings. This, in turn, supports the need to re-conceptualise how we view the foundation of judicial jurisdiction.

Recognition of party autonomy regarding the choice of law has become one of the factors inherent to the late decades of the twentieth century. It is reflected in the main sources of law in Russia, recognised in the English common law and American case law, Rome I Regulation in Europe and other statutes worldwide. This exemplifies the tendency to recognise the party autonomy as 'bedrock' principle of the international law of contractual obligations. A great summary of the new era inaugurating the end of parochial views in private international law and be found in *Bremen v Zapata*. In that case, German and American parties consented that their disputes should be resolved in an English forum. The court reasoned as follows:

'The expansion of American business and industry will hardly be encouraged if, notwithstanding solemn contracts, we insist on a parochial concept that all disputes must be resolved under our laws and in our courts. [...] We cannot have trade and commerce in world markets and international waters exclusively on our terms, governed by our laws, and resolved in our courts'.84

A similar rationale applies to any global business decision to choose law to govern private relations. This new era of recognition of private choice of law may be viewed as evidence of courts opening their minds to the possibility of private choice, with no detriment to the state power or sovereignty. At the same time, it could mean recognition of soft power by economic players on the market. This tendency supports and, to a certain extent, accelerates the need of similar shift of private power in regards to forum.

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<sup>&</sup>lt;sup>81</sup> Jürgen Basedow, *The Law of Open Societies – Private Ordering and Public Regulation of International Relations* (Recueil des Cours 360, Martinus Nijhoff Publishers 2013) 164.

<sup>&</sup>lt;sup>82</sup> Ronald Brand, 'Balancing Sovereignty and Party Autonomy in Private International Law' in Johan Erauw, Vesna Tomljenovic and Paul Volken, *Liber Memorialis Petar Sarcevic* (Sellier European Law Publishers 2006) 35, 43.

<sup>83</sup> The Bremen v Zapata Off-Shore Co 407 US 1 (1972).

<sup>&</sup>lt;sup>84</sup> ibid 9.

### 2.3 Promulgation of Party Autonomy and International Commerce

Enforcing parties' choice of a dispute resolution forum facilitates better flow of international commerce. This argument is similar to Lehmann's justification of party autonomy in choice-of-law pursuant to which honouring freely negotiated choice-of-law clauses ensures conditions necessary for the functioning of international commerce.<sup>85</sup>

This claim is especially effective in the conditions of capitalist society. Encouraging private transactions is inherent to capitalist societal framework. In this context, liberal and capitalist values are symbiotic. Arguments supporting capitalist-driven trade and commerce also justify private parties' choice of forum. For instance, privatisation of national industries are justified because it encourages higher production rates, attracts innovation and overall leads to faster development of the industry. Presence of several private players on the market amplifies this effect, because now, competition drives them as well. In addition, de-regulation by the state breaths fresh air into the industry, stimulating variable ways of succeeding and reaching new heights. Similarly, these arguments can be applied to the law of jurisdiction. Providing parties with the right to choose a forum as a founding principle in international transactions will liberalise and facilitate further development of international commerce. Private parties will be more eager to explore cross-border opportunities to raise their production/revenue/assets.

Moreover, party autonomy to choose a forum can be regarded as an aiding tool for the global governance of international commercial activity. Private law claims in national courts involving a foreign element – transnational litigation cases – can be conceived of as part of the global transnational governance. Some conceptualise such litigation as part of a pluralist regime for the governance of transnational economic activity. Many internationalists see the aim of such system as 'facilitation of international commerce and transactions.' In light of this theory, the increased recognition of party autonomy to select a forum will help strengthen the enforcement of cross-border contracts and transactions.

<sup>85</sup> Lehmann (n 19) 394.

<sup>&</sup>lt;sup>86</sup> Robert Wai, 'Transnational Private litigation and Transnational Governance' in Markus Lederer and Philipp Müller, *Criticising Global Governance* (Palgrave Macmillan 2005) 243, 244.

## 3 Why Sovereignty Should Not Be the Starting Point for the Law on Jurisdiction

In jurisdictions that I focus on, state territoriality and sovereignty have been seen as foundational for jurisdiction. My contention is that this approach is wrong. In this section, I argue why sovereignty should not be the starting point for the law on jurisdiction. I draw evidence from the changes in international law and society, examine the inherent flaws for sovereignty to form the foundation in the first place, and conclude that the time has come to re-conceptualise the values in law on jurisdiction.

### 3.1 End of Parochialism: Globalisation, Open Society, a New World Order

I oppose parochialism and realism in international law. I argue that significance of territoriality has faded away in the era of globalisation. States no longer lose any particular significance or power when private parties choose a court. States should yield to the private interests, and if those private interests direct a dispute to a foreign forum, the courts should enforce it. There is no competition or a rank in power of states over foreign domiciliary parties. The primary consideration for the courts in civil cases should be administration of justice in the name of the interests of parties.

I urge scholars, lawmakers, policy makers and private actors to re-conceptualise how we view jurisdiction and private international law in general. I see the evidence of the decline of importance of territoriality and sovereignty in many global political and economic changes. In particular, globalisation, development of 'open society', and liberalisation of state judicial procedure corroborate the idea of private interests prevailing over the state interests in jurisdiction.

Globalisation is the phenomenon of technology advancement, international trade development, and social and cultural internationalisation in all spheres of life. Globalisation leads to opening of borders and gradual erasing of the boundaries between everything domestic and foreign. Globalisation facilitates the development of jurisdiction system catering to the choice and interests of private actors engaging in civil and commercial relations at the international arena. As Michaels and Jansen put

it: '[p]erhaps the most important development of globalisation is the shift away from states altogether towards the private sphere.'88

One of the effects or a consequence of globalisation is an advent of the 'open society': the 'absence of barriers to entry and exit'.89 Technological innovation, trade, foreign direct investment, and flow of migration result in far-reaching social, political and economic consequences. These factors act as a driving force of the societal development from closed nation-States to the open society. In these conditions of increasing permeability of national frontiers, a new private ordering emerged. Among other areas of private law that these effects extend to, there is private international law. In relation to the law on jurisdiction, this phenomenon of open society results in increased number of cross-border transactions, more frequent presence of international element in national judicial proceedings, delegation of some authority to resolve certain cases involving local domiciliaries to foreign courts, etc. In the end, it translates into opening the borders to international transactions and dilution of clear divide between states' jurisdiction.

Berman, who proposes cosmopolitan pluralist conception of jurisdiction, advocates similar ideas. Berman discusses globalisation of jurisdiction in the global era associated with the Internet. As a reform of conflict of laws in the U.S., he proposes a combination of the Restatement (Third) of Foreign Relations Law and three major choice of law regimes (vested rights by Beale, governmental interests by Currie, and substantive law method by Von Mehren). His approach focuses less on literal contacts with territorially based sovereign entity and more on the extent to which the various parties might be deemed to have affiliations with the possible communities. Unlike Berman, I do not necessarily see globalisation of private international law matters as majorly associated with the Internet. Internet is just another effect of technological innovation, brought by the globalisation. It amplifies the effects of readiness to cross borders, cover vast distances in seconds, etc., but its position is that of an egg, not the

<sup>&</sup>lt;sup>88</sup> Ralf Michaels and Nils Jansen, 'Private Law beyond the State – Europeanisation, Globalisation, Privatisation' (2006) 54 *American Journal of Comparative Law* 4, 843, 868.

<sup>&</sup>lt;sup>89</sup> Basedow (n 81) 59. Basedow bases his understanding on the political philosophical concept of the open society by Bergson and Popper (Henri Bergson, *The Two Sources of Morality and Religion* (1932) and Karl Popper, *The Open Society and Its Enemies* (1st and 2nd vol, 1945).

Paul Schiff Berman, 'Towards a Cosmopolitan Vision of Conflict of Laws: Redefining Governmental Interests in a Global Era' (2005) 153 *University of Pennsylvania Law Review* 6, 1819.
 ibid 1822.

chicken.<sup>92</sup> However, I agree with Berman's detailed substantiation of globalisation changing the conceptions of private international law across the global community of states.

Another effect of globalisation is fragmentation of monolithic states. As captured by Slaughter, <sup>93</sup> traditionally, the global network of judges has been envisaged as a mechanism of inter-state political relationships with judges with differing agendas. Instead, Slaughter argues, a new global legal system has emerged. The new messy system consists of horizontal and vertical networks of national and international judges. When making their decisions, these judges are not guided by their respect for international law or desire to build a global system, but by 'a host of more prosaic concerns, such as judicial politics, the demands of a heavy caseload, and the new impact of international rules on national litigants.'<sup>94</sup> In addition, the global network of judges is complicated by the influence from the lawmakers: legislators talk to judges and give them rules to apply.<sup>95</sup> Often, the lawmaker-judge dialogue takes place across the national borders: English judges follow the European legislators' direction; American judges apply laws made by state and federal lawmakers, etc.

In this worldview of inter-judge, inter-institutional and inter-private-party relations across the globe, I argue that the role of states diminishes. It is relegated to facilitating enforcement of the interests and rights of private actors. This view resonates with the prediction by Scelle, the French solidarism advocate, who wrote of a world community, consisting of special or regional communities, integrated with each other through political elements. The world is becoming a small community, where judges engage with the lawmakers and foreign judges on a more personal, rather than inter-state level. Among other areas of law, this applies to private international law. Judges allocate,

<sup>&</sup>lt;sup>92</sup> Assuming chicken came first.

 <sup>&</sup>lt;sup>93</sup> Anne-Marie Slaughter, *A New World Order* (Princeton University Press 2004) 67. Also, Alexandra Khrebtukova, 'A Call to Freedom: Towards a Philosophy of International Law in an Era of Fragmentation' (2008) 4 *Journal of International Law and International Relations* 1, 51, 102.
 <sup>94</sup> ibid 67-68.

<sup>95</sup> Briggs (n 69) 538-39.

<sup>&</sup>lt;sup>96</sup> Andreĭ Loboda, 'Sovremennye Teorii Mezhdunarodnogo Chastnogo Prava v Svete Podhodov Traditsyĭ Kontinentalnogo i Obshego Prava' (Contemporary Theories of Private International Law in Light of the Traditions of Continental and Common Law) (Lecture, Private International and Civil Law, MGIMO <old.mgimo.ru/files2/y10\_2013/.../modern\_theories\_mchp.ppt> accessed 15 March 2017, referring to Georges Scelle, Manuel de Droit International Public: Cours de Droit International Public (Casebook of Public International Law: the Course in Public International Law) (3rd edn, Domat-Montchrestien 1948).

accept or decline jurisdiction in cross-border civil and commercial disputes having consideration for domestic and, on some levels, foreign rules of jurisdiction.

Some lawyers might argue that the world may be slowing down on the course of globalisation. It is evidenced with the election of predominantly anti-EU representatives in Europe, <sup>97</sup> the British exit from the EU, or the Ukrainian unrest and the Russian annexation of Crimea, when the states were once again reminded of the importance of their sovereignty. These events may indicate that nations are drawing back to their national identity, away from globalisation. However, the complexity of the European confederate political system or sovereignty issues in Ukraine pertain to the international inter-state relations. My dissertation focuses on private international relations. Although some effect of the anti-globalism sentiments may reflect on private international relations, only time will show how the events will transpire in the end. There is always going to be some factors slowing down the globalisation. In no scenario, shall we revert to the Bergson's 'closed society', <sup>98</sup> where every state will see no further than its self-preservation. Even if the rate of globalisation remains as it is now without any further development, my argument still stands.

In addition, the end of parochialism and liberalisation of judicial procedure can be witnessed by observing the growing openness of courts to apply foreign law in domestic proceedings. In particular, the late decades of the twentieth century witnessed a transformation of conflict of laws throughout Europe, UK, Russia and the US in an unprecedented way. Courts began accepting foreign law in judicial proceedings. 99 This readiness of national courts to apply foreign law, with no detriment to the state power or authority serves as evidence of loosening of state control over

<sup>&</sup>lt;sup>97</sup> The recent EU elections showed that pro-EU camp lost 50 seats from 2009. As reflected by Le Pen, a leader of the French far-right National Front: 'the people have spoken loud and clear [...] They no longer want to be led by those outside our borders, by EU commissioners and technocrats who are unelected. They want to be protected from globalisation and take back the reins of their destiny.' Mark John and Leila Abboud, 'Far-right National Front Stuns French Elite with EU "Earthquake" *Reuters* (Paris, 25 May 2014) <a href="http://www.reuters.com/article/2014/05/25/us-eu-election-france-idUSBREA4O0CP20140525">http://www.reuters.com/article/2014/05/25/us-eu-election-france-idUSBREA4O0CP20140525</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>98</sup> See Basedow (n 81) 59. Cf, Kenneth Waltz, *Theory of International Politics* (Waveland Press 2010) arguing that international relations system makes states pursue moderate and reserved policies to maintain its security (defensive realism); and John Mearsheimer's offensive realism – blaming anarchic international relations system for states' aggressive behaviour.

<sup>&</sup>lt;sup>99</sup> Although some still argue that applying foreign law by a court is essentially making its own law with reference to the foreign legal norms; See, eg Harold Maier and Thomas McCoy, 'A Unifying Theory for Judicial Jurisdiction and Choice of Law' (1991) 39 *American Journal of Comparative Law* 2, 249.

judicial procedure overall. Instead of attitude of 'only our jurisdiction, only our law', states became to accept the importance of comity, reciprocity and globalisation in civil and commercial proceedings. For example, Article 1191 of the Russian Civil Code of 2001<sup>100</sup> and Article 14 of the Code of *Arbitrazh* Procedure of 2002 clearly allow application of foreign substantive rules (*lex causae*) in the Russian court trials. This signals of significant liberalisation of the Russian judicial system. It is consistent with the general tendency of letting go of the parochial view of 'only our law, only our courts'.<sup>101</sup>

Another noteworthy example of wider recognition of foreign law in domestic courts can be witnessed by the demise of the double actionability test in the English conflict of laws. The traditional English rule applicable to conflict of jurisdictions in torts used to be founded on the rule of double actionability of *Phillips v Eyre*. 102 It established two conditions that must be satisfied in order for a suit to be found in an English court relating to a tort committed abroad: (i) the tort must be a tort by English law, and (ii) the act must not be 'justifiable' by the law of the place where the tort was committed. Courts further explained that under the legally 'justifiable' act, one should understand an act that is 'neither actionable nor punishable'. 103 As put by Heffernan, 'by fusing the lex loci delicti and lex fori, the rule in Phillips v Eyre set the bar strikingly high for victims of foreign torts'. 104 The rule prevented actions from being brought in England if the action in question did not constitute a tort in England. The rule urged the English courts to apply only English law in torts, and the idea of applying foreign law seemed unheard of (specifically in tort actions). However, the English rule of double actionability of Phillips v Eyre deteriorated over time. The rule was much criticised for benefiting the plaintiff, and creating the risk for anybody committing a tort elsewhere to be sued in England. Later, the rule was largely abandoned, except for libel actions. The situation

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<sup>&</sup>lt;sup>100</sup> Grazhdanskiĭ Kodeks Rossiĭskoĭ Federatsii (Civil Code of the RF) (hereinafter, the 'Russian Civil Code') pt 3 (2001).

<sup>&</sup>lt;sup>101</sup> Brand (n 82) 43, citing Chief Justice Burger in *Bremen v Zapata*, 9, encouraging to move away from such parochial views.

<sup>&</sup>lt;sup>102</sup> Phillips v Eyre (1870-71) LR 6 QB 1.

<sup>103</sup> Walpole v Canadian Northern Railway Co [1923] AC 113 [119].

<sup>&</sup>lt;sup>104</sup> Liz Heffernan, 'Rome II: Implications for Irish Tort Litigation' in John Ahern and William Binchy (eds) *The Rome II Regulation on the Law Applicable to Non-Contractual Obligations* (Martinus Nijhoff Publishers 2009) 257, 260.

has changed dramatically, and English courts no longer require a civil wrong to constitute a tort in England for a tort to be actionable in England.

#### 3.2 Growing Role of Individual Actors in International Law

Another contemporary development illustrating the shift of power from the state to private parties is the growing role of individuals and corporations in international law. Individuals, international governmental organisations, and international non-governmental organisations are changing the landscape previously dominated by the states. The modern trend is that international law no longer deals only with interstate relationships, but also includes private actors. The modern trend is that includes private actors.

In this new emerging international legal order, states are becoming an instrument to protect the interests (and human rights) of its citizens. States are accountable the individuals to help ensure that all persons have access to institutions that protect the basic human rights. <sup>107</sup> In these conditions, jurisdiction is no longer a prerogative of states; it is 'at least to some extent a matter of individual right', an obligation owed by states to individuals. <sup>108</sup> Closely connected with this reasoning is the the principle that law is made for the benefit of people, and not the other way around. <sup>109</sup> The state, the law, and the judicial system is there for the people and companies. The whole apparatus of the justice system operates for the benefit of those who need to appeal to it.

Thus, the power has shifted from the state to the individual players on the international arena. For private international law, I see it translating into the recognition and enforcement of parties' autonomy to choose jurisdiction and governing law. No

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<sup>&</sup>lt;sup>105</sup> Chris Harding, 'Statist Assumptions, Normative Individualism and New Forms of Personality: Evolving a Philosophy of International Law for the Twenty First Century' (2001) 1 *Non-State Actors and International Law* 107. Also, Eric Ip, 'Globalisation and the Future of the Law of the Sovereign State' (2010) 8 *International Journal of Constitutional Law* 3, 636, 642.

Pierre-Marie Dupuy, *Droit International Public* (2nd edn, Broché 1993) 147-49; Knut Ipsen, *Völkerrecht* (5th edn, CH Beck 2004) 95-96; Hersch Lauterpacht, *International Law and Human Rights* (Garland Publishing 1973) 27-47, and to *Sosa v Alvarez-Machain* 542 US 692, 732, n 20 (2004).

<sup>&</sup>lt;sup>107</sup> More on moral foundation for the international legal order can be found in Allen Buchanan, *Justice, Legitimacy and Self-Determination* (OUP 2007) 4-5.

<sup>&</sup>lt;sup>108</sup> Alex Mills, 'Rethinking Jurisdiction in International Law' (2014) 84 *British Yearbook of International Law* 1, 187, 229. This echoes the ideas of 'normative individualism', the theory that the primary normative unit is the individual, not the state, encapsulated by Harding (n 105) and Fernando Tesón, 'The Kantian Theory of International Law' (1992) 92 *Columbia Law Review* 1, 53, 54.

<sup>&</sup>lt;sup>109</sup> Trevor Hartley, *International Commercial Litigation: Texts, Cases and Materials on Private International Law* (CUP 2009).

longer should the rules be dictated based on sovereign interests of the states, but, rather, rights and interests of individual actors of private international transactions. A jurisdictional system based on private, rather than, state (sovereign) interests, is an ideal jurisdictional system.

#### 3.3 Overall Tendency of the Shift of Power to Private Parties

A number of authoritative voices in international law supports the idea of shift of power from the state to private parties. Mills emphasises the widely recognised phenomenon of private parties having the power to confer jurisdiction on courts and choose an appropriate applicable law. 110 Mills argues for prevalence of party autonomy in the context of his proposal for a private international law conception, 'that is systemic, international, public and constitutional in nature'. 111 Basedow speaks of the power of individual interests transcending the concepts of state power in private law. 112 He contends that private relations constitute a private realm, thus, it should be up to private actors to decide the regulation of their relations. Berman also argues that territoriality-based conceptions of legal jurisdiction may no longer be adequate in an era when ideas of bounded nation-state communities operating within fixed territorial borders are under challenge. 113 Lehmann criticises the state-centered conflict of laws and private international law theory. 114 Watt summarises the shift from public to private power. 115 Brand also speaks of reallocation of authority from the state to both non-state institutions and private parties in legislative jurisdiction. 116 He examines the history of sovereignty - first, as relationships within a state between a governor and the governed, and, later, as a concept used to describe relationships between nations. He demonstrates how during the latter half of the twentieth century, multilateral

<sup>&</sup>lt;sup>110</sup> See, generally, Alex Mills, *The Confluence of Private and Public International Law: Justice, Pluralism and Subsidiarity in the International Constitutional Ordering of Private Law* (CUP 2009). Also, Mills (n 108) 189.

<sup>&</sup>lt;sup>111</sup> Jacco Bomhoff, 'The Confluence of Private and Public International Law: Justice, Pluralism and Subsidiarity in the International Constitutional Ordering of Private Law by Alex Mills' (2011) 60 *International & Comparative Law Quarterly* 3, 822.

<sup>112</sup> Basedow (n 81).

<sup>&</sup>lt;sup>113</sup> Paul Schiff Berman, 'The Globalisation of Jurisdiction' (2002) 151 *University of Penn Law Review* 2, 311.

<sup>&</sup>lt;sup>114</sup> Lehmann (n 19).

<sup>&</sup>lt;sup>115</sup> Horatia Muir Watt, 'Private International Law Beyond the Schism' (2011) 2 *Transnational Legal Theory* 3, 347, 392.

<sup>116</sup> Brand (n 82) 37.

organisations and private parties have gained an increased role in choosing a forum for the resolution of their disputes.<sup>117</sup>

All these arguments support my argument for prevalence of party autonomy in jurisdiction. Now, the question remains: how exactly should this shift to private power be reflected in the rules on jurisdiction?

<sup>117</sup> ibid 40.

# Chapter III. Autonomy in Law on Jurisdiction: Harmony and Controversy

# **Linking the Theory to Practice**

The arguments I put forward above demonstrate my commitment and belief that party autonomy should be placed at the foundation of an ideal jurisdiction regime. In this chapter, I analyse the existing rules on jurisdiction agreements pursuant to the European and Russian law. Throughout my analysis, I delineate how the existing jurisdiction rules can be improved to better reflect the will of the parties. I point out the inconsistencies (if any) between the existing rules and my view.

Both systems recognise and enforce party autonomy in jurisdiction. However, my first criticism is regarding where these regimes place the party autonomy. Both of them see it as an exception to the general rule of suing at the location of the defendant. My main idea is diametrically opposite. Rather than the current predisposition, party autonomy should be given the role of all-encompassing main rule, with all other rules representing exceptions to it.

In practice, the will of private parties designating a forum is not enforced as an abstract concept. It takes the form of a valid jurisdiction agreement in accordance with the applicable law. The minimum criteria of validity of jurisdiction agreements should include unequivocal consent of the parties and written (or equivalent) form. First, where included in a contract, jurisdiction clause should be treated as an agreement severable and not dependent on the validity of the main contract. Secondly, jurisdiction agreement can take a written or equivalent-to-written form. In addition, courts should enforce jurisdiction agreements in favour of foreign courts. Against these criteria, I test the existing jurisdiction regimes in Europe and Russia to see whether they correspond to my view.

I further discuss complications that may arise in cross-border contractual disputes, where no clear choice of forum is present. I outline the effect of the parties' choice of law on the court's discretion to retain jurisdiction. In addition, I delineate the correlation between the *lis pendens* rule – jurisdiction of the court that first seized jurisdiction – and party autonomy. I recognise that the preferred solution is to prioritise a forum

chosen by the parties over the forum that first seized the dispute (as is now reflected in the Brussels I Recast<sup>118</sup>). Finally, I discuss the scenarios of concurrent choices of arbitration and litigation. To find a proper forum, I propose to use the parties' intent and circumstances of the case as guidance.

Finally, in the last section in this chapter, I discuss the rule of voluntary submission. I stress the importance of the rule, representing another part of party autonomy. I define the circumstances when the rule should trigger court's jurisdiction. I address the situations where a party refuses to accept service, fails to appear, and later has to fight the enforcement of a default judgment against it. I conclude by summarising my findings for both chapters II and III.

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<sup>&</sup>lt;sup>118</sup> Regulation (EU) 1215/2012 of 12 December 2012 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters (Recast) [2012] OJ L 351/1 (hereinafter, the 'Brussels I Recast').

### 1 Party Autonomy Ex Ante

# 1.1 Validity and Effectiveness of Jurisdiction Agreements in Europe and Russia

Both Europe and Russia recognise the importance of autonomy of private parties to designate a forum to settle their disputes. They both explicitly grant prorogation of other jurisdiction rules by parties' agreement in favour of a competent court. Prorogation of jurisdiction is usually contrasted with derogation of jurisdiction — excluding court(s) which otherwise has(-ve) jurisdiction pursuant to general (territorial) jurisdiction rules. Arguably, an international jurisdiction agreement has a prorogation and derogation effects at the same time. Indeed, an exclusive choice-of-court agreement simultaneously confers jurisdiction of a chosen court (prorogation effect) and ousts jurisdiction of otherwise competent courts (derogation effect). A non-exclusive choice-of-court agreement, however, is intended to have prorogation but not derogation effects. Both the European and Russian legislatures allow prorogation of jurisdiction by agreement, which — in cases of exclusive choice-of-court agreements — means also recognition of the derogation of jurisdiction.

In Europe, by virtue of Article 25 of the Brussels I Recast, except in consumer contracts, if parties have agreed that a court or the courts of a Member State are to have jurisdiction to settle any disputes which have arisen or which may arise in connection with a particular legal relationship, that court(s) shall have jurisdiction. For instance, when parties delegate exclusive jurisdiction to English courts, other Member States courts shall give effect to the agreement by the parties. Likewise, when parties agree that another Member State court(s) should handle their disputes, and then an action is filed with an English court, the English court must stay its proceedings. Jurisdiction agreements supersede the domicile principle (suing at the location of the defendant), but can be overridden by the rules of exclusive jurisdiction. <sup>120</sup> Furthermore, parties may later agree on a different choice of jurisdiction. This latter agreement shall prevail, and the court before which a defendant enters an appearance shall have the jurisdiction. <sup>121</sup> This voluntary submission to a court or protective jurisdiction may

<sup>&</sup>lt;sup>119</sup> Ulrich Magnus and Peter Mankowski (eds), *European Commentaries on Private International Law: Brussels I Regulation* (2nd edn, Sellier European Law Publishers 2012) 455.

<sup>&</sup>lt;sup>120</sup> Brussels I Recast art 25(4).

<sup>121</sup> Brussels I Recast art 26.

supersede the jurisdiction agreements, 'provided [the submission] amounts to a consensual variation of the contract.' Notably, simply by making observations in relation to a proposed claim, a defendant thereby does not enter an appearance in that claim. Therefore, later agreement or submission to jurisdiction overrides an earlier jurisdiction agreement (more details about the rule of submission are in the next section of this chapter).

The revision of the Brussels I Regulation<sup>124</sup>, which resulted in the adoption of the Brussels I Recast, enhanced the effectiveness of jurisdiction agreements. In particular, jurisdiction agreements were given priority before the *lis pendens rule*. In addition, the Brussels I Regulation used to require at least one party to be domiciled in a Member State for the provision to apply. The Brussels I Recast no longer requires that. It expanded the application of this principle on non-EU domiciled parties. Now, where the non-EU domiciled parties choose a court or courts of the EU Member State in a prorogation of jurisdiction agreement, it shall be enforced as well. Thus, a step forward was made in attempt to harmonise the application of the rule beyond Europe. These amendments manifested a positive change by increasing the legal certainty when determining jurisdiction in the EU.

Similarly, Russian law allows parties to agree on jurisdiction of a court or courts in domestic and international civil and commercial dealings, 126 provided the chosen court(s) has (have) the competence over the subject matter of the dispute, and the rules of exclusive (mandatory) jurisdiction are not violated. A choice-of-court agreement signed at the outset of commercial relationships is not a final commitment set in stone. It is possible to transfer a case in Russia after the claim has been filed

<sup>&</sup>lt;sup>122</sup> Adrian Briggs and Peter Rees (eds), *Civil Jurisdiction and Judgments* (5th edn, Proforma 2009) 165, para 2.110, referring to Case 150/80 *Elefanten Schuh GmbH v Jacqmain* [1981] ECR 1671 (hereinafter, the '*Elefanten Schuh*').

<sup>&</sup>lt;sup>123</sup> Emerson Electric Co and others v Morgan Crucible Company Plc and others [2008] CAT 8, para 43. <sup>124</sup> Regulation (EC) 44/2001 of 22 December 2000 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters [2001] OJ L 12/1 (hereinafter, the 'Brussels I Regulation'). <sup>125</sup> Now, Article 29 (the *lis pendens rule*) of the Brussels I Recast is subject to Article 25 (jurisdiction agreements).

<sup>&</sup>lt;sup>126</sup> Grazhdanskiĭ Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of Civil Procedure) of 14 November 2002 no 138-Φ3 (Russia) (hereinafter, the 'CCP') arts 32 and 404; Arbitrazhno-Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of *Arbitrazh* (Commercial) Procedure) of 24 July 2002 no 95-Φ3 (Russia) (hereinafter, the 'CAP') arts 37 and 249.

with a court, if parties both agree and provide evidence that the majority of evidence is located at the territory within the competence of another court.

The right of the Russian parties to choose a forum has long applied in domestic economic relationships. However, in cases with foreign parties, the lack of statutory rules before the adoption of the Code on *Arbitrazh* Procedure 2002 led to divergence of opinions on whether the Russian law enabled parties to sign jurisdiction agreements. Although the Code on *Arbitrazh* Procedure 1995 (in force at the time) contained a major improvement by widening the scope of competence of *arbitrazh* courts to consider disputes with participation of foreign parties, it did not contain a clause giving effect to international jurisdiction agreements. In particular, it was arguable whether parties could oust the case from otherwise proper jurisdiction of the courts of one country and submit it for resolution by the courts of a foreign country. In practice, however, the *arbitrazh* courts in Russia often dealt with claims involving foreign entities and had to establish their jurisdiction based on jurisdiction agreements. In the majority of cases, the courts applied the 'national regime' towards foreign entities, treating cross-border suits the same as domestic.

Since the adoption of the Code of *Arbitrazh* Procedure 2002, the right of parties to choose a forum has explicitly extended to foreign parties. Now, in transactions with a foreign element, a Russian *arbitrazh* court shall have jurisdiction if agreed by the parties, as long as it does not violate the exclusive jurisdiction of a foreign court established by foreign national law or an international treaty. In addition, a Russian *arbitrazh* court shall have jurisdiction in cases prescribed by international treaties when parties from foreign states sign a prorogation jurisdiction agreement in favour of the Russian court.<sup>130</sup>

<sup>127</sup> Olga Vorobieva, *Private International Law in Russia* (Kluwer Law International BV 2012) 169.

<sup>&</sup>lt;sup>129</sup> Vladimir Yarkov (ed), *Arbitrazhnyĭ Protsess: Uchebnik* (*Arbitrazh* Procedure: Textbook) (4th edn, Infotropic Media 2010).

<sup>&</sup>lt;sup>130</sup> Postanovlenie Plenuma Verkhovnogo Arbitrazhnogo Suda RF ot 11 iiunia 1999 g no 8 o Deĭstvii Mezhdunarodnyh Dogovorov RF Primenitelno k Voprosam Arbitrazhnogo Protsessa (Resolution of the Plenum of the Supreme Arbitrazh Court of the RF of 11 June 1999 no 8 on the Application of International Treaties of the RF Connected with *Arbitrazh* Procedural Issues) art 7, referring to the 1992 Kiev Treaty and the 1993 Minsk Treaty.

Globally, choice-of-court agreements are recognised by the states-signatories to the Hague Convention on Choice of Court Agreements.<sup>131</sup> The Hague Convention provides uniform rules on international jurisdiction agreements, and the recognition and enforcement of judgments given in such cases. It was signed and ratified by Mexico; signed by the US, signed by the EU<sup>132</sup> and ratified by the EU.<sup>133</sup> The ratification by the EU in 2015 triggered the Convention's entry into force. The effect of this is tremendous – the scope of application of the Convention is international. It will apply to disputes involving parties from the EU and Mexico. Other countries considering ratification of the Convention include Argentina, Australia, Canada, Costa Rica, New Zealand, Russia, <sup>134</sup> Turkey and the United States. <sup>135</sup> Thus, the effectiveness and enforceability of jurisdiction agreements on the global scale should largely improve in the near future.

#### 1.1.1 Severability

The minimum criteria that should determine the validity of choice-of-court agreements – severability, written (or equivalent) form, and unequivocal consent of the parties – represent the elements of validity of choice-of-court agreements as reflected in academic scholarship. For instance, Ratković and Zgrabljićrotar consider validity as a three-part test: formal validity, formal consent and substantive validity; <sup>136</sup> Beaumont and Yüksel accentuate the formal and substantive validity of jurisdiction

<sup>&</sup>lt;sup>131</sup> Hague Convention on Choice of Court Agreements of 30 June 2005.

<sup>&</sup>lt;sup>132</sup> Council Decision 2009/397/EC of 26 February 2009 on the signing on behalf of the European Community of the Convention on Choice of Court Agreements [2009] OJ L133/1.

<sup>&</sup>lt;sup>133</sup> Proposal for a Council Decision on the approval, on behalf of the EU, of the Hague Convention of 30 June 2005 on Choice of Court Agreements, 30 January 2014, Brussels, COM(2014) 46 Final/2014/0021 (NLE).

<sup>&</sup>lt;sup>134</sup> Russian officials confirmed their interest regarding the Convention during The Hague Conference Council meeting in 2012, Email from Marta Pertegás to author (11 March 2014).

<sup>&</sup>lt;sup>135</sup> Marta Pertegás and Masato Dogauchi, 'Introducing the 2005 Hague Convention on Choice of Court Agreements' (Conference on International Litigation in the Asia Pacific Region, Wuhan, People's Republic of China, 23 September 2013).

<sup>&</sup>lt;sup>136</sup> Tena Ratković and Dora Zgrabljić Rotar, 'Choice-of-Court Agreements under the Brussels I Regulation (Recast)' (2013) 9 *Journal of Private International Law* 2, 245, 260.

agreements;<sup>137</sup> Tang mentions formal and substantive validity,<sup>138</sup> Camilleri emphasises formal and material validity as well,<sup>139</sup> etc.

Severability requirement is harmonious with my approach to jurisdiction. Both in Europe and Russia, jurisdiction agreements are treated as separate agreements and do not depend on the validity of the main contracts. The validity of a choice-of-court agreement cannot be contested solely on the ground that the contract is void. In Europe, this rule has been reaffirmed in *Francesco Benincasa v Dentalkit*<sup>140</sup> and reflected in the new text of the Brussels I Recast.<sup>141</sup> Notably, national laws of the European jurisdictions also recognise the doctrine of severability. For instance, as a matter of English law, Longmore LJ in *Deutsche Bank v Asia Pacific Broadband Wireless* established that: 'a jurisdiction clause, like an arbitration clause, is a separate agreement from the agreement as a whole. This is uncontroversial both as a matter of domestic law and as a matter of European law.'<sup>142</sup>

Likewise, the Russian doctrine distinguishes jurisdiction agreements as severable from the main contract. Invalidity of the main contract does not cancel out the jurisdiction clause contained therein. Choice-of-court clause remains valid regardless of termination or expiration of the main contract, as long as the dispute in question concerns the relationships arising out of the contract during the time of its operation. Such position, for instance, was taken by the court in a dispute over the

<sup>&</sup>lt;sup>137</sup> Paul Beaumont and Burcu Yüksel, 'The Validity of Choice of Court Agreements under the Brussels I Regulation and the Hague Choice of Court Agreements Convention' in Katharina Boele-Woelki, Talia Einhorn, Daniel Girsberger and Symeon Symeonides (eds), *Convergence and Divergence in Private International Law – Liber Amicorum Kurt Siehr* (Eleven International Publishing 2010) 563.

<sup>&</sup>lt;sup>138</sup> Zheng Sophia Tang, 'Exclusive Choice of Forum Clauses and Consumer Contracts in E-Commerce' (2005) 1 *Journal of Private International Law* 2, 237.

<sup>&</sup>lt;sup>139</sup> Simon Patrick Camilleri, 'Article 23: Formal Validity, Material Validity or Both?' (2011) 7 *Journal of Private International Law* 2, 297.

<sup>&</sup>lt;sup>140</sup> Case C-269/95 Francesco Benincasa v Dentalkit Srl [1997] ETMR 447.

<sup>&</sup>lt;sup>141</sup> Brussels I Recast art 25(5).

<sup>&</sup>lt;sup>142</sup> Deutsche Bank v Asia Pacific Broadband Wireless [2008] EWCA 1091 [24] (Longmore LJ).

<sup>143</sup> Eg Roman Khodykin, 'Prorogatsionnye Usloviia Vneshneekonomicheskikh Sdelok' (Prorogation Conditions of Foreign Economic Transactions) (2002) 6 *Vestnik Vysshego Arbitrazhnogo Suda RF* 133, 137, referring to Alexander Minakov, *Arbitrazhnye Soglasheniia i Praktika Rassmotreniia Vneshneekonomicheskikh Sporov* (Jurisdiction Agreements and Practice on Considering Foreign Economic Disputes) (Iurid Lit 1985) 68-74; Galina Dmitrieva, *Mezhdunarodnoe Chastnoe Pravo* (Private International Law) (Prospekt 2001) 609-10; Viktor Zvekov, *Mezhdunarodnoe Chastnoe Pravo* (Private International Law) (NORMA 2000); Lazar' Lunts and Natalia Marysheva, *Kurs Mezhdunarodnogo Chastnogo Prava* (Course on Private International Law) (Iurid Lit 1976) and others.

validity of a jurisdiction agreement in Chelyabinsk city. 144 A hire company and an individual entrepreneur had a leasing contract with a choice-of-court clause in favour of the *arbitrazh* court of the Republic of Bashkortostan, one of the autonomous units of the Russian Federation. Later on, the plaintiff tried to recover a debt in the *arbitrazh* court of Chelyabinsk *oblast* (region). The court transferred the case to the court chosen by the parties pursuant to the jurisdiction agreement. The plaintiff asked to annul this court order, arguing that termination of the leasing contract a year before invalidated the choice-of-court clause. On appeal, the original order of the first *arbitrazh* court to transfer the case was affirmed. The unilateral termination of the leasing contracts by the plaintiff did not terminate the jurisdiction clause, because the disputed relationship arose during the period of the contracts' validity. This example is not necessarily an authority or a precedent when it comes to enforcing jurisdiction agreements in Russia. However, it demonstrates that the Russian law has the same view of severability of forum selection clause as in Europe.

#### 1.1.2 Form

In regards to the requirements to the form of jurisdiction agreements, the European approach is more accurately aligned with the view of jurisdiction I advocate than the Russian. In Europe, an agreement conferring jurisdiction is required to be done in writing or evidenced in writing, or in a form set by practices between the parties or customary trade observed by the parties.<sup>145</sup> Electronic communications are equated to 'writing', <sup>146</sup> prompted by the tendency at the time to recognise the validity of e-contracts and clauses and terms contained therein. <sup>147</sup> Thus, jurisdiction agreements in a variety of forms are acceptable.

In Russia, an international jurisdiction agreement must be done in writing.<sup>148</sup> No differentiation is specified between 'made in writing' and 'evidenced in writing'. On another hand, a few changes in the Russian legislation give hope for liberalisation of the strict written requirement. Recent changes to the Russian Civil Code eliminated

 $<sup>^{144}</sup>$  Postanovlenie Vosemnadtsatogo Arbitrazhnogo Apellliatsionnogo Suda ot 8 iiulia 2011 g no 18ΑΠ-6934/2011, delo no A76-7966/2011 (Decision of the Eighteenth *Arbitrazh* Court of Appeal of Chelyabinsk) of 8 July 2011 no 18ΑΠ-6934/2011 case no A76-7966/2011.

<sup>&</sup>lt;sup>145</sup> Brussels I Recast art 25.

<sup>&</sup>lt;sup>146</sup> ibid.

<sup>147</sup> Tang (n 138).

<sup>&</sup>lt;sup>148</sup> CAP art 249(2).

the strict prerequisite that any international trade transaction must be competed in written form (since September 2013). Moreover, changes introduced to the Russian civil legislation in November 2013 deleted the requirement to carry out any cross-border transaction, at least one party to which is a Russian legal entity or a Russian individual entrepreneur, in a form consistent with the Russian law. Some practitioners interpret this as liberalisation of the Russian civil law. Although the written requirement in relation to jurisdiction agreements still remains, these changes indicate the intent of the Russian legislators to embrace certain changes associated with the increasing number of cross-border transactions.

Some academics consider it problematic that the formal requirements for jurisdiction agreements are absent in Russian legislation. As Rozhkova puts it: 'the main problem of legal regulation of jurisdiction agreements [in Russia] is that in essence such agreements are not regulated by the legislation at all' in contrast with vast regulation of arbitration agreements. She explains this by the lack of interest by Russian jurists regarding this topic.

If seeking formal validity requirements for jurisdiction agreements in the Russian law, I contend that the requirements for validity of a civil transaction may apply to the jurisdiction clauses. These overall requirements of formal validity of transactions (including those with a foreign element) are reflected in Articles 160 and 162 of the Russian Civil Code. Article 160 stipulates that a written transaction shall be done by making a document expressing its content, and signing it by a party or parties carrying out the transaction (or their duly authorised representatives). Use of facsimile reproduction of the signature, made with the assistance of the means of the mechanical or other kinds of copying, of the electronic signature or of another analogue shall be admitted in the cases and in the order, stipulated by the law and by the other legal acts, or by the agreement of the parties. Article 162 states that non-observance of the

<sup>&</sup>lt;sup>149</sup> Russian Civil Code art 162.3 (no longer in force) 'Failure to observe written form of a foreign trade agreement shall result in invalidity of the agreement'.

<sup>150</sup> Russian Civil Code art 1209.

<sup>&</sup>lt;sup>151</sup> Alyona Kucher, Alexey Yadykin and Anton Asoskov, 'Entry into Law of Bundle of Amendments to Russian Civil Code – Section on Private International Law' (Debevoise & Plimpton Client Update, 18 October 2013) <a href="http://www.debevoise.com/insights/publications/2013/10/entry-into-law-of-bundle-of-amendments-to-russia">http://www.debevoise.com/insights/publications/2013/10/entry-into-law-of-bundle-of-amendments-to-russia</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>152</sup> Marina Rozhkova (ed) *Dogovornoe Pravo* (Contract Law) (Statut 2008) <a href="http://rozhkova.com/books\_text/dogovor.pdf">http://rozhkova.com/books\_text/dogovor.pdf</a>> accessed 15 March 2017, 10.

simple written form of a transaction shall, in case of a dispute, deprive the parties of the right to refer to the testimony for the confirmation of the deal and of its terms, while not depriving them of the right to cite the written and the other kind of proofs. In cases, directly provided by the law or by parties' agreement, the non-observance of the simple written form of the deal shall entail its invalidity. Russia accepts the notion that a jurisdiction agreement is a civil transaction. Then, these requirements can apply to jurisdiction agreements. A similar view has been expressed by Professor Yarkov. However, this view does not prevail in the Russian scholarship. Many scholars understand jurisdiction agreement as procedural in nature, and thus, the requirements to substantive civil agreements not applying to jurisdiction agreements.

On another hand, it may be argued that the absence of special validity criteria for jurisdiction agreements simplifies the matter. For instance, English Civil Jurisdiction and Judgments Act 1982 incorporates the provisions of the Brussels I Regulation into domestic law, and omits the requirement of a jurisdiction agreement to be in writing. It simply states that 'if the parties have agreed that a court or the courts of a part of the UK are to have jurisdiction to settle any disputes [...].' Then, it proceeds to outline the jurisdiction rule. No requirement of writing features there. Such approach seems more flexible, which, arguably, may be 'the source of the problem with it', according to Briggs. For an English court to retain jurisdiction over a dispute as specified by a jurisdiction agreement, all the court needs is demonstration that the agreement satisfies the standard of a 'good arguable case'. There are no formal guidelines, and the burden of proof rests with the interested party to show the validity of the agreement.

Is the similar approach, with no explicit requirements to the form of jurisdiction agreements preferable in Russia? Perhaps, the absence of direct regulation of the form of jurisdiction agreements contains certain benefits. However, in light of formalism of the Russian legal culture, I would recommend an elaborate regulation rather than absence of such. Judges pay special attention to every little formal detail of legal documents. Absence of exact guidance regarding the form of international jurisdiction agreements may lead to unequal treatment and divergent interpretation of different

<sup>153</sup> Yarkov (n 129).

<sup>154</sup> Dergachev (n 46).

<sup>155</sup> Briggs and Rees (n 122) 167 fn 1.

jurisdiction agreements. To see how formalistic Russian judges can be, one can refer to a series of adoption cases rejected by the Russian courts. Notwithstanding the Hague Apostille Convention specifically stating that the Apostille certificate shall be in a shape of a square with sides at least (and not necessarily) nine centimetres long, and the Hague Conference actively promoting the view that variations in the form and size of Apostilles among Competent Authorities should not be a basis for rejection, as long as the Apostilles are clearly identifiable as Apostilles issued under the Convention, Russian judges still treated the Apostilles sceptically. Just because the shape of the Apostille on foreign documents was not exactly a square with sides nine centimetres long, the documents were repeatedly rejected by various courts.

This type of behaviour is intrinsic to the Russian legal culture. Judges are formalistic in relation to all official documents presented in court. This implies similar pedantic attention to the form of choice-of-forum clauses. To ensure uniform enforcement of valid jurisdiction agreements across the country, better validity criteria need to be set out by law. A simple legislative change explicitly establishing the requirements to the form of jurisdiction agreements would prevent the problem of divergent readings. It will enhance the effectiveness of jurisdiction agreements.

Therefore, the European jurisdiction rules already foresees adequate requirements to the form of jurisdiction agreements. To bring the Russian rules into harmony with my worldview on formal requirements to jurisdiction agreements, the Russian legislators should relax the strict formal requirement of the 'written form'. They might add a qualifier of 'equal to writing', or apply the internal civil code provisions (Articles 160 and 162 of the Civil Code) to the jurisdiction clauses.

#### 1.1.3 Substantive Validity

One of the most important elements of validity of jurisdiction agreements constitutes consent. Consent can be generally defined as voluntary undertaking of an obligation

<sup>&</sup>lt;sup>156</sup> Hague Conference on private international law, 'Letter to Mr. Lobach, Deputy Director, Ministry of Foreign Affairs' (The Hague, 7 July 2011, on file with author).

<sup>&</sup>lt;sup>157</sup> The Hague Convention Abolishing the Requirements of Legalisation for Foreign Public Documents 1961 art 4 and annex.

<sup>&</sup>lt;sup>158</sup> Hague Conference on private international law, 'Conclusions and Recommendations of the Special Commission on the Practical Operation of the Hague Apostille, Service, Taking the Evidence and Access to Justice Conventions' (Permanent Bureau, 2-9 February 2009) para 92 <a href="http://www.hcch.net/upload/wop/jac\_concl\_e.pdf">http://www.hcch.net/upload/wop/jac\_concl\_e.pdf</a>> accessed 15 March 2017.

in exchange of something in return. In jurisdiction agreements, the will of the parties manifests itself through consent – meeting of the minds regarding the place to resolve potential (or actual) disputes. Without this mutual agreement, choice-of-court clause shall be invalid. To be capable to express mutual consent as regards jurisdiction, parties must have legal capacity to sign such an agreement. Further material validity requirements include, similarly to contract law in general, the absence of fraud, mistake, misinterpretation, duress, grossly inadequate consideration, etc.

In Europe, the Brussels I Recast requires that parties 'agree' on a court(s) to settle their disputes. Therefore, it reflects the basic consent requirement.

Furthermore, following the revision of the Brussels I Regulation, a harmonised conflict of law rule on the substantive validity of choice of court agreements has been added to the provision on jurisdiction agreements. In particular, if the parties have agreed that a Member State court(s) shall have jurisdiction, such court(s) shall have jurisdiction 'unless the agreement is null and void as to its substantive validity under the law of that Member State'. This qualification provides a unified conflict of law rule on the validity of choice-of-court agreements. It ensures a similar outcome on the matter of substantive validity 'whatever the court seised' and reflects 'the solutions established in the 2005 Hague Convention on the Choice of Court Agreements'.

Thus, the elements of material validity (capacity, fraud, mistake, etc.) are regulated by the applicable national law of the Member State where the chosen court is located. In my view on jurisdiction, the fact that the elements of material validity are subject to domestic law of different jurisdictions does not create a major problem. It is true that it may lead to divergent criteria applicable to jurisdiction agreements throughout Europe. However, the European national regimes apply divergent rules in many other areas of law (e.g., family law), and it does not ruin the overall integrity of the European legal regime. As long as they correspond to the minimum widely accepted requirements (such as legal capacity of the parties, absence of fraud or mistake), diverging regulation

<sup>159</sup> Brussels I Recast art 25.

<sup>&</sup>lt;sup>160</sup> Proposal for a Regulation of the European Parliament and the Council on Jurisdiction and the Recognition of Judgments in Civil and Commercial Matters (Recast), 30 January 2014, Brussels, COM (2010) 748 Final, 2010/0383 (COD), art 23(1); Explanatory Memorandum, 9.

of the exact material validity of jurisdiction agreements is consonant with my worldview; but harmonisation of its understanding will help enhance the European regime.

For instance, the common law approach towards formal essential and material validity of jurisdiction agreements leads to the application of norms of one or two different bodies of law. 161 First, validity of a contract containing the jurisdiction clause will be determined under the Rome I Regulation. If the entire contract is void, jurisdiction clause stands as if the contract was voidable. Validity of jurisdiction clause is then determined under the common law, which stipulates that the governing law shall determine it. 162 The proper law of the contract would be the one chosen by the parties or the legal system with which the contract had the closest and most real connection. 163 If English law applies, validity of jurisdiction agreements may be four categories: enforceability issues (consideration, 164 separated into misrepresentation, duress, etc.), construction (interpretation of the scope of the jurisdiction agreement), formality (notice, language, etc) and procedure (standard of proof required). Enforceability issues are governed by the governing law of the contract. Issues of construction are also decided in accordance with the governing law. Matters of formality shall be decided governed by the law of the country where the agreement was entered into. Finally, questions of procedure are decided according to law of the court. Therefore, the answer to the question of which law determines the validity of a jurisdiction agreement is not straightforward. English law approaches the issues of material and substantive validity of contracts through examining several doctrines.

Notably, under the English common law, a foreign jurisdiction clause will be found invalid if it violates an English statutory law, as it happened in *The Hollandia.* <sup>165</sup> There, the bill of lading specified that all disputes should be brought in Holland, and the law of the Netherlands applied. Under the Netherlands law, the Hague-Visby Rules were incorporated. According to these Rules, they could not be contracted out, otherwise, it

<sup>&</sup>lt;sup>161</sup> Louise Merrett, 'Article 23 of the Brussels I Regulation: A Comprehensive Code for Jurisdiction Agreements?' (2009) 58 *International & Comparative Law Quarterly* 3, 545, 547.

<sup>&</sup>lt;sup>162</sup> Dubai Electricity Co v Islamic Republic of Iran Shipping Lines (The Iran Vodjan) [1984] 2 Lloyd's Rep. 380.

<sup>&</sup>lt;sup>163</sup> O'Brien (n 70) 308.

<sup>&</sup>lt;sup>164</sup> Dunlop v Selfridge [1915] AC 847. Also, eg Patrick Atiyah, 'Consideration: A Restatement' in Essays on Contract (Clarendon Press 1990).

<sup>&</sup>lt;sup>165</sup> Owners of Cargo on Board the Morviken v Owners of the Hollandia (The Hollandia) [1983] 1 AC 565.

would make any agreement relieving the carrier of liability in case of ship wreck invalid. The Rules were enacted England as well, by the Carriage of Goods by Sea Act 1971. The Netherlands law limited liability of the carrier to (what equaled) GBP 250. In an admiralty action in England, the shippers claimed GBP 22,000, after the ship was arrested in an English port. The English court rendered the exclusive jurisdiction clause and the choice of law provision invalid as they violated the Hague-Visby Rules.

Therefore, the rule on jurisdiction agreements in the Brussels I Recast requires consent of parties, a certain form of the agreement, and refers to national applicable law to determine material validity requirements.

A question of validity of jurisdiction agreements in the Russian doctrine and case law can be compared to the English common law approach. Issues of material validity are determined in accordance with the proper law of the contract, and the issues of its procedural validity are decided according to the court's law. Conditions of material validity are reflected in the Russian Civil Code. They are met when there is a general consent by parties, <sup>166</sup> and the three main conditions are satisfied: i) content (*soderzhanie*) and legal effect (*pravovoĭ rezultat*) does not contradict the law; ii) parties possess the capacity to make the transaction, <sup>167</sup> and iii) the parties' intention (*volia*) coincides with their declaration of intent (*voleiz'iavlenie*). <sup>168</sup> Agreements do not meet the material validity requirements when one of these elements fails. Given the fact that the Russian civil law drew some of its origin in the French legal doctrine, it is easy to see the compatibility of these material requirements with Article 1108 of the French Civil Code encompassing the questions of fraud, duress, mistake and frustration relating to concluding a jurisdiction agreement in a 'general requirement of good faith'. <sup>169</sup>

In practice, the question of determining procedural validity of jurisdiction agreement may surface at the stage of recognition and enforcement of a foreign court decision

<sup>&</sup>lt;sup>166</sup> Russian Civil Code art 154(3).

<sup>&</sup>lt;sup>167</sup> Further information on 'legal capacity' of natural and legal persons can be found in Vorobieva's *Private International Law* in Russia (n 127) 77, 96.

<sup>&</sup>lt;sup>168</sup> Elena Vershinina and Iuliia Stakheeva, 'Usloviia Deĭstvitelnosti Sdelki v Rossii i Frantsii: Sravnitelno-Pravovoi Analiz' (Conditions for Validity of Transaction in Russia and France: Comparative Analysis) (2013) 32 *Vestnik* 5, 197, 198.

Merrett (n 161) 559, referring to § 242 of BGB, and Reinhard Zimmerman and Simon Whittaker, Good Faith in European Contract Law (CUP 2000) 557.

which heard the case based on a foreign jurisdiction agreement. 170 For instance, in a private dispute between companies Uzulgurzhisavdo (Uzbekistan) and El-Delta (Russia), 171 a delivery agreement contained a jurisdiction clause in favour of Uzbekistan state courts. The plaintiff brought a claim in an Uzbekistan court and won the case. He later applied to the Moscow arbitrazh court to enforce the decision, since the defendant's assets were in Moscow. The Moscow court had to consider the validity of the jurisdiction clause and whether the competence of the Uzbekistani commercial court was appropriate in accordance with the procedural law of Uzbekistan. After several appeals, the decision was finally enforced in Russia. This case demonstrated that sometimes the question of procedural validity of a jurisdiction agreement has to involve foreign procedural law. Some view it as improper, because Russian courts end up acting as supervisory authority over foreign courts' proceedings. Nevertheless, such examination of validity of jurisdiction agreements is necessary in order to avoid situations where parties resolve a dispute in a foreign court in violation of a jurisdiction agreement in favour of a Russian court, and then try to enforce such decision in Russia. Such scenario occurred in a case where BTA Bank obtained a decision in Almaty commercial court against several defendants based on an assignment agreement. The agreement contained a jurisdiction clause in favour of a Russian court. A Kazakhstani court found the jurisdiction agreement invalid, considered the case on its merits and produced a decision. 172 Later, when the Bank applied for recognition and enforcement of the decision in Russia, the Russian courts rightfully refused such enforcement 173 because 'invalidity of [...] a jurisdiction agreement was established by a foreign court which was not competent to consider such invalidity, and recognition and enforcement of such judgment could not be done'.

<sup>&</sup>lt;sup>170</sup> Alexeĭ Kostin, 'Voprosy Deĭstvitelnosti Soglasheniia o Mezhdunarodnoĭ Podsudnosti na Etape Priznaniya i Privedeniya v Ispolnenie Inostrannogo Sudebnogo Resheniia' (Issues of Validity of International Jurisdiction Agreements at the Stage of Recognition and Enforcement of a Foreign Judgment) (2014) *Arbitrazhnyĭ I Grazhdanskiĭ Protsess* 5, 49.

<sup>&</sup>lt;sup>171</sup> Postanovlenie Federal'nogo Arbitrazhnogo Suda Moskovskogo Okruga ot 17 maiia 2004 g no KG-A40/3102-04-P (Decision of the Federal *Arbitrazh* Court of Moscow Circuit) of 17 May 2004 no KG-A40/3102-04-P

<sup>&</sup>lt;sup>172</sup> Reshenie Spetsializirovannogo Mezhraionnogo Ekonomicheskogo Suda Goroda Almaty ot 4 fevraliia 2010 g (Decision of the Specialised Inter-regional Commercial Court of Almaty city) of 4 February 2010 case no 2-748/10.

<sup>&</sup>lt;sup>173</sup> Opredelenie Vysshego Arbitrazhnogo Suda RF ot 27 iiunia 2011 g no VAS-6415/11 (Resolution of the Supreme *Arbitrazh* Court of the RF) of 27 June 2011 no VAS-6415/11 case no A40-111626/10-63-980.

In addition, validity of jurisdiction agreements in Russia will also depend on specifying the right type of court (by subject matter) in the agreement. Since commercial and civil disputes are considered by different courts in Russia: when designating a court to handle commercial disputes in Russia, parties should make sure they refer to a proper court. Jurisdiction agreements will be invalid if they choose courts of general jurisdiction to hear commercial disputes. The claim will be automatically rejected by the 'chosen' court of general jurisdiction. This makes sense; and the only solution here is for parties to know the subject matter jurisdiction of the Russian courts.

# 2 Derogation of Jurisdiction: Foreign Jurisdiction Agreements

A few words need to be said regarding party autonomy and jurisdiction agreements in favour of a foreign court. In principle, such agreements should be enforced by courts because they exert the intention of the parties.

In Europe, the Brussels I Recast does not directly deal with agreements conferring jurisdiction to a court outside the territory of the EU, as the EU has no competence to regulate the prorogation of courts outside its boundaries.<sup>174</sup> Further questions regarding derogation of jurisdiction in the EU are left for the ECJ to consider.

National laws of the EU Member States already provide solutions in connection with derogation agreements. For instance, where a case falls entirely outside Brussels I regime, an English court would stay the proceedings and give effect to the jurisdiction agreement in favour of a foreign court, or order restraint on foreign proceedings. The court has an inherent discretion to disregard an express foreign jurisdiction clause. The English court would apply the doctrine of *forum non conveniens* to determine the most appropriate forum. Foreign jurisdiction clauses are recognised unless a good case is shown against it. This can be traced back to *Eleftheria*. The that case, a dispute arose from a bill of lading according to which all disputes were to be referred to a foreign court (Greek). Plaintiffs initiated proceedings in England, and the defendant applied for a stay of proceedings because of the foreign jurisdiction clause. Brandon J established that: i) the court has a discretion to decide whether or not to grant a stay when proceedings in England are brought in breach of a foreign jurisdiction clause; ii) the discretion should be exercised by granting a stay, unless strong cause if shown for not doing so; iii) the burden of proof to show the strong cause is on the plaintiffs. In

<sup>&</sup>lt;sup>174</sup> Magnus (n 119) 458.

<sup>&</sup>lt;sup>175</sup> Adrian Briggs, 'The Impact of Recent Judgments of the European Court on English Procedural Law and Practice' (University of Oxford Faculty of Law Legal Studies Research Paper Series, Working Paper No 11/2006, April 2006) 5.

<sup>&</sup>lt;sup>176</sup> Chris Woodruff and Karen Reed, 'Comparative Study of "Residual Jurisdiction" in Civil and Commercial Disputes in the EU: National Report for England' (National Report on Residual Jurisdiction, England, for the General Report: Study on Residual Jurisdiction edited by Arnaud Nuyts, 3 September 2007) 15

<sup>&</sup>lt;a href="http://ec.europa.eu/civiljustice/news/docs/study\_resid\_jurisd\_england\_en.pdf">http://ec.europa.eu/civiljustice/news/docs/study\_resid\_jurisd\_england\_en.pdf</a> accessed 15 March 2017

Owners of Cargo Lately Laden on Board the Eleftheria v Owners of the Eleftheria (The Eleftheria) [1970] P 94; [1969] 2 WLR 1073.

addition, regard may be had to the circumstances, the location and availability of evidence of facts, the material differences between the English and the applicable foreign law, the connection of the parties to relevant countries, the possibility of prejudice of plaintiffs if deprived of their claim in England, etc. In that case, the corresponding party failed to show a strong case against staying the English proceedings and the court decided not to stay English proceedings in breach of such an agreement. From my point of view, Brandon J gave the court too much discretion in that case. Had the parties not had an exclusive jurisdiction clause, all those factors and considerations of strong arguable case, proximity and availability of evidence, possibility of obtaining a fair trial, etc. would be helpful to determine parties' interests. However, where an express choice of jurisdiction by the parties existed, it must have been honoured, and considering other reasons seems unnecessary.

In another case, *Banco de Honduras*,<sup>178</sup> the English court upheld choice of court by the parties in favour of Lahore (capital of Punjabi province in Pakistan), even though the claimant tried to establish English jurisdiction based on the choice of English law by the parties. The court gave effect to the jurisdiction clause since there was no problem of the Lahore courts applying the English law, and, *inter alia*, the claimant failed to show why it should not keep to its promise to settle disputes in Lahore.

A similar solution regarding agreements in favour of foreign courts exists in Russia. Where a jurisdiction agreement refers to a competent foreign court, Russian *arbitrazh* courts shall stop the proceedings, at the request of the interested party. This has been recommended by the Supreme *Arbitrazh* Court reviewing lower Russian courts' practice: 'an *arbitrazh* court shall consider itself lacking the jurisdiction if it establishes that parties concluded an enforceable and legally valid agreement on settlement of dispute exclusively in a court of a foreign state.' In such a case, the Russian court is to dismiss any claims without hearing the case on its merits, provided the interested party submits its objection to jurisdiction in time. Vorobieva further elaborates that it is improbable that Russian courts would have interest or spare time to hear proceedings

<sup>&</sup>lt;sup>178</sup> Banco de Honduras SA v East West Insurance Co Ltd [1996] LRLR 74 (QB).

<sup>&</sup>lt;sup>179</sup> Informatsionnoe Pismo Presidiuma Vysshego Arbitrazhnogo Suda RF ot 9 iiulia 2013 g no 158 'Obzor Praktiki Rassmotreniia Arbitrazhnymi Sudami Del s Uchastiem Inostrannykh Lits' (Information Letter of the Presidium of the Supreme *Arbitrazh* Court of the RF 'Review of Judicial Practice on Certain Issues Connected with Deciding Cases by Russian *Arbitrazh* Courts with Participation of Foreign Entities') of 9 July 2013 no 158 para 6.

targeting companies which conclude derogation agreements excluding Russian courts.<sup>180</sup> Russian courts are overloaded with cases as it is, and 'chasing' commercial actors trying to avoid Russian jurisdiction would require additional resources and time that the Russian courts might not have.

In addition, Russian law stipulates that if several courts of different States seize of a case between the same parties on the same subject matter and on the same grounds, Russian *arbitrazh* court shall terminate the proceedings if it was not the first to seize the proceedings. It might be possible, however, that the case falls under exclusive jurisdiction provisions prescribing mandatory jurisdiction of a Russian court. Such exclusive jurisdiction of Russian *arbitrazh* courts cannot be changed by a jurisdiction agreement by private parties. Even if the Russian court does not seize the case first, and a foreign court starts proceedings as directed by a jurisdiction agreement, the Russian court would not terminate the proceedings started in accordance with the rules of exclusive jurisdiction.

Therefore, the Russian law neither objects nor prohibits derogation agreements unless Russian jurisdiction is mandatory. The fundamental principle of permissiveness (obshedozvolitelnyĭ tip pravovogo regulirovaniia) applies. According to this principle embedded in political and legal theory in Russia, that, which is not expressly prohibited by law, is permitted. However, when such an agreement contradicts the Russian mandatory (exclusive) jurisdiction provisions, it shall not be enforced. For instance, when it concerns relationships of Russian parties with parties from the EU or elsewhere choosing a court in the EU to handle their disputes, Article 25 of the Brussels I Recast applies. The Brussels I Recast elaborates on the prorogation effect of jurisdiction agreements choosing courts of Member States; and it is for third-countries' courts, if seized, 'to decide themselves according to their law whether and when they give effect to such derogation'. In such a case, a Russian court checks if any exclusive

<sup>&</sup>lt;sup>180</sup> Vorobieva (n 127) 170.

<sup>181</sup> Postanovlenie Plenuma Verkhovnogo Suda RF no 6, Plenuma Vysshego Arbitrazhnogo Suda RF no 8 ot 1 iiulia 1996 g o Nekotorykh Voprosah, Sviazannykh s Primeneniem Chasti Pervoĭ Grazhdanskogo Kodeksa RF (Resolution of the Plenum of the Supreme Court of the RF no 6 and the Plenum of the Supreme *Arbitrazh* Court of the RF no 8 on the Effect of International Agreements in the Russian Federation Relating to Questions of International Civil Procedure) of 6 June 1996, art 7.

<sup>&</sup>lt;sup>182</sup> Vladimir Chervoniuk (ed) *Elementarnie Nachala Obshcheĭ Teorii Prava* (Elementary Foundations of Jurisprudence) (KolosS 2003) 264.

<sup>&</sup>lt;sup>183</sup> Magnus (n 119) 456.

(mandatory) jurisdiction provisions of the Russian Federation are breached; and if not, it returns the claim with no action or rejects the proceedings. Thus, the Russian court will uphold the jurisdiction agreement in favour of the EU court, unless it is contrary to the Russian mandatory jurisdiction provisions.

An interesting case featuring an exclusive jurisdiction clause in favour of a European court was considered by Russian courts involving a Russian and a Belgian sole proprietors, Bagadova and Munro. 184 They signed a contract for delivery of giraffes with an exclusive jurisdiction clause in favour of a Belgian commercial court. Initial claim by the Russian entrepreneur in Russia was returned due to lack of jurisdiction because of the jurisdiction agreement. 185 On appeal, the Russian entrepreneur argued that the jurisdiction clause was not based on full consent, and the dispute should be considered at the place of performance of the contract, in Krasnodar. The Belgian defendant was duly notified of the Russian proceedings, but did not appear. The appellate court did not satisfy the claim for the following reasons: the parties expressly chose a Belgian court; jurisdiction of a Russian court based on alternative jurisdiction (at the place of performance of the contract) could not be allowed because of the express jurisdiction agreement. Moreover, no proof of violation of Russian exclusive jurisdiction rules was provided. Therefore, the decision of the lower Russian court was upheld.

<sup>&</sup>lt;sup>184</sup> Postanovlenie Piatnadtsatogo Arbitrazhnogo Appelliatsionnogo Suda ot 16 marta 2010 g no 15ΑΠ-8482/2009 (Resolution of the Fifteenth *Arbitrazh* Appellate Court) of 16 March 2010 no 15ΑΠ-8482/2009 case no A32-15102/2009.

<sup>&</sup>lt;sup>185</sup> Opredelenie Arbitrazhnogo Suda Krasnodarskogo Kraiia ot 9 iiunia 2009 g (Decision of *Arbitrazh* Court of Krasnodarskii Territory) of 9 June 2009 case no A32-15102/2009.

## 3 Party Autonomy Bordering with Other Issues

In addition to the straightforward scenarios where private parties choose jurisdiction by an explicit agreement, there may be nuances and complications associated with choice of forum. In some instances, parties may designate governing law to the contract, but refrain from specifying the forum. In other cases, they may mention both arbitration and litigation as options for dispute resolution. In other instances, litigation started in accordance with a valid jurisdiction agreement may be contested based on earlier commenced proceedings elsewhere. This section will encompass some of these issues and analyse them in light of the profound role of party autonomy that is allotted in my envisioned ideal jurisdiction regime.

#### 3.1 Applicable Law and Appropriate Forum

The cornerstone of an ideal jurisdiction system should be the will and interests of private parties. How does this approach translate into practice, when parties sign a choice-of-law but not a choice-of-court agreement? Should such choice of law of a State lead to the automatic application of that State's jurisdiction?

The point of the parties choosing a law implies that parties consciously believe that the provisions of that law are likely to be favourable to their contract. However, where parties *ex ante* believe provisions of some law are beneficial to their relationship, it does not necessarily mean the courts of that same place is the most appropriate forum to settle their disputes. It does not automatically mean that there is an implicit agreement on jurisdiction. It is merely one of the factors that needs to be taken into account when courts decide whether to stay or dismiss a claim. Courts should explore parties' intent and reasoning behind the evident choice of law. Was that choice a compromise motivated by commercial reasons? Was it done because of business practice in the specific transaction? Was it picked because of the connection between the substance of the transaction and the forum which body of law is chosen? Only in combination with other factors, it may be determined that adjudicating the claim is in both parties' interests.

<sup>&</sup>lt;sup>186</sup> O'Brien (n 70) 27.

Now, does the practice in Europe and Russia correspond to the attitude outlined above? In Europe, while choice of court may be one of the factors considered while determining whether 'a choice of law has been clearly demonstrated', <sup>187</sup> the same does not apply the other way around. Magnus clearly states that contractual choice of law does not entail even a 'tacit' choice of court; the reason for this being that it is no longer presumed that a chosen law is solely applied by the courts of the country of that law. <sup>188</sup> Such approach reflects my overall approach set forth above.

In Russian scholarship, the predominant view is that it is impossible not to note the existing connection between choice-of-court agreements and choice-of-law agreements. 189 In particular, these agreements pursue similar objectives: increasing predictability and legal certainty. These agreements are 'mutually interdependent'. 190 Choice of law may indicate parties' interest and inclination towards certain jurisdiction. However, an individual approach to each case may be necessary to see whether simple mention of a country's body of law indicates parties' intention to litigate in that country. Although practically difficult, no unified standard should apply to all situation with choice of law but no choice of forum. Sometimes, parties' choice of law is predicated by their preference of contract law in that country. Sometimes, it may be a simple compromise to choose a third state's law to govern their relationships, in order to avoid favouring the parties' 'home' laws. In those cases, agreements on law should not immediately signal of parties' choice of the corresponding forum, because they merely represent a 'shot in the dark': any other foreign law may be equally successfully chosen. In such cases, proper jurisdiction shall be determined in accordance with other applicable rules.

This approach may be compared with the common law understanding of the connection between the chosen body of law and the chosen forum. For example, an

<sup>&</sup>lt;sup>187</sup> For instance, Recital 12 Regulation of the European Parliament and Council (EC) 593/2008 on the law applicable to contractual obligations [2008] OJ L177/6 (Rome I Regulation).

<sup>&</sup>lt;sup>188</sup> Magnus (n 119) 460. The view is also supported by the one expressed in the Peter Schlosser (ed), Report on the Convention on the Association of the Kingdom of Denmark, Ireland and the United Kingdom of Great Britain and Northern Ireland to the Convention on jurisdiction and the enforcement of judgments in civil and commercial matters and to the Protocol on its interpretation by the Court of Justice (1979) OJ C 59/71 ('Schlosser Report') para 175 and Alexander Layton and Hugh Mercer, European Civil Practice (2nd edn, Sweet & Maxwell 2004) para 20.018.

<sup>&</sup>lt;sup>189</sup> Iuriĭ Timohov, *Inostrannoe Pravo v Sudebnoi Praktike* (Foreign Law in Judicial Practice) (Wolters Kluwer 2004) 32.

<sup>&</sup>lt;sup>190</sup> ibid.

American study of a number of commercial contracts revealed that 'a contract may bear a reasonable relationship to [a forum] merely because of the parties' decision to select the law [of the forum].'<sup>191</sup> The same study concluded that majority of commercial contracts failed to designate a forum. The reasons for parties failing to specify a forum in their contracts, but designating a certain body of law to govern their relationship vary. 'Bargaining obstacles or agency problems'<sup>192</sup> may be further investigated as the main possible reasons preventing parties to choose a forum for resolution of their disputes. At any rate, when parties did specify a forum of choice, it overwhelmingly corresponded to the contract's choice of law.<sup>193</sup> Thus, a 'heavy weight' in the American case law is given to the parties' intention and the place of making the contract in determining which jurisdiction has the most significant contacts.<sup>194</sup>

Similarly, in England, a proper forum may heavily depend on the governing law of the contract, in case of absence of choice of forum clause. An example of choice of law conferring jurisdiction may be found in *Ocean Steamship Co v Queensland State Wheat Board*. In that case, wheat from Australia was delivered to England and Scotland according to a bill of lading. The bill of lading incorporated the Australia Sea Carriage of Goods Act 1924. The Act provided that the parties to a contract of a goods delivery from Australia to any place outside of Australia deemed to have intended the law of the place of shipment to apply to their contract. When the shipowners applied in England for leave to serve a writ outside of the jurisdiction, the Court held that the stipulation of the Australian Act, duly incorporated in the parties' bill of lading, applied and Australian law governed the contract. On appeal, the court reasoned that jurisdiction by both English and Australian courts would be possible. The fact that the Australian and English laws were the same, was found irrelevant. It was further noted that where English law was to be applied, the proper court to apply it was an English court.

<sup>&</sup>lt;sup>191</sup> Theodore Eisenberg and Geoffrey Miller, 'The Flight to New York: An Empirical Study of Choice of Law and Choice of Forum Clauses in Publicly-Held Companies' Contracts' (2009) 30 *Cardozo Law Review* 4, 1475, 1484.

<sup>&</sup>lt;sup>192</sup> ibid 1512.

<sup>&</sup>lt;sup>193</sup> ibid 1503.

<sup>&</sup>lt;sup>194</sup> Mechanic v Princeton Ski Shop Inc 1992 US Dist (SDNY) (1992); also, Haag v Barnes, 9 NY 2nd 554 (NY 1961).

<sup>195</sup> Ocean Steamship Co v Queensland State Wheat board [1941] 1 KB 402; [1941] All ER 158.

Moreover, the Rules of Civil Procedure in England specify that an English court may accept jurisdiction and permit serving a claim outside of English jurisdiction in contract cases, when the contract is governed by English law.<sup>196</sup> For instance, in *Navig8 Pte Ltd v Al-Riyadh Co*,<sup>197</sup> in a dispute between a Jordanian and a Singaporean companies concerning a shipment ('the Lucky Lady') from Malaysia to Jordan, an English court allowed an application for a negative declaration to be served out of the jurisdiction in Jordan, because the foreign court would not give effect to the parties' English choice of law agreement. The dispute had no other connection to England other than the choice of English law. This case embodies the approach by some English courts that courts should exercise jurisdiction where choice of law would otherwise be defeated in a foreign forum.<sup>198</sup>

In another significant case, *Erste Group Bank v JSC VMZ Red October*, <sup>199</sup> a dispute arose in connection with a loan repayment which was not honoured by a Russian borrower (a steel plant) or the guarantor (its parent company). The loan agreement and the guarantee referred all disputes to arbitration and exclusive jurisdiction of English courts by request of the lenders (a syndicate of investors including an Austrian bank). The English court allowed serving outside of jurisdiction, since the claimant demonstrated that England was the appropriate and proper forum for the dispute resolution. The claimant sustained damages within England. The tort claim was only pleaded as a matter of English law. The defendants could allege that the Russian law was applicable, but they failed to plead that in the due course. This case demonstrated how governing law of the contractual relationships can play an important role in asserting jurisdiction of the English courts. Above all, this case had a fallback option of exclusive jurisdiction of English courts. Even based on that alone, it was appropriate for lender(s) to sue in England.

A more complicated situation arose in another case where a company incorporated in England and controlled by two Arabic individuals initiated proceedings against a

 <sup>196</sup> Courts Procedure Rules, Practice Direction 6B – Service Out of the Jurisdiction, para 3.1(6)c (UK).
 197 Navig8 Pte Ltd v Al-Riyadh Co ('The Lucky Lady') [2013] EWHC 328, [2013] 2 Lloyd's Rep 104 (Com

<sup>&</sup>lt;sup>198</sup> Maria Hook, 'The Choice of Law Agreement as a Reason for Exercising Jurisdiction' (2014) 63 *International & Comparative Law Quarterly* 4, 963.

<sup>&</sup>lt;sup>199</sup> Erste Group Bank AG (London) v JSC (VMZ Red October) [2013] EWHC 2926 (Comm).

Saudi Arabic company in England, *Global Multimedia v ARA Media Services et al.*<sup>200</sup> The parties had an agency agreement for work in Europe which contained an English choice of law and English non-exclusive jurisdiction clause. Potentially, England and perhaps other forums would be appropriate to adjudicate disputes between the parties. Moreover, the parties had another agreement for agency in Japan, governed by Saudi law and containing non-exclusive Saudi Arabian jurisdiction clause. In this case, the court had to ascertain whether proceeding with the suit in England or in Saudi Arabia would be more appropriate. There was no claim in Saudi Arabia between the same parties on the same grounds and relating to the agreement for agency services in Europe. Almost all the defendants were domiciled in England, and no evidence was exhibited that the litigation in England would cause problems or injustice to the parties. For these reasons, England was found a *forum conveniens* for the case.

The reasoning of the courts in these English cases fits well with my theory on jurisdiction. Where party specify non-exclusive choice of forum to settle their disputes, a court should analyse the parties' intent and the circumstances of the case. Why did they choose certain law? Would considering the case in this jurisdiction cause manifest injustice to the parties, such as depriving them of resources to defend themselves? Were the majority of parties domiciled in this jurisdiction? Have (any) defendants submitted to the jurisdiction already? A combination of answers to all these questions may lead a court to believe that the jurisdiction is appropriate. It is a way of resolution of complicated (not straightforward) scenarios that fits my understanding of an ideal jurisdiction regime.

<sup>&</sup>lt;sup>200</sup> Global Multimedia International Limited v ARA Media Services et al [2006] EWHC 3612 (Ch).

#### 3.2 Jurisdiction Agreements and the Lis Pendens Rule

A few words need to be said about interrelation of prorogation of jurisdiction by agreement and the *lis pendens* rule. The *lis pendens* rule asserts that any court other than the court first seized shall stay its proceedings until the jurisdiction of the court first seized is established. It is enforced in order to avoid parallel proceedings and potentially conflicting judgments. The principle is embedded in the European Brussels jurisdiction regime and in the Russian Codes on Civil and *Arbitrazh* procedure.<sup>201</sup>

Controversial cases occur where parties sign a jurisdiction agreement, and then one party sues the other in another jurisdiction in spite of it. Which court, then, shall have the priority? The history of correlation between jurisdiction agreements and the *lis pendens* in Europe shows that court chosen by the parties should have the priority in such cases. Otherwise, the effectiveness of jurisdiction agreements is undermined, and parties become entrapped by the procedure.

In particular, where it came to interplay between the party autonomy to choose a forum and the *lis pendens* in the EU, the ECJ issued a controversial decision in *Gasser v MISAT*.<sup>202</sup> *Gasser v MISAT* established, and *Turner v Grovit*<sup>203</sup> reaffirmed that courts, allegedly chosen by the parties in the jurisdiction clause, could not assume jurisdiction unless and until the court, first seized, had declined it. The ECJ reasoning was to maintain legal certainty that the Brussels I was trying to achieve. Also, avoidance of risk of irreconcilable judgments was behind the ECJ's grounds to grant the jurisdiction to the court first seized.

However, the decisions undermined the effectiveness of exclusive jurisdiction clauses within the EU. The main problem of the *Gasser* decision was that the ECJ failed to recognise the difficulties of applying the *Gasser* to future cases with similar sets of facts.<sup>204</sup> The cases exhibited failure to enforce jurisdiction agreements, and, 'in London, have left a sense of real disappointment and more than a little indignation'.<sup>205</sup> The question arose why, at all, designate a particular court or courts to resolve

<sup>&</sup>lt;sup>201</sup> Brussels I Recast art 29; Russian CCP art 406; CAP art 252.

<sup>&</sup>lt;sup>202</sup> Case C-116/02 Erich Gasser GmbH v MISAT Srl [2005] QB 1; [2004] 1 Lloyd's Rep 22.

<sup>&</sup>lt;sup>203</sup> Case C-159/02 *Turner v Grovit* [2005] 1 AC 101; [2004] 1 Lloyd's Rep 216.

<sup>&</sup>lt;sup>204</sup> Jonas Steinle and Evan Vasiliades, 'The Enforcement of Jurisdiction Agreements under the Brussels I Regulation: Reconsidering the Principle of Party Autonomy' (2010) 6 *Journal of Private International Law* 3, 565, 571.

<sup>&</sup>lt;sup>205</sup> Briggs (n 175) 232.

disputes, if that decision may be overridden by the *lis pendens* rule, and it would not protect the parties from possible delay, uncertainty and inconvenience? Also, since the usefulness of the jurisdiction agreement is 'conditional upon the availability of efficient remedies in case of breach',<sup>206</sup> what use can be derived from the jurisdiction agreement if it cannot be appropriately enforced?

The need to set priorities between party autonomy to choose forum and the *lis pendens* and related actions has been noted by the Irish Supreme Court in the *Websense* case.<sup>207</sup> The dispute took place between two companies – Irish and Italian. Two law suits were filed, with Italian proceedings lodged a month earlier than the suit in Ireland. The case related to a distribution agreement featuring an exclusive jurisdiction agreement in favour of the Irish courts. The dispute was whether a later agreement subsequently changed the distribution agreement. The Irish court had to decide whether, essentially, the Irish and the Italian proceedings were connected, and if so, whether to stay the local proceedings until the Italian court decided on its jurisdiction. Notably, the Italian court would decide on its jurisdiction not in a preliminary hearing on jurisdiction (right away), but at the time of substantive hearing (in the far future). Although the parties had a jurisdiction agreement, the Irish Supreme Court decided to stay the proceedings, given the significant overlap between the proceedings.

The court's reasoning included unwillingness to create a situation of conflicting judgments. The court acted in view of the harmonious application of the European law, which, at the time, gave priority to *lis pendens* rule over jurisdiction agreements. Thus, *Websense* decision was made in view of maintaining legal certainty and following the the ECJ logic in *Gasser*. The decision was legally accurate, but it further showed that prioritising jurisdiction agreements over related actions was needed in Europe: 'the more nuanced approach to the rules contained within the Regulation is necessary if the commitment to certainty is not to lead to an impractical situation being mandated'.<sup>208</sup> The Irish court predicted that the case would come back to it in the future: the connection between the two cases was too strong, the facts were too similar,

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<sup>&</sup>lt;sup>206</sup> Gilles Cuniberti and Marta Requejo, 'Damages for Breach of a Choice-of-Court Agreement' (2010) *ERA Forum* 11, 7 <DOI 10.1007/s12027-010-0147-y> accessed 15 March 2017.

<sup>&</sup>lt;sup>207</sup> Websense International Technology Ltd v ITWAY SpA [2014] IESC 5 (2014).

<sup>&</sup>lt;sup>208</sup> Websense, 52.

and the possible outcomes closely related to each other. Therefore, only if and until the Italian court would decide on its jurisdiction over a case, the Irish court had to stay the proceedings.

Through the lens of my view on ideal jurisdiction, the case once again exposed the problems of not putting party autonomy as the primary value in law on jurisdiction. All facts and circumstances of the case screamed that Irish jurisdiction was appropriate. Nevertheless, the Irish court had to abide by the ECJ precedents and hold back from asserting the jurisdiction in the case.

During the latest reform of the Brussels I Regulation, the Commission urged the European Parliament and the Council to enhance the effectiveness of choice-of-court agreements in connection with the *lis pendens* rule in order to address this 'torpedo problem'.<sup>209</sup> The torpedo tactic represents as evasive technique: a party launches proceedings in jurisdiction other than that chosen by the parties which takes several months or years to decide and decline its jurisdiction. Thus, the party deliberately avoids judicial proceedings. In the meantime, it can hide its assets or evidence in bad faith. The torpedo tactics are not welcome in international practice and should be tackled by the states. The European Commission proposed, and the Parliament approved the proposal and gave the priority to courts specified in choice-of-court agreements over the courts first seized. According to the Brussels I Recast, the lis pendens rule now applies subject to prorogation of jurisdiction by agreement.<sup>210</sup> The adoption of the Commission's proposal can be easily supported, as it gives the priority to the forum chosen by the parties, strengthens jurisdiction agreements and underlines the importance of party autonomy in international civil litigation.<sup>211</sup> These changes took effect in early 2015.

By learning from the European experience, Russia should prioritise jurisdiction of a court chosen by the parties over the court that first seizes the dispute. At present, no such solution exists; and the *lis pendens* rule is generally enforced. Indeed, the

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<sup>&</sup>lt;sup>209</sup> Christian Heinze, 'Choice of Court Agreements, Coordination of Proceedings and Provisional Measures in the Reform of the Brussels I Regulation' (Max Planck Private Law Research Paper no 11/5, Hamburg, 2011) 3, citing Mario Franzosi, 'Worldwide Patent Litigation and the Italian Torpedo' (1997) 19 *European Intellectual Property Review* 7, 382.

<sup>&</sup>lt;sup>210</sup> Brussels I Recast recital 22 and art 29.

<sup>&</sup>lt;sup>211</sup> ibid 8.

Russian legislators should avoid the pains of *Gasser v MISAT*-like situations and quickly make changes similar to the Brussels I Recast provision prioritising choice-of-court agreements over the *lis pendens* rule. Such legislative change may not appear very crucial to a Russian lawyer, who may be used to expeditious court proceedings in Russia. Russian lawyers may be unfamiliar with some jurisdictions (like Italy) where a single case may last over a decade. Nevertheless, the Russian legislator should be prepared for such situations. Moreover, bringing the Russian procedural law in line with the recently carefully reviewed the Brussels I Recast would benefit the Russian parties in the long run, in view of potential convergence of legal regimes or accession of Russia to international instruments on jurisdiction (Lugano Convention on Jurisdiction or the Hague Convention on Choice of Court Agreements).

Therefore, the European Brussels I Recast now recognises the precedence of jurisdiction agreements over the *lis pendens* rule. Russia needs to head in the same direction. Then, both jurisdictional regimes will be properly aligned with my proposed view emphasising the centrality of party autonomy in jurisdiction.

#### 3.3 Arbitration and Litigation

Although alternative dispute resolution methods such as arbitration and mediation are outside the scope of my dissertation, a few words need to be said about the instances when litigation and arbitration intersect. For instance, there are mixed jurisdiction and arbitration agreements; there are situations where parties designate arbitration as a method of settling disputes and then end up in state courts, there are court cases invalidating or giving effect to jurisdiction and arbitration agreements, etc. Insofar as the matter of jurisdiction agreements touches arbitration, it is worth mentioning. In light of my proposed approach, both jurisdiction and arbitration manifest the expression of the parties' will. Both types of agreements equally deserve effective enforcement. However, how should a ideal jurisdiction system prioritise between the two?

#### 3.3.1 Mixed Arbitration and Litigation Agreements

What if parties sign a mixed dispute resolution clause containing conflicting alternatives of arbitration and litigation? An interesting account has been given by Garnett on common law courts' response to situations where jurisdiction and arbitration clauses are both included in a single contract.<sup>212</sup> He summarises that the current academic and judicial authority seems to support the idea that in such cases, arbitration must be given preference over litigation.<sup>213</sup> I agree with Garnett who criticises such view, suggesting that it is 'unjustified' to favour arbitration simply because of an 'abstract superiority' of arbitral process over litigation. In fact, litigation should have the priority because it bears mandatory character backed by the state authority.

How would Russia deal with such situations? Arbitration has been found especially attractive by parties conducting business in Russia. This is a widely accepted view in the Russian legal doctrine, where arbitration is 'irrefutably dominating form of dispute resolution of international commercial cases.' First, the reason for that may be connected with easier enforcement of arbitral awards in comparison with recognition

<sup>&</sup>lt;sup>212</sup> Richard Garnett, 'Coexisting and Conflicting Jurisdiction and Arbitration Clauses' (2013) 9 *Journal of Private International Law* 3, 361.

<sup>&</sup>lt;sup>213</sup> ibid 361. fn 1.

<sup>&</sup>lt;sup>214</sup> See, eq Timohov (n 189) 30.

and enforcement of foreign judgments. Enforcement of foreign judgments in Russia is subject to existence of a mutual agreement between Russia and the corresponding state(s). In order to avoid the risk of having unenforceable foreign judgment, many parties choose to resolve their disputes by arbitration. Then, arbitral awards are more easily enforced in Russia in accordance with the New York Convention on Arbitration<sup>215</sup> and the Russian legal provisions envisaging enforcement of foreign arbitral awards.

Popularity of arbitration for commercial relations involving Russian parties may be also explained by historical reasons. Arbitration was practically the sole alternative for resolving international commercial disputes in the USSR.<sup>216</sup> Moreover, courts of general jurisdiction in the USSR lacked experience in the application of private law in the fields of commercial relations. State *arbitrazh* courts which combined judicial and administrative functions were 'also unfamiliar with the practice of applying private law.'<sup>217</sup> Thus, international commercial arbitration has become a well-developed and preferable means of commercial dispute resolution in Russia. With the evolution of international private law since the collapse of the Soviet Union, state litigation in commercial (*arbitrazh*) courts has improved: the rules of civil procedure have become more comprehensive, the courts have more experience applying these rules, and the society took a big leap from the state controlled to market economy.

Still, arbitration plays an indispensable role in commercial dispute resolution in Russia. The question of alleged superiority and popularity of arbitration over litigation remains open. The most difficult situations may be found in cases of optional and non-exclusive jurisdiction and arbitration clauses ('any disputes between the parties may be referred to arbitration or litigation in a state court'). What carries weight in such situations?

Perhaps, litigation in state courts would supersede arbitration in Russia. The power of the state in this post-totalitarian and authoritarian society remains strong. Clear hierarchy of power in law and other areas in Russia suggests the undeniable and

<sup>215</sup> The New York Convention on the Recognition and Enforcement of Foreign Arbitral Awards of 10 June 1958.

<sup>&</sup>lt;sup>216</sup> Alexander Komarov, 'The Role and Significance of international Arbitration in the Formation of a Modern Legal System in Russia' in William Simons (ed) *Private and Civil Law in the Russian Federation. Essays in Honor of F.J.M. Feldbrugge* (Martinus Nijhoff Publishers 2009)119.

outweighing power of court decisions, notwithstanding the admitted conclusiveness and incontestability of arbitral awards. The state power would arguably prevail in Russia, based on this notion of superiority of the state over its affairs and principals. Then, litigation would be given effect before arbitration. Is this approach correct? Although it appears logical, this should not be the uniform prescription for every situation of mixed arbitration and litigation clauses. Regard must be had to the parties' will expressed via both wording of their contracts and their actions (such as voluntary submission to the jurisdiction of a state court, for instance). The same view is expressed by Garnett who believes that courts should, most importantly, consider parties' intention and only give priority to arbitration when parties expressly desire so in clear words.<sup>218</sup> Another approach to prioritise between arbitration and litigation would be to give power to the court (or arbitral tribunal) first seized of the case. In case where parties intentions can be equally interpreted preferring either arbitration or litigation, the tribunal first seized should handle the case. At all accounts, the debate regarding mixed arbitration and litigation agreements continues; and further commentary and judicial authority is required regarding the matter.

#### 3.3.2 Regulation of Arbitration and Litigation: Problems Remain

A milestone case highlighting the problems at the borderline between arbitration and litigation in Europe was the *West Tankers* case.<sup>219</sup> In that case, a vessel owned by the West Tankers Company collided with a jetty (pier) owned by Erg in Syracuse, Italy. The charter party was governed by English law and contained a clause providing for arbitration in London. Erg, the owner, claimed compensation from its insurers Allianz and Generali. Arbitration proceedings were commenced in London against West Tankers, and West Tankers denied liability for the damage caused by the collision. Allianz and Generali paid Erg compensation under the insurance policies. Then, Allianz and Generali brought proceedings against West Tankers before the Tribunale di Siracusa (Italy) in order to recover the sums they had paid to Erg. West Tankers raised an objection of lack of jurisdiction because of the existence of the arbitration agreement.

<sup>&</sup>lt;sup>218</sup> Garnett (n 212).

<sup>&</sup>lt;sup>219</sup> Case C- 185/07 Allianz SpA, Generali Assicurazioni Generali SpA v West Tankers Inc [2009] ECR I-663 (West Tankers).

In parallel, West Tankers brought proceedings before an English court, seeking enforcement of the arbitration agreement, and asking for an anti-suit injunction against proceedings by Allianz and Generali in Italy. The particular problem with an Italian court seising the jurisdiction was allegation that Italian court procedure may take ten years, thus, causing inconvenience and delay. The English granted the anti-suit injunction. Allianz and Generali appealed to the House of Lords, arguing that granting such an injunction was contrary to the Brussels I Regulation. The House of Lords stayed its proceedings and referred a question to the ECJ. It asked whether it was incompatible with the Brussels I for a court of a Member State to make an order to restrain a person from commencing or continuing proceedings before the courts of another Member State, on the ground that such proceedings would be contrary to an arbitration agreement, even though Article 1(2)(d) of Brussels I excludes arbitration from its scope.

Essentially, the ECJ ruled that granting the anti-suit injunction in such circumstances would be incompatible with the Brussels I.<sup>220</sup> Proceedings on anti-suit injunction in relation to arbitration, although outside of the scope of the Brussels I, might have had consequences undermining the effectiveness of the common Brussels I jurisdiction regime. In particular, they might have prevented the 'attainment of the objectives of unification of the rules of conflict of jurisdiction'.<sup>221</sup> The decision raised much debate in respect to the principle of mutual trust and the scope of the civil procedure in Europe. The case exhibited intolerance of the European jurisdiction regime to the common law procedural devices, such as anti-suit injunctions. Moreover, giving power to the Italian court that first seized the dispute, considering that parties had an arbitration agreement, undermined the effectiveness of enforcement of the principle of autonomy of the parties. The case was majorly criticised for providing a loophole in law allowing for forum shopping. In particular, parties may ignore an arbitration agreement in favour

<sup>&</sup>lt;sup>220</sup> Although incompatible with the Brussels jurisdiction egime, antisuit injunctions against breach of a dispute resolution agreement remain a valid alternative for the English court where case involves defendants from outside of the EU. See, eg Briggs (n 71) or *AES Ust-Kamenogorsk Hydropower Plant LLP v Ust-Kamenogorsk Hydropower Plant JSC* [2013] 1 WLR 1889, where the English court decided it had jurisdiction while arbitration clause directed so, by issuing an injunction preventing instituting litigation proceedings in Kazakhstan.

<sup>221</sup> West Tankers [24].

of arbitration in one Member State and bring actions to a forum with particularly long procedural period, thus avoiding being brought to justice.

During the recent revision of the Brussels I Regulation, the Commission aimed to enhance the correlation between litigation and arbitration 'in order to give full effect to the will of the parties.'<sup>222</sup> The Commission's Proposal contained introduction of special rules aimed at avoiding parallel proceedings and abusive litigation tactics in cases where designated seat of arbitration was in a Member State. The rule would fix the problems occurring in cases like the *West Tankers*.

However, the idea of coordinating the arbitration and litigation within the European jurisdiction regime has stirred a wave of criticism from the arbitration community, viewing 'any intervention of state authorities in the realm of arbitration' as an 'intrusion'. For instance, the Heidelberg report studying application of the Brussels I in Europe, drawn by Hess, Pfeiffer and Schlosser, 224 analysed national reports from the EU Member States considering extension of the Brussels I regime onto arbitration. The majority of the national reporters adopted a critical view on such extension. 225

The European Parliament's revision of the Commission's proposal reversed all the changes proposed by the Commission. It justified this by referring to the Parliament's Resolution of 7 September 2010 on the implementation and review of the Brussels Regulation, which set out the reasons for all aspects of arbitration to be clearly and unambiguously excluded from the scope of the Brussels I Regulation.<sup>226</sup>

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<sup>&</sup>lt;sup>222</sup> Proposal for a Regulation of the European Parliament and the Council on Jurisdiction and the Recognition of Judgments in Civil and Commercial Matters (Recast), COM (2010) 748 Final, 2010/0383 (COD), Brussels, 14 December 2010, recital 20.

<sup>&</sup>lt;sup>223</sup> Guest Editorial, Burkhard Hess, 'Should Arbitration and European Procedural Law be Separated or Coordinated?' (Conflict of Laws.net, Guest Editorial, 14 February 2010) <a href="http://conflictoflaws.net/2010/guest-editorial-hess-should-arbitration-and-european-procedural-law-be-separated-or-coordinated/">http://conflictoflaws.net/2010/guest-editorial-hess-should-arbitration-and-european-procedural-law-be-separated-or-coordinated/</a> accessed 15 March 2017, referring to Luca Radicat di Brozolo, 'Interference of National Courts with Arbitration' in Christian Müller and Antonio Rigozzi (eds), *New Developments in International Commercial Arbitration* (Schulthess 2009) 1.

<sup>&</sup>lt;sup>224</sup> Heidelberg Report (n **Error! Bookmark not defined.**). <sup>225</sup> ibid 51

ibid 51.Draft Report on the Proposal for Regulation

<sup>&</sup>lt;sup>226</sup> Draft Report on the Proposal for Regulation of the European Parliament and of the Council on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters (recast) (COM(2010)0748 – C7-0433/2010 – 2010/0383(COD)), 28 June 2011 ('Draft Parliament Resolution') recital 11: Justification

<sup>&</sup>lt;a href="http://www.europarl.europa.eu/meetdocs/2009\_2014/documents/juri/pr/869/869709/869709en.pdf">http://www.europarl.europa.eu/meetdocs/2009\_2014/documents/juri/pr/869/869709/869709en.pdf</a> accessed 15 March 2017.

Final text of the Brussels I Recast contains a new Recital 12 and Article 73(2) which regulate its relationship with arbitration. Article 73(2) states that the Brussels I Recast shall not affect the application of the New York Convention on Arbitration. Recital 12 elaborates that the Brussels I Recast should not apply to arbitration. It clearly states that it should not apply to any proceedings relating to the establishment of an arbitral tribunal, the powers of arbitrators, the conduct of an arbitration procedure or any other aspects of such a procedure, nor to any action or judgment concerning the annulment, review, appeal, recognition or enforcement of an arbitral award. Recognition of arbitral awards shall be done according to the New York Convention on Arbitration which takes precedence over the Brussels I Recast. However, Recital 12 distinguishes that in 'mixed' situations, the Brussels I Recast shall apply to the parts of judgments on substance, even if ruled together with regard to validity of arbitration agreements. In particular, courts of the Member States shall be free to consider matters conferred to arbitration by parties, to stay or dismiss the proceedings, to refer the parties to arbitration or to establish the validity of arbitration agreements. Furthermore, the Brussels I Recast shall not apply in cases of recognition and enforcement of court orders rendered with regard to the validity of arbitration agreements. However, where a court seises of a matter pursuant to the Brussels I Recast and decides on invalidity of an arbitration agreement, the court's judgment on substance of the matter may proceed to recognition and enforcement under the Brussels I Recast.

This partially settles the non-application of the Brussels I Recast to arbitration. However, it is virtually impossible to separate the European conflict of laws regime from arbitration. Strict separation of the two will lead to continuous issues arising on the border between arbitration and litigation (issues other than those addressed in the Recital 12 and Article 73(2)). It would be better to address the isolated controversy issues pertaining to litigation where it borders with arbitration in the existing Brussels I Regulation, rather than leave it to the New York Convention on Arbitration, the ECJ case law or possible future instrument dedicated to arbitration in the EU.

The problem raised in the *West Tankers* will remain in Europe. Proof of this may be found in *Gazprom v Lithuania*, a case similar to the *West Tankers*, on which the ECJ

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<sup>&</sup>lt;sup>227</sup> Simon Camilleri, 'Recital 12 of the Recast Regulation: A New Hope?' (2013) 62 *International & Comparative Law Quarterly* 4, 899, 915.

ruled in 2015.<sup>228</sup> The case involved Lietuvos Dujos, the Lituanian natural gas company. Its shareholders (including Gazprom, a Russian oil and gas giant, the Lithuanian Ministry of Energy and others) had a shareholder's agreement (SHA) with an exclusive jurisdiction clause conferring all disputes to arbitration governed by the rules of Stockholm Chamber of Commerce (SCC). Notwithstanding the exclusive jurisdiction agreement, the Lithuanian Ministry initiated the proceedings against Gazprom in a Lithuanian court. Gazprom started arbitration proceedings which resulted in the award granting an anti-suit injunction against the Lithuanian litigation. The Lithuanian Supreme Court referred a question to the ECJ whether such anti-suit injunction would be contrary to the Brussels I Regulation. Moreover, at the end of January 2014, the shareholders including the Lithuanian Ministry and the German concern E.ON declared of their intention of initiating new arbitration proceedings with the aim to reduce the prices for gas.<sup>229</sup>

In this case, Gazprom's position viewing Lithuanian proceedings in breach of an arbitration agreement appears the most appropriate. Disregarding a jurisdiction agreement and bringing a claim in another court constituted a violation of an agreement, which should not only be invalidated but punished in a way of damages for breach of contract. This may be supported by the relevant English understanding that views jurisdiction agreement as more than merely a prorogation of a court that the parties want to be competent but as a 'contractual promise to sue only in the designated court.'<sup>230</sup> This implies that not complying with this promise would mean a breach of contract which may lead to damages.<sup>231</sup>

Overall, since arbitration is excluded from the Brussels I Recast scope, the ECJ has no legislative provision to rely on when coordinating the relation between arbitration and litigation. Thus, the *Gazprom* case demonstrated that the interrelation between arbitration and litigation has to be regulated sooner or later. In this, I join the academic

<sup>&</sup>lt;sup>228</sup> Case C-536/13 'Gazprom' OAO v Lietuvos Respublika, Judgment of 13 May 2015.

<sup>&</sup>lt;sup>229</sup> - 'The Shareholders of AB Lietuvos Dujos Approved the Initiation of Arbitration Proceedings against OAO Gazprom' (Ministry of Energy of the Republic of Lithuania Newsletter, 30 January 2014) <a href="https://enmin.lrv.lt/en/news/the-shareholders-of-ab-lietuvos-dujos-approved-the-initiation-of-arbitration-proceedings-against-oao-gazprom">https://enmin.lrv.lt/en/news/the-shareholders-of-ab-lietuvos-dujos-approved-the-initiation-of-arbitration-proceedings-against-oao-gazprom</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>230</sup> Steinle and Vasiliades (n 204) 81.

<sup>&</sup>lt;sup>231</sup> For a recent example of English court awarding damages for breach of a jurisdiction agreement, see *Starlight Shipping Co v Allianz Marine & Aviation Versicherungs AG (Alexandros T)* [2014] EWCA Civ 1010.

opinion advocating revision of this area, with the caveat that parties intent and mutual interests need to be accounted for first.

#### 4 Party Autonomy Ex Post

Party autonomy in jurisdiction can also manifest itself after the proceedings have been commenced. In that case, parties may agree on a competent forum de facto. Claimant files an action in a particular forum, and defendant does not protest against the choice and takes part in the proceedings. This type of parties' tacit agreement on jurisdiction also fits within my approach to party autonomy in jurisdiction. It is a form of consent, another expression of party autonomy. The rule of jurisdiction recognising parties' voluntary submission should be enforced in an ideal jurisdiction regime. Notably, parties' agreement on jurisdiction *ex post* should override parties jurisdiction agreement *ex ante* (either signed at the outset or signed after the contract has been executed but before the commencement of proceedings).

#### 4.1 Summary and Justification

The importance of the rule of submission to jurisdiction is significant, because it gives effect to the parties' intentions. It enforces the idea that independent private parties may agree on a competent jurisdiction to hear their dispute even after the initiation of court proceedings.

Submission to jurisdiction should supersede other rules of jurisdiction that are otherwise applicable. The policy behind the recognition of parties consent on jurisdiction after beginning of the dispute is simple. It is predicated by the risks and problems that may arise if parties are allowed to have a case heard and then complain about jurisdiction. By fighting a case on its merits, a party shows its acceptance of the possibility to win the case. A case may be decided in a favour of either party. After such participation in the court proceedings, no party to judicial proceeding should contest the ruling made on the merits after the ruling, on the basis of lack of jurisdiction. Conditional appearances represent an exception to the rule. However, where there is no objection to the competence of the court before hearing a case on its merits, such jurisdiction of the court should be considered valid. In addition, when the defendant enters an appearance, contests jurisdiction, and makes a point on the merits of the

case, it would be undesirable for the court to make a stand on that substantive point, and then declare that it has no jurisdiction over the case.<sup>232</sup>

Thus, voluntary submission represents an easily administered test of the parties' will regarding jurisdiction, because parties' appearance indicates consent and approval of a particular forum. It cannot be contested later, due to mere inconvenience or some other disadvantages experienced by the complaining party. Motivation (such as turning up in court out of fear), or lack of knowledge of another competent forum do not matter. Defendant can hardly complain about being unfairly disadvantaged by the choice of forum, if he consents to the choice by voluntary submission.<sup>233</sup> Even where the defendant may learn about another competent court, after the court proceedings already took place, submission to jurisdiction should not be contested. In such cases, one cannot allege one's ignorance of the rules as a basis for challenging a valid court decision.

The European and the Russian international jurisdiction rules and case law shows differing levels of recognition of the rule on submission to jurisdiction. In Europe, it is explicitly recognised in the Brussels I Recast: appearance by the defendant in a Member State court gives the court jurisdiction over the case. The rule does not apply, however, where appearance was entered to contest the jurisdiction, or where another court has exclusive jurisdiction.<sup>234</sup> Notably, in contractual matters in Europe where a 'weaker' party (a policyholder, an insured, a beneficiary of the insurance contract, an injured party, a consumer or an employee) is the defendant, a court seized of proceedings must inform the defendant of his right to contest the jurisdiction of the court and of the consequences of entering or not entering an appearance.<sup>235</sup> Thus, the European jurisdiction regime safeguards and protects the interests of the 'weaker' parties. This reflects the social and economic attitude of the European legislators to consumers and other 'weaker' parties in Europe.<sup>236</sup> My approach to jurisdiction of this dissertation finds no problem with this; it is quite beneficial for any defendant, be it a

<sup>&</sup>lt;sup>232</sup> Similar point has been remarked by AG Slynn in *Elefanten Schuh* (n 122) 1694.

<sup>&</sup>lt;sup>233</sup> Arthur von Mehren and Donald Trautman, 'Jurisdiction to Adjudicate' (1966) 79 *Harvard Law Review* 6, 1121, 1138.

<sup>&</sup>lt;sup>234</sup> Brussels I Recast art. 26.

<sup>&</sup>lt;sup>235</sup> Brussels I Recast art 26(2).

<sup>&</sup>lt;sup>236</sup> More on my position regarding the 'weaker' parties, see further chs IV and V.

weaker or a stronger party, to know about their rights and consequences of non-appearance.

A precise and excellent justification for voluntary submission has been given by the ECJ in *Elefanten Schuh*. The dispute arose between a Belgian national and a German company involved in shoe business. An agreement of agency existed between the parties, featuring a jurisdiction clause in favour of German courts at the location of the German company. The Belgian individual subsequently brought a suit at a labour tribunal in Belgium. The German company entered an appearance before that tribunal and argued on the substance of the case. Consequently, the German company tried to contest jurisdiction of the Belgian labour tribunal that was in violation of the original exclusive jurisdiction clause. Finally, the Belgian *Hof van Cassatie* (court of cassation) referred some questions to the ECJ regarding Articles 17 and 18 of the Brussels Convention (jurisdiction by agreement and by submission correspondingly, equivalent to Articles 25 and 26 of the Brussels I Recast). The Court explained that jurisdiction agreements and submission to jurisdiction represent two ways in which a party may consent to jurisdiction: by contract or by the act of entering an appearance.<sup>237</sup> The difference between these two ways is in the nature of the agreement: in writing or by consensual understanding.<sup>238</sup> Both simply represent the two sides of the same coin.

Contrary to Europe, no provision on the submission rule exists in the primary sources of law on jurisdiction in Russia (the Codes of Civil and *Arbitrazh* Procedure). Parties fully take part in the proceedings and later argue about jurisdiction. This clutters the courts of appeal. A reform of the current regulation is necessary providing that voluntary appearance of parties to argue the case on its merits should be interpreted as final submission to jurisdiction.<sup>239</sup> Even where parties had a preliminary jurisdiction agreement *ex ante*, their later act of appearance in a different court clearly demonstrates willingness to change their original jurisdiction agreement. It should be treated as their voluntary submission. If the defendant does not object to jurisdiction in the beginning of the proceedings, it makes him equally responsible for submitting to

<sup>&</sup>lt;sup>237</sup> Elefanten Schuh, Opinion of AG Slynn, 1693.

<sup>&</sup>lt;sup>238</sup> ibid 1678.

<sup>&</sup>lt;sup>239</sup> A quasi- rule on submission to jurisdiction entitled 'estoppel' is being considered by the Russian Parliament at the moment, as a part of the greater ongoing judicial reform. See, M Karayanidi, 'Adjudicative Jurisdiction of Russian Courts: Analysis and Commentary' (2016) 64 *American Journal of Comparative Law* 4 (*forthcoming*).

jurisdiction and deprived of the right to contest jurisdiction later. A common argument against the submission to jurisdiction in Russia claims that a jurisdiction agreement made in writing must be later changed in a written form as well.<sup>240</sup> It seems to be more concerned with strict formal requirement for a valid jurisdiction agreement than parties' intent. It only promotes formalism and bureaucracy instead of focusing on an effective solution respecting the parties' choice.

Notably, a quasi-recognition of parties' choice of jurisdiction after the commencement of judicial proceedings may be found in Article 39 of the Code of Arbitrazh Procedure and almost identical Article 33 of the Code of Civil Procedure. These articles establish that 'an (arbitrazh) court shall transfer a case for consideration by another (arbitrazh) court (of the same level) if: [...] both parties file a request to transfer the case to a court at the location of the majority of evidence'. 241 Some Russian legal scholars consider this rule as enforcement of a jurisdiction agreement concluded during an ongoing judicial proceeding (e.g. Rozhkova, Kurochkin).<sup>242</sup> Dergachev classifies such agreements as 'posterior' (subsequent) jurisdiction agreements (as opposed to 'preliminary' jurisdiction agreements, i.e. signed before the initiation of judicial procedure).<sup>243</sup> Therefore, the Russian legal culture intuitively recognises the importance of the jurisdiction rule of submission. Still, the absence of clear codification of the submission rule represents a serious gap in the Russian jurisdiction mechanism. It creates room for dishonest business practice. It potentially allows parties abuse the loopholes in the law to their own advantage. Unfortunately, the chance remains that some judges may still decide that 'silent' acceptance does not necessarily entail actual submission to jurisdiction. This may lead to unattractiveness of the Russian forums to settle disputes. It may result in an understanding that no court decision is final in Russia. It creates an impression that ways exist to contest a court's jurisdiction after the fact, and anyone can do it if they do not like the court decision. That is not the

<sup>&</sup>lt;sup>240</sup> Sergey Komaritsky, 'Dogovornaya Podsudnost – Est N'iuansi' (Contractual Jurisdiction – There are Nuances) (2003) *Arbitrazh and Civil Procedure Journal* 11, 18-20.

<sup>&</sup>lt;sup>241</sup> CAP art 39(2)(2); CCP art 33(2)(2).

 <sup>&</sup>lt;sup>242</sup> Marina Rozhkova et al, *Dogovornoe Pravo: Soglasheniya o Podsudnosti, Mezhdunarodnoi Podsudnosti, Primiritel'noi Protsedure, Arbitrazhnoe (Treteĭskoe) i Mirovie Soglasheniia* (Contract Law: Agreements on Jurisdiction, International Jurisdiction Agreements, Conciliation Agreements, Arbitration Agreements, Settlement Agreements) (Statut 2008).
 <sup>243</sup> Dergachev (n 46) 100.

message that Russia wants to convene on the international arena; therefore, this gap should be eliminated.

#### 4.2 Nuances of Submission to Jurisdiction

In this section, I define some details of the submission to jurisdiction rule in light of my overall approach to law on jurisdiction. First, I argue that the proper procedural moment to determine when the defendant voluntarily submitted is before the first substantive defence is raised. Secondly, I contend that understanding of 'discussing a case on its merits' should include raising the defence arguments with a hope to win on the substantive matter of the claim. The European law provides a vague definition of 'discussing a case on its merits' and Russian law, as noted above, lacks the rule on submission altogether. I conclude that both regimes can be improved in this regard. Finally, I consider the possibility of default judgments issued in cases where defendants fail to appear altogether. I conclude that where the defendant refuses to accept service, does not appear but nevertheless is deemed to be notified, his non-appearance should not be equated to submission.

#### 4.2.1 Suitable Time to Contest Jurisdiction: in limine litis

To ensure that voluntary submission is distinguished from appearance in court to contest jurisdiction, a precise moment for raising the objection regarding jurisdiction should be defined. An acceptable resolution of this issue can be found in the European *Elefanten Schuh* mentioned above. In that case, the ECJ clarified that the contest of jurisdiction must be made before the first substantive defence. What constitutes a first defence should be determined in accordance with applicable national procedural law. A similar approach is recommended for Russia. When introducing the rule on voluntary submission, the Russian legislators should provide that the defendant who wishes to contest jurisdiction of a court must raise his objection *in limine litis*, at the start of the procedure, and before the substantive argument in his defence. Otherwise, his appearance and participation in the case should be understood as voluntary submission.

#### 4.2.2 Discussing a Case on Its Merits

Remarkably, the ECJ allows a defendant to raise a 'subsidiary defence on the substance or a subsidiary counterclaim against the plaintiff'244 without it being understood as 'discussing a case on its merits.' Magnus and Mankowski refer to the Elefanten Schuh and confirm that the ECJ supports this statement. 245 Such approach may appear contrary to, and counterintuitive to the legal certainty, clarity and finality that the rule of submission to jurisdiction strives to achieve. Why did the ECJ adopt a view that sometimes the rule on submission does not apply, and the defendant is allowed to simultaneously contest jurisdiction and argue his defence? A closer look upon the statement submitted by the UK Government in the case partially clarifies the reasoning behind such a 'flexible' interpretation of the rule on submission. The case represented a complicated scenario where proceedings are accompanied by provisional or protective measures, 'which the defendant can only prevent by addressing arguments to the substance of the case'.<sup>246</sup> There may be a time limit for the lodgement of defence that may run out before the issue on jurisdiction is settled. Thus, the UK Government advised the ECJ to interpret Article 18 of the Brussels Convention (predecessor to Article 26 of the Brussels I Recast) in a flexible manner, especially where the arguments to the substance are clearly subsidiary to the main objective of contesting the jurisdiction. In addition, the ECJ cited a number of cases from Germany, Italy, the Netherlands, where a defendant who denies jurisdiction may plead on the substance of the case in the alternative.<sup>247</sup> Then, the ECJ reserved the solution whether the defendant may put forward submissions in his defence, and contest the jurisdiction, to the procedural laws of the EU Contracting States. At the same time, it advised that the interpretation where the defendant may contest jurisdiction as well as argue on substance of the claim, is 'more in keeping with the objectives and spirit of the Convention', where under the law of some Contracting States, the defendant may be barred from making his submissions as to the substance

<sup>&</sup>lt;sup>244</sup> Magnus and Mankowski (n 119) 441.

<sup>&</sup>lt;sup>245</sup> Elefanten Schuh, 1700.

<sup>&</sup>lt;sup>246</sup> ibid 1679.

<sup>&</sup>lt;sup>247</sup> Elefanten Schuh, 1679 referring to Bundersgerichtshod, 3 March 1976, Recht der international Wirtschaft 1976, 447; Italian Court of Cassation, 23 June and 10 November 1977, Giustizia Civile 1978, No 1, 44-47; Arrondissementsrechtbank, Oermond, 31 October 1974, Nederlandse Jurisprudentie 1975, No 405; Tribunale di Bassano del Grappe, 13 February 1976, EEG – Dcoumentatie No 36; Tribunale de Pinerolo, 31 March 1976, Rivista di Diritto Internazionale Privato e Processuale 1977, No 1, 78).

later, if, at the beginning he only confines himself to contesting the jurisdiction and the court happens to reject his plea and assumes jurisdiction.<sup>248</sup> Thus, the ECJ offerred a controversial solution. Depending on national law of civil procedure, it allows the defendant to submit certain arguments as regarding the substance of the case, as long as the defendant clearly indicates that he intends to contest jurisdiction of the court before he makes that subsidiary submission.

As remarked by Lord Denning in *Re Dulles Settlement*,<sup>249</sup> by fighting the case on its merits, a party hopes to win the case. In that case, an American father, resident abroad, appeared to an English court by counsel to oppose application, and to seek protection of the (French) court order for custody. The current law in England was (and still is) that if a party fights a case, not only on the jurisdiction, but also on the merits of the case, such actions would definitely be understood as submission to jurisdiction. The party should not be allowed to have a choice of accepting the court's decision if it is favourable to them, or rejecting submitting to it if the decision is made against them. In that case, Lord Denning continued, however: in addition to vigorous protest to English jurisdiction by an American person, seeking to protect an already issued court order for custody from the French courts would not amount to 'fighting the case on its merits'. Therefore, it was found insufficient to qualify as a submission to the English jurisdiction. The case seems to provide an example of a EU national procedural case where appearing in court, protesting against the jurisdiction, and then fighting on an additional issue is not to be interpreted as equivalent to submission.

It is recommended for Russian legislators to adopt similar approach of 'conditional appearance'. Contesting a jurisdiction of a court, but having it available to argue some subsidiary matters as to substance, may be motivated by the desire of avoiding penalties, or not to miss the statute of limitations for certain claims. For instance, sometimes a defendant might urgently need to lodge a counter-claim against the protective measures, before the issue of jurisdiction is resolved. In such cases, disputing jurisdiction at a later stage is permissible, as the defendant's appearance cannot be seen as full, but only conditional.

<sup>&</sup>lt;sup>248</sup> Elefanten Schuh. 1685.

<sup>&</sup>lt;sup>249</sup> In Re Dulles' Settlement (No 2) Dulles v Vidler [1948 D.231]; [1951] Ch 842.

In harmony with the existing concepts in Russian civil procedure, 'discussing a case on its merits' should mean submission of relevant evidence in his defence before the court session on the substance of the case, or when the defendant decides to file a counter claim (*vstrechnyĭ isk*) to offset the claim by the claimant. Even this involves submission of documents and not physical participation in the court proceedings *per se*, these actions should be interpreted as if the defendant is taking them in hope of winning the case. Thus, in the context of the Russian civil procedure, 'discussing a case on its merits' should be understood as any action by the defendant where he expresses his acquiescence the court's jurisdiction.

#### 4.2.3 Non-Appearance

A peculiar situation may arise on the borderline of what could be viewed as submission to jurisdiction and failure to appear to defend. In particular, where the defendant fails to appear, a court may issue a default judgment. Normally, countries will be entitled to reject the default judgment if it contradicts their own requirements of fair procedure. Depending on their public policy, recognition of such judgment may or may not happen. Even among the EU Member States, a default judgment might fall under unfair procedures and may not be recognised and enforced. However, this is a question of enforcement jurisdiction, and answering it will bring this discussion outside of the scope of my dissertation. In this subsection, I am only interested in the question of whether and why a court can issue a default judgment in absence of the defendant's appearance.

In Europe, the Brussels jurisdiction regime aims to prevent judgments to be rendered in default of appearance under the rule on submission. In particular, Article 28 of the Brussels I Recast provides that where a defendant domiciled in another Member State is served and does not enter an appearance, the court shall declare it has no jurisdiction unless it is derived from the provisions of this Regulation. 'Unless it is derived from the provisions of this Regulation' underscores the imperative nature of the Brussels I regime, by which parties domiciled in the EU submit (assent) to the EU jurisdiction simply by being there. A court shall stay the proceedings if not shown that the defendant has been served with process in sufficient time to enable him to arrange

for his defence, or that all necessary steps have been taken to this end.<sup>250</sup> The necessary steps on notification within Europe shall be carried out in accordance with Article 19 of the European Regulation on service of documents,<sup>251</sup> or, outside of the its application, Article 15 of the Hague Service Convention.<sup>252</sup>

In Russia, a default judgment may be issued against a no-show defendant who has been properly notified about the judicial proceedings as required by the Russian law. *Arbitrazh* courts will consider cases even in absence of statement of defence or necessary evidence or in the absence of the defendant himself, provided that the defendant has been properly notified of the time and place of the proceedings.<sup>253</sup> In international cases heard by Russian courts, if the foreign party is from a state-signatory to The Hague Service Convention<sup>254</sup> or another Convention with relevant provisions on service of process, notification is carried out through the channels established by the Convention. Where no international agreement regulates this issue, the Russian court sends the notification to a judicial authority or other competent authority of the foreign state (including consular and diplomatic channels) to perform the service of process. Notably, in such cases, the time for case consideration shall be extended for the period specified in the international agreement, or in the absence of such, for a period not exceeding six months.<sup>255</sup>

Complications may arise when a foreign addressee refuses to accept the writ of summons or another court notice from Russia. In such situations, the person delivering or serving the writ makes a respective note on the writ of summons. The writ or notice is then returned to the Russian court. For the purposes of the Russian law, the addressee who refuses to accept the writ of summons or another court notice is nevertheless deemed to have been notified of the place, date, and time of a respective court proceeding or another particular proceeding. The Russian court will draw up a certificate confirming that the documents have been served or setting out the reasons

<sup>&</sup>lt;sup>250</sup> Brussels I Recast art 28(1-2).

<sup>&</sup>lt;sup>251</sup> Regulation (EC) 1393/2007 of the European Parliament and of the Council of 13 November 2007 on the service in the Member States of judicial and extrajudicial documents in civil or commercial matters (service of documents), and repealing Council Regulation (EC) 1348/2000 [2007] OJ L324/79.

<sup>&</sup>lt;sup>252</sup> The Hague Convention on the Service Abroad of Judicial and Extrajudicial Documents in Civil or Commercial Matters of 15 November 1965 (the 'Hague Service Convention').

<sup>&</sup>lt;sup>253</sup> CAP art 156.

<sup>&</sup>lt;sup>254</sup> The Hague Service Convention.

<sup>&</sup>lt;sup>255</sup> CAP art 253 (3).

that have prevented execution of the request.<sup>256</sup> Unfortunately, in such a case, a default judgment against the foreign party may be issued if the Russian court assumes the foreign defendant has been properly notified. This represents an undesirable side of the Russian law. It can be countered by fighting against the enforcement of such a decision based on the lack of opportunity to be heard.

Therefore, non-appearance by the defendant should not be interpreted as submission. Further protection of interests of non-appearing defendants is required in cross-border matters.

<sup>&</sup>lt;sup>256</sup> See, The Hague Conference on Private International Law, Russian Federation-Central Authority & Practical Information <a href="http://www.hcch.net/index\_en.php?act=authorities.details&aid=699">http://www.hcch.net/index\_en.php?act=authorities.details&aid=699</a> accessed 15 March 2017.

#### Conclusion

In these two chapters, I have focused on the power of private actors to shape the rules of judicial jurisdiction.

In chapter II, I have defined party autonomy as I view it for the law on jurisdiction. I have argued for its prevalence in the hierarchy of values behind jurisdiction rules. I have suggested a number of arguments to support my claim that party autonomy, and not sovereignty, should form the foundation of an ideal jurisdiction regime. I traced the development of recognition of party autonomy in certain national jurisdictional systems. I demonstrated the 'snowball' effect (recognition of party autonomy in other areas of law such as applicable law), growing recognition of individuals and companies as actors in international law, globalisation, advent of the open society, and others. The combination of these factors support and confirm my conclusion that the time has come to re-evaluate the values we see in jurisdiction in civil and commercial matters, and to prioritise party autonomy as a foundational value and a general rule of jurisdiction.

In chapter III, I have analysed the existing law on jurisdiction in Europe and Russia through the prism of my ideal view on law on jurisdiction. I have focused on the European and the Russian rules regarding private parties' choice of forum. At first sight, it appeared that Europe and Russia have adequate statutory provisions for enforcement of jurisdiction agreements. Upon closer look, I noticed unnecessary rigidity and, at the same time, ambiguity regarding the (written) form of jurisdiction agreements in Russia.

Furthermore, I have shown that neither directly prohibited nor advised by the law, derogation agreements excluding domestic courts are accepted according to the European Brussels jurisdiction regime and the Russian private international law. I have further analysed the connection between choice-of-law and choice-of-forum in both jurisdictions. My analysis has shown that, to a lesser extent in Europe and to a larger extent in Russia, parties' choice of law may be associated with their intent and may lead to their litigation in the corresponding forum. I have asserted that selection of a certain body of law should not immediately mean parties' choice of that forum. Instead, courts should explore parties' intent and reasoning behind their choice of law.

In addition, I have recognised as exemplary the European approach that prioritises party autonomy to choose a forum over the *lis pendens* rule. During the reform of the

Brussels I Regulation, the question was addressed and the Recast of the Brussels I prioritised the court chosen by the parties over any courts that have seized jurisdiction. I have recommended the same solution for Russia to this presently unregulated question.

In the last part of chapter III, I argued that strong backing of the rule of submission to jurisdiction constitutes a cornerstone in an ideal jurisdictional regime. The rule of voluntary submission upholds the parties' *de facto* choice of jurisdiction. Both in contractual and non-contractual cases, actual participation of parties in the proceedings and arguing the case on its merits shall be understood as their consent to jurisdiction. Strong enforcement of this rule not only supports the party autonomy to choose a forum, but also reflects a sense of order, logic, and complements the finality of court proceedings.

Analysis of the Russian and the European jurisdiction regimes has shown contrasting levels of recognition of the submission rule. While in Europe, the Brussels I Recast explicitly recognises the expression of the parties' will by way of submission to jurisdiction, the situation in Russia is less clear. There is no manifest legislative declaration of jurisdiction by silent acceptance. It may be partially revealed from the meaning of the rule allowing the parties to transfer a case to another competent court after the proceedings have been started. It also features in commercial arbitration regulation (as opposed to adjudication by state courts), where party's appearance and discussing a case on its merits at an arbitration tribunal is recognised as party's submission to the tribunal's jurisdiction. I have criticised the absence of a clear rule on submission in Russian civil procedure and have recommended its enactment as a part of the ongoing judicial reform.

Therefore, I have demonstrated that a choice of forum by private parties should take the principal place in an ideal jurisdictional system. Interests and the will of private parties should be the driving force behind determination of an appropriate forum in private international law. Parties' will is most effectively recognised through enforcement of the parties' choice of forum. It reflects the principle of free exercise of material and procedural rights by the parties to legal proceedings. In addition, establishing jurisdiction based on parties' agreement brings legal certainty to civil and commercial relationships. By directing to a specific forum, jurisdiction agreements

(both *ex ante* and *ex post*) provide security in terms of how disputes should be resolved, saving time and expenses for the parties and the judiciary.

From my analysis of the European and the Russian approaches to sovereignty and private autonomy, my proposal to reverse their positions in the hierarchy of values is easier to realise in Europe than in Russia. In Russia, although there are advocates for the growing role of individuals in private and public international law,<sup>257</sup> the view that an individual represents a subject in international law has not yet become an accepted reality.<sup>258</sup> Derogative phrase originating since the Soviet times '*Pishite hot' v OON*' (feel free to write to the UN as a higher power) still rings true in some respects. It suggests that it is futile for individuals to appeal against the actions of the governmental apparatus or state decisions. For my thesis, this means that my ideas are going to take longer to be accepted in the Russian society.

With this analysis complete, I will proceed to discuss limitations on the scope of recognition of party autonomy in light of considerations of party inequality and some limited state sovereignty interests.

<sup>&</sup>lt;sup>257</sup> Aĭdar Sultanov, 'Chelovek protiv Gosudarstva, Mezhdunarodnye Organy, Rossiia' (Individual against the State, International Authorities, Russia') (2008) *Gosudarstvennaya Vlast I Samoupravlenie* 1, ft 8, referring to Sergey Kargopolov, Ilya Iushkarev, Natalia Zakharova, etc.
<sup>258</sup> ibid 26-30.

#### Part II. PARTY EQUALITY

# Chapter IV. Categorical Equality in Law on Jurisdiction

#### Introduction

In this Part II of my thesis, I continue describing an ideal jurisdiction regime. I reflect on what autonomy means in the world where people do not deal as equals. I emphasise the value of party equality as a balancing factor. It is needed to ensure that full effect is fairly given to the will of both parties. To that end, I explain that it is necessary to limit the power of some private parties to choose a forum in order to protect the interests of all the parties in the case.

In the first section of the chapter IV, I explore the quality of consent in transactions between parties of unequal bargaining power. Bargaining power can be understood as a party's level of sophistication in conducting business, informational awareness, and access to resources. I argue that an unequal arrangement is fair if the parties truly consent to it. This is most evident from my analysis of asymmetric jurisdiction clauses – agreements on jurisdiction providing to parties differing options to sue. I first argue that private parties, being rational subjects, possess the power to negotiate and agree on admissibility of various clauses, including the right to sue in several places or restriction to sue in one place only.

At the same time, I call attention to the difference between voluntary and coerced asymmetric jurisdiction clauses. This brings the discussion to the need to protect certain categories of private parties. In the second part of this chapter, I discuss protective jurisdiction, sometimes referred to as privileged jurisdiction (Briggs) or exclusionary jurisdiction (Kaye). These rules apply to disputes involving the parties with the weaker bargaining power: consumers, employees or insurance holders. A

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<sup>&</sup>lt;sup>1</sup> Notably, the term of protective jurisdiction is not to be confused with the protective jurisdiction in the United States, referring to situations where federal courts, extended by the power of Congress, may have jurisdiction over state claims, although the claims may not involve a question subject to regulation by the federal law.

party to a contract may be characterised as a consumer when acting outside of their trade and profession. This European definition is derived from *Société Bertrand v Paul Ott KG*<sup>2</sup> and *Benincasa v Dentalkit*<sup>3</sup> as well as adopted in the European conflict of laws.<sup>4</sup> A similar definition can be found in the Russian civil law as well: an individual who intends to or acquires products or services solely for personal, family, home and other needs, unconnected with carrying out commercial activity.<sup>5</sup>

Some may argue that practical importance of private international law in transactions with the weaker parties may be 'exaggerated', 6 as the value of consumer, employment and insurance disputes may be insignificant for the purpose of litigation. 7 Only a small percentage of consumer contracts made on the Internet result in dissatisfactory outcome. 8 In addition, controversies involving the weaker parties are often resolved through discussion, negotiation or alternative dispute resolution. Potentially, a very small number of the disputes would result in actual court proceedings, since 'only a lunatic or a fanatic sues for \$30', as Posner once noted. 9 Given the low value of the suits and the low chance of the transactions disputed in state courts, practical significance of protective jurisdiction within the private international law may seem very limited.

Nevertheless, conceptually, the issue of jurisdiction in cases involving the weaker parties is of utmost importance. Without it, my view on an ideal jurisdiction regime

<sup>&</sup>lt;sup>2</sup> Case 150/77 Société Bertrand v Paul Ott KG [1978] ECR I-139, I-188, para 19.

<sup>&</sup>lt;sup>3</sup> Case C-269/95 Benincasa v Dentalkit Srl [1997] ECR I-3767.

<sup>&</sup>lt;sup>4</sup> Brussels I Recast art 17(1); Convention on the Law Applicable to Contractual Obligations [1980] OJ L266/(Rome Convention) art 5, Mario Giuliano and Paul Lagarde, 'Report on the Convention on the Law Applicable to Contractual Obligations' (1980) OJ C282/1, 23.

<sup>&</sup>lt;sup>5</sup> Zakon RF o Zashchite Prav Potrebiteleĭ ot 7 fevralia 1992 g (Law of the RF on Protection of the Rights of the Consumers) of 7 February 1992 no 2300-1, preamble.

<sup>&</sup>lt;sup>6</sup> Zheng Sophia Tang, 'Private International Law in Consumer Contracts: A European Perspective' (2010) 6 *Journal of Private International Law* 1, 225, 227, referring to Jonathan Hill, *Cross-Border Consumer Contracts* (OUP 2008).

<sup>&</sup>lt;sup>7</sup> Eg, statistical data proves that fewer than one in five consumers (18%) in the EU made an online purchase with a retailer based in another EU country in 2014. The figure contrasts with the number of consumers that made an online purchase from a business in the same country (55%). See, EU Commission, 'Common European Sales Law Proposals to be Replaced as New Consultation is Opened on Online Sales Barriers', June 2015 <a href="http://www.out-law.com/en/articles/2015/june/common-european-sales-law-proposals-to-be-replaced-as-new-consultation-is-opened-on-online-sales-barriers/">http://www.out-law.com/en/articles/2015/june/common-european-sales-law-proposals-to-be-replaced-as-new-consultation-is-opened-on-online-sales-barriers/</a> accessed 15 March 2017.

<sup>8</sup> Hill (n 6) 18.

<sup>&</sup>lt;sup>9</sup> Bruce Wardhaugh, 'Bogeymen, Lunatics and Fanatics: Collective Actions and the Private Enforcement of European Competition Law' (2014) 34 *Legal Studies* 1, 1, citing *Carnegie v Household International Inc* 376 F 3d 656 at 661 (CA7 2004) (Posner J).

would be incomplete. Inequality of parties in transaction involving these weaker parties may lead to situations where large corporate entities take advantage or, worse, potentially abuse their power, by coercing a choice of jurisdiction. The weaker parties are especially vulnerable when agreeing to contracts of adhesion, which often contain unnegotiable jurisdiction clauses referring all disputes to the location convenient to the dominating party. In such cases, my suggestion is to safeguard a 'categorical' equality – equality of certain categories of parties, in order to give effect to their autonomy. Protecting this sort of equality therefore provides better protection for autonomy overall. To demonstrate my point, I engage with the provisions of positive law involving the weaker parties, and suggest certain corrections in line with my normative approach.

Therefore, in this chapter, I elaborate on the notions of differing bargaining power, fairness, access to justice, and balance of private interests. I aim to construct an approach reconciling these values with party autonomy in law on jurisdiction.

## 1 Equality Limiting Party Autonomy: Normative View

#### 1.1 Quality of Consent

In contractual relations between parties with unequal bargaining power, provided there is full consent by the parties, party autonomy should play the leading role in determining proper jurisdiction. In such cases, what matters is quality of consent. In the commercial sphere, bargaining inequality is a frequent occurrence. The compromises of commercial negotiations lead to different terms benefiting different parties. A compromise regarding choice of jurisdiction may be offset by a better price of the contract, or other intangible benefits, such as a right to use the franchise name, or even the very possibility to interact and sign a deal with the stronger party. It is normal that the pendulum may sway in favour of the party with stronger bargaining power, preferring to litigate in a certain forum. Similarly to the adequacy (or inadequacy) of consideration, it is not up to the court's discretion to determine the adequacy of the parties' choice of forum, as long as that choice was made based on the informed and full consent.

I argue that an unequal arrangement is fair if the parties truly consent to it. I understand the concept of fairness as the balance of interests amongst private actors in civil procedure. It transpires through equal treatment of the parties. Actors in civil and commercial relationships may in fact be unequal, and there is no solution to their general contextual inequality. However, they are regarded as equal before the court and law. The will of one party cannot entirely dominate the transaction to the point that it crushes the autonomy of the other party. Parties should have an equal chance to express their autonomy. A jurisdiction agreement reflects both parties' will regarding jurisdiction; and in commercial transactions a compromise regarding jurisdiction comes along with compromises in other aspects of the deal. Where a jurisdiction is signed with the full consent of both parties, it should be considered fair even if on the surface it seems to benefit only one party. A jurisdiction agreement should be normally enforced if properly negotiated, incorporated into a contract and signed without any undue influence or duress.

In the global community of states, democratic states cherish equality and fairness as part of their constitutional regimes. Fairness closely relates to justice. The

importance of fairness is reflected in the cosmopolitan view on global justice: 'justice is an obligation owed to individuals because of their moral status as human beings, independent of whatever social relations and institutions they find themselves in.'10 Fairness forms a part of an organisation of a just society. This view is harmonious with Rawls' account on justice.<sup>11</sup> Rawls envisions a society of people 'untainted by differences of bargaining power and knowledge.'12 He then asks which principles of justice would be chosen by these free and rational persons concerned to further their own interests. This hypothetical social contract constitutes the Rawlsean theory of justice - justice as fairness.<sup>13</sup> In line with this theory, I accept equality in the original position of private parties. I recognise the equal importance of the interests of all free rational actors of private international law.

However, for certain categories of private parties, an alternative choice to sue at their domicile should be available, where an existing jurisdiction agreement abrogates the weaker party's right to access to justice. These categorically weaker parties are understood as the parties, whose economic status, bargaining power and savvy in the business world are weaker (by default) than that of their counterparts. I concede to the possibility of limiting party autonomy in transactions involving these weaker parties in the interests of access to justice. Considerations of equal access to court by the parties can justify curving unlimited party autonomy to choose a forum.

Why have special rules favourable to the weaker parties? One of the reasons is connected with less-than-full consent in such cases. In transactions involving the weaker parties, choice of jurisdiction is often incorporated in non-negotiated standard-form contracts (contracts of adhesion). These standard form contracts are usually drafted unilaterally and presented to the party with the weaker bargaining power in a 'take-it-or-leave-it' form. Particular examples of such transactions include consumer

<sup>&</sup>lt;sup>10</sup> Chi Carmody, Frank Garsia and John Linarelli (eds) *Global Justice and International Economic Law* (CUP 2012) 6-7.

<sup>&</sup>lt;sup>11</sup> John Rawls, A Theory of Justice (Clarendon Press 1972 and revised edn, OUP 1999).

<sup>&</sup>lt;sup>12</sup> Michael Sandel (ed) Justice: A Reader (OUP 2007) 203.

<sup>&</sup>lt;sup>13</sup> Rawls imagines that 'in a just society the liberties of equal citizenship are taken as settled; the rights secured by justice not subject to political bargaining or to the calculus of social interests'. He formulates two principles of justice: first, 'each person is to have an equal right to the most extensive basic liberty compatible with a similar liberty for others'; second, 'social and economic inequalities are to be arranged so that they are both (a) reasonablyexpected to be to everyone's advantage, and (b) attached to positions and offices open to all', see, John Rawls, 'A Theory of Justice' in Sandel (n 12) 203, 214.

contracts. Very often, these contracts are made online, in click-wrap or browse-wrap forms. In such transactions, it cannot be maintained that the weaker party fully consents to the jurisdiction clause when forming a contract (clicking 'I agree'). Its assent, at best, can be described as blanket assent, less-than-fully-voluntary assent to the terms of contracts of adhesion, conceived as acceptance of all 'not unreasonable and indecent terms [...] which do not alter or eviscerate the reasonable meaning of the dickered terms.' Traditionally, such assent has been found satisfactory, and a party's signature has been understood as sufficient legal assent to contract terms (including in cases of contracts of adhesion).

To what extent does a contract between parties, based on the 'blanket assent' truly promote party autonomy? The worry associated with such contracts constitutes potential abuse of rights of a large group of people and companies. In view of what we learned during the decline of freedom of contract, we came to believe that absolute freedom leads to unfair outcomes. An understanding evolved that no real freedom can exist where the parties are in grossly unequal positions. That is why equality ought to curb party autonomy. Otherwise, unlimited party autonomy in jurisdiction will inevitably lead to opportunism by the stronger party that will take advantage of the weaker party. Certain protections from the government of certain categories of private parties actually enforces the autonomy of the weaker parties, which is otherwise lost in comparison to the autonomy of stronger parties dictating their contract conditions.

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<sup>&</sup>lt;sup>14</sup> Karl Llewellyn, *The Common Law Tradition – Deciding Appeals* (Quid Pro Books 1960) 370.

<sup>&</sup>lt;sup>15</sup> See earlier discussion on 'Delimiting the Modern Concept of Autonomy for Jurisdiction' in ch II of this thesis.

### 1.2 Asymmetric Jurisdiction Clauses in Commercial Context versus in Contracts of Adhesion with the Weaker Parties

As outlined above, asymmetric jurisdiction agreements, when signed, express the will of the parties. Parties should be at liberty to choose to sign a contract or not, to negotiate certain unfavourable terms. Implicit agreements favouring one party can be enforced where 'there is no ambiguity as to the parties' intentions'. Where parties have unequal access to information, resources, negotiation skills, etc., but are originally equal market participants, free to consent to any agreement they choose, their asymmetric jurisdiction clauses should be given force. However, certain degree of limitation towards party autonomy may be appropriate. Unilateral jurisdiction agreements in contracts of adhesion should only be given effect where they do not abrogate the weaker party's access to justice.

This analysis is best explained when illustrated by enforcement of asymmetric jurisdiction clauses in practice. These clauses represent a type of jurisdiction agreements, granting one choice for one party and a different (or several) choice(s) to the other.

Unilateral jurisdiction clauses constitute the subject of debate both in Russia and the EU. In a Russian case involving Sony Ericsson,<sup>17</sup> the Supreme *Arbitrazh* Court in Russia examined the validity of jurisdiction clauses where one party was provided with an option to initiate court litigation and the other was to resolve disputes by arbitration. The court noted that such unilateral prorogation agreement put one party in advantage and violated the balance of interests of the parties. The agreement was determined void because it violated the parties' rights of equal access to justice. This outcome was surprising given a number of previous Russian court decisions validating asymmetric jurisdiction clauses.<sup>18</sup> In those cases, parties agreed on two or more options of dispute

<sup>&</sup>lt;sup>16</sup> Ulrich Magnus and Peter Mankowski (eds), *European Commentaries on Private International Law: Brussels I Regulation* (2nd edn, Sellier European Law Publishers 2012) 504. However, the rule is limited in cases involving the categorically 'weaker' parties.

<sup>&</sup>lt;sup>17</sup> Postanovlenie Presidiuma Vysshego Arbitrazhnogo Suda ot 19 iiunia 2012 (Resolution of the Supreme *Arbitrazh* Court) of 19 June 2012 no 1831/12 of 19 June 2012.

<sup>&</sup>lt;sup>18</sup> See, for instance, Alyona Kucher, Alexey Yadykin, Anton Asoskov, 'Are Assymetric Jurisdiction Clauses Valid According to the Russian Law Following the Supreme *Arbitrazh* Court Decree in Sony Ericsson Case' (Debevoise & Plimpton Client Update November 28, 2012) <a href="http://documents.lexology.com/ba1a3296-1ef5-489a-8c48-a7b06dac2125.pdf">http://documents.lexology.com/ba1a3296-1ef5-489a-8c48-a7b06dac2125.pdf</a> accessed 15 March 2017, referring to Postanovlenie Federal'nogo Arbitrazhnogo Suda Moskovskogo Okruga (Decision of the Federal *Arbitrazh* Court of Moscow Circuit) of 21 December 2009 case no KΓ-A40/11967;

resolution different for each party, and Russian courts enforced such agreements. Some practitioners maintain that such situations occur often, especially where one party bears higher financial risks and prefers to have several alternatives for dispute resolution.

This coincides with Fentiman's commentary on unilateral jurisdiction clauses in England. Where there is one financially dominant party, it is common to have non-exclusive jurisdiction agreement, conferring jurisdiction to one forum but allowing each party to sue another in any other competent court.<sup>19</sup> Fentiman asserts that such agreements contribute to the readiness of banks to provide finance. They minimise the risks that a debtor's obligations would be unenforceable. He finds it difficult to conceive that such agreements may be invalidated in English law.

Validity of such asymmetric agreements has been affirmed in common law, for instance, in Continental Bank v Aeakos.20 There, a jurisdiction agreement stated that each defendant 'irrevocably submits to the jurisdiction of the English courts [...] but the bank reserves the right to proceed under this agreement in the court of any other country claiming or having jurisdiction in respect thereof.' In that case, Greek loan borrowers filed a suit in Greece against an American bank, in spite of the jurisdiction clause obliging them to submit all claims to England. The Bank sought for injunction in England against the defendants to restrain them from taking any further steps in the Greek proceedings. The injunction was granted and subsequently upheld on appeal. The English court enforced the jurisdiction agreement between the parties and viewed the commencement of the Greek proceedings as clear breach of the jurisdiction agreement. That alone was enough to grant the injunction. Additionally, the American bank incurred losses as a result of the default of the borrowers. The bank had the right to recover damages, and the English court was the most appropriate forum to do so, because the borrowers preliminarily agreed on resorting to the English jurisdiction. As Gatehouse J emphasised, the option reserved in favour of the bank to sue in England and elsewhere was 'deliberately omitted' in relation to the borrowers.<sup>21</sup> Those were the

Postanovlenie Federal'nogo Arbitrazhnogo Suda Severo-Zapadnogo Okruga (Decision of the Federal *Arbitrazh* Court of Northern-Western Circuit) of 23 September 2004 case no A21-2499/03-C1.

<sup>&</sup>lt;sup>19</sup> Richard Fentiman, 'Unilateral Jurisdiction Agreements in Europe' (2013) 72 *Cambridge Law Journal* 1, 24.

<sup>&</sup>lt;sup>20</sup> Continental Bank NA v Aeakos SA [1994] 1 WLR 588.

<sup>&</sup>lt;sup>21</sup> ibid 593.

terms of the agreement, under which the bank took the risk of facilitating the loan. The jurisdiction clause was upheld because on its true construction it obliged the defendants to submit irrevocably to jurisdiction of English courts. The injunction was the only effective remedy for the defendants' breach of contract. The party who breached the jurisdiction agreement 'set at naught [the jurisdiction agreement] which was the product of the free will of the parties.'22 Another policy factor that transpired in the decision was the notion that the best court to decide questions of exclusive jurisdiction is the court chosen by the parties in the jurisdiction agreement.

A different view has been taken by French court in the Rothschild case (involving a weaker party).<sup>23</sup> There, a French citizen, Ms. X, had a contract with a Luxembourg bank. The contract stipulated that Luxembourg courts had exclusive jurisdiction, but the bank reserved the right to also sue at the defendant's domicile or in any other competent court. Thus, the asymmetric jurisdiction clause resembled the same pattern as the Sony Ericsson case in Russia. The Cour de cassation regarded the forum selection clause invalid. It decided that Ms. X was free to sue in France. It found that uncertainty about the unilateral jurisdiction clause was incompatible with the European Brussels jurisdiction regime. The clause was drafted to the sole benefit of the bank, and the court invalidated it in its entirety. The French court interpreted the forum clause 'potestative' or merely granting an option for the bank to sue in Luxembourg. The decision was based on the French concept of potestativité from Article 1174 of the French Civil Code. It reflected the cultural attitude of France towards jurisdiction over French national (France is renowned for the 'exorbitant' French jurisdiction over its nationals, notwithstanding whether the suit is connected with France, based on wellknown Article 14 of the French Civil Code). It also illustrated the French commitment to protect the weaker parties.

This also echoes another Russian domestic case involving an individual (Mr. Ponedelnikov) and a bank (Tusarbank).<sup>24</sup> The parties had a bank deposit contract. The

<sup>&</sup>lt;sup>22</sup> ibid 597.

 $<sup>^{23}</sup>$  Cour de Cassation, Arrêt 983 du 26 septembre 2012 (Decision of the Court of Cassation) of 26 September 2012 no 983 (11-26.022)

<sup>&</sup>lt;a href="http://www.courdecassation.fr/jurisprudence\_2/premiere\_chambre\_civile\_568/983\_26\_24187.html">http://www.courdecassation.fr/jurisprudence\_2/premiere\_chambre\_civile\_568/983\_26\_24187.html</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>24</sup> Opredelenie Verkhovnogo Suda RF ot 10 maia 2011 g (Decision of the Supreme Court of the RF) of 10 May 2011 no 5-B11-46.

contract was offered to Mr. Ponedelnikov by the bank as its standard agreement for bank deposit; it contained a dispute resolution clause directing all claims to the courts at the location of the bank. The clause was subsequently disputed as violating Mr. Ponedelnikov's rights. Since he was a weaker party (consumer), he claimed his right to sue either at his location, or at the place of signing or performance of the contract, or at the location of the defendant. The Supreme Court of the Russian Federation, when considering the case at the last instance, decided that the dispute resolution clause in favour of the bank in the contract of adhesion violated the statutory rights of the consumer. Under statutory rights, the Court meant, inter alia, the right of access to court. Therefore, the case was resolved with an outcome similar to the *Rothschild* in France but based on a slightly different rationale.

#### 1.3 Protective Jurisdiction: Counterarguments

The approach to afford jurisdictional protection to certain categories of parties corresponds to the existing regimes in the EU and Russia. Kaye notes that the 'perceived need to protect certain economically weak parties to international transactions' urged drafters of the original Brussels Convention<sup>25</sup> and subsequent Accession Convention 1978 to provide a more favourable jurisdictional environment to these weak parties.<sup>26</sup> Similarly, Briggs contends that, presumably, it was inequality of power that 'triggered' the application of these privileged jurisdiction rules in the first place.<sup>27</sup> Dickinson calls the European concern for protection of those vulnerable to exploitation, especially consumers, a 'legitimate' one.<sup>28</sup> The Brussels jurisdiction regime sets out protective jurisdiction rules to balance out the disadvantages of the weaker parties in negotiations and contracting. Employees, insurance bearers and consumers are allowed to sue defendants at their own domicile. This also corresponds to the protective jurisdiction rules in Russia, as I detail in my analysis of positive law in the next section of this chapter.

Nevertheless, several counterarguments to having protective jurisdiction need to be addressed. First, it could be argued that the weaker parties are not really subject to exploitation in the context of purchasing goods or services, concluding employment contracts or signing up for insurance plans. In the modern interconnected, fast-developing, and technology-driven society, the practical understanding of average consumer these days can be demonstrated by their behaviour. A survey co-ordinated by the European Commission, Directorate General for Communication and conducted by TNS Political & Social<sup>29</sup> shows that the proportion of consumers who made at least one purchase across the border in 2012 has nearly tripled since 2006, to reach average 15%.

<sup>&</sup>lt;sup>25</sup> Brussels Convention on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters [1972] OJ L 299/32 (hereinafter, the 'Brussels Convention').

<sup>&</sup>lt;sup>26</sup> Peter Kaye, *Civil Jurisdiction and Enforcement of Foreign Judgments* (Professional Books Ltd 1987) 824.

<sup>&</sup>lt;sup>27</sup> Adrian Briggs, Civil Jurisdiction and Judgments (OUP 2008) 134.

<sup>&</sup>lt;sup>28</sup> Andrew Dickinson, 'Surveying the Proposed Brussels I *bis* Regulation – Solid Foundations but Renovation Needed' in Andrea Bonomi and Gian Paolo Romano (eds) *Yearbook of Private International Law Vol XII* (De Gruyter 2010) 247.

<sup>&</sup>lt;sup>29</sup> European Commission, 'Consumer Attitude towards Cross-Border Trade and Consumer Protection' (Flash Eurobarometer 358 Report 2013) <a href="http://ec.europa.eu/public\_opinion/flash/fl\_358\_en.pdf">http://ec.europa.eu/public\_opinion/flash/fl\_358\_en.pdf</a> accessed 15 March 2017.

Where the consumers search and actively pursue obtaining a certain product beyond their domicile, it seems reasonable to assume that they should be ready to bear the cost and inconvenience that may be associated with dealing with a foreign supplier. They exercise their autonomy in reaching beyond the borders of their state. In exchange for the possibility of obtaining certain product (not available at their location), they enter into the contracts of adhesion with a foreign supplier.

Moreover, enforcement of jurisdiction clauses in consumer contracts actually benefits the consumers. Suppliers of certain products, when deprived of a possibility of standard dispute resolution clause, would be compelled to litigate in the forums of their potential consumers. Subjecting companies to jurisdiction at the domicile of all their consumers means increased (potential and actual) expenses for businesses. This will inevitably increase the cost of the product. In this regard, are the interests of the majority of the weaker parties, those who may never dispute anything in relation to the transaction, really taken care of? This point may be further demonstrated in light of a theory of price as liquidated damages illustrated by Markovits.<sup>30</sup> In his argument, he mentions that consumers paying a comparatively high price for a toaster, in essence, pay for the possibility of life-time warranty, unlimited returns, and other benefits. Therefore, the companies offering products of ordinary daily needs for an astronomical price do so to account for future expenses in association with the product. The same principle may be applied to the present discussion on jurisdiction. To account for the cost and inconvenience of being sued at various locations of their consumers, suppliers will simply raise the price. In a bad case scenario, consumers will get the product for a raised price. In the worst case scenario, producers will be discouraged to offer the product in the particular area altogether, and the consumers will suffer from the lack of possibility to acquire the product.

Of course, in addition to protective jurisdiction, protection of the weaker parties is done through other areas of law. Consumer law is central in the EU private law; the interests of consumers are given great protection in the EU.<sup>31</sup> Russia protects the rights

<sup>&</sup>lt;sup>30</sup> Daniel Markovits, 'Sharing Ex Ante and Sharing Ex Post: The Non-Contractual Basis of Fiduciary Relations' (Max Planck Institute for Comparative and International Private law, Aktuelle Stunde (Weekly discussions on comparative law), Hamburg, Germany, July 2014). Also, Daniel Markovits and Alan Schwartz, 'The Myth of Efficient Breach: New Defenses of the Expectation Interest' (2011) 97 *Virginia Law Review* 8, 1939.

<sup>&</sup>lt;sup>31</sup> See, eg Christian Twigg-Flesner (ed) European Union Private Law (CUP 2010) 7.

of the consumers and employees though the Law on Protecting the Rights of the Consumers. Likewise, Consumer Protection Act 1987 in the UK ensures protection of consumers against potential defects in acquired products and liability of the supplier. The point is that protecting the interests of weaker parties is also done in the realm of contract law, labour law and other areas at the national and supranational level.

What would a jurisdiction regime look like without these special protective jurisdiction rules for the weaker parties? English residual jurisdiction rules provide one example. Common law determines jurisdiction in disputes with the UK weaker parties against foreign employers, insurance agents and sellers, 32 and in disputes relating to non-EU domiciled weaker parties and English 'stronger' parties. Unlike the EU jurisdiction regime, the traditional English common law treats insurance, consumer and employment contracts no different from any other contracts. Jurisdiction agreements are given effect if properly incorporated into a contract. Voluntary appearance to court is interpreted as submission to jurisdiction, unless expressly declared that the appearance was only made to dispute the matter of jurisdiction. The UK-domiciled weaker parties do not have any special jurisdictional provision under the UK law to bring a claim against non-EU domiciled 'stronger' party in England. Rather, general rules of jurisdiction apply. Foreign suppliers, insurers and employers may be sued in England, and permission may be sought to serve them outside of English jurisdiction. Having considered the circumstances, an English court will accept the claim (and permit serving out of jurisdiction, if applicable) only if it finds sufficient connection of the claim with English jurisdiction. Notably, claims by British employees against non-EU businesses can rarely hold in an English court, unless there is some close connection with the UK or the EU.33

Absence of special exclusionary treatment of weaker parties when it comes to jurisdiction does not mean disregarding the interests of the weaker parties. They are protected, while the suits involving their interests are filed under usual procedure. One

<sup>&</sup>lt;sup>32</sup> Not treated as having domicile or a 'deemed' domicile in the EU by having a branch, agency or other establishment in the EU.

<sup>&</sup>lt;sup>33</sup> Chris Woodruff and Karen Reed, 'Comparative Study of "Residual Jurisdiction" in Civil and Commercial Disputes in the EU: National Report for England' (National Report on Residual Jurisdiction, England, for the General Report: Study on Residual Jurisdiction edited by Arnaud Nuyts, 3 September 2007) 10

<sup>&</sup>lt;a href="http://ec.europa.eu/civiljustice/news/docs/study\_resid\_jurisd\_england\_en.pdf">http://ec.europa.eu/civiljustice/news/docs/study\_resid\_jurisd\_england\_en.pdf</a> accessed 15 March 2017.

additional important feature of the English common law is the doctrine of *forum conveniens* which helps determine the most appropriate forum to conduct proceedings. Existence of the doctrine distinguishes the English common law from the European jurisdictions. At the European level, the doctrine does not apply. This may explain the rigidity of the structure of the Brussels I, and its attempt to encompass all the specific cases where special jurisdiction rules may be necessary. In addition, in contrast to England, the European lawmakers aim to protect the common market, of which English lawmakers did not have to worry about at the time of setting up the jurisdictional mechanism. The considerations of the common market and consumer protection across the EU might have been another reason behind the design of the European protective jurisdiction.

#### 1.4 Access to Justice and Categorical Equality

Notwithstanding the countervailing considerations to protective jurisdiction above, an approach based on party autonomy and categorical equality would account for the possibility of providing the weaker parties with the right to surpass jurisdiction agreements in adhesion contracts. The justification for this emanates from consideration of access to justice. The idea of equal access to justice is closely connected to the theory of corrective and distributive justice. In essence, it declares that people are entitled to their rights for a fair trial, defence, representation, protection of their interests, judicial solution delivered in a timely fashion, etc. The right of access to justice means that there should be no gaps in law where a person cannot get effective justice. Fair allocation of claims to appropriate courts constitutes an integral part of the overall access to justice (although not the totality of it).

The understanding of access to justice differs from one geographical region to another. For instance, in Europe, access to justice developed as an entitlement granted by the state in the aftermath of distribution of power within the State. The power belonged to the European sovereigns. The power eventually transformed (and transferred) to the governmental power. The government then conferred the rights to individuals. Eventually, all members of the society were granted the benefit of enjoying their equal rights, as is now reflected in the European Convention on Human Rights<sup>34</sup>

<sup>&</sup>lt;sup>34</sup> The European Convention on Human Rights of 4 November 1950.

and implemented in the laws of the EU Member States. Some credit could be attributed to the enlightenment thought and the ideas of individual rights in the Western intellectual tradition that transpired into all areas of the European law. Furthermore, distributive justice aspirations promoted by Marx and Engels have left impact in political and legal thinking in the European states, emphasising equality in economic, social and legal spheres.

A recent tendency regarding access to justice in Europe constitutes a shift from equality to efficiency. For instance, a study evaluating various criteria of justice in 47 countries in Europe<sup>35</sup> revealed that access to justice is not solely implemented through a wider forum selection or having an attorney. It is not simply about flexibility for claimant to bring suits at certain location. Many other aspects of efficiency of judicial systems<sup>36</sup> need to work. Having a day in court is paramount, however, it also matters whether that day in court is spent meaningfully (making the aggrieved party 'whole'). This would depend on availability of legal aid, time required to meet with a judge, etc. Thus, many factors need to work in order to provide the parties to a civil suit with the right to protect their interests, resolve disputes and recover damages.

The European approach towards equality and access to justice concentrates on the equality of position. In this regard, it contrasts with the American equality of opportunity. Whereas Europe views the need to provide reasonable access to court to all, the US approach focuses on equal opportunity to have a day in court. In the US, the meaning of 'access to justice' is predicated upon the historic turmoil that occurred during the fight for independence and the civil war. The utmost necessity of access to the court was forged during the making of the state (hence, the judicial discretion granted by the Constitution). At the outset of the American state, the function of the court constituted

<sup>&</sup>lt;sup>35</sup> European Commission for the Efficiency of Justice (CEPEJ), *European Judicial Systems - Edition* 2014 (2012 data): Efficiency and Quality of Justice

<sup>&</sup>lt;a href="http://www.coe.int/t/dghl/cooperation/cepej/evaluation/2014/Rapport\_2014\_en.pdf">http://www.coe.int/t/dghl/cooperation/cepej/evaluation/2014/Rapport\_2014\_en.pdf</a> accessed 15 March 2017, a comprehensive study of access to justice in 47 European countries beyond the territorial boundaries of the European Union, including the EU Member States, the EEA, Switzerland, Russia and other former Soviet States, Turkey, and the former Yugoslav States.

<sup>&</sup>lt;sup>36</sup> Eg, public expenditures allocated to courts, prosecution system and legal aid, variation of the absolute number of all courts, level of computerisation of courts, number of professional judges in courts per 100,000 inhabitants, the clearance rate (the number of resolved cases within the year divided by the number of incoming cases within the same period and multiplied by 100), average length of proceedings, salaries of judges and prosecutors, etc.

proper allocation of governmental authority: 'imposing restraints on governments.'<sup>37</sup> Further commitment to equality and individual rights in the US was established through the struggle for equal rights, recognised in the Constitutional amendments.

In a comparative perspective, the English legal tradition views access to justice as a right to a remedy. The right to open access to the courts to obtain a remedy for injury is 'rooted in Magna Carta' and 'nourished in the English struggle for individual liberty and conscience rights.'<sup>38</sup> These elements of access to justice are consistent with general European protection of human rights (Article 6 of the European Convention on Human Rights (ECHR), guaranteeing the right for a fair trial).<sup>39</sup>

At the same time, in Russia, access to justice is a constitutionally protected right.<sup>40</sup> More particularly, the Code of Civil Procedure reflects the goals of judicial procedure which include: 'correct and timely examination and settlement of civil cases in order to protect the infringed or challenged rights, freedoms and legitimate interests of people, institutions, rights and interests of the Russian Federation'.<sup>41</sup> The Code of *Arbitrazh* Procedure envisions similar goals for commercial and economic dispute resolution including: 'the protection of violated or challenged rights and legal interests of persons [...], provision of accessibility of justice [...], fair, public judicial examination [...][etc.].'<sup>42</sup> Naturally, such right of access to justice implies the capacity of the party, admissibility of the claim, competence of the corresponding court, and other formal requirements for submitting a claim. As best summarised by Nokhrin:

'where it comes to access to justice, [Russian] scholars traditionally draw analytical schematics [...] accentuating its territorial component (territorial accessibility of courts [etc.]), its managerial aspect (sufficient number of courts, judges [etc.]), and its institutional (integration of courts into

41 Grazhdanskiĭ Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of Civil Procedure) (Russia) of 14
 November 2002 no 138-Φ3 (hereinafter, the 'CCP') art 2.
 42 Arbitrazhno-Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of *Arbitrazh* (Commercial)

<sup>&</sup>lt;sup>37</sup> Arthur von Mehren and Peter Murray, *Law in the United States* (CUP 2007) 146.

<sup>&</sup>lt;sup>38</sup> Thomas Phillips, 'The Constitutional Right to a Remedy' (2003) 78 New York University Law Review 4, 1309, 1310, referring to ch 29 of the 1225 version of Magna Carta, and to Dick Howard, *The Road from Runnymede: Magna Carta and Constitutionalism in America* (University of Virginia Press 1968) 6-8.

<sup>&</sup>lt;sup>39</sup> The right for a fair trial (the right to an effective remedy and to a fair trial guaranteed) is further foreseen in Article 47 of the Charter of Fundamental Rights of the EU [2000] OJ C364/1.

<sup>&</sup>lt;sup>40</sup> Konstitutsiia Rossiĭskoĭ Federatsii (Constitution of the RF) (Russia) art 2.

<sup>&</sup>lt;sup>42</sup> Arbitrazhno-Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of Arbitrazh (Commercial) Procedure) of 24 July 2002 no 95-Φ3 (Russia) (hereinafter, the 'CAP') art 2.

the overall system of social protection, such as public defenders' office, etc.) and procedural aspects (accessibility, simplicity, swiftness, low-cost and effectiveness of the procedure), etc.'43

The scholarly understanding of the right to access to justice in Russia may be traced back to German jurisprudence (Savigny, Windscheid) in the mid-nineteenth century.<sup>44</sup> Following these traditions, Nefed'ev, 45 Degenkolb and Vach formulated understanding of the public and procedural nature of access to justice in Russia in the end of the nineteenth century. Contemporary Russian scholars connect the right of access to justice to a number of different aspects. 46 One contemporary scholar views access to justice (obespechenie dostupnosti pravosudiia) as the general task at the stage of initiation of judicial procedure, which is attained by bringing the matter before the court and of providing its acceptance by the court. 47 Others set forth essential basics of access to justice, 48 viewing it as manifestation of the right to submit a claim to the court and the duty of the court to accept the duly submitted claim, the right to appeal, the right to extend certain timeframes, and the right to have the court fees waived. The principle is implemented in practice 'in actual organisational management of court work'.49 The right of access to justice is directly linked to the effectiveness of civil procedure. The effectiveness depends on court work load, reasonableness of court fees<sup>50</sup> and exemption of fees for certain categories of claimants (in alimony cases, in

<sup>&</sup>lt;sup>43</sup> Email from Dmitry Nokhrin to author (8 May 2015). Also, Dmitry Nokhrin, 'Russian National Report: Goals of Civil Justice' in Dmitriy Maleshin (ed), *Civil Procedure in Cross-Cultural Dialogue: Eurasia Context* (IAPL World Conference on Civil Procedure Book, Moscow, Statut, 2012) 219 <a href="http://www.iaplaw.org/index.php/en/documents">http://www.iaplaw.org/index.php/en/documents</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>44</sup> Tatiana Sakhnova, *Tsivilisticheskii Protsess* (Civil Procedure) (Prospect 2014) ch 9.

<sup>&</sup>lt;sup>45</sup> Evgeny Nefed'ev, *Osnovnye Nachala Grazhdanskogo Sudoproizvodstva* (Fundamental Principles of Civil Procedure) (Kazan 1895).

<sup>&</sup>lt;sup>46</sup> Vladimir Yarkov, 'Access to Justice: Foreign Persons and Russia's New Arbitration Procedure Code (Part I)' (2007) 32 *Review of Central and East European Law* 2, 121, 123. Also, Vladimir Yarkov, *Juridicheskie Fakty v Mekhanizme Realisatsii Norm Grazhdanskogo Prot*sess*ualnogo Prava* (Legal Facts in the Mechanism of Application of Rules of Civil Procedure) (SYul 1992) 110, 122.

<sup>&</sup>lt;sup>47</sup> Gennady Zhilin, *Tseli Grazhdanskogo Sudoproizvodstva i Ikh Realizatsiia v Sude Pervoi Instantsii* (Goals of Civil Procedure and Their Realisation in a Court of First Instance) (LLD Thesis, Institute of Law and Comparative Law adjunct to the Government of Russia 2000) s II, para 6.

<sup>&</sup>lt;sup>48</sup> Igor Prihodko, *Dostupnost' Pravosudiia v Arbitrazhnom i Grazhdanskom Protsesse: Osnovnye Problemy* (Access to Justice in *Arbitrazh* and Civil Procedure: Main Issues) (Izdatelsvo of Law Faculty of Saint-Petersburg State University 2005); Viktor Zhuikov, *Sudebnaia Reforma: Problemy Dostupa k Pravosudiiu* (Judicial Reform: Problems of Access to Justice) (Statut 2006).

<sup>&</sup>lt;sup>49</sup> Igor Prihod'ko, 'Dostupnost' Pravosudiia v Arbitrazhnom i Grazhdanskom Protsesse: Osnovnye Problemy' (Access to Justice in Arbitrazh and Civil Procedure: Main Issues) (Speech at the All-Russian Research and Practice Conference on Access to Justice, Moscow, January-February 2001) <a href="http://www.legist.ru/conf.html">http://www.legist.ru/conf.html</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>50</sup> A famous reference of Prihod'ko goes as follows: 'Even amidst the poverty of the majority of the population, a court fee for civil claim should hardly be equated to the cost of a bottle of beer, a pack of cigarettes or two trips in the subway. Access to justice should have its reasonable limits, which includes, inter alia, respect for the judge and his work', Prihod'ko (n 49).

claims for damages by the injured party, etc.), the guarantee of access to competent legal counsel (which should be free in certain cases) and other factors.

Consistent with the above understandings of access to justice, my normative view on jurisdiction provides for protection of some categories of private parties. I see an allocation of jurisdiction in direct relation to the access to justice. Exclusive enforcement of jurisdiction agreements in adhesion contracts may limit some parties' access to justice. To prevent that, jurisdiction of additional courts may be allocated by special rules of protective jurisdiction (as is done already in the EU and Russia).

#### 1.5 State as Fiduciary of the Weaker Parties

Suppose the claim is accepted that the weaker parties should have equal access to justice, which sometimes translates into overriding a jurisdiction agreement drawn by a stronger party in a contract of adhesion. Does that mean that the state ought to provide access to a *convenient* jurisdiction to the weaker parties?

In this regard, protection of categorical equality in jurisdiction may be conceived through the theory of the state as a fiduciary. The concept of fiduciary stipulates acting in the best interests and on behalf of another. Fiduciary relationships appear where one person grants another a mandate and conferred associated powers to advance specific interests of another person or an abstract purpose.<sup>51</sup> Fiduciary relationships usually refer to relationships between a doctor and a patient, a parent and a child, or a legal counsel and a client. Similarly to these relationships, a state can be viewed as fiduciary of its domiciliary parties. The fiduciary theory of the state exists as an alternative to the social contract tradition. As Finn suggested decades ago, the 'authority of the state is inherently fiduciary'.<sup>52</sup> The idea of using the state apparatus to protect the people and legal entities is not new. As John Stuart Mill contended: 'in a liberal society, the machinery of the state can be legitimately used to prevent harm to others.'<sup>53</sup> Furthermore, Marx warned against the laissez-faire style of contracting, with

<sup>&</sup>lt;sup>51</sup> Paul Miller, 'Dimensions of Fiduciary Loyalty' (Private Law Workshop at Harvard Law School Working paper, Fall 2015, on file with author).

<sup>&</sup>lt;sup>52</sup> Paul Miller, 'Principles of Public Fiduciary Administration' in Anat Scolnicov and Tsvi Kahana (eds) Boundaries of State, Boundaries of Rights (CUP 2016) 233 <a href="http://ssrn.com/abstract=2613948">http://ssrn.com/abstract=2613948</a> accessed 15 March 2017, referring to Paul Finn, 'The Forgotten "Trust": The People and the State' in Malcolm Cope (ed) Equity: Issues and Trends (Federation Press 1995) 131.

<sup>&</sup>lt;sup>53</sup> Nathan Oman, 'Unity and Pluralism in Contract Law' (2005) 103 *Michigan Law Review* 6, 1483, 1487, referring to John Stuart Mill, *On Liberty* (Longman, Roberts, & Green Co1859).

contracts negotiated without any governmental interference, and stronger market players taking advantage of the weakest.

In light of these theories, it can be further argued that individuals entrust control to the public bodies which have the moral authority to protect the weakest.<sup>54</sup> This echoes the morality of unequal autonomy. Following the insight by Castro, 'though we cherish freedom and equality, we nevertheless generally accept the asymmetry of autonomy involved in some kinds of relations, protesting only in specific cases that something has gone morally wrong.'<sup>55</sup> To prevent the tipping of the balance in favour of the large corporate enterprises, a state interference to protect the weaker parties is required. This delegation of authority to the state makes sense if regarding state as fiduciary of its citizens.

How does inequality of consent, access to justice and fiduciary role of the government to protect the weaker parties manifest itself in practice? In the following section, I put to the test the existing rules on jurisdiction involving the weaker parties in the EU and Russia, to determine their adequacy in light of my normative view.

<sup>&</sup>lt;sup>54</sup> Questions of who constructs such moral authority and whether it varies are outside of the scope of this thesis. For the purpose of jurisdiction, it is assumed we are talking about generally accepted duty of the state to protect its domiciliaries.

<sup>&</sup>lt;sup>55</sup> Susan Castro, 'The Morality of Unequal Autonomy: Revising Kant's Concept of Status for Shareholders' (2014) 121 *Journal of Business Ethics* 4, 593. Based on Kantian theory of status as a nexus duties of virtue and duties of right, Castro takes the premise beyond domestic interpersonal relationship, and applies to relationships between individuals and organisations. More particularly, she justifies the position of stakeholders in corporations, and the morality of responsibility entrusted onto them.

#### 2 Critical Analysis of Positive Law on Protective Jurisdiction

#### 2.1 Protective Jurisdiction in Europe

The Brussels jurisdiction regime provides a comprehensive system of rules protecting the European weaker parties (consumers, insured individuals, and employees). Existence of the protective jurisdiction rules in Europe has overall been accepted and approved. In fact, the European developments in consumers' access to justice have been called 'the first comprehensive and sophisticated' and 'the most influential' conflicts of law system in the world.<sup>56</sup>

In particular, by virtue of Sections 3, 4 and 5 of the Brussels I Recast<sup>57</sup>, the weaker parties are guaranteed predictability and convenience of being sued at the place of their domicile, and suing at their domicile or at the location of the other party. This jurisdictional protection applies, no matter whether the dispute involves an EU or a foreign entrepreneur represented in the EU through a branch or an agency, or by directing its activity towards the particular Member State (thus, 'deemed' to have a domicile in the EU). These principles carry exclusionary nature: they surpass the general rule of jurisdiction (suing at the location of the defendant), special jurisdiction rules and, in certain cases, jurisdiction based on parties' agreement. In addition, foreign judicial decisions violating these protective jurisdictional provisions cannot be enforced in the EU. This protective rules in the Brussels jurisdictional regime can be aligned with the protection of 'weaker parties' via the choice of law Rome I Regulation. In particular, the Rome I Regulation limits choice of law in a contract where it unreasonably or unfairly affects consumers, employees and insured persons.<sup>58</sup>

As a result of the recast of the Brussels I Regulation<sup>59</sup> (by the Brussels I Recast), the jurisdictional protection now extends beyond the EU. The EU consumers can also

<sup>&</sup>lt;sup>56</sup> Tang (n 6) 226.

<sup>&</sup>lt;sup>57</sup> Regulation (EU) 1215/2012 of 12 December 2012 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters (Recast) [2012] OJ L 351/1 (hereinafter, the 'Brussels I Recast').

<sup>&</sup>lt;sup>58</sup> Regulation (EC) 593/2008 of the European Parliament and of the Council of 17 June 2008 on the law applicable to contractual obligations [2008] L177/6 arts 6-8 (the 'Rome I Regulation').

<sup>&</sup>lt;sup>59</sup> Regulation (EC) 44/2001 of 22 December 2000 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters [2001] OJ L 12/1 (hereinafter, the 'Brussels I Regulation').

bring suits against non-EU defendants at the place of their domicile in the EU.<sup>60</sup> This amendment appears significant for non-EU companies that provide goods and services to the European consumers. However, the magnitude of the rule may be overestimated. Brand refers to this change as, perhaps, 'another of those rules that creates theoretical problems with little practical impact.'<sup>61</sup> It may potentially open EU courts to a large number of consumer suits. At the same time, most of the consumer claims are too small to take to court, and it is yet to see how this change impacts the business-to-consumer activity in the EU.

During the revision of the Brussels I Regulation, the European Commission also proposed to extend the protective jurisdiction for the EU-domiciled employees and insured persons beyond the EU territory, by deleting the wording 'domiciled in a Member State' in the corresponding articles stating that insurers and employers can be sued at the state of their domicile, or at the place where the corresponding weaker party is domiciled.<sup>62</sup> Such a change would result in any actions by the EU-domiciled employees and insurance holders against foreign insurers and employers be brought to the EU courts, rather than pursuant to relevant national law. Upon its review, the European Parliament rejected this proposal justifying doing so by suggesting that it does nothing to improve the position of non-EU defendants, plus the Commission had no mandate to make such changes.<sup>63</sup>

In the final text of the Brussels I Recast, however, the protective jurisdiction of the EU employees was nevertheless extended to claims against non-EU domiciled defendants in certain cases. Non-EU employers may be sued in a Member State court if their employees habitually carry work in the EU, or where the business was situated in the EU.<sup>64</sup> This reflects the recent debate raised in *Mahamdia v Algeria*,<sup>65</sup> regarding

<sup>&</sup>lt;sup>60</sup> Brussels I Recast art 18(1).

<sup>&</sup>lt;sup>61</sup> Ronald Brand, 'Jurisdictional Developments and The New Hague Judgments Project' in *A Commitment to Private International Law: Essays in Honour of Hans van Loon* (Intersentia 2013) 89, 98.

<sup>&</sup>lt;sup>62</sup> Proposal for a Regulation if the European Parliament and the Council on Jurisdiction and the Recognition of Judgments in Civil and Commercial Matters (Recast), COM (2010) 748 Final, 2010/0383 (COD), Brussels, 14 December 2010 (the 'Commission's Proposal') arts 9, 19.

<sup>63</sup> Draft Report on the Proposal for Regulation of the European Parliament and of the Council on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters (recast) (COM(2010)0748 – C7-0433/2010 – 2010/0383(COD)), 28 June 2011 (the 'Draft Parliament Resolution') recitals 16 and 17: justification.

<sup>&</sup>lt;sup>64</sup> Brussels I Recast art 21(2).

<sup>65</sup> Case C-154/11 Mahamdia v Algeria [2012] ILPr 41; [2014] All ER (EC) 96.

whether the protective jurisdiction rules in relation to EU-domiciled employees could also apply to a dispute relating to employment between a foreign state embassy in Germany and its former employee. The ECJ interpreted that the Embassy in a Member State should be considered as 'establishment', therefore, the Brussels regime applied to the dispute in question.

Extension of the European protective jurisdiction beyond the EU borders inadvertently implies exorbitance, excessiveness and disrespect towards non-EU domiciliary parties. Unreasonable extension of the Union's power beyond its territory is not welcome in international relations. Perhaps, this extension would be more acceptable where the third states' legislatures deliberately agreed to it. Nonetheless, some scholars have discussed the notion of jurisdiction over employers domiciled abroad. For instance, Gulotta calls the extension of the jurisdiction of EU Member States' courts towards non-EU employers the 'most innovative feature of the Brussels I Recast'.<sup>66</sup> She does not see the new rule labelled as giving rise to exorbitant grounds of jurisdiction. She elaborates that the extension of jurisdiction is justified by very strong connection of a case with the European system.<sup>67</sup> If employers choose to base themselves in the EU, they should expect to be bound by the European imperative norms protecting the EU employees.

Notably, the protective jurisdiction rights granted to the EU weaker parties are reasonably limited, as evidenced by the ECJ case law. In most cases, consumers are afforded protection if they act as passive consumers. This means that a consumer is deprived of protection when actively pursuing the transaction with a foreign supplier carrying out his business activity outside of the consumer's domicile. According to this interpretation, the weaker parties will not have the privilege of being sued at the convenience of their location if they sought for the transaction with the stronger party outside of their state of abode. With these limitations, the rule is properly interpreted in a way that a party must not enjoy the privilege of protective jurisdiction if it purposefully

Gerla Gulotta, 'L'Estensione Della Giurisdizione Nei Confronti Dei Datori di Lavoro Domiciliati All'estero: il Caso Mahamdia e il Nuovo Regime del Regolamento Bruxelles I-bis" (The Extension of Jurisdiction over Employers Domiciled Abroad: The Mahamdia Case and the New Regime under the Brussels I-bis Regulation) (2013) *Rivista di diritto internazionale privato e processuale* 3, 619-644, summary by Francesca Villata in Conflict of Laws.net <a href="http://conflictoflaws.net/2014/third-issue-of-2013s-rivista-di-diritto-internazionale-privato-e-processuale/">http://conflictoflaws.net/2014/third-issue-of-2013s-rivista-di-diritto-internazionale-privato-e-processuale/</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>67</sup> Email from Carla Gulotta to author (22 March 2014).

<sup>&</sup>lt;sup>68</sup> Peter Nielsen, 'Jurisdiction over Consumer Contracts' in Magnus and Mankowski (n 16) 333.

avails itself to foreign litigation by crossing the borders of its country, including the 'virtual' borders.

At the same time, it must be considered whether the supplier actively pursues conducting business at the location of potential consumers. As outlined by Oren and Vasiljeva and derived from the ECJ case law, for the protective jurisdiction to apply, the supplier has to specifically aim at the country of a consumer's domicile; and the consumer has to take all the steps necessary on his part for the conclusion of the contract.<sup>69</sup> Therefore, a business must *pursue* commercial or professional activities in the Member State of the consumers' domicile or direct such activities to that Member State. Oren expresses that 'the exact meaning of "pursue" in a cross-border commerce contexts seems somewhat uncertain and difficult to state. [...] [T]he expression might be given a wide interpretation ranging from continuous business management, to more sporadic occurrences of commercial activities'. 70 As for 'directing' business activity towards consumers' State of domicile, case law provides some further guidance. In Gabriel v Schlank & Schick GmbH,71 the court decided that the action of a professional vendor having contacted a consumer at his home by one or more letters, which led the consumer to buy goods to obtain a prize, could be interpreted as a specific invitation addressed to the consumer or advertising within the meaning of the Brussels jurisdiction regime.

Same further requirements apply to electronic consumer contracts. A question was previously raised, whether the mere accessibility of a website in a Member State would be sufficient to trigger the application of the protective rules of jurisdiction. First, *Rayner v Davies*<sup>72</sup> set certain restrictions for the Brussels I Regulation provisions to apply in consumer contracts. It specified that the provisions only apply to 'private, final consumers contracting for their own private use or consumption', with sufficient connection between the contract and the consumer's domicile.<sup>73</sup> Furthermore,

<sup>&</sup>lt;sup>69</sup> Ksenija Vasiljeva, '1968 Brussels Convention and EU Council Regulation No. 44/2001: Jurisdiction in Consumer Contract Concluded Online' (2004) 10 *European Law Journal* 1, 123, 126.

<sup>&</sup>lt;sup>70</sup> Joakim Oren, 'International jurisdiction over consumer contracts in e-Europe' (2003) 52 *International & Comparative Law Quarterly* 3, 676.

<sup>71</sup> Case C-96/00 Gabriel v Schlank & Schick GmbH [2002] ECR I-6367.

<sup>&</sup>lt;sup>72</sup> Rayner v Davies [2003] 1 All ER (Comm) 394 (CA).

<sup>&</sup>lt;sup>73</sup> Lorna Gilles, 'Clarifying the "Philosophy of Article 15" in the Brussels I Regulation: C-585/08 Peter v Reeder Karl Schluter GmbH and Co and C-144/09 Hotel Alpenhof Gesmbh v Oliver Heller' (2011) 60 International & Comparative Law Quarterly 2, 557, 559.

*Ilsinger*<sup>74</sup> case confirmed that the seller's activity must enable the consumers to conclude contracts in the place of their domicile. In other words, for the protective jurisdiction to apply, a business' website should be construed as directing commercial activity towards consumers domiciled in a Member State. Finally, *Peter v Reeder* and *Hotel Alpenhof v Oliver Heller* confirmed the requirement of intention of the business to target doing business in a corresponding Member State, 'rather than simply falling foul [of protective jurisdiction rule] by virtue of "mere accessibility" of their website'.<sup>75</sup>

Therefore, certain categories of parties may require additional protection by the state, given their inequality of status, access to information and vulnerability. In Europe, consumers, employees and insurance holders enjoy protective jurisdiction, which transcends parties' agreement on jurisdiction (which is usually in such cases done in contracts of adhesion). However, the European protective approach borders closely with excessiveness. It stretches way beyond the European Member States, affecting businesses outside of the EU, which may be sued by the European consumers and employees in the EU courts. The extent of protective jurisdiction before the Brussels I Regulation revision (before extending to non-EU defendants) would be more optimal.

A further suggestion for improving the European jurisdiction regime in cases involving the weaker parties concerns consistency. For instance, Rühl<sup>76</sup> demonstrates how the European lawmakers employ the 'sectoral' approach by enacting 'specific legal instruments geared for individual legal areas and specific legal issues', without a clear unified vision. This is reflected in the fact that some European weaker parties (consumers) are protected from choice of law and choice of court in contracts, where the requirements of 'targeted' commercial activities are met, while other weaker parties (employees, (mass) insurance policy-holders, passengers and maintenance creditors) enjoy such privileges without any requirements.<sup>77</sup> As Rühl points out, there is a lack of coherence and conceptual vision in the European protection of the weaker parties. Therefore, upon closer analysis of the state protection of the vulnerable parties, it

<sup>&</sup>lt;sup>74</sup> Case C-180/06 Renate Ilsinger v Martin Dreschers Judgment of 14 May 2009.

<sup>75</sup> Gilles (n 73) 562.

<sup>&</sup>lt;sup>76</sup> Giesela Rühl, 'The Protection of Weaker Parties in the Private International Law of the European Union: A Portrait of Inconsistency and Conceptual Truancy' (2014) 10 *Journal of Private International Law* 3, 335.

<sup>&</sup>lt;sup>77</sup> ibid 356.

seems that the pan-European regulation protecting the weaker parties could improve further in terms of consistency.

#### 2.2 Protective Jurisdiction in Russia

During the Soviet era (1917-1990), consumers did not receive adequate attention or protection under the civil legislation, but the reforms and transition to market economy in Russia has changed the picture. For instance, Article 179 of the Civil Code declares any transactions void if 'concluded under the influence of fraud, coercion, threat, or unfavourable circumstances'. Furthermore, interests of consumers are protected by Article 16 of the Law on Consumer Protection, which renders a transaction or an agreement, infringing upon the rights of consumers, invalid. In particular, it is unlawful for suppliers of goods and services to limit consumer rights in contracts, or to offer to give up their rights guaranteed by the law (alluding to freedom of contract). For instance, compounding of interest in bank loans given to individuals (consumers) has been previously held as breaching the consumers' rights.

In addition, Russia enforces protective jurisdiction rules in relation to consumers in Russia. Similarly to the EU, in addition to suing at the location of the defendant, claims on protecting the rights of consumers in Russia can be brought at the plaintiff's place of residence, or at the place of entering into or execution of a corresponding contract, or at the defendant's location. The choice between these places belongs to the claimant.<sup>82</sup> Moreover, a consumer can dispute burdensome provisions of contracts of adhesion,<sup>83</sup> including claiming invalidity of a forum selection clause in adhesion contract, which directs all disputes to the location of a bank.<sup>84</sup> Special jurisdiction rules also apply to the contacts on insurance (both personal and property) when concluded

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<sup>&</sup>lt;sup>78</sup> Jane Henderson, 'Entrepreneurs and Consumers as Subjects of Civil Law' in William Simons (ed) *Private and Civil Law in the Russian Federation. Essays in Honour of F.J.M. Feldbrugge* (Martinus Nijhoff Publishers 2009) 171.

<sup>&</sup>lt;sup>79</sup> Grazhdanskiĭ Kodeks Rossiĭskoĭ Federatsii (Civil Code of the RF) (hereinafter, the 'Russian Civil Code') of 30 November 1994 no 51-Ф3 (pt 1).

<sup>&</sup>lt;sup>80</sup> Law on Protecting the Rights of Consumers (n 5).

<sup>&</sup>lt;sup>81</sup> Informatsionnoe Pismo Presidiuma Vysshego Arbitrazhnogo Suda RF ot 13 sentiabria 2011 g no 146 (Information Letter of the Presidium of the Supreme *Arbitrazh* Court of the RF) of 13 September 2011 no 146.

<sup>82</sup> CCP art 29(7); Law on Protecting the Rights of Consumers (n 5) art 17.

<sup>83</sup> Russian Civil Code art. 428(2).

<sup>&</sup>lt;sup>84</sup> Nikolaĭ Eliseev, 'Dogovornaia Podsudnost' - Kakoĭ eĭ byt v Edinom Protsessual'nom Kodekse RF?' (Jurisdiction by Agreement – What it Should be Like in the Single Civil Procedural Code of the RF) (2015) *Zakon* 12, 191, fn 8, referring to Obzor Sudebnoĭ Praktiki po Grazhdanskim Delam, Sviazannym s Razreshenie Sporov ob Ispolnenii Kreditnykh Obiazatelstv, utv Presidiumom Verkhovnogo Suda RF 22 maiia 2013 g (Review of Court Practice in Civil Cases, Connected to Resolution of Disputes on Fulfilment of Loan Obligations adopted by the Presidium of the Supreme Court of the RF) of 22 May 2013.

for personal, family, and other use unconnected to commercial activity. The claimant has a choice whether to sue at an earlier agreed forum, or at his own location, or at the place of performance of the contract.<sup>85</sup>

The Russian rules on protective jurisdiction somewhat differ from Europe. First of all, the Brussels I Recast states that, in consumer contracts, the protective jurisdiction prevails over jurisdiction agreements, unless the latter were entered to *ex post* or where they create an additional choice for the weaker party. The Russian rule appears to foresee the possibility where the consumer chooses to abide by an earlier jurisdiction agreement. Another slight difference is: while the Brussels I Recast refers to disputes connected with consumer contracts, the Russian rule refers to 'claims on protection of rights of consumers' and foresees both presence and absence of contracts. The European rule presupposes that a consumer himself or herself has the right to sue the other party (business, seller, provider, etc.) at the place of their residence. In Russia, pursuant to this jurisdictional provision, claims may also be brought by third persons, state authorities, and organisations protecting the interests of consumers, at the location of those entities. In this regard, the Russian approach provides an even wider protection of consumers' interests than Europe.

This difference in illustrated in practice. A frequently cited example is that of Mr. Solomonis, a lawyer in Saint Petersburg, who filed eleven suits seeking to protect the rights of consumers in 2008.<sup>86</sup> His suits urged to declare unlawful: liability to pay for utilities by citizens before the issuance of their titles to housing; the prohibition of sale of imported goods with no information about them in Russian; the restriction of the right of passengers for free use of toilets, etc. Some of the claims were satisfied, and some were not. Notably, the claims were brought by a third-person, and some of those suits did not relate to a business-to-consumer contract. Mr. Solomonis brought the suits at his location, using the jurisdiction rule allowing suing at the location of the plaintiff in matters relating to the protection of consumer rights.

Postanovlenie Plenuma Verkhovnogo Suda RF ot 28 iiunia 2012 g no 17 o Rassmotrenii Sudami Grazhdanskikh Del po Sporam o Zashchite Prav Potrebitelei (Resolution of Supreme Court of the RF on Court Practice in Cases Protecting the Rights of Consumers) of 28 June 2012 no 17, paras 22-26.
 The cases were filed in 2008 in courts of Saint-Petersburg; and recent examples of Mr. Solomonis activity may be found in case no 2-550/2012 (2-7430/2011)~M-7545/2011 in Vyborgskii Circuit Court in Saint-Petersburg, or case no 2-1453/2012~M-443/2012 in Kirovskii Circuit Court in Saint-Petersburg; both cases concerning protecting consumers' rights associated with sales of products.

Recently, however, the Russian Supreme Court slightly limited this rule. Now, the suits on consumer protection can be brought at the location of the claimant only where the claim is made by the consumer himself or a representative of a particular consumer (or a specific group of consumers). A claim in relation of an indefinite range of consumers shall be filed in accordance with general jurisdiction rule, i.e., at the location of the defendant.<sup>87</sup> This indicates partial adoption of the European understanding, where a claim brought by a representative on behalf of the consumers will not fall under the protective jurisdiction. For instance, in *VKI v Henkel*,<sup>88</sup> the ECJ specifically noted that a consumer protection organisation cannot be regarded as a consumer, even if the case in its substance deals with consumer contracts. In that case, application of the corresponding provisions of the Brussels jurisdiction regime over consumer contracts could not be invoked. As Tang properly remarked, a direct contractual link between the real litigating parties was missing.<sup>89</sup>

In relation to employment contracts, Russian law does not provide any special jurisdictional protection. Employment disputes are filed ordinarily in courts of general jurisdiction. However, there is a quasi-protective jurisdiction rule mentioning employment: in cases directly provided by the law, claims connected with rights of the employees may be filed at the location of the claimant.<sup>90</sup> Such cases include restoration of employment, pension and housing rights and return of property or the monetary equivalent in case of restitution of damages incurred by a person because of unlawful criminal sentence, placement under custody, or imposition of administrative penalty. With the exception of these cases of unlawful sentence or other abovementioned circumstances, normally, employment-related issues are filed in accordance with general jurisdiction rule, at the location of the defendant.

Where insurance policyholders (individuals) sign insurance contracts for personal, family, household and other purposes unrelated to business activity, they are treated as consumers.<sup>91</sup> The rule of protective jurisdiction in consumer relationships allows

<sup>87</sup> Resolution of the Supreme Court of the RF no 17 (n 85) para 25.

<sup>88</sup> Case C-167/00 Verein fur Konsumenteninformation v Karl Heinz Henkel [2002] ECR I-8111.

<sup>89</sup> Zheng Sophia Tang, 'Consumer Collective Redress in European Private International Law' (2011) 7 Journal of Private International Law 1, 101, 110.

<sup>90</sup> CCP art 29(6).

<sup>&</sup>lt;sup>91</sup> Postanovlenie Plenuma Verkhovnogo Suda RF ot 27 iiunia 2013 g no 20 o Primenenii Sudami Zakonodatel'stva o Dobrovol'nom Strakhovanii Imushchestva Grazhdan (Resolution of the Supreme

them to sue at their place of residence. Any other insurance-related claims are to be filed according to the general rules. In comparison, the European regulation of jurisdiction in insurance contracts goes to a greater degree of elaboration, covering actions against co-insurers, insurance of immovable property, actions of injured persons against liable insured persons, jurisdictional rules in cases relating to legal actions of an insurer against another person, and counter-claims, contractual derogation from the statutory jurisdiction rules, etc. This incredibly detailed regulation of jurisdiction in insurance contracts seems yet too foreign forRussia. In fact, the Russian regulation exemplifies what constitutes normal around the world, while the Brussels I approach on protecting the insured appears to be rather 'out of the ordinary'.92

Special protective jurisdiction rules in Russia are designed to protect the uninformed or economically subordinate (*ekonomichski zavisimyi*) party in civil procedure, in order to avoid cases of 'imposition' of jurisdiction clauses.<sup>93</sup> The law limits party autonomy where necessary for safeguarding public interest, moral considerations, and interests of third parties. Outrage misbalance of the interests of the parties is the main reason for these rules.

Court practice appears inconsistent in applying the legal provisions on protective jurisdiction. For instance, in a recent case at a court of appeal in Trans-Baikal territory in Russia,<sup>94</sup> a claimant signed an agreement with the defendant, whereby the latter

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Court of the RF on Application of the Law by Courts on Voluntary Insurance of Property of Citizens) of 27 June 2013 no 20.

<sup>&</sup>lt;sup>92</sup> Out of 27 [at that time] European countries, only four featured the rights of the insured to bring proceedings at home (France, Italy, Luxembourg and Slovakia), according to a comparative study officially commissioned by the European Commission in 2007. See, Arnaud Nuyts, 'General Report on Study on Residual Jurisdiction (Review of the Member States' Rules concerning the "Residual Jurisdiction" of their courts in Civil and Commercial Matters pursuant to the Brussels I and II Regulations)' (3 September 2007, 3rd version) (hereinafter, the 'Nuyts Study') 47-48

<sup>&</sup>lt;a href="http://ec.europa.eu/civiljustice/news/docs/study\_residual\_jurisdiction\_en.pdf">http://ec.europa.eu/civiljustice/news/docs/study\_residual\_jurisdiction\_en.pdf</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>93</sup> Symeon Dergachev, 'Dogovornaia Podsudnost' v Grazhdanskom i Arbitrazhnom Processe Rossii' (Jurisdiction by Agreement in Civil and Commercial Procedure in Russia) (PhD Thesis, Russian Academy of Justice affiliated with the Supreme Court of the Russian Federation, 2011) (on file with author) 96, referring to Marina Rozhkova et al, *Dogovornoe Pravo: Soglasheniya o Podsudnosti, Mezhdunarodnoĭ Podsudnosti, Primiritel'noĭ Protsedure, Arbitrazhnoe (Treteĭskoe) i Mirovie Soglasheniia* (Contract Law: Agreements on Jurisdiction, International Jurisdiction Agreements, Conciliation Agreements, Arbitration Agreements, Settlement Agreements) (Statut 2008) 37-8.

<sup>&</sup>lt;sup>94</sup> Apelliatsionnoe Opredelenie Zabaĭkal'nogo Kraevogo Suda ot 21 maiia 2014 (Appellate Decision of the Trans-Baikal Territory Court) of 21 May 2004 case no 33-2070-2014.

took an obligation to assist the claimant with purchasing a car. The agreement contained a dispute resolution clause designating a court at the location of the defendant to handle any disputes. The claimant performed his part of the agreement (he made the payment), and the defendant failed to fulfil his obligations. Then, the claimant sent a notice to the defendant requesting termination of the agreement and return of the money. The defendant refused. The claimant sued the defendant in a court at the location of the claimant, seeking nullification of the agreement and compensation. The court of first instance decided that the relationships did not constitute business-to-consumer type and refused accepting the claim due to the lack of jurisdiction. On appeal, the court of appeal corrected the lower court, having classified the relationships as consumer-related, since the claimant signed the contract with the sole purpose of acquiring the car for his personal use.

Nevertheless, the court of appeal still decided that courts at the location of the claimant lacked jurisdiction. Citing the Resolution by the Supreme Court No 17,95 the court decided that the claimant had to specifically dispute the jurisdiction agreement. Thus, it interpreted the Resolution by the Supreme Court literally; the claimant had to officially contest of the jurisdiction clause by the claimant (as if the act of filing the suit at his location did not make that choice clear). Such a paradoxical interpretation appears to deviate from the abovementioned Supreme Court's guidance. The rule states that the claimant (a consumer) has to right to choose whether to abide by the jurisdiction agreement or whether to bring a claim at his location. Yet, the court refused the consumer his access to justice by turning the statement by the Supreme Court upside down.

On the other hand, sometimes, Russian courts are too zealous in protecting the economically weaker parties. For instance, the Supreme *Arbitrazh* Court, while summarizing principles of court practice in disputes relating to loan obligations for lower courts, stated that an asymmetric jurisdiction agreement between a bank and a consumer violates consumer rights. The agreement in question specified that i) all claims against the borrower would be brought at the location of the bank, and ii) claims by the borrower against the bank could be brought, at the discretion of the consumer,

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<sup>95</sup> Resolution of the Supreme Court of the RF no 17 (n 85).

at the location of the borrower, at the location of the bank, or at the place of performance of the loan agreement. Earlier, the RosPotrebNadzor (Russian Federal Service on Protection of Consumers)<sup>96</sup> argued, on behalf of the consumer, for invalidity of such asymmetric agreement, as violating the rights of the consumer. The court deemed such provision unlawful, since it was incorporated into a contract of adhesion with the bank, and the bank was subject to administrative liability.<sup>97</sup> In my view, such judicial interpretation was erroneous. The said jurisdiction agreement aimed to enforce the rights of the economically weaker party, by providing several alternatives as to where to bring claims. In fact, the jurisdiction clause offered in that case is what would be recommended for all consumer-related jurisdiction rules in Russia. Such claims need to be filed according to a jurisdiction agreement, with an alternative for the weaker party to bring actions at his location.

<sup>&</sup>lt;sup>96</sup> RosPotrebNadzor, 'O Postanovlenii Plenuma Verkhovnogo Suda RF ot 28 iiunia 2012 g no 17 o Rassmotrnii Sudami Grazhdanskikh Del po Sporam o Zashchite Prav Potrebitelei' (Federal Service for Supervision in the Area of Consumer Protection and Human Well-Being,

On Resolution by the Supreme Court of the Russian Federation of 28 June 2012 no 17 "On Court Practice in Cases Protecting the Rights of Consumers") of 23 July 2012 no 01/8179-12-32, para 7. The official letter from RosPotrebNadzor is considered as guidance for consumer protection in Russia, both outside of court and in relation to judicial proceedings.

<sup>&</sup>lt;sup>97</sup> The Supreme Arbitrazh Court, Letter no 146 (n 81) s 7.

#### Conclusion

In this chapter, I outlined the value of equality in my ideal jurisdiction regime. I discussed what equality is, why it is important for private relations, and how it is connected to my central claim regarding re-evaluating the values behind a jurisdiction regime. I have aimed to reconcile the considerations of party autonomy and equality, arguing that party autonomy to choose a forum must be enforced in a way mindful of equality.

I presented my normative view which supports enforcement of parties' full consent on jurisdiction, except for certain categories of parties whose equality needs to be protected. I unpacked the reasons for consumer protection and traced their justification to a number of philosophical axioms. I laid out the theoretical underpinnings for individual equality, reflected in the ideas of many Western and Russian scholars. I analysed the state policy towards protection of the weaker parties. Considerations of access to justice and the role of the state as fiduciary helped me justify the support of the categorical equality in jurisdiction.

Thus, normally, all parties should be treated as rational and independent subjects capable of expressing their intent to adjudicate in a specific forum. Parties entering in private international transactions should be aware of risks associated therewith. However, choice-of-court agreements with participation of a weaker party may be limited, where exclusiveness of the choice-of-court agreement limits the weaker party's access to justice. Moreover, where the jurisdiction clause was not properly and fairly incorporated into a contract, the weaker party should have an alternative to bring a suit at their domicile, in addition to the earlier-agreed-upon forum.

By analysing unilateral jurisdiction agreements and relationships involving the weaker parties, I demonstrated the significance of quality of consent. I have argued that where parties' equal rights to allocate jurisdiction are respected, and both parties can enjoy proper access to justice (with or without an agreement on jurisdiction), such system may be considered fair (meaning fair to the parties, not to other countries and their competing claims to jurisdiction).<sup>98</sup>

<sup>&</sup>lt;sup>98</sup> Similarly to understanding of fairness in the American jurisdictional model; see, Ralf Michaels, 'Two Paradigms of Jurisdiction' (2006) 27 *Michigan Journal of International Law* 4, 1003, 1022, portraying the

I advocated this position and compared it to the existing protective jurisdiction rules in the EU and Russia. Both in Europe and Russia, protective jurisdiction rules override party autonomy to designate a forum. In particular, Articles 15, 19 and 23 of the Brussels I Recast in Europe only give effect to jurisdiction agreements with the weaker parties ex post where such agreement expands the choice of available forums for the weaker party. In addition, parties can agree to confer jurisdiction to courts of a Member State where they are both domiciled, if the law of that Member State permits it.99 The reasoning behind the prevalence of protective jurisdiction over party autonomy in Europe is based on clear inequality of position of the parties, and the desire to prevent imposition of solutions (including regarding forum selection) by the stronger party. 100 As regards submission to jurisdiction (which is another side of party autonomy to choose jurisdiction), the European jurisdiction regime reasonably recognises its superiority over protective jurisdiction. The abovementioned Articles 15, 19 and 23 give effect to jurisdiction agreements made after the dispute has arisen. Thus, e.g. where an employee and an employer expressly submit to a court in a Member State after the proceedings start, such submission overrides the protective jurisdiction. Submission to jurisdiction similarly applies to disputes involving consumer and insurance contracts. 101

However, in its protection of the weaker parties, Europe goes too far. After the recent revision of the Brussels jurisdiction regime, the right of the European weaker parties (consumers and employees) to sue at their domicile extends to certain non-EU defendants as well. This undermines the autonomy of the non-EU parties. Particularly, if the EU weaker parties preliminarily agree to a third-country forum when entering into relationships with non-EU vendors, and later sue the vendors at their domicile in the EU under the European jurisdiction rules, this contradicts the non-EU parties' autonomy. Whereas the EU-domiciled businesses and employers consent to the European jurisdiction regime by virtue of their domicile there; the non-EU parties do not. It is inappropriate to bring them to the EU courts for the sake of protection of the EU weaker parties.

American and the European jurisdictional systems as two diverging paradigms (ie thought patterns, an epistemic background for analysis, the way participants of a legal system discuss matters of jurisdiction). <sup>99</sup> ibid 345.

<sup>&</sup>lt;sup>100</sup> Magnus and Mankowski (n 16) 411, citing Palao Moreno, *Derecho Internaticional y de la integración* 2 (2003) 7, 27.

<sup>&</sup>lt;sup>101</sup> Eq. in relation to consumer contracts, Kaye (n 26) 841.

In Russia, the regulation is similar. The Russian jurisdiction regime provides for protective jurisdiction in cases involving consumers and insured individuals. As for employment contracts, they are filed in accordance with the general rule, except for cases directly stated by the law. Where a claim is brought to a court by a consumer in accordance with a jurisdiction agreement by both parties, the judge shall not refuse accepting it due to the lack of jurisdiction. The judge shall not return the claim of a consumer disputing an agreement on forum, because the choice among several competent courts belongs to the claimant. 102 Therefore, Russian official judicial position prioritises the interests of the weaker parties (consumers) over jurisdiction agreements made prior to the start of judicial proceedings. However, the court practice lacks uniformity in this regard. Furthermore, the correlation between the submission rule (party autonomy to choose a forum ex post) and protective jurisdiction is quite moot in Russia. As I mentioned in my previous chapter III on Submission to Jurisdiction, current Russian procedural rules do not recognise silent acceptance of jurisdiction by parties. Therefore, although intuitive to common sense, it is unclear whether the actual submission prevails over protective jurisdiction in accordance with the statutory Russian law. This situation needs to be corrected, and submission to jurisdiction should evidently supercede the protection jurisdiction rules.

<sup>102</sup> Resolution of the Supreme Court of the RF no 17 (n 85) para 26.

# Chapter V. Jurisdiction in Tort and Contracts in Absence of Choice of Forum: A Balance Exercise

#### Introduction

My overall approach to law on jurisdiction advocates placing party autonomy at the basis of an ideal jurisdiction regime. I believe in upholding party autonomy since it is the ultimate expression of the parties' will in relation to jurisdiction. However, in unplanned tort actions or contracts with no jurisdiction clause, such clear choice is absent. Such cases are best resolved based on balancing the interests of private parties in light of consideration of equality. My main claim in relation to tort is that equality of private parties and fairness should condition the claimant's right of choosing appropriate jurisdiction (again, fairness in the sense of fairness to the parties to the transaction, not to other countries and their competing claims to jurisdiction).

The necessity to balance fair treatment of both defendants' and claimants' interests may be found in Mills' recent account on international ordering of state power and the objectives of 'classical' private international law.<sup>103</sup> In particular, he lists criteria for localising disputes in classical tradition, which include 'reliance on both personal and territorial connections [...] as well as considerations of balancing fairness to claimants and respondents, and balancing predictability [etc.]'.<sup>104</sup> Mills proceeds to support this statement by the findings of the Report from the International Law Association (ILA).<sup>105</sup> A group of experts prepared this report as a guideline to national courts facing international civil litigation against corporations, individuals and other non-state actors to redress human rights violations. The report proposes a framework for ascertaining international jurisdiction, applicable law and recognition and enforcement of civil claims relating to protection of human rights based on the survey of reports on national

<sup>&</sup>lt;sup>103</sup> Alex Mills, 'The Identities of Private International Law: Lessons from the US and EU Revolutions' (2013) 23 *Duke Journal of Comparative and International Law* 3, 445, 449.

<sup>&</sup>lt;sup>105</sup> International Law Association (ILA), 'International Civil Litigation for Human Rights Violations' (Catherine Kessedjian, Edward Ho, and Jacob van de Velden (eds), ILA Sofia Conference Final Report, 2012) (hereinafter, the 'ILA Report').

practice in a range of countries in Europe, Asia and America.<sup>106</sup>. Among other grounds for jurisdiction, the report mentions exceptional circumstances where courts may assume jurisdiction on the sole basis of necessity, to avoid a denial of justice.<sup>107</sup> The Report defines the 'denial of justice' as situations where no other courts is available, or the claimant cannot be reasonably expected to seize another court, such as e.g. civil unrest or war.<sup>108</sup> It also mentions situations where local judgment cannot be recognised and enforced within the forum. Where there is some obstacle preventing the claimant from obtaining justice in a foreign state, where justice so demands,<sup>109</sup> it may be permissible for a court to retain jurisdiction in that particular case.<sup>110</sup>

Philosophical justification of the idea to balance the rights of the private parties stems from the essence of corrective justice, the Aristotelian view that disturbance of balance of equality of parties is a violation of justice. The Aristotelian normative equilibrium proclaims that a party wronged in some respect possesses the right to restore justice. For tortious relationships, where party autonomy in choice of forum provides little guidance, corrective justice may assist in understanding not only *why* the aggrieved party has the right to restore justice, but also whether it should be done at the venue convenient to the aggrieved party. For contracts, it explains why both parties' intention and interests must be equally taken into account.

Further support of this position can be found in the works of many scholars who rekindle the ideas on corrective justice. For instance, in accordance with the Rawlsean theory of justice: 'each person is to have an equal right to the most extensive scheme of equal basic liberties compatible with a similar scheme of liberties for others'. In addition, the very fundamental theses of private law, as envisaged by Weinrib, put corrective justice as an ideal, while the Kantian rights supply the moral standpoint for

<sup>&</sup>lt;sup>106</sup> Australia, England and Wales, Japan, The Netherlands, South Africa, Switzerland, and the United States of America.

<sup>&</sup>lt;sup>107</sup> ILA Report, 6.

<sup>&</sup>lt;sup>108</sup> ILA Report, 33.

<sup>&</sup>lt;sup>109</sup> Michaels (n 98) 1047.

<sup>&</sup>lt;sup>110</sup> This, in turn, is consistent with the Principle 2.2 of the American Law Institute (ALI)/UNIDROIT 'Principles of Transnational Civil Procedure', (2004) 9 *Uniform Law Review* 4, 758.

Although the applicable by the Ancient Greek judiciaries of the principle is questionable, the coherence of the principle itself remains.

<sup>&</sup>lt;sup>112</sup> Rawls (n 11) 53.

the structure. The corrective justice represents 'the form of the private law relationship', 113 which helps maintain the indispensable equilibrium of equality.

These ideas of corrective justice manifest the rationality of relationship of plaintiff and defendant. They help explain the nature of tortious relationships and the underlying reasoning for equality in jurisdiction. For the purpose of my research, they help me justify upholding the balance of the parties in situations where clear choice of forum is absent.

To further support my argument, I discuss the merits and values of the existing European and Russian jurisdictional solutions in torts and contracts without a clear choice of forum. The chapter consists of two main parts. The first one is devoted to tort actions, where no pre-meditated choice of forum exists. The second one discusses disputes arising out of contracts without any jurisdiction clauses. I analyse the rules through the prism of my worldview to determine similarities and differences in Europe and Russia, to find gaps in application of the rules and to give recommendations for their improvement.

<sup>&</sup>lt;sup>113</sup> Ernest Weinrib, *The Idea of Private Law* (OUP 2012)), 75. Further rationale for the right of action in tort may be found, eg, in John Goldberg and B Zipursky, 'Unrealised Torts' (2002) 88 *Virginia Law Review* 8, 1625, 1643.

## 1 Jurisdiction in Torts: Interpretation and Justification

The existing rules on jurisdiction in tort in Europe and Russia allow to bring actions at the location of the defendant, or at the place where the torts occurred or the damage was sustained. In addition, Russia specifically allows plaintiffs to bring certain tort claims at the place of their residence. In particular, in European disputes, a person domiciled in a Member State may be sued in matters relating to torts, delict or quasidelict in the court of the Member State where the harmful event occurred or may occur, in addition to the possibility to sue at the domicile of the defendant. In cases involving non-EU defendants, national laws of the EU Member States regulate the proper allocation of jurisdiction in tort actions.

Russian courts have the competence to handle international cases with foreign persons if the physical injury and harm to property occured in Russia, or the plaintiff resides in Russia.115 Further domestic jurisdiction rules determine which local court shall have jurisdiction. Four types of tort cases can be distinguished in accordance with the Russian Codes on Civil and Arbitrazh procedure. First, claims for damages based on physical injury<sup>116</sup> may be brought by a plaintiff to the court at the place of his (or her) residence or at the place where the damage was inflicted. 117 Disputes arising from the infliction of damage to property with a foreign element shall be heard in Russian arbitrazh courts, where the act that gave rise to the complaint occurred or the damage was sustained in Russia. 118 Moreover, where individuals suffered damage as a result of unlawful conviction, unlawful attachment (arest na imushchestvo), or violation of employment rights, etc., a claims for restitution to restore the labour, pension, and/or property rights may be filed at the residence of the plaintiff. 119 In addition, Russian law foresees special jurisdiction in claims for damages caused by the collision of ships. Such claims and claims seeking to collect fees for rendering rescue and salvage at sea may be submitted to the arbitrazh court at the location of the defendant's ship or

<sup>&</sup>lt;sup>114</sup> Brussels I Recast art. 7(2).

<sup>&</sup>lt;sup>115</sup> CCP art 402(3)(4-5).

<sup>116</sup> Severe injury or any other type of injury, or a wrongful death of the family breadwinner.

<sup>&</sup>lt;sup>117</sup> CCP art 29(5).

<sup>&</sup>lt;sup>118</sup> CAP art 247(1)(4).

<sup>&</sup>lt;sup>119</sup> CCP art 29(6).

home port of the ship or the place where the damage was inflicted.<sup>120</sup> Finally, actions for damages arising out of a ship collision, actions by ship personnel to recover salary and social benefits for work at sea, concerning salary and social payments actions for compensation for providing assistance and rescue at sea may be brought in a court of general jurisdiction at the location of the defendant's ship or the home port of the ship.<sup>121</sup>

Does this existing tradition of connecting a suit to jurisdiction by a certain subject matter fit my ideal on hierarchy of values in jurisdiction? It does, as long as the rationale behind it concerns balancing the interests between the parties. In the following sections, I discuss nuances of the jurisdiction rules in light of my approach, in different types of tort cases (personal injury, damage to property, and defamation).

### 1.1 Place where Harmful Event Occurred: Economic Loss and Damage to Property

A commonly accepted place for bringing actions in torts is the place where the harmful event occurred. Harmful event is an event attributed to the defendant which is alleged to have caused damage to another party. Place where the harmful event occurred is understood both as the place where the harmful act was committed (*locus delicti commissi*) and the place where the injury arose (*locus damni*). A few significant European cases define the 'place of tort'. The first case to clarify the concept was *Bier v Mines de Potasse d'Alsace* of 1976, which explained that 'a plaintiff has an option to commence proceedings either at the place where the damage occurred or the place of the event giving rise to it'. In that case, a Netherlands undertaking, Bier, had large nurseries (places where plants were grown to usable size) near Rotterdam, irrigated by water from the Rhine. The defendant, a French mining company, allegedly committed a wrongful act by pouring pollutants into the Rhine in France. The Dutch nurseryman had to use the water from the river to water his plants and use a purification process, which cost him a pretty penny. The alleged wrongful act was committed in

<sup>120</sup> CAP art 36(6).

<sup>&</sup>lt;sup>121</sup> CCP art 29(8).

<sup>&</sup>lt;sup>122</sup> Case C-572/14 Austro Mechana, Opinion of AG Saugmandsgaard Oe of 17 February 2016, para 67. 
<sup>123</sup> Case C-21/76 Bier v Mines de potasse [1976] ECR 1735 (Bier v Mines de potasse); Case C-167/00 Konsumenteninformation v Henkel [2002] ECR I-8111; Case C-168/02 Kronhofer v Maier et al. [2004] ECR I-6009; Case C-189/08 Zuid-Chemie v Philippo's [2009] ECR I-6917 (Zuid-Chemie v Philippo's). 
<sup>124</sup> Bier v Mines de potasse.

France, but the damage was sustained in the Netherlands. The claim was brought in the Netherlands; and the defendant objected to jurisdiction of the Dutch courts, since the unlawful act allegedly occurred in France. Having considered varying national interpretations of the 'place where the harmful event occurred', the court issued an independent definition, for the purpose of the Brussels Convention. Guided by the purpose of sound administration of justice and effective conduct of proceedings, the ECJ emphasised that there must be a particularly close connecting factor between the dispute and the courts of the place where the harmful event occurred. The existence of the close connecting factor would justify the attribution of jurisdiction to those courts.

Later, *Marinari v Lloyds Bank*<sup>125</sup> clarified that the 'place where the harmful event occurred' could not be interpreted as referring to the place where the victim claims to have suffered financial loss consequential upon initial damage arising and suffered by him in another Member State.

Furthermore, *Zuid-Chemie* elaborated that the 'place where the harmful event occurred' refers to the place 'where the initial damage occurred as a result of the normal use of the product for the purpose for which it was intended'. <sup>126</sup> In that case, a Dutch undertaking, Zuid-Chemie, manufactured fertiliser. Its Belgian deliverer of a product, Philippo's, had a dispute regarding an alleged unlawful act by Phillippo's (delivering a contaminated product used for production of the fertiliser). The product was manufactured by Phillippo's in Belgium. Zuid-Chemie took the delivery of the product in Belgium. Then, Zuid-Chemie processed the product in the Netherlands, where the fertiliser was produced. Subsequently, some consignments of the fertiliser were sold to customers of Zuid-Chemie. When the fertiliser was found unusable or of substandard quality, Zuid-Chemie claimed to have suffered economic loss. Seeking compensation, Zuid-Chemie instituted the proceedings against Phillipo's in the Netherlands.

Further interpretation was needed of the 'place where the harmful event occurred', since the opinions became divided in the Dutch court. The ECJ was asked to interpret Article 5(3) of the Brussels Regulation (now, Article 7(2) of the Brussels I Recast) and determine whether the 'place where the harmful event occurred' designate the place

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<sup>125</sup> Case C-364/93 Marinari v Lloyds Bank [1995] ECR I-2719.

<sup>126</sup> Zuid-Chemie v Philippo's, para 33.

where the defective product was delivered, or where the damage occurred following normal use of the product. Furthermore, the ECJ was asked whether Article 5(3) should apply to physical damage only or financial loss as well. With an objective to further describe the 'place where harmful event occurred', the ECJ correctly used the wording the 'place where the event which gave rise to the damage produces its harmful effects' or the 'place where the damage caused by the defective product actually manifests itself'. Having regard to this, the place where the damage occurred was rightfully determined as being in The Netherlands, i.e. where the defective product was processed into fertiliser, which subsequently lead to the damages suffered by Zuid-Chemie. Thus, the 'place where the harmful event occurred' was understood as the 'place where the damage occurred as a result of the normal use of the product'.

A recent ECJ case clarifying the meaning of the place of a tort was Concurrence Sarl v Samsung and Amazon. 129 In that case, the French Court of Cassation submitted a request to the ECJ relating to interpretation of the Brussels jurisdictional rule in tort. The question was whether, in the event of an alleged infringement of prohibitions on resale outside a selective distribution network and on a marketplace by means of online offers on several websites operating in various Member States, an affected party has the right to bring an action seeking an injunction in the courts of the territory where the online content is or was accessible, or whether there must be some other clear connecting factor. The ECJ referred to the established case-law, stating that the Brussels jurisdictional rule in tort is based on the existence of a particularly close connecting factor between the dispute and the courts of the place where the harmful event occurred or may occur, 'which justifies the attribution of jurisdiction to those courts for reasons relating to the sound administration of justice and the efficacious conduct of proceedings.'130 In Concurrence Sarl v Samsung and Amazon, not only the appellant suffered reduction of sales in France because of Samsung's breach of distribution agreement, but the law of France gave effect to prohibition of infringement of resale outside the distribution network, which established a natural link between the

<sup>&</sup>lt;sup>127</sup> ibid para 27.

<sup>&</sup>lt;sup>128</sup> ibid para 29.

<sup>&</sup>lt;sup>129</sup> Case C-618/15 Concurrence Sarl v Samsung Electronics France SAS, Amazon Services Europe Sarl [2016] Judgment of 21 December 2016 (Concurrence v Samsung).

<sup>&</sup>lt;sup>130</sup> Case C-47/14 Holterman Ferho Exploitatie and Others, Judgment of 10 September 2015, para 73.

forum and the dispute.<sup>131</sup> The fact that the Samsung and Amazon websites where online offers were posted were accessible in other Member States was found irrelevant.

In Russia, a 'place of tort' can be interpreted as: a place where event causing damage occurred, or where the harm was sustained. Understanding of the 'place where the harmful event occurred' in the Russian legal doctrine is derived from the Soviet judicial tradition. During the Soviet times, courts understood it in the light of circumstances of the case. It could be a place where the harmful action or inaction happened, or a place where the result of the harmful event was sustained. This choice was for the court to make in the interests of the party that suffered the damage. Presently, the Russian legal doctrine takes the view that the interpretation of the corresponding Russian provision includes both the place where the harmful event occurred, and where the damage was sustained. The authority to interpret the place where harmful events occurred (mesto soversheniia pravonarusheniia) still belongs to the courts.

What is the reasoning behind the jurisdiction of courts at the place where the damage was inflicted? A classical view is that jurisdiction in torts manifests extension of the state authority over events happening within its realm of power. State enforces certain laws on its territory, and where a civil wrong is committed at the territory of the state, the majority view is that state possesses the (moral) power to bring the tortfeasor to its courts. <sup>134</sup> For instance, in relation to state public policy on protection of intellectual property rights, violation of that policy should empowers the state courts to adjudicate.

Such justification does not concur with my general theory on civil jurisdiction. I contend that the interests of the private parties should be the driving force behind the jurisdiction rules, and not the state public policy. State power over civil wrongs

<sup>131</sup> Concurrence v Samsung, para 32.

<sup>&</sup>lt;sup>132</sup> Lazar' Lunts, *Mezhdunarodnoe Chastnoe Pravo* (International Private Law) (3rd edn, Iuridicheskaia Literatura 1973), 258-59.

<sup>&</sup>lt;sup>133</sup> Davit Karapetyan, 'Jurisdiction, Recognition, and Enforcement of Court Judgments and Arbitral Awards: Analyses and Recommendations to Improve Armenian and Russian Legislation' (2002-3) 28 *Review of Central and East European Law* 2, 211, 227.

<sup>&</sup>lt;sup>134</sup> Richard Cappalli, 'Locke as the Key: a Unifying and Coherent Theory of in Personam Jurisdiction' (1992) 43 Case Western Reserve Law Review 1, 97.

committed within the state territory should be the last reason why tort actions should be adjudicated at the place where the tort was committed.

A better explanation of the rule – filing at the place where the tort was committed – stems from the inherent connection between jurisdiction and choice of law. Since the law of the place where the wrong was committed appears to be the most appropriate to apply, it is natural to confer jurisdiction on the courts also at the place where the tort occurred. In this interpretation, the justification of the rule is sensible and beneficial to the parties. They enjoy predictability in terms of appropriate courts in tort. In some cases (depending on unpredictable nature of torts), the place may be more convenient to one party than to another.

In addition, the local courts have better access to evidence, witnesses, etc; they are familiar with local customs and public policy. As noted in *Henkel*: 'the courts for the place where the harmful event occurred are usually the most appropriate for deciding the case, in particular on the grounds of proximity and ease of taking evidence'. Such considerations of practicality and common sense provide better rationale for this rule, because they accentuate the parties' interests (in speedy and effective resolution of the case), rather than interests of the state as a sovereign.

Therefore, 'place where the harmful event occurred' should be interpreted as meaning the place where the tort occurred, where the damage was sustained by the alleged victim, or where the event that caused damage took place. Such broad interpretation may be criticised for providing too much choice for the plaintiff and undermining of predictability for defendants where they may be potentially sued. However, such interpretation facilitates better access to justice to potential victims. It contains a lot of value, 'particularly [...] in product liability actions, since it would make clear that a person injured by a defective product could bring his action where the injury took place'.<sup>136</sup>

#### 1.2 Location of the Victim: Personal Injury

The main narrative of my dissertation suggests that interests of private parties should be placed at the first and foremost front when determining jurisdiction in civil

 <sup>135</sup> Case-167/00 Verein für Konsumenteninformation v Karl Heinz Henkel [2002] ECR I-8111, para 46.
 136 Trevor Hartley, International Commercial Litigation: Texts, Cases and Materials on Private International Law (CUP 2009) 55.

matters. In absence of a clear choice-of-forum, the acid test should be the question: which solution best reflects parties' interests in a way equally not unfair to either parties? At any rate, I contend the question should be resolved by reference to the private interests, and not state interests (of power over the events happening over its territory). For instance, if an accident occurs outside of a person's usual state of abode and leads to a personal injury, where should the victim have the opportunity to file a tort action? Should the claimant sue at his domicile? How should the justice system allocate jurisdiction, taking into consideration the interests of the defendant as well?

As I envision an ideal jurisdiction, directing personal injury cases to the place of the victim is appropriate. Generally, a claimant has to come to the defendant and prove his case. It is fair, considering that the interests of the parties should be the most important consideration when allocating jurisdiction. The defendant does not start the judicial proceedings; the claimant does. It seems reasonable that the claimant has to come to the defendant to satisfy a certain claim he has (more detail on this reasoning further in the dissertation, in chapter VII). However, the special nature of tort actions, and physical injury cases in particular, presents an example where the interests of the injured party may outweigh the normal conjuncture of bringing suits at the location of the defendant. Claimants in physical injury actions should be given the benefit of local jurisdiction. Considering the necessity to balance both parties' interests, and the reasoning of corrective justice, personal injury victims should have the option to bring suits at their location.

In personal injury cases, pursuant to Article 29(5) of the Code of Civil Procedure, claimants in Russia can sue at the location of the defendant, or at the place where a tortious act took place or damage was sustained, or at the place of residence of the claimant.<sup>137</sup> In addition, the law waives the filing fee for persons bringing personal injury actions.<sup>138</sup> Therefore, in this regard, the Russian approach is very plaintiff-friendly and

<sup>137</sup> Postanovlenie Plenuma Verkhovnogo Suda ot 26 ianvaria 2010 no 1 o Primenenii Sudami Grazhdanskogo Zakonodatel'stva, Reguliruiushchego Otnosheniia po Obiazatel'stvam vsledstvie Prichinenii Vreda Zhizni ili Zdorov'iu Grazhdanina (Resolution of the Supreme Court of the RF on Application by Courts of Civil Law regulating Relations on Liability Resulting from Death or Personal Injury of a Citizen) of 26 January 2010 no 1 . The Resolution guides Russian courts in adjudicating claims arising out of personal injury or death (damage to life or health of a citizen).

<sup>&</sup>lt;sup>138</sup> Postanovlenie Plenuma Verkhovnogo Suda RF ot 10 marta 2011 no 2 o Primenenii Sudami Zakonodatel'stva ob Obiazatel'nom Strakhovanii ot Neschastnykh Sluchaev na Proizvodstve i Professiona'nykh Zabolevanii (Resolution of the Supreme Court of the RF On Application by the Courts

appears to provide great protection for the aggrieved persons. The rule aims to ensure proper access to justice for wronged individuals who need protection of the state. It directly relates to the fundamental constitutional right to life and health. Even where the tort was committed abroad, and even where the tortfeasor was domiciled in a third state (neither in Russia, nor at the place where the tort was committed), Russia provides very protective conditions to the victims resident in Russia.

This rule may be explained by several historical reasons. During the post-Soviet economic collapse, many people were wronged by negligent behaviour of employers and force majeure circumstances. The rule attained a great importance because of numerous disadvantaged groups of population in Russia who suddenly lost protection of the socialist state. Previously, the state, as the major provider of jobs and social welfare, was expected to support all social groups. Furthermore, prior to the communist regime, the relationship between the state and its people carried paternalistic undertone: Father-Tsar (*tsar-batyushka*, affectionate name for tsar in Russia) was expected to take care of his dominion and his people. This cultural attitude of the need to protect certain classes carried through centuries and generations. One of the manifestations of this phenomenon is the present-day rule, allowing disabled or injured people to bring suits at their convenience, at the place of their residence.

In this regard, a parallel may be drawn to the French justice system. In torts, an action in France may be filed where the event causing the damage occurred or damage was suffered, i.e. where a French citizen suffers damage. In addition, in France, victims of certain criminal offenses resulting in personal injury (even if committed abroad) may claim compensation from a French public fund. The fund subrogates the rights of the victim and takes an action to recover the money from the tortfeasor. This scheme was established after the *Cour de cassation* ruling relating to a French national who got injured while jet-skiing in the United States. The French national was first denied compensation by the Versailles court of appeal, because the conduct that caused him harm (jet-skiing) could not been classified as offense under American law. The *Cour* 

of Law on Accident Insurance Occurring at the Place of Work and Sickness resulting from Work) of 10 March 2011 no 2, para 2.

<sup>&</sup>lt;sup>139</sup> Cour de cassation, Chambre civile 2, 25 janvier 2007, 06-10.514, Publié au bulletin (Court of Cassation, Civil Chamber, Published in the Bulletin 25 January 2007, 06-10.514) <a href="http://www.legifrance.gouv.fr/affichJuriJudi.do?oldAction=rechJuriJudi&idTexte=JURITEXT00001762">http://www.legifrance.gouv.fr/affichJuriJudi.do?oldAction=rechJuriJudi&idTexte=JURITEXT00001762</a> 6232&fastReqId=1259025937&fastPos=2> accessed 15 March 2017.

de cassation reversed the judgment, totally excluding the relevance of the foreign law. It satisfied the action for damages and set the precedent for compensation for an act committed abroad, notwithstanding whether the act constituted a tort there. The claimant who suffered the injury only had to prove the offense according to the French law. Moreover, the public fund in France provided immediate compensation to the victim. Finally, the French judgment would not need to be enforced by the victim himself outside of France. Notably, if the same happened in relation to a Russian victim of jetskiing accident in the US, a Russian court would accept jurisdiction and follow the Russian law when classifying the alleged wrong committed. The difference, however, would be in the enforcement of judgment. No public fund in Russia would compensate the victim. The claimant would have to enforce the Russian court order in America, and its enforceability would depend on a whole list of factors. Thus, allowing the claimant to bring a suit at his place of residence is protective and may seem plaintiff-friendly. However, sometimes, enforcement considerations might preclude the victim from appealing to the justice system to recover damages altogether.

In comparison, in pan-European regulation of jurisdiction, the Brussels I Recast only refers to the place where the harmful event or damage occurred (although the place of damage may often be the domicile of the injured party). Thus, the European approach recognises the right to file at the location of the injured party, but only where it coincides with the jurisdiction where the act giving rise to a claim took place or where the damage was sustained. The right to bring suit at the place of residence of a victim was not included into the uniform European jurisdiction regime, starting from the very conception of the Brussels Convention. The original Contracting parties to the Brussels Convention on jurisdiction regarded the possibility of plaintiff to bring tort cases at his domicile excessive and undesirable at the European scale, and the rule did not find its way into the uniform European jurisdiction regime. Instead, a more widely accepted and practiced rule of allocating jurisdiction in tort actions was adopted – connecting the case with the place where damage was sustained.

<sup>&</sup>lt;sup>140</sup> This may be inferred from the absence of its mention in the Jenard Report, usually referred to as a commentary explanatory report in conjunction with the adoption of the Brussels Convention 1968, Paul Jenard (ed) 'Report on the Convention on Jurisdiction and Enforcement of Judgments in Civil and Commercial Matters' (1979) OJ C 59/1.

Except for a few EU Member States which have no specific jurisdictional basis for tort (Finland, Greece, Poland), most European countries recognise place of the causal event and where the damage was sustained as basis for jurisdiction in tort. Notably, two EU countries – Latvia and Lithuania – foresee the possibility for tort victims to sue at the place of their residence. In particular, claims for personal injury and actions for the recovery of property (in Latvia), and any claims for damage to property (in Lithuania) may be brought at the domicile of the plaintiff. Such protective attitude towards victims in Latvia and Lithuania obviously emanates from their common past with the Soviet Russia, and the influence of the Russian law in the Baltic states. Apart from these two republics, bringing claims at the place of residence of the alleged victim is not explicitly envisaged in Europe.

Similarly, English residual rules of jurisdiction only implicitly allow bringing tort actions at the domicile of the claimant, at least in cases where such a place is also the place where the damage was sustained. Claims made in tort involving non-EU defendants may be brought in England pursuant to ground 9 of rule 3.1 of the Practice Direction. English courts may accept jurisdiction and permit servicing out of jurisdiction where the damage was sustained or resulted from an act committed in England. Additionally, there may be other ways to keep jurisdiction of an English court in tort cases. For instance, an injured individual has a choice to base his claim on tort or contract when suing his employer for negligence, as in *Matthews v Kuwait Bechtel*, where the English court permitted serving a claim against a foreign employer with no office in England, out of jurisdiction. The jurisdiction was based on a contract governed by English law and made in England, even though the injury occurred in Kuwait. The contract had enough connection to England, and the claimant successfully recovered damages in the English court.

#### 1.3 Place of Damage to Reputation: Defamation

A special mention needs to be given to defamation cases. Reputational damage is hard to quantify or attach to a certain place. In addition, specificity of damage to

<sup>141</sup> The Nuyts Study (n 92) 34.

<sup>&</sup>lt;sup>142</sup> Courts Procedure Rules, Practice Direction 6B – Service Out of the Jurisdiction, para 3.1(9) (UK) (The rule used to be known previously as Order 11 r 1(1)(f)).

<sup>143</sup> Matthews v Kuwait Bechtel Corp [1959] 2 QB 57.

reputation exemplifies an interesting interrelation between the interests of the involved parties as well as certain territorial interests of the states.

Both the European and the Russian legal systems appropriately allocate jurisdiction at the place where the damage to reputation was sustained. In addition, a victim whose reputation has been damaged has the option of bringing the suit at the location of the defendant. This broadens the number of places where the suit could be brought. This properly provides access to justice for the plaintiff both at his own residence and at the location of the defendant. It also appears practical to separate the scope of damage to the reputation to few jurisdictions, each exercising its share in damage at the corresponding territory, except in some cases involving publication on the Internet.

In particular, defamation in the Russian legal doctrine is viewed as an equivalent to the concept of dissemination of false and defamatory information discrediting honour, dignity or business reputation (Article 152 of the Civil Code). The provision on protection of business reputation equally applies to individuals and legal entities. <sup>144</sup> In addition to tangible (economic, financial) damage, legal entities have the right to claim non-pecuniary harm. <sup>145</sup> Victims of defamation can file for damages in a court of general jurisdiction in Russia (since individuals normally cannot bring actions to *arbitrazh* courts) relying on provisions of the Civil Code <sup>146</sup> and other statutory law. <sup>147</sup> They would have to prove the falsity of the opinion expressed in a publication; the actual injury to reputation; the causal effect of the publication and the injury to the reputation, etc. – i.e. all the attributes of a defamation claim. If they could show that the damage occurred in Russia, the local court would accept jurisdiction and hear the case. In addition to the

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<sup>&</sup>lt;sup>144</sup> Russian Civil Code, art 152(7). Also, Opredelenie Konstitutsionnogo Suda RF ot 4 dekabria 2003 g no 508-O 'Ob Otkaze v Priniatii k Rassmotreniiu Zhaloby Grazhdanina Shlafmana Vladimira Arkad'evicha na Narushenie ego Konstitutsionnykh Prav punktom 7 stat'i 152 Grazhdanskogo Kodeksa RF' (Decision of the Constitutional Court of the RF of 4 December 2003 no 508-O 'On Rejecting to Consideration a Claim by Mr Shlafman V A on Violation His Constitutional Rights by Article 152(7) of Civil Code of the Russian Federation' (2004) *Vestnik Konstitutsionnogo Suda* RF, no 3. Also, Postanovlenie Plenuma Verkhovnogo Suda RF ot 20 dekabria 1994 g no 10 'Nekotorye Voprosy Primeneniia Zakonodatel'stva o Kompensatsii Moral'nogo Vreda' (Resolution of the Plenum of Supreme Court of the Russian Federation 'Certain Issues on Application of Legislation on Compensation for Moral Harm') of 20 December 1994 no 10.

<sup>&</sup>lt;sup>145</sup> See, Resolution of the Constitutional Court no 10 (n 144).

<sup>146</sup> CCP art 402(9).

<sup>&</sup>lt;sup>147</sup> Postanovlenie Plenuma Verkhovnogo Suda RF ot 24 fevralia 2005 no 3 'O Sudebnoĭ Praktike po Delam o Zashchite Chesti i Dostoinstva Grazhdan, a takzhe Delovoĭ Reputatsii Grazhdan i Iuridicheskikh Lits (Resolution of the Supreme Court of the RF 'On Court Practice in Cases of Protection of Honour and Dignity of Individuals as Well as Business Reputation of Individuals and Legal Entities') of 24 February 2005 no 3.

tort-related jurisdiction rule, Article 402(9) of Code of Civil Procedure contains the rule on protection of business reputation of Russian residents in Russian courts.

In Europe, defamation actions fall under the claims concerning liability in tort and delict, pursuant to the same Article 7(2) of the Brussels I. In Shevill, 148 the ECJ has resolved that courts of each Member States where the injury was suffered shall have jurisdiction on the harm caused in that State and the courts of the State of the domicile of the defendant shall have jurisdiction relating to all harm caused. 149 In that case, Ms. Shevill, a UK resident, temporarily employed in Paris, and other claimants argued against the Presse Alliance SA, a company registered under the French law with no activity in England. After a defamatory article was published, claimants sued Presse Alliance SA in England asking for damages for libel in relation to the copies of the publication in France and in England. Jurisdiction of the English High Court was disputed, since, according to the Presse Alliance SA, no harmful event had occurred in England. The English court asked for guidance from the ECJ. AGs Darmon and Léger deliberated on the appropriateness of bringing an action in England (at the place where the damage to the claimant's reputation occurred) and in France (at the location of the defendant, and at the place where the article was published). They decided that the Member State's courts should have jurisdiction for damage sustained within that jurisdiction, and the courts at the location of the defendant should have the full jurisdiction in relation to all the damage in several Member States. Although such an approach, admittedly, appeared disadvantageous because of different courts' competence and potential of diverging decisions, such solution was the most appropriate. The victim was not deprived of access to justice at his domicile, where he enjoys certain reputation. At the same time, the plaintiff always had the option to bring a suit in relation to all the damage, at the location of the publishing company. This decision allowed 'a plaintiff freedom to forum shop to a very great degree' reasonably limiting it 'in terms of recovering damages'. 150 The interests of the aggrieved party were

<sup>&</sup>lt;sup>148</sup> Case-68/93 Shevill v Presse Alliance SA [1995] ECR I-415, para 33.

<sup>&</sup>lt;sup>149</sup> This is also consistent with the interpretation of the Lugano Convention on jurisdiction 2007 applicable among the EU Member States and Iceland, Switzerland, Norway and Denmark: Fausto Pocar, 'Explanatory Report on the Convention on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters, signed in Lugano on 30 October 2007' OJ C 319/1.

<sup>&</sup>lt;sup>150</sup> David Kenny and Liz Heffernan, 'Defamation and Privacy and the Rome II Regulation' in Peter Stone and Youseph Farah (eds) *Research Handbook on EU Private International Law* (Edgar Publishing 2015) 315, 325.

properly taken care of. I find the decision appropriate, since its rationale had little to do with state sovereignty: it did not interfere with it or concerned it. Jurisdiction of courts at the location where the aggrieved party suffered reputational damage was justified in consideration of that party's interests, not state sovereignty.

The ECJ position towards jurisdiction in defamation cases further developed in the *eDate* case and *Martinez v MGN*.<sup>151</sup> The two joint cases raised questions of jurisdiction in civil liability suits for information and photographs published on the Internet. In *eDate*, a German national brought an action before a German court seeking an injunction against the eDate, a company operating an advertising internet portal, ordering eDate to refrain from publishing any information about the German individual. The injunction would apply throughout the German territory. EDate argued against the jurisdiction of the German court in this matter. In *Martinez v MGN*, a British newspaper published (online) some photographs and commentary regarding certain celebrity's relationship with Mr. Martinez. The plaintiff then, with his father (both of French nationality), brought an action in France and argued infringement of their right to privacy and the right to Mr. Martinez' own image. The defendant disputed jurisdiction of the French courts.

The ECJ considered both cases together. Taking into consideration the profound changes brought by the Internet regarding dissemination of information, the Court had to consider adapting the *Shevill* ruling to the Internet publications. In the most crucial part of his opinion, AG Cruz Villalón speculated on assessing the damage inflicted by the Internet publication. He explains that the particularity of the Internet is such that no reliable criteria could precisely indicate the impact of certain publication on a certain territory. Even the number of 'hits' on a website 'do not provide sufficient guarantees for the purposes of establishing conclusively and definitively that unlawful damage has occurred'. Therefore, he recommended allowing the plaintiff to bring action for all

<sup>&</sup>lt;sup>151</sup> Cases C-509/09 *eDate Advertising Gmbh v X* and C-161/10 *Martinez v MGN* [2011] ECR I-10269. Also see ECJ's diverging decision tying the reputational damage only to the place where the tort was committed in Case C-441/13 *Pez Hejduk v EnergieAgentur.NRW GmbH* [2015] Judgment of 22 January 2015; Marta Requelo, 'Is Shevill Doctrine Still Up to Date? Some Further Thoughts on CJEU's Judgment in Hejduk (Case C-441/13)' (*ConflictofLaws.*net, 24 January 2015) <a href="http://conflictoflaws.net/2015/is-the-shevill-doctrine-still-up-to-date-some-further-thoughts-on-cjeus-judgment-in-hejduk-c-44113/">http://conflictoflaws.net/2015/is-the-shevill-doctrine-still-up-to-date-some-further-thoughts-on-cjeus-judgment-in-hejduk-c-44113/</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>152</sup> eDate, Opinion of the AG Cruz Villalon, para 50, referring to Dan Jerker B Svantesson, *Private International Law and the Internet* (Kluwer Law International 2007) 324 and Isabel Roth, *Die internationale Zuständigkeit Deutscher Gerichte bei Persönlichkeitsrechtverletzungen im Internet* (The

the damage caused in the place which could be characterised as the 'centre of gravity of the dispute'. In accordance with this recommendation, the ECJ relaxed its earlier *Shevill* approach. It concluded that an action for all the damage caused may be brought either where the publisher is established or before the courts of the Member State where the centre of the plaintiff's interests is based. This updated approach fits my worldview on jurisdiction. Relaxing the requirement to bring the action in full only at the location of the publisher (the defendant) fits well with the general liberalisation of jurisdiction rules. It takes into consideration the current developments of the media where damaging content can be published/accessed anywhere. Perhaps, it does not fairly account for the interests of media publishers who have to expect to be sued virtually anywhere their content affected someone. However, in the end, on the scales of justice, the interests of the aggrieved party overweigh the interests of the media publishers. Moreover, it adds an additional incentive for the media to be cautious in publishing damaging information.

One of the most famous and most compelling examples of defamation cases involving a Russian national is, undoubtedly, *Berezovsky v Michaels*. <sup>153</sup> In that case, Russian businessmen Berezovsky and Glouchkov filed a claim in England against an American publisher, Forbes, for defamation in a magazine with a circulation of 748,123 copies in the United States, 566 in England and Wales and 13 in Russia. The allegedly defamatory article was also published via the Internet; however the specific issues arising out of the defamation over the Internet were not given special attention in this case due to insufficient number of the 'published' online copies. Why did Berezovsky and Glouchkov bring an action in England? The main reason must have been the strict approach to defamation (libel) in England. English libel law has been characterised as 'pro-claimant oriented', <sup>154</sup> giving reputation an overwhelming status vis-a-vis free speech, <sup>155</sup> and perhaps one of the strictest in the world, <sup>156</sup> made especially known

International Jurisdiction of German Courts in the Case of Violations of Personality Rights on the Internet) (Peter Lang 2006) 283.

<sup>&</sup>lt;sup>153</sup> Berezovsky v Michaels (Berezovsky) [2000] 1 WLR 1004.

<sup>&</sup>lt;sup>154</sup> See Trevor Hartley, 'Libel Tourism" and Conflict of Laws' (2010) 59 *International and Comparative Law Quarterly* 1, 25.

<sup>&</sup>lt;sup>155</sup> Richard Garnett and Megan Richardson, 'Libel Tourism or Just Redress' (2009) 5 *Journal of Private International Law* 3, 471, 487.

<sup>&</sup>lt;sup>156</sup> Recently, an opinion has been proposed that Australia is becoming the strictest forum in the world when it comes to libel, attracting many international claims. See, eg David Rolph, 'Splendid Isolation? Australia as a Destination for 'Libel Tourism" (2012) 19 *Australian International Law Journal*, 79.

through the *McLibel* saga. 157 It may be argued, that the Russian businessmen searched for a court which in their opinion was most likely to provide a favourable judgment (libel tourism). It may be speculated further, that their motivation to sue in England was supported by their ability to afford the expenses associated with suing in England.

The main question in *Berezovsky* concerned whether the English forum was the most appropriate forum. The claimants sought compensation for damage to their reputation in England, for which, they argued, the English court represented the most appropriate forum. To determine whether England was the most appropriate forum, Cordoba Shipping<sup>158</sup> and Spiliada<sup>159</sup> cases were considered. Cordoba Shipping provides that the most appropriate court to try the claim is where it is manifestly just and reasonable that the defendant should answer for his wrongdoing. 160 Spiliada case establishes the classic test to see if England was the 'most appropriate forum'. It required that case be tried in a forum more suitable for the interests of all the parties and the ends of justice. Burden of proof rests on the defendant to show a more appropriate forum for the trial exists. Regard must be had to other factors, including availability of witnesses, governing law of the transaction, etc. Finally, the court has the discretion to stay or refuse to stay the proceedings, as justice so requires. 161

These criteria were discussed in *Berezovsky*. At first instance, Popplewell LJ found that the plaintiffs' connection with England was tenuous, and that they failed to show that England was an appropriate forum for trial of action. On appeal by the plaintiffs, however, the Court of Appeal admitted new evidence and held that the plaintiffs' connections with England were in fact significant which gave them a strong prima facie case for a trial in England. Forbes believed that Russia or the United States would be

<sup>&</sup>lt;sup>157</sup> McDonald's Corporation v Steel & Morris [1997] EWHC QB 366. US based McDonald's Corporation and its British subsidiary McDonald's Restaurants Ltd. sued five protesters from the London Greenpeace group (independent from the International Greenpeace movement) for distributing leaflets attacking McDonalds' corporate practices. Two of the protesters refused to capitulate and fought the lawsuit for several years: Douglas Vick and Kevin Campbell, 'Public Protests, Private Lawsuits, and the Market: The Investor Response to the McLibel Case' (2001) 28 Journal of Law and Society 2, 204; and -, Longest Case `History' English in (BBC News. 15 February <a href="http://news.bbc.co.uk/2/hi/uk">http://news.bbc.co.uk/2/hi/uk</a> news/4266741.stm> accessed 15 March 2017.

<sup>158</sup> Cordoba Shipping Co. Ltd. v National State Bank (Cordoba Shipping) [1984] 2 Lloyd's Rep 91, CA.

<sup>&</sup>lt;sup>159</sup> Spiliada Maritime Corporation v Cansulex Ltd (Spiliada) [1987] AC 460. <sup>160</sup> Cordoba Shipping, 96.

<sup>&</sup>lt;sup>161</sup> Spiliada, 476-478.

more appropriate jurisdictions for the trial. However, both the US and Russia were found unsuitable. Because the plaintiffs' connection with the US was slight, the US was not an appropriate forum. Although Russia was the centre of the claimants' sphere of operations, the circulation of the magazine there was minimal. By majority, the House of Lords believed that 'it is clear that a judgment in favour of the plaintiffs in Russia will not be seen to redress the damage to the reputations of the plaintiffs in England', and Russia, therefore, could not realistically be treated as an appropriate forum where the ends of justice could be achieved. The most appropriate (the natural) forum for the dispute was the one where the tort was committed. The claim purported to recover compensation for damage to reputation suffered in England. It did not deal with entirety of claim worldwide; the dispute concerned whether the English courts had jurisdiction over the claim for damage to reputation in England. The claimants could still sue independently for damage suffered in the US, Russia, etc. (although they believed those jurisdictions were inappropriate).

The case demonstrated a good example of deliberation of factors involved while considering fairness of adjudicating a defamation claim in different courts. It described nuances and considerations that need to be taken into account when determining an appropriate forum to hear and decide a reputational damage claim. It provided an appropriate solution – adjudicating a claim in a forum where reputational damage was sustained.

#### 1.4 Place of Potential Tort

Regardless of some changes I recommend below, my analysis shows that interests of private parties to civil transactions are accounted for in law on jurisdiction in cases of potential torts in Europe and Russia. In Europe, in addition to actual torts, the jurisdictional rule embraces harmful events that 'may occur'. In Russia, at least in relation to proprietary rights, claimants are provided with jurisdictional provisions allowing them to bring suits at their location or at the place of the prospective harmful event.

In particular, the European rule on jurisdiction in torts also applies in actions for negative declaration, i.e. seeking to declare that no tort has been committed. This

<sup>&</sup>lt;sup>162</sup> Berezovsky, 1015.

approach by the ECJ has been embodied in *Folien v Ritrama*.<sup>163</sup> In that case, two Swiss companies sued an Italian company. Folien sought to declare that no tort has been committed, and no compensation should have been paid. After initial rejection by German courts to accept the claim based on Article 5(3) of the Brussels I Regulation, the ECJ later concluded that an action for a negative declaration seeking to establish the absence of liability in tort can fall within Article 5(3) of Brussels I as well. If an action shows a connection with the state in which the damage occurred (or may occur), and a connection with the state in which the causal event giving rise to that damage took place, the court in one of those two places can claim jurisdiction to hear such an action.<sup>164</sup> This decision aimed to provide better certainty and predictability within the Brussels jurisdiction regime. Classifying cases relating to tort, even if the tort is absent, together with the torts improves legal certainty and predictability. This approach benefits the interests of potential tort victims: they can rely on the existing jurisdictional rules in torts, which helps them to reasonably predict an appropriate forum to bring their suits.

In comparison, the Russian Codes of Civil and *Arbitrazh* Procedure fail to envisage jurisdiction rules for torts that 'may occur'. The jurisdiction rules relating to torts only refer to harmful events that already took place, without mentioning potential or non-existent torts. Thus, to bring a tort-related suit, a person must actually suffer damage in Russia before seeking compensation. However, the Russian law envisages preventive actions that may be interpreted as claims for compensation resulting from potential violations (comparable in nature to preventive measures against an imminent tort that did not happen yet in English law, where damages may be claimed 'in respect of a failure to do or the doing of certain thing' 165). In fact, Russia foresees preventive sanctions in many types of cases, such as intellectual property rights protection, legal implications of invalidity of a transaction, and others. 166 In those cases, claims may be brought in several locations, including the place of residence of the plaintiff or the place of violation of the plaintiff's rights. In particular, injunction applications concerning property interests can be filed at the location of the plaintiff, or at the location of

<sup>&</sup>lt;sup>163</sup> Case C-133/11 Folien Fischer AG and another v Ritrama SpA [2012] Judgment of 25 October 2012.

<sup>&</sup>lt;sup>165</sup> Morris JHC *et al*, *Dicey and Morris on The Conflict of Laws* (9th edn, Stevens & Sons Ltd 1973) 189.

<sup>&</sup>lt;sup>166</sup> Russian Civil Code art 1065 (1).

monetary funds or other property in relation to which the applicant petitions for the preventive measures to be taken, or at the place of violation of the rights of the applicant. In addition, Russian law provides for special regulation of injunction applications connected with corporate disputes. The 'corporate disputes' are understood as disputes connected with establishment, management and ownership of legal entities. They may include claims relating to the attribution of shares of a corporation, management of a company, complaints regarding decisions of the organs of the corporation, issuing of securities, and other disputes. The Code provides that the injunction application protecting proprietary interests relating to these disputes shall be brought at the location of the legal entity concerned, or, where the dispute arises from the activity of registrar of securities holders – at the location of the securities issuer.

In practice, bringing an application for injunction at the claimant's location may not always be advisable, in the interest of the claimant himself. As elaborated by the Russian Supreme *Arbitrazh* Court, for the purpose of effective enforcement of the preventive measures, it is rather advisable to bring the injunction application at the location of infringement of rights of the applicant. The Court stressed that bringing the application at the claimant's own location, the applicant, *inter alia,* must present evidence that his appearance at the location of the defendant or the defendant's property is 'problematic', such as causing financial hardship, long travel distance, etc. Also, courts at the location of the alleged civil wrong, e.g. distribution of counterfeit goods in relation to which the injunction for attachment, may have a greater access to the evidence of such goods on the market, etc. The court accentuated the point made in its earlier Resolution, To specifying that the injunctions can only be accepted where

<sup>&</sup>lt;sup>167</sup> CAP art 99(3).

<sup>&</sup>lt;sup>168</sup> CAP art 225.1.

<sup>&</sup>lt;sup>169</sup> Informatsionnoe Pismo Presidiuma Vysshego Arbitrazhnogo Suda RF ot 7 iiulia 2004 g no 78 'Obzor Praktiki Primeneniia Arbitrazhnymi Predvaritel'nykh Obespechitelnykh Mer' (Information Letter of the Presidium of the Supreme *Arbitrazh* Court of the RF 'Review of *Arbitrazh* Court Practice on Preventive Measures') of 9 July 2004 no 78, para 31.

<sup>&</sup>lt;sup>170</sup> Postanovlenie Plenuma Vysshego Arbitrazhnogo Suda RF ot 9 dekabriia 2002 g no 11 'O Nekotorykh Voprosakh, Sviazannykh s Vvedeniem v Deĭstvie Arbitrazhnogo Protsessual'nogo Kodeksa RF' (Resolution of the Plenum of the Supreme *Arbitrazh* Court of the RF 'On Certain Issues Connected to the Code on *Arbitrazh* Procedure of the Russian Federation Coming into Effect') of 9 December 2002 no 11, para 13.

failure to take the measures may result in significant irreversible harmful consequences for the applicant.

Therefore, the Russian rules of jurisdiction in torts and in actions relating to potential torts are segmented into separate provisions. For the purpose of clarity and certainty, the Russian legislators should consider bringing these provisions together. It can be done by incorporating potential tort (delict) activity into the range of claims embraced by the provision of special jurisdiction in torts. Simple adding of the wording 'harmful events that may occur' will suffice. Alternatively, the rule on jurisdiction in preventive measures could be put together with the relevant articles elaborating on special (alternative) jurisdiction.

#### No Choice of Forum in a Contract: Jurisdiction 2 at the Place of Performance of the Contract

In addition to jurisdiction in torts, proper mechanism of jurisdiction needs to be considered for contractual cases with no choice of forum. The absence of choice of forum may result from different reasons. In some situations, the very absence of the forum selection clause reflects the autonomy of the parties not to include it on purpose. In such cases, the interests of party autonomy will be well accounted for by application of the default rules.

Besides the default rule of bringing claims to the courts at the domicile of the defendant, an alternative place of jurisdiction in contract-related claims may be the place of performance of a contract. Both European and Russian jurisdiction systems envisage this rule. The Brussels I asserts that a person domiciled in a Member State may be sued in the courts for the place of performance of the obligation in question in matters relating to a contract. 171 The rule has been polished by decades of practice within the European States (Benelux, for instance). The Brussels Convention<sup>172</sup> incorporated this rule, and now it continues to be applied by courts in Europe.

Similarly, in Russia, in disputes involving Russian parties or Russian and foreign parties, Russian courts shall have jurisdiction in cases with participation of foreign persons in claims arising out of a contract, according to which full or partial performance should take place or took place in Russia. 173 A suit arising out of a contract in which the place of its execution is specified, may be brought to a court at the place of execution or performance of the contract in Russia, at the discretion of the plaintiff.174

Why empower the court with jurisdiction at the place of performance of a contract? Most importantly, the rule accounts to the parties' will. Parties choose to enter in contractual relationships voluntarily. They negotiate various terms of the contract, including where it ought to be performed. They consent to a particular place (or places) of performance when signing the contract. It could be further argued that where parties

<sup>&</sup>lt;sup>171</sup> Brussels I Recast art 7(1).

<sup>&</sup>lt;sup>172</sup> Jenard Report (n 140) 23.

<sup>&</sup>lt;sup>173</sup> CCP art 402(5).

<sup>&</sup>lt;sup>174</sup> CCP art 29(9) and CAP arts 36(4) and 247(1)(3).

conclude a contract to be performed at a certain location, they open their minds to the possibility of a potential dispute at that location. Empowering the courts at the place of performance of the contract with jurisdiction, although indirectly, enforces party autonomy. Further rationale for the rule is practicality. Similarly to the abovementioned situations in torts, court(s) at the location of the obligation in question is best placed to collect necessary evidence. Also, a plaintiff may be inclined to sue at the place of performance of the obligation in anticipation of recovery of damages at the place where the contract was performed. Additionally, a court at the place of performance may be better situated to apply the local customs or public policy relating to the contractual obligations. Therefore, the objectives of the rule include effectiveness of judicial process, proper access to justice, and legal certainty. All these objectives benefit the parties to the contract.

A lot depends on the understanding of the 'place of performance'. In my view, courts should interpret the place of performance as the place of carrying out the (main) obligation in question. To see whether the rule satisfies the test of placing the interests of the parties on the forefront, I analyse the European and Russian definitions of 'place of performance'.

#### 2.1 Understanding of 'Place of Performance'

Normally, the place of performance of a contract can be deduced from the content of the contract. In some cases, however, there may be a disagreement. The European Brussels I Recast provides a uniform definition of place of performance in contracts for sale of goods or provision of services for the purpose of jurisdiction in cross-border disputes involving EU parties. It specifies that 'unless otherwise agreed, the place of performance of the obligation in question shall be [...] the place where the goods were or should have been delivered' or 'where the services were or should have been provided'.<sup>175</sup>

In contrast to Europe, Russia takes a stricter stance towards the understanding of 'place of performance' of a contract for the purpose of jurisdiction. In particular, the Russian rules specifically require the place of performance to be identified within the

<sup>&</sup>lt;sup>175</sup> Brussels I Recast art 7(1). As explained in *Falco*, the concept of service 'implies, at least, that the party who provides the service carries out a particular activity in return for remuneration' (Case C-533/07 *Falco Privatstiftung and Rabitsch* [2009] ECR I-3327, para 29).

text of a contract: 'suits arising out of contracts, in which a place of performance is specified, may be brought to a(n) (*arbitrazh*) court at the place of performance of such a contract.' An appropriate venue to bring claims is easy to determine if the contract mentions its sole place of performance. What about other cases? Should it be inferred from the content of the contract, or from nature of the obligation in question?

In its explanatory resolutions, the Russian Supreme Court has shed some light on the issue. In particular, in transactions with promissory notes, the Court established that where the place of payment of obligations on a promissory note does not coincide with the location or place of residence of the person under the obligation in question, a claim may be filed either at the place of payment or at the location of the defendant. In claims arising out of copyright agreements, the Supreme Court clarified that they may be brought at the place of performance, i.e. at the place of submission of the manuscript to the editorial, payment of remuneration, or presentation of author's copies. However, what about a vast variety of all other types of civil and commercial contracts?

Two contrasting views coexist in practice. One approach is to interpret the jurisdiction rule literally. Supporters of this strict approach, including a number of judges, deem that the rule applies only where the specific place of performance is directly stated in the contract.<sup>179</sup> They draw their support in the opinion by Vaskovskii, a prominent classical Russian jurist and scholar.<sup>180</sup> Vaskovskii believed that the

<sup>&</sup>lt;sup>176</sup> CCP art 29(9) and CAP art 36(4).

<sup>177</sup> Postanovlenie Plenuma Verkhovnogo Suda RF no 33, Plenuma Vysshego Arbitrazhnogo Suda no 14 ot 4 dekabria 2000 g 'O Nekotorykh Voprosakh Praktiki Rassmotreniia Sporov, Sviazannykh s Obrashcheniem Vekselei' (Resolution of the Plenum of the Supreme Court of the RF no 33 and the Plenum of the Supreme *Arbitrazh* Court of the RF no 14 of 4 December 2000 'On Certain Questions in Court Practice of Dispute Resolution Regarding Promissory Notes'.

<sup>&</sup>lt;sup>178</sup> Postanovlenie Plenuma Verkhovnogo Suda RF ot 19 iiunia 2006 g no 15 o Voprosakh, Voznikshikh u Sudov pri Rassmotrenii Grazhdanskikh Del, Sviazannykh s Primeneniem Zakonodatel'stva ob Avtorskom Prave i Smezhnykh Pravah (Resolution of the Plenum of the Supreme Court of the RF on Questions Arising in Courts Consideration Civil Cases Connected with Application of the Law on Copyright and Connected Rights) of 19 June 2006 no 15, art 9.

<sup>&</sup>lt;sup>179</sup> Ég, Pavel Krasheninnikov, *Postateinyĭ Kommentariĭ k Arbitrazhnomu Protsessual'nomu Kodeksu* (Article-by-Article Commentary on Code of *Arbitrazh* Procedure) (Statut 2007) 212.

<sup>&</sup>lt;sup>180</sup> Rim Opalev and Elena Rebrova, 'Rassmotrenie Spora po Mestu Ispolneniia Dogovora' (Adjudication at the Place of Performance of Contract) (2011) *EZh-Jurist* 10, 3, referring to Evgeny Vas'kovskiĭ, *Uchebnik Grazhdanskogo Protsessa* (Textbook on Civil Procedure) (Statut 1917). Also, Anton Anisimov, 'Podsudnost' Dela: Pravila Chasti 4 stat'l 36 APK RF dlia Podachi Iska' (Jurisdiction of a Case: Rules of Article 36(4) of CAP RF for Filing a Claim) (2011) *EZh-Jurist* 22; and Dmitry Bulgakov, 'Spornaia Podsudnost' (Disputable Jurisdiction) (2010) 10 *EZh-Jurist*, 6-9.

alternative to bring a suit at the place of performance of a contract may only be permitted where the contract is due to be performed at a particular place, and such types of contracts usually specify that place. He also foresaw a possibility to deduce the place of performance from nature of a contract. However, since 1917, the statutory embodiment of Vaskovskii's ideas eventually developed into a shorter version, allocating all claims in relation to a contract with a specific place of performance to courts at that location. Russian judges have inherited from the times of the former Soviet Union 'a rather legalistic tradition' in interpreting the law, where literal meaning and systematic arguments prevail, in the interest of certainty.<sup>181</sup> This style of literal interpretation explains why some courts strictly require the place of performance to be stated in a contract for the claim to be brought at that location.

A better approach would be to understand the place of performance from the content of the contract, even if it does not specify it. Divergence in application of the rule persists in court practice. The first variation manifests itself in applying the jurisdiction rule where performance of obligations by both parties is done at the same place. The second group of cases dictate that place of performance of obligations in question should be understood as the place where the party bringing a suit performs its liabilities. The third option gives preference to the principal obligation as inferred from the nature of the contract, and then basing jurisdiction on the place of performance of that obligation. Rightfully so, uncertainty existing in relation to this rule objectively requires clarification by the Russian Supreme Court. 182

I argue that by analogy of legislation (analogia legis), deemed to fill in the gaps in law, place of performance of a contract could be determined pursuant to Article 316 of the Russian Civil Code explaining the 'place of performance of obligation in question'. The Article 316 reads:

If not otherwise defined by the law, or provided in the contract, or clear from business practice or the nature of the obligation, the place of performance of an obligation is understood as:

- In obligations to transfer immovable property the location of the property;
- In obligations of delivery of goods or other property the place of delivery to the first carrier to deliver it to the creditor;

<sup>&</sup>lt;sup>181</sup> Wouter Snijders, 'The Civil Codes of the Russian Federation and The Netherlands: Similarities and Contrasts' in Simons (n 78) 11, 19, 25.

<sup>182</sup> Opalev and Rebrova (n 180) 4.

- In other commercial obligations on transfer of goods or other property the place of manufacture or storage of the property, if the place was known to the creditor at the time of the obligation;
- In monetary obligations the place of residence or location of the lender at the time of commitment:
- In all other obligations the place of residence or location of the debtor. 183

Although the statutory law does not explicitly state that the 'place of performance of obligation' could mean the 'place of performance of a contract' for the purpose of jurisdiction, it should flow from the meaning of the law. If the Russian legislators implement these changes, it will decrease ambiguity and improve foreseeability regarding jurisdiction in claims arising out of contractual relationships. That, in turn, will benefit the private parties to a transaction.

Many courts already adhere to this position. For instance, in a dispute regarding failure to pay for construction services carried out at a facility in Krasnodar district, jurisdiction of the local court was reaffirmed at the appellate instance. Although the contract did not identify the 'place of performance of the contract', the obligation (construction services) was clearly performed in Krasnodar area. Thus, the court in Krasnodar rightfully assumed jurisdiction based on the place of performance of the defendant's obligations, overriding the general rule of jurisdiction – filing at the location of the state registration of the defendant, which was not in Krasnodar but in Samara oblast (area). In another case with similar circumstances, an *arbitrazh* court decided that the place of performance can be established through construction of a contract. In that case, a contract for production and installation of metal parts of a tower on a construction site included the address of the construction site. The court interpreted the place of the construction site as place of performance of the contract, and thus, the place of proper jurisdiction. 185

#### 2.2 Several Places of Performance

Some difficulties may arise where contracts, without any clear choice of forum, are performed in several places. In which of those places shall the courts have jurisdiction?

<sup>&</sup>lt;sup>183</sup> Russian Civil Code art 316.

<sup>&</sup>lt;sup>184</sup> Postanovlenie Federal'nogo Arbitrazhnogo Suda Severo-Kavkazskogo Okruga ot 16 dekabria 2009 (Decision of the Federal *Arbitrazh* Court of North Caucasian Circuit) of 16 December 2009 no A32-

<sup>&</sup>lt;sup>185</sup> Postenovlenie Arbitrazhnogo Suda Tsentral'nogo Okruga ot 6 oktiabria 2016 g. no Φ10-4129/16 (Decision of *Arbitrazh* Court of the Central Circuit) of 6 October 2016 no no Φ10-4129/16 case no A14-9741/2016.

Alternatively, rather, should all the competent courts in all those places be available for the plaintiff to bring a suit?

It may seem that narrowing down the choice between a few eligible courts guarantees certainty regarding allocation of jurisdiction among several courts. In addition, practicality may dictate bringing all suits in one place, at the place of performance of the main obligation in question. However, I argue that multiple places of performance should not raise concerns, but, rather, provide the parties with multiple options. This plurality of options, although diluting legal certainty and predictability, allow for more options, and thus, more freedom of choice for the parties. Having a few fora to choose from increases the parties' access to justice. Why is this approach preferable? To find out, I will evaluate the existing solutions in Europe and Russia.

In Europe, a few ECJ judgments considered contractual obligations performed in several places. In *Color Drack*, <sup>186</sup> goods were delivered in several places within one Member State. The ECJ ruled that the court of the principal place of delivery had jurisdiction. The principal place of delivery had to be determined based on economic criteria. Thus, the ECJ reserved the authority to adjudicate to the court at the main or principal place of performance of the contract. In a later case, *Rehder*, <sup>187</sup> the ECJ decided that the same principle was valid in regard to contracts for the provision of services, including the cases where such provision is not effected in one single Member State. In that case, a passenger sought for compensation against an airline company for a cancelled flight. The air transport was carried out from one Member State to another, and the airline was established in a third Member State. The places of departure and arrival were equal in terms of provision of services, and it was hard to distinguish them on the basis of a single economic criterion. The place where the person providing services had his main place of activity was established as the connecting factor for jurisdictional purposes.

This solution is appropriate in light of my overall approach to jurisdiction. Allocation of jurisdiction without any clear parties' choice becomes a balance exercise. In this case, the airline company carried out activity both in places of departure and arrival, and these places were equally important in terms of performance of the main obligation

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<sup>&</sup>lt;sup>186</sup> Case C-386/05 Color Drack GmbH v Lexx International Vertriebs GmbH [2007] ECR I-3699.

<sup>187</sup> Case C-204/08 Peter Rehder v Air Baltic Corporation [2009] ECR I-6073.

in question. An additional factor of domicile of the defendant appropriately tied jurisdiction to a particular place.

In Wood Floor Solutions, 188 a question came up again regarding several places of performance. The applicant in the main proceedings, an Austrian company, provided services in several countries, including Austria, Italy, the Baltic States, Poland and Switzerland. When it brought action in Austria, the court decided it lacked jurisdiction since only a quarter of the company's turnover was generated through its activity in Austria. The applicant took the view that the forum should be determined based on the defendant's centre of business. The defendant argued that the Color Drack could not have applied in this case, since Color Drack only concerned delivery of goods within one single Member State. AG Trstenjak indicated that from the text of Article 5(1)(b) of Brussels I, it was unclear whether it applied to contracts performed in one or several Member States. Nevertheless, the question should have been answered affirmative whether it applied to cases with several Member States involved. 189 Thus, the ECJ, basing its assessment on Color Drack and Rehder, extended the scope of application of the special jurisdiction rule in contractual obligations with several places of performance. The Wood Floor Solutions decision reinforced the principles of proximity and predictability. A different interpretation would contradict these principles of the Brussels I, which was adopted to unify the rules governing conflict of jurisdictions in Europe. Notably, the view that the Article 5(1)(b) should apply to contracts for the provision of services in several Member States, was long before expressed by European legal scholars. 190

In Russia, the jurisdiction rule in contracts with no choice of forum requires the place of performance of a contract to be specified in the contract. Then, that place becomes an alternative venue to bring suits, in addition to the location of the defendant.

<sup>&</sup>lt;sup>188</sup> Case C-19/09 Wood Floor Solutions Andreas Domberger GmbH v Silva Trade SA [2010] ECR I-2121.

<sup>&</sup>lt;sup>189</sup> ibid paras 61-62.

<sup>&</sup>lt;sup>190</sup> ibid para 66, referring to Stefan Leible, 'Zuständiges Gericht für Entschädigungsansprüche von Flugpassagieren' (Competent Court for Compensation of Air Passengers) (2009) *Europäische Zeitschrift für Wirtschaftsrecht* 16, 572; Hélène Gaudemet-Tallon, *Compétence et Exécution des Jugements en Europe. Règlement no 44/2001, Conventions de Bruxelles et de Lugano* (Jurisdiction and Enforcement of Judgments in Europe. Regulation no 44/2001, the Brussels and the Lugano Conventions) (3rd edn, Librairie Générale de Droit et de Jurisprudence 2002) 159 and Magnus and Mankowski (n 16), 147.

However, complex civil and commercial transactions may present situations of several places of performance. Some courts in Russia deduce the principal obligation from the nature of the contract, and then base jurisdiction on the place of performance of that obligation.<sup>191</sup> Therefore, the Russian method draws near the European solution.

Therefore, as already provided for in the European jurisdiction regime, cases with several places of performance should be heard at the place of main obligation or main provision of services. In the event if that is not possible to determine, e.g. in regard to commercial agency contracts, the place of establishment of the commercial agent may be viewed as the place of the provision of services. This solution is satisfactory in light of putting parties' interests at the basis of law on jurisdiction.

<sup>&</sup>lt;sup>191</sup> Opalev and Rebrova (n 180) 1.

### Conclusion

In these two chapters, I aimed to demonstrate how balancing private interests of the parties involved in a transaction may help organise jurisdictional rules. I sought to find the balance between access to justice and the interests of persons held liable.

I first analysed the European and Russian rules on unilateral jurisdiction agreements – agreements providing the parties with differing options to sue. Such agreements may seem to violate the equal treatment of the parties in terms of giving them varying degrees of opportunity to sue. As noted by Keyes and Marshall, unilateral jurisdiction clauses are problematic as they frustrate the very benefits that a jurisdiction agreement is aimed to achieve: clarity, predictability, reducing the risk of multiple proceedings, etc. 192 Further complications is associated with divergent treatment of these clauses in different jurisdictions (such as England and France, as described above). However, provided there is full consent, the asymmetric jurisdiction clauses reflect the will of the parties through their voluntary signing of a contract. I have argued that optional jurisdiction agreements should be enforced unless signed in violation of due procedure, or breaching one party's right to access to justice.

I continued my analysis of jurisdiction clauses included in contracts of adhesion with vulnerable categories of parties. My analysis revealed that the European approach to jurisdiction strongly protects the interests of the weaker parties (consumers, employees and insured persons). In Europe, the weaker parties are provided with access to justice by having the right to sue and being sued at their domicile. In comparison, Russia prescribes special jurisdictional provisions protecting the interests of the consumers and, in certain cases, employees as well. It allows the weaker parties to file a suit at the place of their residence or at the place of entering into or performing the contract, in addition to the possibility of bringing the action at the location of the defendant.

I have argued that parties' choice of jurisdiction should be recognised. However, given the nature of contracts of adhesion and less-than-full consent on the part of the weaker parties, I conceded to the idea that for certain categories of parties, the right to

<sup>&</sup>lt;sup>192</sup> Mary Keyes and Brooke Adele Marshall, 'Optional Jurisdiction Agreements' (2015) 11 *Journal of Private International Law* 3, 345, 377.

sue at their domicile may override party autonomy, in cases where this is needed to ensure the weaker party's access to justice. Where there is a risk or evidence of undue influence or duress in imposing a jurisdiction clause of one party to another, there should be an alternative to sue at another forum depending on the nature of the claim. In such situations, protective jurisdiction rules in Europe and Russia appear appropriate.

In chapter V, I evaluated the existing Russian and European official positions towards jurisdiction in torts for their compatibility with my view on ideal jurisdiction. I selected several categories of torts including personal injury, economic loss, defamation and potential torts. I have determined that both jurisdictions provide solutions that are acceptable in light of the paramount significance of interests of the parties. The existing rules allow filing at the location of the defendant, supplemented by the alternative to bring suits at the place where harmful event was committed, or place where injury arose, at the discretion of the plaintiff. In addition, Russia permits bringing suits at the location of the claimant in personal injury cases, and Europe treats imminent 'torts that may occur' alongside with actual torts.

I concluded that it is important for an ideal jurisdiction system to provide several alternatives for the injured party as to where to bring tort actions. In personal injury cases especially, it is crucial to ensure the victim's access to justice at their own location (be it by direct permission, as Russia does, or in the European way, by interpreting the place where the harm was sustained as a viable place to bring action). At the same time, obtaining a local court's decision may bear potential limitations and delay considerations associated with subsequent enforcement of the decision at the location of the property of the defendant. It may be advisable, in such cases, to bring tort claims at the defendant's location. Either way, the choice should belong to the aggrieved party. The function of a jurisdiction system should be to avail the potential victims of a possibility to seek justice at their closest convenience.

The European and the Russian approaches to jurisdiction in contractual relations with no choice of forum both allocate jurisdiction to courts at the place of performance of a contract. The rule is acceptable, if justified by serving the interests of the parties. Furthermore, the parties' choice of place of performance reflects their will. Thus, empowering courts at the place of performance of contracts implicitly gives effect to the parties' will. My further recommendation for the Russian legislators would be to

ease the strict requirement of specifying the place of performance in the contract, and to allow determining it from the meaning of the contract, depending of the main obligation in question.

## Part III. SOVEREIGNTY AND PARTY AUTONOMY

# Chapter VI. Sovereignty and Party Autonomy in Civil and Commercial Jurisdiction

### Introduction

In Part III of my dissertation, I finalise my vision of jurisdiction based on party autonomy, equality and state sovereignty that could fit the existing values in Europe and Russia. This Part III addresses the notion of sovereignty, currently regarded as foundational for jurisdiction in Europe and Russia. I challenge the viability of this traditional approach. I argue that it is time to abandon sovereignty as the starting point of determining an appropriate forum. Instead, it should be allotted a limited place in the hierarchy of values underlying jurisdiction, where party autonomy should be given the priority. I discuss the tension between sovereignty and party autonomy in private cross-border disputes and aim to construct a reasoned reconciliation of these values for the law on jurisdiction.

I envision sovereignty subdivided in three dimensions: international sovereignty, home sovereignty, and national public interest represented by the state. Each of these categories embodies different kind of state interests. The international or public international law sovereignty reflects state's position in relation to other states and includes its interests of territorial integrity, non-interference into its affairs, equal representation in international affairs, etc. Home sovereignty unites the state's interests within its own borders: its desire of political and economic advancement, control over its own affairs, power over its territory, etc. Finally, the national public interest represents collective will of the state residents-private parties, as opposed to the machinery of the state. In this chapter, I address these types of state sovereignty. Classification between these categories is important because the boundaries of each type of sovereignty in relation to party autonomy are going to be different. In the chapter that follows, I demonstrate how the proposed re-conceptualisation could reflect in the existing rules of jurisdiction in Europe and Russia.

# 1 Extent of International Sovereignty in Private International Law

International sovereignty represents states' position in relation to other states. International sovereignty (sovereign equality) provides the foundation for the law of nations. It is not the Westphalian constitutional conception of sovereignty, not the Hobbesian 'absolute' sovereignty,<sup>1</sup> not the Austenian sovereignty<sup>2</sup> but much limited understanding consistent with neoliberal interpretation in international relations. It is that without which the global system of states would collapse. It is the core of the states' integrity – respect of their territorial borders. It is independence of states from authority of other states.

Based on this concept of international sovereignty, adjudication is understood as 'an exercise of sovereign power.' The reason why territoriality is seen as foundational for state jurisdiction (legislative, judicial and enforcement jurisdiction) is that it embodies the principles of inviolability of territorial borders and non-interference into the affairs of foreign states. Thus, state international sovereignty (and state immunity) limits jurisdiction of other states on its territory. More vividly, it is evident in state penal, revenue, antitrust or other public laws. States aim not to encroach into each other's regulation and prosecution of crime or regulation of economy and owe no duty to aid each other unless specifically agreed otherwise. Such non-interference into each other's affairs on criminal or antitrust matters appears universal, and holds true both for legislative and judicial jurisdiction. The idea is that where each state's jurisdiction is limited by its territory, it helps maintain the integrity of international relations. Thus, in the broad sense, jurisdiction of state courts is limited at the outset by considerations of international sovereignty.

<sup>&</sup>lt;sup>1</sup> An absolute power of sovereign – that has now become 'impotent': see, Eric Ip, 'Globalisation and the Future of the Law of the Sovereign State' (2010) 8 *International Journal of Constitutional Law* 3, 636, 638.

<sup>&</sup>lt;sup>2</sup> State sovereignty that is above the law, where the principles of customary international law are enforceable where voluntarily accepted by the sovereign. For further discussion of Austin's view, see Alex Mills, 'Rethinking Jurisdiction in International Law' (2014) 84 *British Yearbook of International Law* 1, 187, 191.

<sup>&</sup>lt;sup>3</sup> Adrian Briggs, 'Recognition of Foreign Judgments: a Matter of Obligation' (2013) 129 *Law Quarterly Review* 1, 87.

However, when it comes to states' jurisdiction in civil and commercial matters, it could be argued that adjudication of civil and commercial matters is out of the reach of public international law (the 'local theory' in private international law). The 'local theory' asserts that public international law imposes no significant restrictions on private international law, private international law is a branch of domestic law, and decisions of private international law are non-political.<sup>4</sup>

Nevertheless, I cannot agree with the local theory of private international law in its entirety. Rather, I contend that public and private international law are so intertwined, that in some cases it is rather difficult to discern where 'public' ends and 'private' begins in international law. In this light, I argue that the law of nations draws the initial lines and restricts extraterritoriality of state courts' jurisdiction. States are obligated to avoid undue encroachment on a jurisdiction more properly appertaining to or more appropriately exercisable by, another state.<sup>5</sup> No matter whether private international law is construed as a completely different branch of law, or confluent with public international law,<sup>6</sup> some public international law consideration place constraints on private international law.

One of such constrains is international sovereignty. There are always going to be limitations on party autonomy in civil jurisdiction predicated by the international sovereignty. These limitations are unavoidable in view of the states' conduct of foreign affairs and the functioning of the mechanism of international relations. International sovereignty only comes up rarely, but matters nevertheless. Its limitations constitute the bare minimal "outer" borderlines placed onto private party autonomy in determining jurisdiction in civil and commercial matters. For this purpose, state interests need to be ascertained to determine to which extent it is acceptable for the state sovereign interests to limit private parties' power to select a forum.

My understanding of state sovereign interests comprises of a combination of concepts from international relations, the conduct of diplomacy and the study of

<sup>&</sup>lt;sup>4</sup> For more about the 'local theory', see Alex Mills, 'Dimensions of Public Policy in Private International Law' (2008) 4 *Journal of Private International Law* 2, 201, 204.

<sup>&</sup>lt;sup>5</sup> Anatol Dutta, 'Jurisdiction of Domestic Courts (Public International Law)' in Jürgen Basedow, Klaus Hopt, and Reinhard Zimmermann (eds), *The Max Planck Encyclopaedia of European Private Law* (OUP 2012) 1025, 1028, referring to *Barcelona Traction Case* (ICJ 5 February 1970, ICJ Rep 1970, 3, 105).

<sup>&</sup>lt;sup>6</sup> Eg Alex Mills, The Confluence of Public and Private International Law (CUP 2009).

international politics. I see the evolution of the state interests from the will of the sovereign, to economic and strategic self-interest of the states, to facilitation of respect of global human interests. In particular, in classical (conventional) international relations theory,<sup>7</sup> an older (1930s) concept of 'national interest' by Beard<sup>8</sup> traced it back to the Italian and English 'reasons of state' (raison d'état), 'dynastic interests' and the 'will of the sovereign'.<sup>9</sup> With the rise of the nation-state in its modern form, and the protection of the state commercial and territorial expansion, a new understanding emerged. It was connected to the economic self-interest of the state that started to account for a state 'national interest' on the international arena. Since globalisation, trade liberalisation and privatisation of government-owned enterprises (which could be united under the term neo-liberalism), the understanding of state interests evolved further. A state can now be viewed as a fiduciary to its people, and that is obligated to 'respect legal principles constitutive of the rule of law.' <sup>10</sup>

In formulating state interests in adjudication of claims, some relevance should be given to state's foreign policy. International relations theory determines what concepts, 'substantially defined in a democracy by public consensus under government leadership', <sup>11</sup> are relevant in formulating a state's foreign policy. For instance, Frankel viewed it as a combination of geopolitical, cultural and psychological dimensions of a state's foreign policy. <sup>12</sup> He distinguished between 'objective national interests' (permanent interests relating to a nation-state's ultimate foreign policy goals, taking into account the nation history, resources and other factors), <sup>13</sup> and 'subjective national interests' (the changing preferences of a state decision makers, or governments). This distinction was subsequently adopted by George and Keohane. <sup>14</sup> Liberals also followed this conception seeing the objective goals of foreign policy (minimal state, free

<sup>&</sup>lt;sup>7</sup> Realist theoretical tradition remains the most influential in international relations theory. There are also critical (Marxist and anarchist) approaches to the conventional examination of national interests, which are not very useful for the present analysis. They can be found in Scott Burchill, *The National Interest in International Relations Theory* (Palgrave MacMillan 2005) ch 2.

<sup>&</sup>lt;sup>8</sup> Charles Beard, *The Idea of National Interest* (Macmillan 1934 and 1966).

<sup>9</sup> Burchill (n 7) 1.

<sup>&</sup>lt;sup>10</sup> Evan Fox-Decent, *Sovereignty's Promise: The State as Fiduciary* (OUP 2011). Further elaboration on State as a fiduciary of its people is outlined in ch 3 of this thesis.

<sup>&</sup>lt;sup>11</sup> Burchill (n 7) 47, citing Thomas Millar, Australia in Peace and War (Palgrave Macmillan 1978) 40.

<sup>&</sup>lt;sup>12</sup> Joseph Frankel, *National Interest* (Macmillan 1970).

<sup>&</sup>lt;sup>13</sup> Burchill (n 7) 3.

<sup>&</sup>lt;sup>14</sup> Alexander George and Robert Keohane, 'The Concept of National Interests: Uses and Limitations', in Alexander George, *Presidential Decisionmaking in Foreign Policy: The Effective Use of Information and advice* (Westviewpress 1980).

trade, unfettered commerce) and the 'subjective claims of sectional interests' that they were highly suspicious of.<sup>15</sup> These concepts of state foreign policy matter when states administer justice (through their courts) in juxtaposition to the courts of other sovereigns.

#### 1.1 Accepted International Standard: the Lotus Case

One often-cited case that exemplifies the effect of public international law on private international law is the *Lotus* case. <sup>16</sup> The case arose in the aftermath of a collision of the French Lotus and the Turkish Boz-Kourt steamships on high seas. As a result of the collision, eight Turkish nationals died. Turkey started criminal proceedings under the Turkish law against the captain of the Turkish ship and Mr. Demons, an officer of the watch on board the *Lotus* at the time of collision. The Permanent Court of Justice was asked to determine whether Turkey acted in violation of principles of international law by instituting the proceedings. France argued that jurisdiction for criminal proceedings against the French officer belonged exclusively to the French courts. Turkey insisted it had jurisdiction to prosecute the individuals.

The Court upheld Turkish jurisdiction in this case. It had to ascertain which principles of international law (meaning international law as it is applied between all nations belonging to the community of states) might have been breached by the prosecution of the French national. It narrowed the discussion down to the one utmost important principle:

International law governs relations between independent States. [...] Restrictions upon the independence of States cannot therefore be presumed. Now the first and foremost restriction imposed by international law upon a State is that – failing the existence of a permissive rule to the contrary – it may not exercise its power in any form in the territory of another State.

The Court also determined the limits by public international law places on state's exercise of jurisdiction in criminal and civil cases:

Far from laying down a general prohibition to the effect that States may not extend the application of their laws and the jurisdiction of their courts to persons, property and acts outside their territory, it leaves them in this respect a wide measure of discretion which is only limited in certain cases by prohibitive rules; as regards other cases, every State remains free to adopt the principles which it regards as best and most suitable.<sup>17</sup>

<sup>15</sup> Burchill (n 7) 150.

<sup>&</sup>lt;sup>16</sup> SS 'Lotus' (France v Turkey) (1927) PCIJ Ser A, no 10.

<sup>&</sup>lt;sup>17</sup> ibid 19.

The *Lotus* case helps perceive the borderlines of state jurisdiction over nationals and crimes beyond the state frontiers. It shows the precedence of public international law over national rules on jurisdiction. Although *Lotus* concerned Turkish criminal jurisdiction, it provides a general standard for all types of cases with a foreign element adjudicated by state courts. The difference between criminal and civil jurisdiction in this regard only consists of the degree to which considerations of state public policy on its territory are paramount. In criminal cases, adjudication of crimes guarantee public safety. Prosecution of crimes in accordance with state laws constitutes one of the state's top priorities. Similarly, antitrust cases pertain to important state economic interests. Regulation of business activity via enforcement of state antitrust laws exemplify another area where public policy considerations are of utmost importance. Civil cases raise issues of lesser significance to the state than war-and-peace questions. Nevertheless, a range of important state interests may be affected by another state's adjudication of, e.g., rights and obligations relating to an individual's assets in a state.

The principles of *Lotus* sketch the outer limits of domestic jurisdiction to restrain the states from exorbitant jurisdiction. In the end, there remains some significance given to public international law and its general requirement for state jurisdiction not to overreach over another sovereign's domain. In the following section of this chapter, I elaborate further what exact (domestic) sovereign values need or need not the protection from such 'foreign' encroachment.

#### 1.2 Sovereign Immunity and the Acts of State

Another illustration of state jurisdiction limited by public international law transpires through the concept of sovereign immunity and the act of state doctrine. Certain matters simply cannot be brought to a court chosen by private parties because states themselves and their property are immune from other states' courts. Also, states do not have jurisdiction over claims which may require making decisions in relation to foreign acts of state. This serves as a different kind of limitation on state's jurisdiction: a limitation in the context of conducting foreign affairs. A normative approach to jurisdiction ought to recognise these boundaries set by the state's desire not to interfere with political decisions of another state.

For example, a conjoined UK Supreme Court case of *Belhaj* and *Rahmatullah*<sup>18</sup> outlines the Court's position regarding the existence and exercise of jurisdiction by the English courts in claims by foreign nationals against the UK government for torts allegedly committed by various other states in various overseas jurisdictions.

- i) In *Belhaj*, two Libyan citizens alleged suffering mistreatment amounting to torture from the US agents in Thailand and Libyan officials in Lybia, while the UK conspired in, assisted and acquiesced in torture, inhumane and degrading treatment, batteries and assaults inflicted upon them.
- In Rahmatullah, two Pakistani citizens were detained by the British forces in Iraq, and transferred to the US forces in Afghanistan. Subsequently, they filed a claim against the the British authorities for damages in tort concerning their detention and ill treatment by the British and American forces by their acting in concert and being complicit. At first instance in that case, <sup>19</sup> Leggatt J ruled that although the defence based on foreign acts of state was found insufficient to bar the claims, the claims were barred based on the Crown act of state doctrine. The doctrine is similar to the US non-justiciability doctrine, and explains the courts' abstention from adjudicating acts which are done while carrying out state's own foreign policy. That aspect was appealed and

<sup>19</sup> Yunus Rahmatullah v the Ministry of Defence, the Foreign and Commonwealth Office [2014] EWHC 3846 (QB).

<sup>&</sup>lt;sup>18</sup> Belhaj and another (Respondents) v Straw and others (Appellants), Rahmatullah (No 1) (Respondent) v Ministry of Defence and another (Appellants) [2017] UKSC 3.

considered together with *Mohammed (Serdar) v MOD*,<sup>20</sup> which previously established that the action of the British command in capturing and detaining an Afghani citizen fell within the 'class of protected governmental acts known as acts of state' (hence, no jurisdiction). The conjoined appeals, *Rahmatullah* and *Serdar Mohammed*,<sup>21</sup> resulted in a conclusion that there must be a trial on the facts in relation to the Crown act of state, and the doctrine applies only where 'there are compelling considerations of public policy which require the court to deny a claim founded on an act of the Executive performed abroad'.<sup>22</sup>

On appeal, the UK Supreme Court concluded that the issues before the Court were justiciable, and the British authorities' pleas of (i) state immunity and (ii) the doctrine of foreign act of state doctrine failed:

The state immunity rule establishes that any foreign or commonwealth state is immune from the jurisdiction of the UK courts.<sup>23</sup> The doctrine of state immunity prevents an independent sovereign from asserting its sovereign authority in a way that would encroach on authority of another.<sup>24</sup> The UK Supreme Court concluded (concurring to the earlier decision by Leggatt J) that an immunity conferred on the US did not render the UK officials immune from the claim, 'because the legal position of the foreign states, the conduct of whose officials is alleged to have been tortious in the places where such conduct occurred, will not be affected in any legal sense by proceedings to which they are not party'.<sup>25</sup> The foreign states would be capable of being pursued in their own courts, and the UK government would enjoy state immunity anywhere but in England, and suits against it would be precluded by the state immunity.

The court further reasoned that the claims were not barred by the doctrine of foreign act of state. Called by Mann as 'one of the most difficult and most perplexing topics which, in the field of foreign affairs, may face the municipal judge in England',<sup>26</sup> the

<sup>&</sup>lt;sup>20</sup> Serdar Mohammed v Ministry of Defence [2014] EWHC 1369 (QB).

<sup>&</sup>lt;sup>21</sup> Serdar Mohammed and others v Secretary of State for Defence, Yunus Rahmatullah & Iraqi Civilian Claimants v MOD and Foreign and Commonwealth Office [2015] EWCA Civ 843.

<sup>22</sup> ibid [359].

<sup>&</sup>lt;sup>23</sup> State Immunity Act 1978 s 1(1) (UK).

<sup>&</sup>lt;sup>24</sup> Rahmatullah v MOD [155].

<sup>&</sup>lt;sup>25</sup> Belhaj and Rahmatullah (n 18) [31].

<sup>&</sup>lt;sup>26</sup> ibid [33], referring to Dr Francis Mann, Foreign Affairs in English Courts (OUP 1986) 164.

foreign act of state doctrine applies in suits where giving a judgment would make the judge uncomfortable as it would infringe upon foreign state's foreign policy territory. The Court provided a nuanced definition of the doctrine, describing the three types of the foreign act of state: (i) a private international law rule recognising a foreign state's legislation in so far it affects property (movable and immovable); (ii) a rule whereby the English court will not question a foreign governmental act in respect of property situated within the jurisdiction of the foreign government in question; and (iii) the rule that an English court will treat as non-justiciable certain categories of sovereign act by a foreign state abroad (both within and outside the foreign state's jurisdiction).<sup>27</sup> With regard to the third type, non-justiciability of an issue has to be established on a case-by-case basis, with the English law having regard 'to the extent to which the fundamental rights of liberty, access to justice and freedom from torture are engaged by the issues raise'.<sup>28</sup>

Therefore, the court's reasoning in *Belhaj* and *Rahmatullah* has demonstrated that certain public international law concepts (state immunity, the doctrines of foreign and domestic act of state) may limit state courts' jurisdiction. This discussion is relevant when seeking to identify the state's interests in jurisdiction over private matters with a foreign element. In such cases, a cautious evaluation of jurisdictional interests of the state should be done, before it may be concluded what should overweigh the scales of justice. Judicial abstention from adjudicating foreign acts is justified in view of respecting states' sovereign immunity. This international dimension of sovereignty is inevitable, and I do not challenge the adequacy of these public international law concepts putting certain limits on jurisdiction in civil and commercial matters.

<sup>&</sup>lt;sup>27</sup> ibid [35], [38], [40].

<sup>&</sup>lt;sup>28</sup> ibid [98].

# 2 Home Sovereignty and Its Limited Role in Law on Jurisdiction

In this section, I make two claims. First, having traced the concepts of sovereignty and territoriality in the conflict of laws, I argue that the traditional outlook on jurisdiction, with sovereignty at its foundation, has outlived its time. I use the example of the rule of suing at the location of the defendant to demonstrate how the foundation of jurisdiction can be reconceptualised. I argue that this rule can be repurposed to reflect the interests of the parties, rather than assertion of power of the state over its residents. My second claim in this section deals with the acceptable limits that home sovereignty can place on party autonomy, by rules of mandatory jurisdiction.

# 2.1 The Concepts of Sovereignty and Territoriality in Conflict of Laws

#### 2.1.1 Classical Tradition

The classical tradition in the conflict of laws is associated with the names of renowned scholars like Story, Beale, Dicey, Mann, Akehurst, Kahn-Feund, Steenhoff, Collier and others. These scholars focused on the exclusive territorial sovereignty of states.<sup>29</sup> When Story wrote about jurisdiction in 1834 (influenced by the European traditions aiming for legal certainty and predictability), he put exclusive sovereignty within a state's territory at the foundation of the theory of 'vested rights'. The idea of vested rights purported that persons acquired rights on a particular territory, those rights stayed with them forever, and the rules from that territory regarding those rights applied universally across the world. Story's teachings dominated in England for some time.<sup>30</sup> They were adopted in the Dicey's Conflict of laws, which read that state authority was accepted as coincident with, and limited by, its power, and the territorial power enabled the state to legislate and give judgments affecting things and persons within its territory.<sup>31</sup> Across the ocean, Story's ideas have inspired American scholars

<sup>&</sup>lt;sup>29</sup> Alex Mills, 'The Identities of Private International Law: Lessons from the U.S. and EU Revolutions' (2013) 23 *Duke Journal of Comparative and International Law* 3, 445, 452.

<sup>&</sup>lt;sup>30</sup> In 1972, Pryles still wrote that 'in no other area [...] Story's territorial precepts better appear to accord with [court] practice than with respect to jurisdiction'. See, Michael Pryles, 'The Basis of Adjudicatory Competence in Private International Law' (1972) 21 *International & Comparative Law Quarterly* 1, 61, 66

<sup>&</sup>lt;sup>31</sup> J H C Morris, *Dicey's Conflict of Laws* (6th edn, Stevens & Son Limited 1949) 13.

for some time. Beale established territorial concept of the sovereign power and the theoretical foundation for territoriality in the United States. His understanding of the 'vested rights' theory also derived from a strictly territorial notion of sovereign power.<sup>32</sup> This sovereign power within its territory was accepted as supreme.<sup>33</sup> The theory of vested rights prevailed in the American legal thought and provided the foundation for the American conflict of laws. However, over time, the foundation laid by Story and Beale began to deteriorate. The system of strict territoriality was breaking down over time. With the development of trade, infrastructure, mobility of people increased, the need for a better conflict of laws system emerged.

One of the first scholars to criticise the ideas of territoriality was Cook. He challenged the rigid system of rules of Beale and Story. Cook advocated for a set of guiding principles,<sup>34</sup> aiming to establish a scientific method for allocating applicable law and appropriate jurisdiction through categorisation of cases (by contract, tort, property, corporations). His ideas helped the evolution of conflict of laws. However, even after categorisation of cases, they were still linked to a particular territory (event that happened, contract that was signed), except now this attribution was a little more flexible.

Cavers and Currie continued the debate. Cavers ascertained that when a court was presented with a dilemma of which law to apply, it should look at the conflicting rules and policies behind them, and then ensure justice for the private parties. Later, Currie aimed to revolutionise the existing conflict of laws system and proposed an interest analysis method. He sought to detect a literal conflict of laws, rather than resolve a potential conflict of regulatory authority. The premise of the state interests analysis was that the law was understood as an instrument of social control. Currie argued

<sup>&</sup>lt;sup>32</sup> Paul Berman, 'Choice of Law and Jurisdiction on the Internet: towards a Cosmopolitan Vision on Conflict-of-Laws: Redefining Governmental Interests in a Global Era' (2005) 153 *University of Pennsylvania Law Review* 6, 1819, 1840.

<sup>&</sup>lt;sup>33</sup> Joseph Beale, A Treatise on the Conflict of Laws (Baker, Voorhis & Co 1935) 311.

<sup>&</sup>lt;sup>34</sup> Symeon Symeonides, *The American Choice-of-Law Revolution in the Courts: Today and Tomorrow* (Martinus Nijhoff Publishers 2003) 36, referring to Walter Cook, *The Logical and Legal Bases of the Conflict of Laws* (HUP 1942) 97.

<sup>&</sup>lt;sup>35</sup> David Cavers, 'A Critique of the Choice-of-Law Problem' (1933) 47 *Harvard Law Review* 2, 173.

<sup>36</sup> Mills (n 29) 459.

<sup>&</sup>lt;sup>37</sup> Sagi Peari, 'Savigny's Theory of Choice-of-Law as a Principle of "Voluntary Submission" (2014) 64 *University of Toronto Law Journal* 106, 139, referring to Brainerd Currie, *Selected Essays on the Conflict of Laws* (Duke University Press 1963) 64.

that where a certain state has an interest in application of its law and policy, a court of that state should apply the local law. Courts should apply a body of law when it benefits the state domiciliaries.<sup>38</sup> His idea was to look at the purpose of the statute and decide how far that statute needed to apply to serve that purpose, ensuring that it did not apply where interests of other states were at stake.<sup>39</sup> Currie argued that judges should only rely on state-sanctioned law.<sup>40</sup>

Subsequently, Von Mehren, Juenger and McDougal criticised the state interests analysis. They sought for a substantive law method that would determine applicable law not based on the provisions of the forum law in view of governmental interests, but as a compromise among interests of states involved in a multistate case.

#### 2.1.2 Modern Tendencies

In continuation of the discussion on the role of sovereignty and territoriality in jurisdiction in Europe, works by Mann need to be mentioned. In 1964, and 1984, Mann laid the foundation for scholars examining judicial jurisdiction. He established that the territorial doctrine of jurisdiction 'allows the sovereign to exercise jurisdiction over any person within his territory, merely by reason of [...] allegiance'. He saw jurisdiction and sovereignty as two equal and inseparable notions.

In 1975, Akehurst proposed his view on civil jurisdiction, ascertaining jurisdiction based on assets, physical presence, nationality (domicile), and subject matter of a suit.<sup>42</sup> His approach differed from Mann's as it was more pragmatic. He systemised the bases for exercising jurisdiction by English courts based on the case law. According to his observations, territoriality – expressed through physical presence, assets, and domicile at the state territory – still dominated the rules of staying or declining jurisdiction.

<sup>&</sup>lt;sup>38</sup> Symeonides (n 34) 42.

<sup>&</sup>lt;sup>39</sup> Caleb Nelson, 'State and Federal Models of the Interaction between Statutes and Unwritten Law (2013) 80 *University of Chicago Law Review* 2, 657, 689.

<sup>40</sup> Berman (n 32) 1845.

<sup>&</sup>lt;sup>41</sup> Frederick Alexander (Francis) Mann, *The Doctrine of Jurisdiction in International Law* (Martinus Nijhoff Publishers 1964) 77, and *The Doctrine of International Jurisdiction Revisited After Twenty Years* (Martinus Nijhoff Publishers 1984).

<sup>&</sup>lt;sup>42</sup> Michael Akehurst, 'Jurisdiction in International Law' (1972-3) 46 *British Yearbook of International Law*, 151.

A recent comprehensive dissertation on legislative jurisdiction by the Dutch scholar Ryngaert featured a noteworthy academic view on the extent of state power beyond its territory, taking jurisdiction in territorial sense as a given. Ryngaert attempted to embrace all areas of law, including criminal, civil, competition, family, etc. In all these areas, he advocated that the principle of reasonableness (in the American sense) should guide courts in asserting jurisdiction.<sup>43</sup> His approach, although impressive, appears more applicable to criminal and other matters. In civil and commercial cases, 'reasonableness' as such may mean different things to different people and different judges. Moreover, Ryngaert still accepts territoriality as the foundation for jurisdiction, which, I argue below, needs to be reassessed.

#### 2.1.3 Russian Scholarship

In the Russian scholarship on private international law, territoriality has been seen and remains seen as foundational for jurisdiction in civil matters. The Russian pre-revolutionary history of private international law is associated with the names of Ivanov, Malyshev, Martens, Kazanskii, Brun, Kapustin and others. Notably, the question of international jurisdiction as part of international civil procedure has been traditionally understood as part of private international law. In any case, the doctrines on judicial and legislative jurisdiction have developed in close connection and mutual influence on each other. In this regard, Ivanov, inspired by the works of Savigny<sup>44</sup>, wrote:

'Each state has sovereignty, which means acting at its territory based on issued laws. However, the interests of mutual cooperation between nations demand recognition of legal force of foreign laws within [the state's] territorial borders.'45

Malyshev, another pre-revolutionary Russian jurist, regarded private international law as civil (private) relations in international context. He created the dogma of Russian domestic jurisdiction and applicable law, working on Russian inter-oblast (formations of the Federation) conflict rules. Professor Kazanskii considered private and public

<sup>&</sup>lt;sup>43</sup> Cedric Ryngaert, *Jurisdiction in International Law* (OUP 2008).

<sup>&</sup>lt;sup>44</sup> More on Savigny's ideas of universality of private international law, see, eg, Alex Mills, 'The Private History of International Law' (2006) 55 *International & Comparative Law Quarterly* 1.

<sup>&</sup>lt;sup>45</sup> Nikolaĭ Ivanov, *Osnovaniia Chastnoĭ Mezhdunarodnoĭ Iurisdiktsii* (Foundations of Private International Jurisdiction) (Scientific Papers of Kazan University 1865).

international law as two distinct disciplines. In addition to the study of jurisdiction, he included the rights of foreigners into the system of private international law.<sup>46</sup>

Furthermore, Yablochkov wrote on international jurisdiction in international civil procedure.<sup>47</sup> In his course on international civil procedure in 1909, he laid the fundamental bases for jurisdiction, including the place of performance of an obligation, location of a legal entity, location of the immovable property, the place of committing a civil wrong, etc. No mention of party autonomy to dedicate a forum can be traced in his work. He understood and presented jurisdiction as an imperative set of norms based on state sovereignty and territoriality. Notably, Yablochkov saw the issue of judicial jurisdiction as a primary matter before the question of applicable law; and his works provided the foundation for many contemporary studies on jurisdiction.

Further development of the Russian doctrine of private international law still regarded state territoriality and sovereignty as the foundation of jurisdiction. The scholarship of the twentieth century can be conditionally divided into the Soviet studies and works by Russian scholars in exile (emigrated from Russia because of the Bolshevik revolution). During this period, the major works were written by Makarov, Pereterskii, Krylov, Lunts', Boguslavkii and, outside of Russia, Gilcher, Zimmerman, Pilenko, Zaitsev and others. They all made contributions to the field and all regarded jurisdiction based on the state's territoriality.

The contemporary legal scholarship in Russia is still based on territorial and sovereign notions, although it admits the important role of party autonomy in contractual relations. As Dmitrieva notes: 'in the Russian Federation, designation of competence of domestic and foreign courts is mainly built by using the territorial criterion (location of the defendant).'<sup>48</sup> Mitina also affirms that the principle of state sovereignty remains pertinent in the field of international jurisdiction.<sup>49</sup> Russian understanding of sovereignty is similar to the general ideas expressed above – it

<sup>&</sup>lt;sup>46</sup> Petr Kazanskii, *Vvedenie v Kurs Mezhdunarodnogo Prava* (Introduction to the Course on International Law) (Ekonomicheskaia 1901).

<sup>&</sup>lt;sup>47</sup> Tikhon Yablochkov, *Kurs Mezhdunarodnogo Protsessualnogo Prava* (The Course of International Procedural Law) (Tipografiia Gubernskogo Pravleniia 1909).

<sup>&</sup>lt;sup>48</sup> Galina Dmitrieva, *Mezhdunarodnoe Chastnoe Pravo* (International Private Law) (2nd edn, Prospect 2009) 593-94, 600.

<sup>&</sup>lt;sup>49</sup> Marina Mitina, 'O Ponimanii Sushchnosti Regulirovaniia Mezhdunarodnoĭ Podsudnosti: Sovremennye Tendentsii' (On Understanding the Substance of Regulation of International Jurisdiction: Contemporary Tendencies) (2010) *Izvestiia VUZov Pravovedenie* 4, 229.

includes its judicial power that extends on its territory, over its residents and property on its territory.

#### 2.2 A Revised Outlook on Jurisdiction

As illustrated above, home sovereignty (state power over its territory) has been traditionally and systematically viewed as the foundation of jurisdiction in private international law. Claims of adjudicatory authority developed under the three theories: a relational theory, a power theory and an instrumental theory. The relational theory was pertinent to feudalism, when tenants relied on their lord for rendering protection and justice. Eventually, it was replaced by the power theory. Power became the major justification of governmental authority, as the modern state emerged.<sup>50</sup> The Austenian theory of legal sovereign explained the reasoning for the sovereign limiting people's rights as a matter of right of that sovereign. Hobbesian followers saw the power - or authority – as being indispensable to 'ordered civil society', and the Lockeans regarded voluntary consent among free men as the foundation for governmental authority. In this regard, Rousseau criticised the possibility of private interests seizing the governmental decision-making. Furthermore, critical (Marxist and anarchist) approaches to the conventional examination of national interests elaborated on the dangers of private interests overtaking the governmental apparatus.<sup>51</sup> In line with the power theory, later scholars have also portrayed jurisdiction as a matter of right: 'jurisdiction involves a state's right to exercise certain of its powers.'52 On this foundation, utilitarian instrumentalism evolved, which justified state jurisdiction based on pragmatic or 'hedonic' reasons.53

The problem I see is that all these theories approach the issue of jurisdiction as a struggle for power. Notwithstanding their validity and relevance at different points of time, they fail to provide an adequate justification for state jurisdiction at the present time. I argue that this approach needs to be revisited. I see jurisdiction differently. Civil jurisdiction is a question of choice by the parties, which needs to be facilitated by the states, whose home sovereignty should be preserved for the sake of overall peace.

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<sup>&</sup>lt;sup>50</sup> Arthur von Mehren, *Adjudicatory Authority in Private International Law* (Martinus Nijhoff Publishers 2007) 18.

<sup>&</sup>lt;sup>51</sup> More in Burchill (n 7) ch 2.

<sup>52</sup> Mann (1964) (n 41) 9.

<sup>&</sup>lt;sup>53</sup> bid 19, referring to DH Monro, 'Jeremy Bentham' in Paul Edwards (ed), *The Encyclopaedia of Philosophy* (Macmillan 1967) 280.

The theory of legal sovereign and the thinking associated with it has declined. Instead, the interests of private parties have come to the forefront, leaving a small place for state sovereign interests in jurisdiction. Thus, my overall argument is that the significance of state sovereignty for jurisdiction in civil and commercial matters is in decline.

The need to reconceptualise the traditional approach can be supported by a number of scholarly works. For instance, Berman criticises territoriality-based conceptions of legal jurisdiction, 'in an era when ideas of bounded nation-state communities operating within fixed territorial borders are under challenge'. <sup>54</sup> Berman proposes a 'cosmopolitan pluralist conception of jurisdiction in relation to the applicable law, incorporating the aspects the vested rights, governmental interests and the substantive law method.

Another academic view that supports that idea that national sovereignty is in decline is the pragmatic argument by Whincop and Keyes.<sup>55</sup> My argument differs from their economic pragmatic approach which determines jurisdiction based on parties' subjective choice contrasts with determining jurisdiction based on objective reasons of efficiency. I believe it is more important to ensure enforcement of parties' will than to reach an overall efficient system. Although our approaches are fundamentally different, to a certain extent, my argument can be supported by their views. They seek to develop a multistate legal theory that is private, pragmatic, anti-metaphysical and liberal. They emphasise the parties' interests while elaborating on an economic theory of private international law, drawing upon the general claim previously forwarded by O'Hara and Ribstein and Guzman.<sup>56</sup> They state that economising on litigation cost should be a priority of private international law. They narrow down the issue of determining an appropriate jurisdiction to a common denominator – efficiency, where forums are selected based on the efficiency criterion and welfare maximisation rather than a certain set of rights. Having dissected the variables of costs to plaintiff and to defendant

<sup>&</sup>lt;sup>54</sup> Further excellent detailed account on the so-called 'revolution' in the American Conflict of Laws has been given by Symeonides in his general course in the Hague Academy (n 34), and by Berman in his article on cosmopolitan approach to conflict of laws (n 32).

<sup>&</sup>lt;sup>55</sup> Michael Whincop and Mary Keyes, *Policy and Pragmatism in the Conflict of Laws* (Ashgate Dartmouth 2001).

<sup>&</sup>lt;sup>56</sup> Erin O'Hara and Larry Ribstein, 'From Politics to Efficiency in Choice of Law' (2000) 67 *University of Chicago Law Review* 4, 1151; Andrew Guzman, 'Choice of Law: New Foundations' (2002) 90 *Georgetown Law Journal* 4, 883.

of litigating here or there, and having mentioned the interests relevant to jurisdictional principles, they contend that choosing, submitting to, and, possibly objecting to jurisdiction may be made taking into account these costs and interests. My claim that private actors and their interests should determine jurisdiction in international civil and commercial claims may be partially supported by this pragmatic view. It differs from their argument, however, because apart from efficiency, there are further considerations of policy, fairness, that I regard important.

Brand also speaks of reallocation of authority from the state to both non-state institutions and private parties in legislative jurisdiction.<sup>57</sup> Brand addresses a very interesting aspect of 'selfishness' of the states. By applying only their own law in their dominions, and accepting only their own jurisdiction, they pose as unattractive sovereigns, since such attitude is inconsistent with the primary purpose of the state which is taking care of its residents.<sup>58</sup> He sees the inevitable growth of private power and state's recognition of it, not as a diminution of sovereignty of the state but rather as the proper exercise of the state's sovereignty in the modern world.<sup>59</sup>

<sup>&</sup>lt;sup>57</sup> Ronald Brand, 'Balancing Sovereignty and Party Autonomy in Private International Law' in Vesna Tomljenovic *et al, Liber Memorialis Petar Sarcevic: Universalism, Tradition and Individual* (Sellier European Law Publishers 2006) 35, 37.

<sup>&</sup>lt;sup>58</sup> ibid 45.

<sup>&</sup>lt;sup>59</sup> ibid 45.

#### 2.2.1 Re-conceptualisation in Practice

The way how jurisdiction based on state sovereign power can be re-conceptualised can be demonstrated by analysing the rule of suing at the location of the defendant. Rather than a general rule that a system would start with, I see it as a back-up rule. I propose a revised justification for suing at the location of the defendant: fairness to the defendant and practicality.

As the law stands in the EU and Russia, suing at the location of the defendant represents the general rule of jurisdiction. Pursuant to Article 4 of the Brussels I Recast, 60 natural and legal persons domiciled in a Member State shall, whatever their nationality, be sued in the courts of that Member State governed by the rules of jurisdiction applicable to nationals of that state. The analogous approach is enforced in Russia: claims are generally filed with a court at the location of the defendant. In particular, in private disputes involving individuals, Article 22 of the Code of Civil Procedure 61 attributes civil non-commercial claims to courts of general jurisdiction at the place of residence of the defendant. 62 Furthermore, Article 35 of the Code of Arbitrazh Procedure 63 establishes that disputes related to commercial or economic activity of legal entities shall be subject to jurisdiction of an arbitrazh court at the location of the defendant. 64 Therefore, both European and Russian jurisdictional rules accept the rule of general jurisdiction at the location of the defendant.

This practice corresponds with the most countries in the world: many jurisdictions agree that for an individual, the paradigm forum for the exercise of general jurisdiction is the individual's domicile; for a corporation, it is an equivalent place, where the corporation is fairly regarded as at home.<sup>65</sup> However, does residence (or location) represents an adequate basis for general jurisdiction over individuals and corporations? Why is this rule rendered the fundamental position in jurisdiction systems? Does it provide an adequate protection of parties' rights, including the right

<sup>&</sup>lt;sup>60</sup> Regulation (EU) No 1215/2012 of 12 December 2012 on jurisdiction and the recognition and enforcement of judgments in civil and commercial matters (recast), OJ L 351/1 (the 'Brussels I Recast').
<sup>61</sup> Grazhdanskiĭ Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of Civil Procedure) of 14 November 2002 no 138-Φ3 (Russia) (hereinafter, the 'CCP').
<sup>62</sup> CCP art 22.

<sup>&</sup>lt;sup>63</sup> Arbitrazhno-Protsessual'nyĭ Kodeks Rossiĭskoĭ Federatsii (Code of *Arbitrazh* (Commercial) Procedure) of 24 July 2002 no 95-Φ3 (Russia) (hereinafter, the 'CAP').

<sup>65</sup> Goodyear v Brown 564 US 915, 921 (2011).

for a fair trial? What is the more appropriate place for this rule in the hierarchy of jurisdiction rules?

I contend that re-conceptualisation of the rationale behind this rule is needed. A widely accepted rationale regards the rule as a matter of state territoriality and state power over its subjects. As mentioned above, the territorial doctrine of jurisdiction 'allows the sovereign to exercise jurisdiction over any person within his territory, merely by reason of [...] allegiance'. Having the rule of suing at the location of the defendant at the core of a jurisdictional system respects territoriality of state's power and reflects the doctrine of territoriality of jurisdiction. The fact that a person resides in a state appears to be the reason for that state to have jurisdiction over that person. The rule facilitates efficient distribution of cases according to individuals' and companies' allegiance to the place of their domicile or residence. Thus, from the states' perspective, the domicile or residence provides a solid foundation for jurisdiction, it is desirable and appropriate.

Contrary to this majority view, the rule should be justified differently. Suing at the location of the defendant, as a fall-back or default rule (meaning, unless other rules state otherwise), provides an adequate basis for jurisdiction, because it balances the interests of the defendant and the plaintiff. In particular, before the judicial proceedings, defendant has no power to influence the initiation of the court actions. Establishing jurisdiction at the location of the defendant for his convenience seems appropriate to counterbalance such absence of power. It is appropriate that if a person wants to sue another person, he must bear the associated expense and inconvenience of travelling and appearing in court at the location of the defendant.

This perceived preference given to the defendant by directing to the forum at the defendant's location appears reasonably substantiated. Further support of this may be found in the works of many academics. As mentioned by von Mehren and Trautman and expressed by Sunderland, allowing suit at the domicile or residence of the defendant is fair, 'since the plaintiff controls the institution of suit, he might behave oppressively toward the defendant unless restricted. Accordingly, many statutes require transitory actions to be brought in the county of a defendant's residence, which,

<sup>66</sup> Mann (1984) (n41) 77.

of course, generally serves his convenience.'<sup>67</sup> Borchers also argued that jurisdiction based upon a defendant's "home" connection, such as domicile or habitual residence, is fair.<sup>68</sup> Brilmayer<sup>69</sup> and Eng<sup>70</sup> also agreed that the domicile rule is fair and not unfair to the defendant.

One might argue that this presents certain challenges for the claimant, especially if the claimant is a victim seeking access to justice. Indeed, in certain cases, the convenience for the defendant may be trumped by exclusive or specific jurisdiction rules allowing bringing the suit at the location of the claimant (for instance, suing by the weaker parties at their domicile in Europe, bringing claims for child support at the location of the claimant in Russia, etc.). Then, in the big picture, both parties are given equal chance and opportunity to obtain justice.

An additional rationale for the rule of suing at the location of the defendant concerns predictability. Basing jurisdiction on domicile of the defendant benefits the parties, by providing them with necessary degree of predictability and certainty in international civil disputes. If jurisdiction is based on the location of the defendant, then the task of finding the appropriate forum becomes relatively easy: just find the defendant. This contributes into the overall objective of having a just and fair system, which requires a certain and predictable place where a person can be reached by those having claims against him.<sup>71</sup>

In addition, it is practical to bring a claim at the defendant's location in hope of its future effective enforcement. Subsequent enforcement of a judgment against the defendant would most likely be performed at the location of the defendant. Having a local (rather than a distant) court's order facilitates faster and easier enforcement of the judgment.

<sup>&</sup>lt;sup>67</sup> Arthur von Mehren and Donald Trautman, 'Jurisdiction to Adjudicate' (1966) 79 *Harvard Law Review* 6, 1121, 1128, referring to Edson Sunderland, 'The Provisions Relating to Trial Practice in the New Illinois Civil Practice Act' (1933) 1 *The University of Chicago Law Review* 2, 192.

<sup>&</sup>lt;sup>68</sup> Patrick Borchers, 'J. McIntyre Machinery, Goodyear, and the Incoherence of the Minimum Contacts Test' (2011) 44 *Creigton Law Review* 4, 1268, 136.

<sup>&</sup>lt;sup>69</sup> Lea Brilmayer et al, 'A General Look on General Jurisdiction' (1988) 66 Texas Law Review 4, 721.

<sup>&</sup>lt;sup>70</sup> Emily Eng, 'A New Paradigm: Domicile as Exclusive Basis for the Exercise of General Jurisdiction Over Individual Defendants' (2012) 32 *Cardozo Law Review* 2, 849, 861.

<sup>&</sup>lt;sup>71</sup> Von Mehren and Trautman (n 67) 1137.

This revised rationale fits the normative approach I describe in my dissertation, which establishes that the interests of private parties should guide allocation of jurisdiction in conflict of laws.

#### 2.2.2 Place for Home Sovereignty in Jurisdiction

Some place for state sovereign interests is still appropriate in the hierarchy of values behind an ideal jurisdiction regime. In limited cases, the necessity to protect the basic policies, the institutions, and the integrity of the state (in other words, the state home sovereignty) may justify overriding private parties' autonomy to choose a forum. These considerations are important as they constitute the very foundation of the state, securing its internal political and economic stability. Internal stability of the states helps maintain the integrity of international legal order, and an ideal jurisdictional system would strive for such stability. Therefore, it is conceivable to accept the necessity to limit the party autonomy designating a forum for the sake of maintaining the integrity of the state as a sovereign. The problem is that the core interests of the state are so vague, it is difficult to determine when exactly state interests may override party autonomy to choose a forum.

In practice, the state mandatory rules of jurisdiction perform the function of maintaining the integrity of the state and its institutions. Mandatory rules are characteristic of every legal regime. They limit the rights and freedoms of individual to protect the foundations of the state constitutional system, morals, health, rights and legitimate interests of other persons, to maintain the defence and safety of the state. Where the question of legitimate threat to these core legal values of the state is at stake, it is feasible to limit the private party autonomy to choose jurisdiction. It must be emphasised that such public interference into private matters should be limited in scope and should only apply in exceptional cases. In particular, in matters relating to rights in rem in immovable property, issues connected with registration of trade marks and few other cases, state may claim exclusive right to adjudicate claims regarding these issues at their territory. This minimal state interference in jurisdiction may be allowed in exceptional cases that I elaborate on in the following chapter.

### 3 The Ultimate State Sovereignty: Public Interest

An additional angle to understand state sovereignty is to view is as a collective public interest. The collective public interest, in essence, is the combination of private interests united under the umbrella of a particular state. The idea that ultimate sovereignty resides in the people is not new; it has been recognised in a number of scholarly works.<sup>72</sup> It may be traced back to Rousseau who once claimed that 'sovereignty ... [is] no more than the exercise of the general will'.<sup>73</sup> The notion of collective public interest may be also traced back to reflect the Lockean ideas in political theory. The societal general will encompasses common interests of the members of the community, forming the basis for decision-making and policy. On a more basic level, it is common preservation and well-being of all. This 'collective' interest of nationals of a sovereign may be regarded as a form of state sovereignty.

Objectively, interests of many state nationals need protection. An optimal judicial system would account for the interests of third parties or public interest which may be affected by a suit. The ultimate state sovereignty – expressing its citizens' interests – may limit the extent of individual parties' will in jurisdiction. Because the collective public interest represents the combined private interests of persons domiciled in the state, adjusting individual litigants' absolute party autonomy helps balance all private interests in the state. Relationship between party autonomy and mandatory jurisdiction in this case represents a correlation between particular private interests and costs and benefits to a larger state community. On the boundary between protecting the individual and the public interests, interests of a broader community may outweigh the convenience of satisfying the particular private needs and intentions (to resolve disputes in a particular place). Where, however, it makes no practical or principal difference to the general community of a state, private parties' choice of jurisdiction should be enforced. Thus, individual litigants' interests (such as the right to choose

<sup>&</sup>lt;sup>72</sup> This is consonant with the US model of government, where people possess the ultimate sovereignty and then assign various responsibilities to other actors, including the federal government and the state governments. Eg, Diane Wood, 'The Structure of Sovereignty' (2014) 18 *Lewis & Clark Law Review* 1, 215, 217.

<sup>&</sup>lt;sup>73</sup> Jean-Jacques Rousseau, 'The Social Contract' in Ernest Barker, *Social Contract: Essays by Locke, Hume, Rousseau* (OUP 1960) 190.

jurisdiction) in civil and commercial suits needs to be enforced in a way mindful of general public interest.

This argument has little to do with public power. While international and home sovereignty concerns preservation of state territory and state power, accounting for collective public interest only supports my argument that jurisdiction should be flowing from private interests. It is time to reconsider the beginnings of jurisdiction and review the classical approach where the principles of state power provided the basis for jurisdiction. Instead of territoriality – an expression of state's sovereignty and power – jurisdiction rules shall be based on private interests. State sovereign interests can only come in as a limitation to party autonomy in jurisdiction. In the case of collective public interest, they are still private interests, and this reflects the changing reality where private interests should guide the mechanisms of jurisdiction in civil and commercial matters.

In an ideal jurisdiction system, the public interest is particularly relevant in cases where no clear choice of forum is present. In such cases, a balance needs to be attained between the individual and general private interests. In certain cases (as I mention throughout this dissertation), the state may step in to protect the general interest and override private decision regarding appropriate forum.

# Chapter VII. Sovereignty and Territoriality in Law on Jurisdiction

### 1 Defining Domicile for the Purpose of Jurisdiction

In the previous section, I argued that sovereignty should play only limited role in the dichotomy of sovereignty and party autonomy. In this section, I demonstrate how the proposed reconceptualised view would fit the existing rules in the EU and Russia. In particular, I demonstrate (i) how the rule of suing at the location can be repurposed to reflect the interests of the parties, rather than the assertion of power of the state over its residents, and (ii) what acceptable limits there should be for sovereignty in law on jurisdiction. I analyse the existing law in Europe and Russia to show in which cases the current law needs to be adjusted accordingly.

In regard to the rule of suing at the location of the defendant, one downside of this rule is the ambiguity in understanding what the terms 'domicile' or 'residence' entail. Indeed, uncertainty in determining the place of residence or domicile sometimes creates room for forum shopping.74 Forum shopping is regarded as a negative and undesirable phenomenon in private international law. One of the downsides of forum shopping is the potential that a plaintiff will abuse the system at the expense of the defendants, choosing a forum most convenient for him. This would raise concerns in terms of equality of parties and would have to be balanced out by the default rule of suing at the location of the defendant (except for some cases where categorical equality dictates otherwise, as discussed in the preceding Part II of this thesis). After all, ideally, a jurisdiction system should provide a mechanism where a single court shall have competence to hear and decide a dispute. Having one clearly competent court eliminates lengthy battles over jurisdiction and any potential conflicting judgments. Where a dispute may be brought to several courts, the room for forum shopping naturally appears, and the risk of irreconcilable judgments increases. Nevertheless, I believe having a few alternative fora is preferable, if such system takes into account

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<sup>&</sup>lt;sup>74</sup> Forum shopping is referred to when parties are searching for a court which, in their opinion, is most likely to provide a favourable judgment.

the will of the parties and the principles of equality and fairness. The reason for that is connected with the overall idea of my dissertation: in the hierarchy of values behind the rules of jurisdiction, it is the parties' interest that should prevail. The balance of their private interests should determine the appropriate forum, not the external considerations of effectiveness of a state regime for the sake of the regime itself.

Therefore, it is preferable that in cases where clear choice of forum is missing, an additional (special) jurisdiction rules direct to a few forums, and a fall-back rule of suing at the location of the defendant is available. To avoid the discrepancies in application of the rule, a better uniform definition of domicile may be needed. I aim to find such a perfect formula for determining residence and location of the defendant for the purpose of jurisdiction.

What should constitute an individual's residence in a particular country for the purpose of jurisdiction? Is it citizenship? Or is it physical residence? Or is it numerous and substantial contacts with the state? Should the understanding of 'domicile' differ when ascertained for the purpose of taxation, or general jurisdiction? What should be the required duration of residence for an individual in a forum state? As for corporations, what constitutes the most appropriate affiliation and determines location of companies for the purpose of jurisdiction? Is it a physical address, location of the managing body, a place of residence of the directors, or the 'brain centre' of a company, from where all the business decisions originate?

The answers to the above listed questions are not uniform and unambiguous across jurisdictions. In this section, I consider a number of alternatives and argue that, for the target regimes, the most optimal tests of domicile for individuals are: a) residence and b) substantial connection, and for corporations a) seat or b) place of central administration.

### 1.1 Individuals: Residence

The concept of domicile of an individual for the purpose of jurisdiction in Europe is determined according to national laws of the EU Member States. From the perspective of states who drew the original Brussels Convention on jurisdiction<sup>75</sup>, the domicile for the purpose of jurisdiction denotes the place where a person physically resides. For instance, the German law determines the general venue of a person by his place of residence. Wohnsitz or residence of natural persons entails a place where the person settles permanently. For a person with no place of residence, his general venue is determined by that person's place of abode in Germany; where no such place of abode is known, by his last place of residence. For comparison, French civil law defines domicile as the place where a person has his principal establishment, evidenced by the actual character of such establishment and his intention to remain there. Therefore, the domicile of individuals in Continental Europe is understood as their particular place of residence.

Certain peculiarities evolved in the Great Britain, given the existence of the concept of domicile prior to the British accession to the European jurisdiction regime. The traditional English understanding of 'domicile' does not imply connection of a person to a certain place, but rather encompasses relation of a person to a particular legal system. To denote the connection of a person to a particular place, English courts have traditionally used the word 'residence'. So, for the purpose of this discussion, we will

 <sup>&</sup>lt;sup>75</sup> Brussels Convention on Jurisdiction and the Enforcement of Judgments in Civil and Commercial Matters [1972] OJ L 299/32 (hereinafter, the 'Brussels Convention' or the 'Brussels Convention 1968').
 <sup>76</sup> German Code of Civil Procedure as promulgated on 5 December 2005 (ZPO) (Bundesgesetzblatt (BGBI., Federal Law Gazette) I page 3202; 2006 I page 431; 2007 I page 1781), last amended by Article 1 of the Act dated 10 October 2013 (Federal Law Gazette I page 3786) s 13 (Germany).

<sup>&</sup>lt;sup>77</sup> Bürgerliches Gesetzbuch, German Civil Code of 18 August 1896 as promulgated on 2 January 2002 (*Bundesgesetzblatt* (Federal Law Gazette) I p 42, 2909; 2003 I p 738), last amended by Article 2 (16) of the statute of 19 February 2007 (Bundesgesetzblatt (BGBI., Federal Law Gazette) I p 122) s 7 <a href="http://www.gesetze-im-internet.de/bgb/index.html">http://www.gesetze-im-internet.de/bgb/index.html</a> last accessed 15 March 2017 (Germany).

<sup>78</sup> ZPO section 16 (Germany).

<sup>&</sup>lt;sup>79</sup> Code civil (Civil Code) (Version consolidée au 2 mars 2017) (Updated version as of 2 March 2017) <a href="https://www.legifrance.gouv.fr/affichCode.do;jsessionid=CC69880F16CDA9131323C2CE533419BE.tpdila13v\_2?cidTexte=LEGITEXT000006070721&dateTexte=20170323">https://www.legifrance.gouv.fr/affichCode.do;jsessionid=CC69880F16CDA9131323C2CE533419BE.tpdila13v\_2?cidTexte=LEGITEXT000006070721&dateTexte=20170323</a> art 102 (France). Also, Pierre Raoul-Duval and Marie Stoyanov, 'Comparative Study of "Residual Jurisdiction" in Civil and Commercial Disputes in the EU. National Report for: France' (National Report on Residual Jurisdiction, France, for The General Report: Study on Residual Jurisdiction edited by Arnaud Nuyts, 3 September 2007) <a href="http://ec.europa.eu/civiljustice/news/docs/study\_residual\_jurisdiction\_en.pdf">http://ec.europa.eu/civiljustice/news/docs/study\_residual\_jurisdiction\_en.pdf</a> accessed 15 March 2017.

concentrate on English understanding of 'residence' when mentioning domicile, keeping this conceptual difference in mind.

English authority on the definition of 'residence' can be found in *Levene*. <sup>80</sup> The case related to residence for the purpose of taxation; nevertheless, observations from the case on the meaning of 'resident' and 'ordinarily resident' have applied to various civil and commercial matters for almost a century. <sup>81</sup> The dispute concerned whether the appellant was a resident or a visitor to the UK, and the clarification was needed to determine whether England was the defendant's permanent home. The facts of the case indicated that the appellant came back to England for five months a year during the years in question, while spending the rest of the time in France and Monaco. The argument by the appellant was based on the notion that a man might have ordinary residences in different places at one time. However, in the case, the appellant argued that he definitely gave up his London residence, and never returned to England with the intention of 'establishing his residence' there. <sup>82</sup> On appeal, it was established that 'a person with a home or fixed abode [...] might well satisfy the tests of residence, although he was absent for most of the year'. <sup>83</sup>

In this understanding, an individual located outside of the UK but connected with England (by spending a few months in England, or intending to return there) could be regarded as domiciled in the UK. At the same time, the individual's physical location in another country could identify him domiciled there as well. This can lead to divergent interpretations and confusion. As indicated in the Schlosser report concerning the UK joining the Brussels Convention 1968, the UK and Ireland were free to retain their traditional concept of domicile; however, this could have led to a certain imbalance of application of the Convention.<sup>84</sup> Dual or triple understanding of a person's domicile

<sup>80</sup> Levene v Commissioners of Inland Revenue [1928] AC 217.

<sup>&</sup>lt;sup>81</sup> Eg, Varsani v Relfo Ltd (In Liquidation) [2010] EWCA Civ 560; Grace v Revenue and Customs Commissioners [2008] EWHC 2708 (Ch); Gaines-Cooper v Revenue and Customs Commissioners [2007] STC (SCD) 23; 9 ITL Rep 274; Reed (Inspector of Taxes) v Clark [1986] Ch 1; [1985] 3 WLR 142; R v Barnet LBC Ex p. Shah (Nilish) [1983] 2 AC 309; Stransky v Stransky [1954] 3 WLR 123; [1954] 2 All ER 536; Adoption Application (No 52 of 1951), Re [1952] Ch 16; [1951] 2 All ER 931; Hopkins v Hopkins (Divorce: Domicile) [1951] P 116; [1950] 2 All ER 1035, etc.

<sup>82</sup> Latter KC and Cyril King for the appellant in Levene [1927] 2 KB 38, 44.

<sup>83</sup> Levene [1928] AC 217, 218.

<sup>&</sup>lt;sup>84</sup> Peter Schlosser (ed), Report on the Convention on the Association of the Kingdom of Denmark, Ireland and the United Kingdom of Great Britain and Northern Ireland to the Convention on jurisdiction and the enforcement of judgments in civil and commercial matters and to the Protocol on its interpretation by the Court of Justice (1979) OJ C 59/71 ('Schlosser Report') para 73.

would contradict the legal certainty, which the Brussels jurisdiction regime was trying to achieve. The UK and Ireland were requested to adopt in their legislation a concept on domicile as understood in the original States of the EU.<sup>85</sup>

Upon the British entrance to the European jurisdiction regime with the domicile principle at its core, the UK adopted a slightly more restricted definition of domicile for the purpose of jurisdiction. The Select Committee of the House of Lords on the European Communities stated, concerning the accession of the UK to the Brussels Convention: 'legislation will be needed in the UK to modify, for the purposes only of the Convention, the English and Scottish concept of "domicile" of an individual so as to equate it to residence of a sufficiently established nature in the UK...'.<sup>86</sup> This adjusted statutory understanding has been reflected in Civil Jurisdiction and Judgments Acts 1982 and 1991 and the Civil Jurisdiction and Judgments Order 2001, Section 41. It included the requirements of 'residence' and substantial connection with the UK, in order to consider individuals domiciles in the UK.<sup>87</sup> To show evidence of residence in the UK, a person might produce an original passport, travel document or Home Office records. Failing these, a person may show other evidence instead of official registration of residence, such as employers' letters, a Seaman's Record Book, tax and national insurance letters, etc.<sup>88</sup>

Notably, the traditional English notion of domicile still influences judicial interpretation when applying the domicile principle according to the Brussels jurisdiction regime. For example, in *Bank of Dubai Ltd v Abbas*,<sup>89</sup> Saville LJ clarified that on the basis of *Levene* 'a person is resident [...] in a particular part of the United Kingdom if that part is for him a settled or usual place of abode', which connotes 'some degree of permanence or continuity'.<sup>90</sup> Although the British joining to the European jurisdiction regime has led to redefining of British domicile for the purpose of

<sup>85</sup> ibid.

<sup>&</sup>lt;sup>86</sup> Peter Kaye, *Civil Jurisdiction and Enforcement of Foreign Judgments* (Professional Books Ltd 1987) 345.

<sup>&</sup>lt;sup>87</sup> The Civil Jurisdiction and Judgments Act 1982 s 41, sub-s (2), and the Civil Jurisdiction and Judgments Order 2001 s 41, sub-s 2 (UK).

<sup>&</sup>lt;sup>88</sup> The UK Border Agency, 'Nationality Instructions:Registering British nationals (nationality instructions)' (29 November 2013) <a href="https://www.gov.uk/government/publications/chapter-12-registering-british-nationals-nationality-instructions">https://www.gov.uk/government/publications/chapter-12-registering-british-nationality-instructions</a> accessed 15 March 2017.

<sup>89</sup> Bank of Dubai Limited v Fouad Haji Abbas [1997] ILPr 308.

<sup>&</sup>lt;sup>90</sup> ibid [10-11].

jurisdiction, the common law approach of interpreting 'residence' remained. Now, judges apply both the 'Europeanised' and the common law understanding of 'residence'. As a result of the merged concepts, the domicile is understood as a place of usual place of abode with some degree of permanence and continuity.

In comparison, the Russian approach towards the residence of individuals for the purpose of jurisdiction appears simpler and closer to the European *Wohnsitz* concept. Natural persons' place of residence is recognised as a place where they permanently or predominantly reside. Registration (*registratsiia* or *propiska*) at a particular physical address is mandatory for Russian residents. Citizens and legal residents (including foreign nationals residing in Russia beyond a short-term visit of 90 days) are free to travel across the Federation, choose a place to work and live. However, when moving to a different location permanently or temporarily, they are required to terminate registration at their original address and register at the new location in accordance with the law. The system of *registratsiia* originates from a long time ago, when *krepostnie krest'iane* (serfs) were attached to their *pomeshchik* (landlord) in Tsarist Russia. The serfs were accounted for and any runaways were strictly punished. In Soviet Russia, the government established the system of *propiska* maintaining close monitoring and control over everybody in the Union, mostly due to the fear of spy activity or potential overthrow of the government.

This official address of *registratsiia* serves as a sole basis for general personal jurisdiction in Russia. A claimant must provide the address of the defendant when filing a suit.<sup>93</sup> If the address of the Russian defendant is unknown, the information may be

<sup>&</sup>lt;sup>91</sup> Grazhdanskiĭ Kodeks Rossiĭskoĭ Federatsii (Civil Code of the RF) of 30 November 1994 no 51-Φ3 (hereinafter, the 'Russian Civil Code') pt 1 (1994) art 20.

Prebyvaniia i Zhitelstva v Predelakh Rossiĭskoĭ Federatsii ot 25 iiunia 1993 g (Law on the Right of Citizens of the RF to Freedom of Movement and Choice of Place of Stay and Residence in the RF) of 25 June 1993 no 5242-1; Postanovlenie Pravitel'stva Rossiĭskoĭ Federatsii Ob Utverzhdenii Pravil Registratsii i Sniatiia Grazhdan Rossiĭskoĭ Federatsii s Registratsionnogo Ucheta po Mestu Prebyvaniia i po Mestu Zhitelstva v predelakh Rossiĭskoĭ Federatsii I Perechnia Lits, Otvetsvennykh za Priem i Peredachu v Organy Registratsionnogo Ucheta Dokumentov dlia Registratsii i Sniatiia s Registratsionnogo Ucheta Grazhdan Rossiĭskoĭ Federatsii po Mestu Prebyvaniia i po Mestu Zhitelstva v Predelakh Rossiĭskoĭ Federatsii ot 17 iiunia 1995 g (Regulation of the Government of the RF on Adoption of the Rules of Registration and De-registration of the Citizens of the RF at the Place of Stay and Residence within the RF and the List of Officials Responsible for Acceptance and Transfer of the Documents for Registration and De-registration of the Citizens of the RF at the Place of Stay and Residence within the RF to the State Authorities on State Registration) of 17 June 1995 no 713.

obtained from the state authorities (immigration authorities, an address bureau, or the police) upon request.<sup>94</sup> Foreign citizens or companies also have the right to obtain such information. They would have to go through the same procedure of requesting the information from the government authorities, as any Russian interested party. Once the address of the potential defendant is known, the civil claim may be filed at the corresponding court.

Therefore, Russian law views the residence of individuals in a quite straightforward fashion, aiming to embrace any type of housing where a person may live: a house, an apartment, corporate housing and other residential premises. 95 This approach refers to a particular physical location at a certain point of time (when the proceedings are brought to court). In contrast, e.g. English 'residence' is understood more in a sense of a geographical location and a country to which a person is tied. In this regard, Russian notion of residence is very much more literal than in England. Perhaps, the specifics and particularity of the Russian understanding of residence is necessary to maintain in Russia, rather than simply indicating that 'an individual must be resident in Russia'. While the English domicile of the defendant attributes jurisdiction of English courts in general, versus any other state's jurisdiction, in Russia it is done to distinguish among many national courts of the same level. Given the vastness of the Russian Federation, the system of registratsiia (or propiska) must remain intact. Determining jurisdiction based on the official address of the defendant should help determine a single district court best suited to handle a dispute. Filing with the proper court would expedite the proceedings and thus contribute to a better administration of justice.

However, the Russian strict and formalistic approach towards the residence of individuals may have a downside. A person may be nominally registered in one location

<sup>&</sup>lt;sup>94</sup> In particular, an application may be filed with the immigration authorities, or address information bureau, or the law enforcement organs. The procedure is straightforward: an interested party files an application with the immigration authorities (by mail or online), indicating the name and the date of birth (if available) of the person of interest. The applicant would have to explain the reason for such a search (for instance: seeking to recover a debt in court), and produce their passport or identification documents. It takes one to four weeks, and it is free. In addition, this information may be obtained from an address bureau for a 'quite moderate fee' (See Relevant Media LLC, 'How to Find an Address of a Person' (*KakProsto* (online Magazine) 2012). Based on a compelling reason, where actual current permanent or predominant location of an individual is difficult to determine, a request to find an address of a person may be filed with the police authorities.

<sup>&</sup>lt;sup>95</sup> Law on the Freedom of Movement (n 92) art 2 and Rules of Registration and De-registration (n 92) art 3.

(a remote location in Siberia), but reside elsewhere (renting a place in Moscow). Common sense would dictate suing the defendant in Moscow; and a claimant, who knows the defendant resides in Moscow, might file a suit with a Moscow city court. However, the court may reject the claim because the defendant is officially resident somewhere else. Then, this may result in delay, inconvenience and additional travel expenses for the parties, in order to have a trial at the appropriate court. Therefore, strict formalism in Russian understanding of 'residence' may create some hindrance to the overall administration of justice.

### 1.2 Substantial Connection

In addition to residence at a particular address, there might be another component of domicile for the purpose of jurisdiction: substantial connection. How necessary is it for establishing adjudicatory jurisdiction over individuals? For instance, in the UK, for a person to be considered domiciled in the UK, the law requires existence of substantial connection to the forum in addition to residence there. English law attaches importance to the intent of a person to reside at a particular location, rather than simply looking at the address indicated in the address bureau's records. As put by Cheshire et al: 'whether a person is [...] resident in a particular country is said to be a question of fact, to be decided by reference to all the circumstances of any particular case'.96 Thus, English law appears more objective in determining an individual's domicile. The requirement of 'substantial connection' is presumed fulfilled, unless proven otherwise if the person is resident in England for the consecutive three months or more.97 Ownership of a house in England does not mean a person is domiciled in England if the visits to this house by the individual were 'infrequent, intermittent, and generally fleeting'. 98 Notably, an individual is also to be regarded as domiciled in England if he is domiciled in the UK and resident in England but the nature and circumstances of his residence do not indicate that he has a substantial connection with any particular part of the UK.99 For example, a person's visit to England and his enforced presence in

<sup>&</sup>lt;sup>96</sup> James Fawcett, Janeen Carruthers and Peter North, *Cheshire, North and Fawcett: Private International Law* (14th edn, OUP 2008) 185.

<sup>&</sup>lt;sup>97</sup> The Civil Jurisdiction and Judgments Act 1982 s 41, para 6, and the Civil Jurisdiction and Judgments Order 2001 s 41, para 9(2) (UK).

<sup>98</sup> Cherney v Deripaska [2007] 2 All ER (Comm) 785 [45].

<sup>99</sup> Civil Jurisdiction and Judgments Order 2001 s 41, para 9(5) (UK).

England due to conditions of bail would not constitute substantial connection to England.<sup>100</sup>

In contrast to the English approach, Russian understanding of 'residence' of an individual lists no such requirement of substantial connection with Russia. It seems that the Russian concept of 'permanence' of residence rather depends on a subjective decision of an individual. People register at addresses for a period of time that they find necessary; and it is not the period of stay in that place that ties them to that place, but the fact of their official registration there.

It is worth considering introducing this additional qualifying element of 'substantial connection' into the Russian law. In particular, the wording 'the individual must have substantial connection with Russia' can be added to Article 20 of the Russian Civil Code. Then, it will require more than an address to connect a person to Russia when suing him there. This will help define residence more clearly, in this rapidly developing and globalised world, where persons move so easily and have several places of abode. In terms of my suggested normative approach to jurisdiction, this would benefit the parties, because it adds more qualification to the determination of residence. Moreover, in view of convergence of legal regimes worldwide, bringing the Russian understanding of 'residence' closer to that of English law ('personal, physical presence other than that which is casual, fleeting, transient'<sup>101</sup>) could benefit Russia in the long run: whether considering acceding to the European jurisdiction regime (Lugano Convention) or whether engaging in relations with common law systems.

On the other hand, incorporating the 'substantial connection' requirement into the Russian notion of residence may complicate things. How should the requirements of 'substantiality' of the connection be determined? What should the courts in Russia understand as close connection of a person to Russia? Should circumstances be examined in each particular case to assess the degree of a person's connection to a place? Should a certain period of time satisfy the requirement of substantial connection? Should a person's intention determine his or her place of abode? Rather than unambiguously stating a period of time (such as three months) to determine a person's substantial connection to the forum, a number of other various factual

<sup>&</sup>lt;sup>100</sup> Petrograde Inc v Smith [1999] 1 WLR 457, 461-2.

<sup>&</sup>lt;sup>101</sup> Kaye (n 86) 352.

elements need to be taken into account by Russian judges. They may include habitual residence in the past, the course of a person's life, language, professional activities, etc. Intricacies of each particular case may further assist in determining the substantial connection. Lastly, these criteria should affect jurisdiction because they ensure that jurisdiction rules are not abstract concepts but actual reflection of parties' circumstances and interests in particular cases.

### 1.3 Corporations: Corporate seat

In the next three sub-sections, I discuss location of legal entities for the purpose of the rule of suing at the location of the defendant. According to the normative approach to jurisdiction I construct in my dissertation, the location of corporations for the purpose of jurisdiction should include not only the place of their state registration, but also their management and operations centre. Relaxing the strict territorial approach of viewing a corporate seat at the place of incorporation is attuned to my overall theory: that the rules of jurisdiction should at most reflect the parties' interests. It is in the interests of a claimant aiming to recover damages from a corporate defendant, to have several options of where to bring such claims, where the activity of the defendant cannot be strictly connected with one particular place.

In Europe, a common definition of domicile for companies was proposed by the European Commission and adopted when Brussels I Regulation<sup>102</sup> replaced the Brussels Convention in 2002. The reason was not necessarily that domestic rules of the Member States varied widely, and problems arose in practice. Rather, theoretically, it might have nevertheless created difficulties in the future; and, therefore, a common definition of domicile for companies was adopted.<sup>103</sup> Since the purpose of Brussels I was to establish jurisdiction at the location with which the potential defendant had a real connection at the relevant time, Brussels I Regulation established that the legal entities' domicile represents the place where they i) have their statutory seat, or ii) central administration, or iii) principal place of business.<sup>104</sup> Notably, Article 60(2) of the Brussels I Regulation specified that for the purposes of the UK and Ireland (and

<sup>&</sup>lt;sup>102</sup> Regulation (EC) 44/2001 of 22 December 2000 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters [2001] OJ L 12/1 (hereinafter, the 'Brussels I Regulation'). <sup>103</sup> Fausto Pocar, 'Explanatory Report on the Convention on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters, signed in Lugano on 30 October 2007' OJ C 319/1, para 27.

<sup>&</sup>lt;sup>104</sup> Brussels I Recast art 63.

Cyprus, according to the new Brussels I Recast), the 'statutory seat' shall mean registered office or, where there is no such office anywhere, the place of incorporation or, where there is no such place anywhere, the place under the law of which the formation took place.

This unique definition of a corporate seat for the UK, Ireland and Cyprus reflects the theory of incorporation in common law. The essence of the traditional English theory of incorporation is that domicile of legal entities is determined as the country under the laws of which it is incorporated. The legal system where a company is formed 'gives birth' to it and 'endows it with legal personality'. The law of the place where the company is incorporated determined the validity of such incorporation, the requisite corporate documents, the structure of its main bodies and their powers, the order for dissolution of the company, etc.

The Anglo-Saxon theory of incorporation may be contrasted with the *Sitztheorie* (real seat theory), dominant in Germany, Austria, France, Italy and Luxembourg. The real seat theory reflects the European continental view that a company's actual domicile or real seat should be used as the main criterion to determine jurisdictional issues. The for instance, the doctrine is reflected in German legislation and case law. Article 17 of the German Code of Civil Procedure (ZPO) prescribes that 'unless anything to the contrary is stipulated elsewhere, a legal person's registered seat shall be deemed to be the place at which it has its administrative centre (*der Ort, wo die Verwaltung geführt wird*)'. As *Bundesgerichtshof* (BGH), the highest German court for civil and criminal law, elaborated in its recent decision: 'the domicile of a legal person would be calculated according to § 17 ZPO, according to its founding seat and not its effective management seat'. Also, as noted in another BGH decision 'if there is nothing else, the place where the administration is performed applies as the seat'.

<sup>&</sup>lt;sup>105</sup> Trevor Hartley, *International Commercial Litigation: Texts, Cases and Materials on Private International Law* (CUP 2009) 27.

<sup>&</sup>lt;sup>106</sup> Kilian Baelz and Teresa Baldwin, 'The End of the Real Seat Theory (*Sitztheorie*): the European Court of Justice Decision in *Ueberseering* of 5 November 2002 and its impact on German and European Company Law' (2002) 3 *German Law Journal* 85.

<sup>107</sup> BGB s 17 (Germany).

<sup>&</sup>lt;sup>108</sup> Decision of the BGH of 15 March 2010, Case No. II ZR 27/09.

<sup>&</sup>lt;sup>109</sup> Decision of the BGH of 10 November 2009, Case No VI ZB 25/09 <a href="http://www.anwalt24.de/rund-ums-recht/BGH\_10\_11\_2009\_VI\_ZB\_25\_09\_Zustaendigkeit\_des\_Oberlandesgerichts\_bei\_bestehe\_-d3908339.html">http://www.anwalt24.de/rund-ums-recht/BGH\_10\_11\_2009\_VI\_ZB\_25\_09\_Zustaendigkeit\_des\_Oberlandesgerichts\_bei\_bestehe\_-d3908339.html</a> accessed 15 March 2017.

These clarifications demonstrate that the continental legal approach stresses the place where the main decisions of management are made, as domicile of companies for the purpose of jurisdiction.

Now, how does all this compare to the Russian understanding of location of legal entities? Such location is understood in Russia strictly as the place of state registration of the legal entity. State registration shall be carried out at the location of the legal entity's managing body or a person empowered to act on its behalf. In claims against state authorities, their location is the one indicated in the founding document regulating their activity. For example, since the Federal tax authority is based in Moscow city pursuant to the Regulation on Federal Tax Authority, two would be sued in the *arbitrazh* court in Moscow city. As for the state officials, their location is understood as the location of the state authority that they represent.

Ideally, actual location of legal entities (*phizicheskii adres*) and their legal addresses (*iuridicheskii adres*) should coincide. However, in practice, many companies have legal address at one location, and carry out their activity at another place. In such cases, the legal address of the company provides the basis of choosing the appropriate court to file a claim against the company. What if the entity has no office or its location is unknown? How is jurisdiction conferred then? A claimant may choose to file with an *arbitrazh* court at the location of the legal person's property or at its last known location at the territory of the Russian Federation.

However, both during the Soviet period and until the present day,<sup>113</sup> location of legal entities still does not seem to take into account the place from where a company is actually controlled. Russian law does not appear to provide guidance in relation to

<sup>&</sup>lt;sup>110</sup> Russian Civil Code art 54(2).

<sup>111</sup> ibid. Also, Federal'nyĭ Zakon RF ot 8 avgusta no 129-ФЗ 'O Gosudarstvennoĭ Registratsii luridicheskikh Litz i Individual'nykh Predprinimateleĭ (Federal Law of the RF 'On State Registration of Legal Entities and Sole Proprietors' of 8 August 2001 no 129-ФЗ, art 8(2).

Postanovlenie Pravitel'stva RF ot 30 sentiabria 2004 g no 506 'Ob Utverzhdenii Polozheniia o Federal'noĭ Nalogovoĭ Sluzhbe (Regulation of the Government of the RF 'On Approving the Decree on the State Tax Authority) of 30 September 2004 no 506.

<sup>113</sup> See, Alexander Makarov, Osnovnye Nachala Mezhdunarodnogo Chastnogo Prava (Fundamentals of Private International Law) (Iurlzdat Narkomlusta RSFSR 1924), Ivan Pereterskii, Ocherki Mezhdunarodnogo Chastnogo Prava (Essays on Private International Law) (Gosud Izdatelstvo 1924), Sergey Krylov, Mezhdunarodnoe Chastnoe Pravo: Posobie k Lektsiiam (Private International Law: Textbook for Lectures) (Priboĭ 1930), Ivan Pereterskiy and Sergey Krylov, Mezhdunarodnoe Chastnoe Pravo (Private International Law) (Iuridlz NKIu SSSR 1940).

jurisdiction over companies incorporated abroad, but controlled from Russia. England provides a more qualified solution in such cases. For instance, in *Harada v Turner*, <sup>114</sup> it was contended whether the Harada Company was domiciled in England, considering it was incorporated in Ireland, but had an official address in England. As accurately noted by Lindsay J: 'it rather depends on what one means by "a registered office". <sup>115</sup> The court held that although Harada's 'registered office' was in Ireland, its sole business was carried out in the UK. On that basis, it had its central management and control in the UK; so the English court had the jurisdiction. Had this situation arisen in a Russian court, a Russian judge would not be able to establish general jurisdiction over a company incorporated elsewhere but operating solely in Russia, unless the company's property tied it to a particular place in Russia. To remedy the situation, an alternative test of location of companies should be adopted in Russia.

### 1.3.1 Corporations: Central Management and/or Principal Place of Business

As mentioned above, the European jurisdiction regime envisages domicile of a company not only at the place of its statutory seat, but also where it has its 'central administration' or 'principal place of business'. Up to date, there have been no ECJ cases interpreting these terms, and their exact meaning at the EU level is uncertain. One could nevertheless speculate on the meaning and relationship between these terms within the frames of the EU Member States' national laws.

For instance, in English common law, the 'principal place of business' concept can be traced back to *Daimler v Continental Tyre*. There, Lord Atkinson established that the test of residence was the 'place where the real business centre from which the governing and directing minds of the company operated, regulating and controlling its important affairs'. Furthermore, the leading modern authorities on the term of 'principal place of business' of a company can be found in *The Deichland*<sup>118</sup> and *The Rewia*<sup>119</sup> cases. *The Deichland* vessel was chartered by Deich, a Panamanian corporation, whose central control and management was exercised in West Germany

<sup>&</sup>lt;sup>114</sup> Harada Ltd T/A Chequepoint UK Ltd v GP Turner [2000] ILPr 574.

<sup>&</sup>lt;sup>115</sup> ibid [17].

<sup>&</sup>lt;sup>116</sup> Daimler Co Ltd v Continental Tyre & Rubber Co (Great Britain) Ltd [1916] 2 AC 307.

<sup>&</sup>lt;sup>117</sup> ibid 319.

<sup>&</sup>lt;sup>118</sup> The Deichland [1990] 1 QB 361.

<sup>119</sup> Owners of Cargo Lately Laden on Board the Rewia v Caribbean Liners (Caribtainer) Ltd (The Rewia) [1991] 2 Lloyd's Rep 325; [1993] ILPr 507; Financial Times, July 12, 1991.

(Federal Republic of Germany). The plaintiffs issued and served a writ on the defendants relating to damage to the cargo, while the vessel was in Kent in the UK. The ownership of the vessel changed; and the new owners responded to the plaintiffs, guaranteeing the damages. The plaintiffs argued that Article 2 of the Brussels Convention 1968 conferred jurisdiction at the location of the defendant; the defendants argued that the court had no jurisdiction. It was common ground that Deich was incorporated in Panama, but West Germany would regard Deich as having its seat there. The argument was whether a corporation could have more than one seat, and it was decided that a corporation might satisfy the test for the location of its seat in relation to more than one state. Although the charterers were incorporated in Panama, their central control and management was exercised in the Federal Republic of Germany. Accordingly, their seat for the purposes of jurisdiction was in West Germany. 120 In *The Rewia*, the Court of Appeal held that the principal place of business did not necessarily mean the place where the most of the business was carried out. Although day-to-day management of the company took in Hong Kong, the company was controlled from Germany. Its shareholders, directors and mortgagee banks were German; the meetings of directors took place in Hamburg, the charter was in German, etc. Therefore, the 'principal place of business' was understood as the centre from which instructions were given and the ultimate control was exercised. Significantly, the reference to the 'principal place' did not require identification of a particular building. Following *The Rewia*, case law established that 'central administration', was more clearly identifiable for large corporations, rather than small companies, where the 'there may be a considerable blurring of functions because the same person often [discharges] a variety of roles'. 121

In contrast to Europe, where the concept of a company's domicile includes the place of its central management and control, the Russian approach strictly understands it as the place of their state registration (the corporate 'seat'). The current Russian definition of location of corporations should be adjusted. Additional elements – the company's central administration, or its principal place of business – should be added to the Article 54(2) of the Russian Civil Code denoting the location of corporations. Introducing these

<sup>&</sup>lt;sup>120</sup> The Deichland, 375, 379 and 388.

<sup>121</sup> King v Crown Energy Trading AG and Another [2003] EWHC 163 (Comm); [2003] ILPr 28.

two additional qualifiers will allow Russian courts adjudicate claims involving companies not necessarily registered in Russia but carrying out most of their business operations from Russia.

Central administration or principal place of business could be understood as a place of residence of company's directors or the place of a company's day-to-day management. An example of such interpretation may be found in common law. For instance, in Latchin, 122 the first defendant, the GMH Company, was incorporated and registered in Luxembourg. The second defendant, the company's director, was domiciled in England. The claimant had to show a good arguable case that GMH was domiciled in the UK in order for the English court to retain jurisdiction. The defendants argued that all of the employees, meeting rooms and facilities for clients of the GMH were in Luxembourg, and that no board meetings were ever held in London. There was, however, a UK subsidiary of the GMH in London, with 'no connection with any of the matters in dispute', according to the defendants. At the same time, it was common ground that the parties had meetings in London regarding some architectural services to be performed in Morocco. In the end, the claimant failed to show a good arguable case that the GMH was domiciled in the UK. As noted by Andrew Smith J in that case: 'the question of a corporation's seat or domicile is concerned not with its day to day operational decisions, but its central control and management'. Although the claimant contended that the second defendant's decisions took place in London, it was not of relevance, since no evidence of a major controlling decision made in London was provided. Justice used the wording by Lord Loreburn from an old case De Beers Consolidated, asserting that London was not the place where the GMH 'kept house and did its real business'. 123

An analogous discussion occurred in *Royal & Sun Alliance v MK Digital FZE*,<sup>124</sup> where an interested party had to make a good arguable case that a company was domiciled in England. English addresses of the directors did not show that the central management and control of a Danish company was exercised in England. There was no evidence of business dealings in the UK, and the company did not represent itself

<sup>&</sup>lt;sup>122</sup> Latchin v General Mediterranean Holdings SA & Anor [2002] CLC 330.

<sup>&</sup>lt;sup>123</sup> De Beers Consolidated Mines Ltd v Howe [1906] AC 455, 458.

<sup>&</sup>lt;sup>124</sup> Royal & Sun Alliance Insurance plc & Anor v MK Digital FZE (Cyprus) Ltd & Ors [2006] EWCA Civ 629; [2006] 1 CLC 787.

to the world as operating from the UK. Therefore, both *Latchin* and *Royal & Sun* cases demonstrated that a mere existence of English directors, even if clearly domiciled in the UK, may not constitute a domicile of a corporation in the UK. Also, these cases show that a company may be domiciled in a state when it is central administration is carried out in that state, notwithstanding that it might be incorporated elsewhere.

Further guidance may be found in another English case, which interpreted and applied The Rewia definition of principal place of business. This case is MODSAF v Faz Aviation. 125 There, the claimant, MODSAF, sued against Faz Aviation Ltd, a company incorporated in Cyprus. The proceedings were initiated in England on the basis of Article 2 of the Brussels I Regulation. The claimant argued that the defendant was 'domiciled' in England with its central administration or principal place of business there. The defendants opposed this, however, arguing that Cypriot courts had the jurisdiction to deal with the matter. They insisted that Faz became dormant and had ceased to have any administration or place of business before the proceedings were initiated; and that the place of central administration used to be in Cyprus, where the company's registered office, bank, lawyers, accountants, company secretary and directors were resident. In the end, MODSAF failed to prove a good arguable case that the defendant had any business either to administer or to operate after a date more than twelve months before proceedings were issued. The court held that the company had no principal place of business anywhere apart from Cyprus; and it followed that the English court had no jurisdiction over the claim.

Significantly, Langley J listed a number of points regarding the domicile of a company:

- i) the central administration and principal place of business of a company [...] frequently will be in the same country;
- ii) the focus, in matters of jurisdiction, is on the country rather than any more particular location;
- iii) the principal place of business (if there is one) is likely to be the place where the corporate authority is to be found (shareholders and directors), and to be the place from where the company is controlled and managed; and

<sup>&</sup>lt;sup>125</sup> Ministry of Defence and Support of the Armed Forces for Iran v Faz Aviation Ltd (Formerly FN Aviation Ltd) and Al-Zayat [2007] EWHC 1042 (Comm); [2007] ILPr 42.

iv) the place where the day-to-day activities of the company are carried out may not be the principal place of business if those activities are subject to the control of senior management located elsewhere. 126

These observations, although appearing obvious in some regards, are very important. They emphasise that the court should be mainly interested in which country the principal place of business (rather than an exact physical address) is situated. This view is similar to the domicile of individuals, where the law should focus on the country, rather than on a particular building. This may seem obvious for an English lawyer. However, from a point of view by a Russian legislator, determination of an exact city or district where the company is located is indispensable for the internal jurisdiction system. So, the seemingly obvious additional qualifiers of 'central administration' by Langley J, outlined above, may assist the Russian legislators in their understanding of location of a company.

It is of interest what should occur if the place of registration and the place of administration of a company differ. Which should be given priority? Some academics might argue that perhaps it is not the place of incorporation but the place of daily or central management and control [of a company] that should assume a more prominent role. Prussels I Recast does not prioritise between the two, although it does put the 'statutory seat' before 'central management' or 'principal place of business'. Objectively, all of these locations equally qualify as companies' domicile.

A test of the closest connection might provide the most appropriate response to the question when principal management should prevail over official company's address. As emphasised in *889457 Alberta Inc v Katanga Mining Ltd*,<sup>128</sup> it is important to base jurisdiction at the location with which the potential defendant had the closest and the most real connection. In that case, the first defendant, Katanga, was nominally a Bermuda corporation, resident in Canada for tax purposes. It had some connection to Canada when the proceedings were started, but its connection to England was much more real. England was where the entirety of the administration took place and where all known management resided. Thus, the central administration of the first defendant was in England. Professor Briggs' approach appears in line with this thinking: to

<sup>126</sup> MODSAF v Faz [29].

<sup>&</sup>lt;sup>127</sup> Robert Drury, 'The Regulation and Recognition of Foreign Corporations: Responses to the "Delaware Syndrome" (1998) 57 *Cambridge Law Journal* 1, 165.

<sup>128 889457</sup> Alberta Inc v Katanga Mining Ltd [2008] EWHC 2679 (Comm); [2009] ILPr 14.

determine a company's central administration, one may examine where those who have the serious responsibilities in the company have their place of work. 129

The validity of the test set out in 889457 Alberta is however now doubtful after Young v Anglo American South Africa Ltd. 130 Young establishes that the place where those who have serious responsibility in the company work is not necessarily the place where the 'central administration' of the company will be. The court in Young continued that the correct interpretation would be 'to find the place where the essential decisions are taken by the company through its organs for that company's operation and where the company takes its entrepreneurial' decisions'. The place of work of those who have "serious responsibility" for decisions and the place where the essential decisions of the company are made could be different. The court further elaborates that the aim behind the definition of corporate domicile was to provide a claimant with wider choice of where the claimant can sue the company.

This approach may be useful for Russian courts when establishing jurisdiction. When dealing with divergent locations of company registration and its central management, to determine the corporate domicile, courts should take into consideration the place which reflects the most real and the closest connection to the company. Thus, if a company is registered outside of Russian jurisdiction, but its entire managing body is in Russia or its essential decisions are made in Russia, this approach might reveal the actual location of the company, preventing avoiding jurisdiction and, possibly, avoiding liability.

This may seem as a pure academic discussion; however it has very useful practical application. Frequently, Russian companies get registered in tax havens (such as Seychelles) to avoid taxation, while their principal management is situated in Moscow. Briggs' approach could help determine the realistic domicile of companies. Then, the appropriate local courts would be in better position to enforce orders of commercial nature against such companies and their management.

However, asserting jurisdiction by state courts over entities registered in other jurisdictions may result in parallel actions in multiple courts in different states,

<sup>&</sup>lt;sup>129</sup> Adrian Briggs and Peter Rees (eds), *Civil Jurisdiction and Judgments* (5th edn, Proforma 2009) para 2.115.

<sup>130</sup> Young v Anglo American South Africa Ltd [2014] EWCA Civ 1130.

potentially leading to conflicting judgments. Nevertheless, multiple fora approach benefits the interest of the parties seeking access to court. Having more (rather than limited) options regarding competent courts improves the chances for parties to attain justice. In the end, states should facilitate access to their courts, and jurisdiction rules should reflect such facilitation appropriately. That is why my view on an ideal jurisdiction regime favours multiple jurisdictions. In addition, conflicting judgments can be avoided by enforcing an effective mechanism such as *lis pendens* and related actions.

### 1.3.2 Carrying Out Business Activity in a Forum via Branches and Agents

In this sub-section, I review the relevant provisions of the European Brussels I and the Russian Codes of Civil and *Arbitrazh* Procedure foreseeing jurisdiction at the location of branches or agents of foreign corporations (deemed to be domiciled or located in the state). Both regimes accept the notion of retaining jurisdiction over the branches or agencies of foreign companies, if the dispute relates to the activity of such branch or agency. The rule appears fair; if foreign principals choose to carry out business activity in a EU Member State or in Russia via permanent establishment or agency, they open themselves to local jurisdiction. Plus, in some instances there may be additional connection with the forum, such as the agent signing a contract in the forum, etc.

Now, how are these rules formulated and implemented in the statutory law? In Europe, Article 7(5) of Brussels I Recast assigns jurisdiction to courts at the place where the branch (or other establishment) is situated. In cases involving non-EU companies and their branches in a Member State, pursuant to the residual jurisdiction rule, national law applies. For instance, in England, when a foreign principal company maintains an agent within English jurisdiction. English courts can retain jurisdiction when a claim was served on that agent relating to a contractual dispute. 131 For instance, in National Mortgage v Gosselin, 132 a London agent of a foreign company 'merely sent the claimant the defendant's price list and forwarded the claimant's order to the defendant'. 133 These actions, however, were enough for an English court to retain jurisdiction. In another significant case, Union International Insurance v Jubilee Insurance, 134 a company registered in Bermuda signed a contract with a Kenyan Company via its agents in England. The Bermuda Company sought for damages for breach of the contract. The request to serve out of English jurisdiction was set aside, because the 'agent' rule only applied when the foreigners chose to carry business in England by using an agent. Claimant's use of an English agent was, rightfully in that case, of no relevance.

<sup>131</sup> Civil Procedure Rules r 6.12 (UK).

<sup>132</sup> National Mortgage and Agency Co. of New Zealand v Gosselin (1922) 38 TLR 832.

<sup>133</sup> Stuart Sime, A Practical Approach to Civil Procedure (10th edn, OUP 2007) 152.

<sup>134</sup> Union International Insurance Co v Jubilee Insurance Co. [1991] 1 WLR 415.

The Russian approach is similar to the English law: it confers jurisdiction to a Russian court where foreign companies have an establishment or an agent in the UK. In Russia, actions arising out of the activity of a branch or representative office of a company may be filed at a court (or an *arbitrazh* court, depending on the nature of the claim) at the location of the main legal entity, or at the location of the branch or the representative office. This rule applies where the parent company is abroad, and its subsidiary is in Russia. Alternatively, it applies where the parent and its branch are located in different parts of the Russian Federation. The plaintiff must provide evidence that the legal action arises out of the activity of the branch or representative office. Otherwise, the claim must be brought to the court at the location of the defendant according to the general rule of jurisdiction. Thus, Russia accepts the notion of retaining jurisdiction over foreign entities represented in Russia via branches or agents similarly to Europe.

Upon examining available cases, however, it is noticeable that Russian courts many claims against local branches of foreign companies get rejected at first instance. This occurs notwithstanding the explanatory report by the Supreme Court that clearly calls such rejection is contrary to the due procedure. Perhaps, this may be explained by unfamiliarity of judges with this comparatively novel rule (dating a little over 10 years). It was impossible and unimaginable during the Soviet times for foreign companies to carry out commercial activity in Russia, let alone basing Russian jurisdiction over foreign companies represented in Russia via an agent. It may still appear intrusive on foreign sovereignty, in the eyes of some judges, to retain jurisdiction at the location of the branches or representative offices of foreign corporations in Russia.

For instance, the Russian Supreme *Arbitrazh* Court re-examined a case relating to the branch of a foreign company in Russia in order to reaffirm the jurisdiction of a Russian court.<sup>137</sup> A tax office filed a case against a branch of a Turkish company Yamata to collect a fine for tax evasion at an *arbitrazh* court of first instance, which

<sup>&</sup>lt;sup>135</sup> CCP arts 29(2) and 402(1); CAP arts 36(5) and 247(2).

<sup>&</sup>lt;sup>136</sup> Obzor Sudebnoĭ Praktiki Verkhovnogo Suda RF 'Nekotorye Vorporsy Sudebnoĭ Praktiki po Grazhdanskim Delam' (Review of Court Practice by the Supreme Court of the RF, 'Certain Issues of Court Practice in Civil Cases' (1998) Bulletin of the Supreme Court of the RF no 10, 22.

<sup>&</sup>lt;sup>137</sup> Postanovlenie Prezidiuma Vysshego Arbitrazhnogo Suda RF ot 4 iiulia 2006 g (Decision of the Presidium of the Supreme *Arbitrazh* Court of the RF) of 4 July 2006 no 1782/06.

rejected the claim.<sup>138</sup> On appeal, the *arbitrazh* court of appeal left the decision unchanged.<sup>139</sup> Among the main reasons of rejection, the courts believed that the Russian courts did not have jurisdiction, and the claim should have been addressed to the foreign company itself. The Russian courts thought that Turkey was more appropriate forum to hear the case. The federal *arbitrazh* court cancelled the previous courts' decisions and redirected the case back to the court of first instance for a retrial, because the status of the foreign legal entity (its representative office in Russia) was not analysed correctly for the purposes of applying tax rules and jurisdiction rules.<sup>140</sup>

Again, the courts of first instance and of appeal rejected satisfying the claim. 141 On the second appeal, the Federal *Arbitrazh* Court stayed the proceedings concluding that Russian *arbitrazh* courts had jurisdiction in relation to foreign entities, but not their representative offices. 142 No further reasoning was provided in this court decision. The Tax office appealed again to the Supreme *Arbitrazh* Court for re-examination of the case. The Supreme *Arbitrazh* Court cancelled the judgments by the *cassation* court and ordered a retrial: it proved the previous judgments erroneous in application of the jurisdictional provisions relating to branches of foreign entities. It affirmed that the *arbitrazh* court at the location of the branch of the foreign company in Russia had jurisdiction. 143 The Supreme *Arbitrazh* Court's decision was right in the end, conferring jurisdiction to Russian courts over foreign companies domiciled elsewhere but carrying out business activity in Russia though an agent.

<sup>&</sup>lt;sup>138</sup> Reshenie Arbitrazhnogo Suda Yamalo-Nenetskogo Avtonomnogo Okruga ot 16 avgusta 2004 g (Decision of the *Arbitrazh* Court of Yamalo-Nenetskiĭ Autonomous Area), of 16 August 2004 case no A81-2346/3177A-04.

<sup>&</sup>lt;sup>139</sup> Postanovlenie Vos'mogo Arbitrazhnogo Apelliatsionnog Suda ot 24 noiabria 2004 g (Decision of the Eighth *Arbitrazh* Court of Appeal) of 24 November 2004.

<sup>&</sup>lt;sup>140</sup> Postanovlenie Federal'nogo Arbitrazhnogo Suda Zapadno-Sibirskogo Okruga ot 28 febralia 2005 g (Decision of the Federal *Arbitrazh* Court of the West Siberian Circuit) of 28 February 2005.

<sup>&</sup>lt;sup>141</sup> Reshenie Arbitrahznogo Suda Yamalo-Nenetskogo Avtonomnogo Okruga ot 11 iiulia 2005 (Decision of the *Arbitrazh* Court of the Yamalo-Nenetskiĭ Autonomous Area) of 11 July 2005 and Postanovlenie Arbitrazhnogo Suda Apelliatsionnoĭ Instantsii Yamalo-Nenetskogo Avtonomnogo Okruga ot 21 sentiabria 2005 g (Decision of the *Arbitrazh* Court of Appeal of Yamalo-Nenetskiĭ Autonomous Area) of 21 September 2005 case no A81-3177A-04.

<sup>&</sup>lt;sup>142</sup> Postanovlenie Federal'nogo Arbitrazhnogo Suda Zapadno-Sibirskogo Okruga ot 21 noiabria 2005 g (Decision of the Federal *Arbitrazh* Court of the West Siberian Circuit) of 21 November.

<sup>&</sup>lt;sup>143</sup> Postanovlenie Presidiuma Vysshego Arbitrazhnogo Suda RF ot 4 iiulia 2006 g (Decision of the Presidium of the Supreme *Arbitrazh* Court of the RF) of 4 July 2006 no 1782/06.

Although this example demonstrates an extreme case of double revision at all instances, it shows that Russian courts may yet take some time before becoming fully comfortable with asserting jurisdiction over foreign entities represented in Russia.

Therefore, based on the analysis of substantive rule of domicile – suing at the location of the defendant, a few recommendations can be suggested for Russia. First, it could supplement the statutory definition of residence of an individual with an additional requirement of 'substantial connection'. Secondly, the location of legal entities for the purpose of jurisdiction should be also amended, adding a company's place of central management and/or principal place of business. In addition, application of the existing rules of suing at the location of the branches and representative offices can be further streamlined. In addition, the analysis has shown that Europe is in need of a harmonised solution regarding domicile of an individual for the purpose of jurisdiction. A definition 'based on objective criteria such as e.g. habitual residence for a certain time would be preferable'.<sup>144</sup>

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<sup>&</sup>lt;sup>144</sup> Burkhard Hess, Thomas Pfeiffer and Peter Schlosser, 'Report on the Application of Regulation Brussels I in the Member States' (Institute for International and Private International Law, Ruprecht-Karls-University Heidelberg, Study JLS/C4/2005/03, Final Version September 2007) (hereinafter, the 'Heidelberg report') 88.

# 2 State Sovereign Interests Overriding Party Autonomy to Protect the Integrity of the State

## 2.1 Acceptable Exclusive Jurisdiction: Immovable Property, Patents and Public Registers

In this section, I analyse exclusive jurisdiction rules that may override party autonomy to choose a forum to handle civil and commercial disputes. Both jurisdiction regimes I analyse (Europe and Russia) recognise state mandatory jurisdiction in certain cases. In those cases, jurisdiction becomes extraterritorial, transcending state borders. Both Europe and Russia agree on such mandatory jurisdiction of their courts in a number of instances. In this subsection, I review the rules that are most uniformly recognised and not much debate exists: those in relation to immovable property, patents, and public registers.

The European exclusive jurisdiction rules are all contained in Article 24 of Brussels I Recast. These rules prevail over any other conflicting jurisdiction terms of the regulation. When a court seises a claim concerning a matter over which courts of another Member State have exclusive jurisdiction by virtue of Article 24, it should declare of its own motion that it has no jurisdiction. 145 This helps maintain mutual trust in administration of justice and reinforce judicial cooperation amongst the EU Member States. The binding nature of the exclusive jurisdiction rule ensures predictability and legal certainty regarding jurisdiction. Furthermore, Article 24 applies 'regardless of domicile', unlike the rest of the Brussels I Recast pertinent to disputes where defendants are domiciled in the EU Member State. The rules on exclusive jurisdiction extend both to European and international disputes with non-EU defendants. The EU courts have mandatory jurisdiction if strong connection exists with a EU Member State, even if a claim involves defendants domiciled in third states. This mechanism may appear exorbitant in relation to parties from the non-EU countries. However, the extensive character of Article 24 it not unreasonable, considering that similar rules most likely confer exclusive jurisdiction to the third states' courts regardless of domicile of defendants in their legislatures as well.

<sup>145</sup> Brussels I Recast art 27.

In Russia, Russian courts have exclusive jurisdiction in a number of situations. The rules of exclusive jurisdiction override other Russian rules of general, alternative and contractual jurisdiction. A comprehensive list of cases when Russian courts shall have the exclusive jurisdiction appears in the Codes of Civil and *Arbitrazh* Procedure. Procedure. Some of them coincide with Article 24 of the Brussels I; and these are the rules to be reviewed in this chapter. The exclusive jurisdiction of Russian courts cannot be overridden by a private agreement between the parties; only an international intergovernmental treaty can override these provisions. Moreover, in case of an attempt to enforce a foreign court's decision in Russia regarding a subject matter that makes jurisdiction of Russian courts exclusive, a Russian court shall deny such enforcement. Are

### 2.1.1 Immovable Property

The most vivid example where it is acceptable for state home sovereignty override party autonomy concerns immovable property. Immovable property is precisely located on a certain territory; it is registered in appropriate state registers. It is only proper, for the sake of maintaining the integrity of state territorial borders, to accept that states shall have exclusive jurisdiction over titles to immovable property or claims changing rights to immovable property. Not all disputes mentioning immovable property should be subject to mandatory jurisdiction of state courts.

The tradition to confer jurisdiction to courts at the location of immovable property is recognised across the world. Application of this rule corresponds to the international principle of comity – states' mutual cooperation and recognition of each others' power. Immovable property is inseparably connected with territory of a state; and the sovereignty of the state dominates over that state's property. Adjudicating claims concerning foreign property would intrude on foreign sovereignty, which is strictly undesirable in inter-state relations.<sup>148</sup>

<sup>&</sup>lt;sup>146</sup> Code of Civil Procedure of the Russian Federation of 14 November 2002 No 138-Φ3 (the 'CCP') and Code of *Arbitrazh* Procedure of the Russian Federation of 24 July 2002 No 95-FZ 2002 (the 'CAP'). <sup>147</sup> CCP art 412(3); CAP art 244 (1)(3).

<sup>&</sup>lt;sup>148</sup> As Story noted over a century ago, 'no court in this country has direct original jurisdiction with respect to real estate abroad'. *Attorney-General v Stewart* (1817) 2 Mer. 143, 156; Story's Conflict of Laws ss. 550-555.

In addition to comity and sovereignty, the rule of exclusive jurisdiction in actions *in rem* in property is stipulated by the principle of effectiveness. Suppose a foreign court handles a case concerning state property. Enforcing a foreign court's decision regarding the property in the home State will mostly likely run into difficulties anyway. Thus, yielding to state's jurisdiction over the state's property appears reasonable in view of effectiveness of judicial process. Otherwise, why conduct judicial proceeding and have a court order that might fail? Similar idea is convened in *The Tolten*, a case relating to damage done by a ship in foreign waters. An English court ends up retaining jurisdiction in the action in rem against the owners of the ship. The cases provide support for efficiency and practicality argument: 'the reason why common law and chancery courts do not exercise their jurisdiction over foreign soil ought to be regarded as applying also to Admiralty Courts, i.e., they cannot make their decree effective in a foreign jurisdiction.'<sup>149</sup>

Pursuant to the Brussels jurisdiction regime, in proceedings which have as their object rights *in rem* in immovable property or tenancies of immovable property, the courts of Member States where the immovable property is located shall have exclusive jurisdiction. Notably, there is an exception in relation to tenancy of property *in rem*. Where the immovable property is contracted out for private use for a maximum period of six months and the tenant is a natural person, and both the tenant and the landlord are domiciled in the same Member State, the courts of the Member State where the defendant is domiciled would have jurisdiction as well. National laws of the EU Member States 'tend to generally coincide' with this exclusive jurisdiction rule pursuant to the Brussels I regime. For instance, in the UK, the *Mocambique* rule states that English courts shall not have jurisdiction over claims regarding titles to foreign property.

<sup>&</sup>lt;sup>149</sup> *The Tolten* [1946] P 135, 136.

<sup>&</sup>lt;sup>150</sup> Brussels I Recast art 24(1).

<sup>&</sup>lt;sup>151</sup> Brussels I Recast art 24(1).

<sup>&</sup>lt;sup>152</sup> The Nuyts Study, 7.

<sup>&</sup>lt;sup>153</sup> BSA v Mocambique [1893] AC 602. Notably, in actions in personam, 'Proceedings for a declaration of trust in land and for the legal owner to transfer ownership did not constitute an action in rem', and therefore, do not fall under exclusive jurisdiction of the state where the land is situated; see, Webb v Webb [1991] 1 WLR 1410 (Ch). Also, Jack Wass, 'The Court's In Personam Jurisdiction in Cases Involving Foreign Land' (2014) 63 International & Comparative Law Quarterly 1, 103.

Similarly, Russia confers exclusive jurisdiction to courts at the location of the immovable property in Russia (*forum rei sitae*).<sup>154</sup> This applies in domestic as well as international disputes.<sup>155</sup> In addition, *arbitrazh* courts have exclusive jurisdiction relating to property owned by the state of the Russian Federation, including claims connected with the privatisation of state property and expropriation of property for state needs. Notably, the disputes regarding immovable property cannot be attributed to consideration by arbitration tribunals. This can be reasonably explained because the issues of public importance cannot be decided by private parties: changes in state registers of immovable property, for instance, can only be made by invoiving a state authority (court). In relation to tenancy, Russian jurisdiction regime does not require minimum tenancy period in comparison with the Brussels I Regulation. In practice, arguments in this regard do not seem to stir much controversy.

Since many jurisdiction in the world recognise the exclusive jurisdiction of courts at the location of the immovable property, no conflict of jurisdictions should arise. Ideally, each state would straightforwardly assume jurisdiction where claim concerned immovable property on its territory. Likewise, a state would decline jurisdiction when claims concerned foreign property. However, practice brings to light scenarios where controversial issues still appear. One point of interest might be divergent understanding of 'immovable property'. Next, tenancy for private use may be an exception. In addition, there seems to be a different understanding of subject of a claim involving immovable property. Finally, potential conflict may arise between the exclusive jurisdiction rules of two countries in claims relating to property in both of those countries. These points will be discussed now.

### Diverging Classification of Immovable Property

Article 130 of the Russian Civil Code defines immovable property as everything that is closely connected to land and cannot be moved without substantial damage to the purpose of the property. <sup>156</sup> It includes buildings, structures, land plots, sites of subsurface resources, residential and non-residential premises, forests and certain

<sup>&</sup>lt;sup>154</sup> CCP art 30(1); CAP art 38(1-2).

<sup>&</sup>lt;sup>155</sup> CCP art 403(1); CAP art 247(1-2).

<sup>&</sup>lt;sup>156</sup> Russian Civil Code art 130.

incomplete construction projects.<sup>157</sup> Also, sea vessels and aircrafts are regarded as 'immovable property' because of their high value and importance for the economy of the state. Things that cannot be characterised as immovable, including money and securities, shall be understood as movable.<sup>158</sup>

Questions may arise regarding interpretation of the Russian terminology: 'firmly connected with the land' and 'substantial damage to [the property's] purpose'. The need for clarification was pointed out by the Russian Union of Industrialists and Entrepreneurs (Rossiyskii Soiuz Promyshlennikov i Predprinimatelei), the lobby group representing the interests of businesses in Russia. The Union submitted its notes during the Russian Parliamentary sessions considering certain changes to the Civil Code pointing out that that the wording of Article 130 of the Civil Code was ambiguous. 159 The Union remarked, that the 'firm connection with land' may mistakenly characterise some objects as immovable property. For example, fences or roads cannot be removed or moved without substantial damage. However, they should be understood as additions or improvements to the immovable property, rather than immovable property. The Parliament, however, determined that the practice of application of Article 130 in its present form shows that this ambiguity is not sufficient enough to require an immediate change. Therefore, at this time, no further criteria regarding 'firm connection with the land' or 'substantial damage to the purpose' were introduced. The definition of the immovable property remains the same. 160

Some other changes, however, were introduced by the Russian Parliament in 2013: a new concept of 'immovable aggregate' (*nedvizhimyĭ kompleks*) was added to Article 133.1 of the Civil Code. It is understood as totality of buildings and other things united by the sole purpose and connected inseparably physically or technologically, or located

<sup>&</sup>lt;sup>157</sup> ibid; also, Federal'nyĭ Zakon RF ot 21 iiulia 1997 'O Gosudarstvennoĭ Registratsii Prav na Nedvizhimoe Imushchestvo i Sdelok s Nim' (Federal Law of the RF 'On State Registration of Immovable Property and Transactions with It') of 21 July 1997 no 122- Φ3..

<sup>&</sup>lt;sup>158</sup> Russian Civil Code art 130.

<sup>&</sup>lt;sup>159</sup> RSPP, 'Zamechaniia i Predlozheniia k Proektu Federal'nogo Zakona no 474538-6/3 'O Vnesenii Izmenenii v Chasti Pervuiu, Vtoruiu, Tret'iu i Chetvertuiu GK RF, a Takzhe v Otdel'nye Zakonodatel'nye Akty RF' (Russian Union of Industrialists and Entrepreneurs, 'Notes and Recommendations to the Bill No.47538-6/3 'On Introducing Changes to the Parts 1, 2, 3 and 4 of the Civil Code of the RF and Other Legislative Acts') <a href="http://media.rspp.ru/document/1/f/b/fbd85ae7eb0fd7b46fc029b58b98a1f1.pdf">http://media.rspp.ru/document/1/f/b/fbd85ae7eb0fd7b46fc029b58b98a1f1.pdf</a> accessed 15 March 2017.

<sup>&</sup>lt;sup>160</sup> Zakonoproekt no 474538-6/3 'O Vnesenii Izmeneniĭ v Chasti Pervuiu, Vtoruiu, Tret'iu i Chetvertuiu GK RF, a Takzhe v Otdel'nye Zakonodatel'nye Akty RF' (Bill no 47538-6/3, 'On Introducing Changes to Subsection 3 of Section 1 of Part 1 of the Civil Code of the Russian Federation').

on one land plot (such as a number of buildings with the sole purpose, or heating and sewerage systems, or power and communication lines). The reason for this amendment was that Russian courts categorised such complex objects in a diverging manner. This new addition clarified the issue.

In Europe, national laws of the Member States determine whether certain property is movable or immovable. For instance, in England, lex situs (the law of the place in which property is situated) determines 'whether particular property is a movable or an immovable', as explained by Russel J in Re Berchtold.161 English common law tradition features the notions of personalty and realty, which almost entirely corresponds to movable and immovable property. In most cases, the distinction is obvious: land is clearly immovable; a vehicle is clearly movable, etc. A couple of interesting points arise in connection with mortgagee's interest to land, which in English law is considered as immovable. 162 Also, the proceeds of sale of 'settled land' in England are considered immovable.163 The 'settled land' is understood as land allocated ahead of time for future generations of the family. This unique English understanding may cause some confusion. In its pure form, money is transferable and movable. However, when the money is obtained from sale of a 'settled land' or mortgage, it is immovable. Parties to international disputes need to bear this peculiarity in mind. English courts may legitimately assume jurisdiction in international cases relating to proceeds from a real estate sale. This concept is very different from the civil law approach, including that in the Russian Federation. No such provision exists in Russia, and introducing such a novel concept into the Russian understanding of real estate would be too radical and foreign to the historically formulated concept of the immovable property.

Scope of Disputes Relating to Immovable Property Subject to Exclusive Jurisdiction

As mentioned above, not all the disputes relating to immovable property located in that state should be subject to the state's exclusive jurisdiction. The mandatory jurisdiction should not extend to any disputes mentioning immovable property located in that state.

 <sup>161</sup> Re Berchtold [1923] 1 Ch 192, 199.
 162 In Re Hoyles [1911] 1 Ch 179.

<sup>&</sup>lt;sup>163</sup> In Re Cutliffe's Will Trusts [1940] Ch 565.

This concept may be demonstrated by comparing approaches taken in Europe and Russia. The European Brussels jurisdiction regime envisages exclusive jurisdiction in proceedings which have as their object rights in rem in immovable property or tenancies of immovable property. To clarify, 'actions for damages based on infringement of rights in rem or in damage to property in which rights in rem exist do not fall within the scope of [the Article]'. 164 In other words, personal claims connected in some way to land are not subject to exclusive jurisdiction by courts of a Member State where the immovable property is located. In contrast, claims that may fall under the exclusive jurisdiction relating to immovable property in Russia are understood rather broadly. 165 The range of actions relating to immovable property may include disputes over the status in rem in property or transactions connected with the property. 166 Claims may include, particularly, those for recovery of the property from unlawful possession, for elimination of violations not connected with dispossession of property, for establishment of easements (servitut), for separation of property from common possession (razdel imushchestva), for establishment of boundaries of land section (zemelnyĭ uchastok), and for release of property from seizure (osvobozhdenie ot aresta). 167 Also, such actions include any type of claims where their enforcement would entail the necessity of state registration of the occurrence, restriction, transfer or termination of rights to real estate, or would lead to making an entry in the Uniform State Register (edinyi gosudarstvennyi reestr) of rights in respect of transactions that are subject to state registration. 168

In this regard, there is a risk that the approach by Russian courts is of expansive rather than limited nature. There is a danger of excessive hegemony of the state intruding in private affairs. State mandatory jurisdiction should only be allowed in cases

<sup>&</sup>lt;sup>164</sup> Peter Schlosser (ed), Report on the Convention on the Association of the Kingdom of Denmark, Ireland and the United Kingdom of Great Britain and Northern Ireland to the Convention on jurisdiction and the enforcement of judgments in civil and commercial matters and to the Protocol on its interpretation by the Court of Justice (1979) OJ C 59/71 ('Schlosser Report') para 163.

<sup>&</sup>lt;sup>165</sup> Alexander Kopylov, 'Disputable Jurisdiction' (Спорная подсудность) (2010) 11 *EZh-Jurist* (ЭЖ-*Юрист*), 17.

<sup>&</sup>lt;sup>166</sup> Tatiana Neshataeva, 'O Voprosakh Kompetentsii Arbitrazhnykh Sudov v Rossiĭskoĭ Federatsii po Rassmotreniiu Del s Uchastiem Inostrannykh Lits' (On Issues of Competence of *Arbitrazh* Courts in the Russian Federation on Proceedings with Foreign Parties) (2004) *JURIT-Vestnik*, 88.

<sup>&</sup>lt;sup>167</sup> Postanovlenie Plenuma Vysshego Arbitrazhnogo Suda RF ot 12 oktiabria 2006 'O Nekotorykh Voprosakh Podsudnosti Del po Iskam o Pravakh na Nedvizhimoe Imushchestvo' (Resolution of the Plenum of the Supreme *Arbitrazh* Court of the RF 'On Certain Issues of Jurisdiction in Claims for the Rights for Immovable Property') of 12 October 2006 no 54, para 1.
<sup>168</sup> ibid.

directly related to – i.e. having as their object – rights *in rem.* Mandatory allocation of any types of cases mentioning immovable property to a certain forum is inconsistent with my view on jurisdiction, because it is too broad and places too much restriction on party autonomy. Cases involving rights to immovable property should be approached very carefully. In relation to the Russian court practice, the judges should limit the application of this potentially exorbitant jurisdiction rule by requiring some other reasonable connection of the claim to Russia.

### 2.1.2 Records in State and Land Registers

Closely related to the rule relating to the immovable property, there is a rule concerning state registers. The Brussels I envisages exclusive jurisdiction of the EU Member State courts in proceedings which have as their object the validity of entries in public registers, if the register is kept in the Member State. The rationale for this rule was to reflect what was already provided by internal laws of the states-signatory to the Brussels Convention 1968. As the Jenard report explained at the dawn of the uniform European jurisdiction regime, this provision would cover, in particular, 'land registers, land changes registers and commercial registers.'

Similarly, Russia establishes exclusive competence of Russian *arbitrazh* courts to hear disputes with a foreign element concerning declaration as invalid of records in state and land registers made in Russia.<sup>171</sup> State registers refer to, for example, the federal and local immovable property registers and the uniform state register of legal entities. In addition, there are numerous other state registers in Russia (of pharmaceutical products, measuring equipment, etc.). This particular exclusive jurisdiction rule does not seem to cause much controversy. Federal and local administration manage these registers; it is justified for the federal or local courts to adjudicate claims relating to making changes in the state registers. State interests in maintaining the uniformity and accuracy of these registers overweighs the opportunity for private parties to settle the claims elsewhere at their convenience.

<sup>&</sup>lt;sup>169</sup> Brussels I Recast art 24(3).

<sup>&</sup>lt;sup>170</sup> Paul Jenard (ed) 'Report on the Convention on Jurisdiction and Enforcement of Judgments in Civil and Commercial Matters' (1979) OJ C 59/1 (hereinafter, the 'Jenard Report'), 35. <sup>171</sup> CAP art 248(4).

#### 2.1.3 Patents and Trade Marks

In Europe, in proceedings concerned with the registration or validity of patents, trade marks, designs, or other similar rights required to be deposited or registered, the courts of the Member State shall have exclusive jurisdiction, where the deposit or registration has been applied for, has taken place or is deemed to have taken place. Notably, the proceedings must have as their object the registration or validity of the right for a trade mark or a patent. Simple actions for infringement or disputes relating to ownership do not fall under this rule. 173

During the review of the Brussels I Regulation, the European Commission proposed a change to this rule, adding the phrase 'irrespective of whether the issue is raised by way of an action or as a defence'. The reasoning comes from the GAT v LuK case. 174 GAT, a company established in Germany and operating in the field of motor vehicle technology, brought a suit against its competitor LuK. In a plea in objection, LuK alleged that the spring (a tool) used by GAT infringed two French patents of which LuK was the proprietor. Upon appeal, the ECJ was asked whether the application of the provision on patents is limited solely to those cases when the question of a patent's registration or validity is raised by way of an action. The ECJ decided that 'the rule of exclusive jurisdiction [...] concerns all proceedings [...] irrespective of whether the issue is raised by way of an action or a plea in objection'. The decision, thus, resolved the controversy, providing equal protection of rights of patent holders. No matter whether the issue was brought by an action or as a defence, Article 22(4) applied. To clarify this issue, the Commission decided to adapt the text of the provision in Brussels I related to the patent's validity and insert the wording 'irrespective of whether the issue is raised by way of an action or as a defence'. The European Parliament approved the new wording.

In addition, in 2013, the European Commission advanced another proposal to make further changes in the Brussels I Recast, in light of the so-called 'patent package'

172 Brussels I Recast art 24(4).

<sup>&</sup>lt;sup>173</sup> Adrian Briggs, *The Conflict of Laws* (2nd edn, Clarendon 2008) 68, referring to Case 288/82 *Duijnstee v Goderbauer* [1983] ECR 3663. Also, Lawrence Collins et al (eds) *Dicey, Morris and Collins on the Conflict of Laws* (15th edn, Sweet & Maxmell 2012) 524.

<sup>&</sup>lt;sup>174</sup> Case C-4/03 Gesellschaft fuer Antriebstechnik mbH & Co. KG v Lamellen und Kupplungsbau Beteiligungs KG (GAT v LuK) [2008] ECR I-6509.

175 ibid.

initiative. The legislative initiative outlines the background for uniform patent protection across the EU. One of the advantages of it is a 'one-stop shop' basis for obtaining patents in the EU, and immediate effect of a patent title in the EU countries. Other features of this initiative include transfer of jurisdiction from national courts to the Benelux Court of Justice and the Unified Patent Court. The European Commission's proposal aims ensure a coherent application of the Brussels jurisdiction regime, the 2012 Unified Patent Court Agreement and the 2012 Protocol to the Benelux Treaty setting up the Benelux Court of Justice. <sup>176</sup> It clarifies that within the meaning of Article 24(4) of the Brussels I Recast, the Unified Patent Court and the Benelux Court of Justice are courts that shall have jurisdiction in patents-related cases. The proposal is currently under review by the European Parliament.

Similarly to the EU, Russian *arbitrazh* courts have with exclusive competence to hear and decide international disputes connected with registration or issuance of Russian patents, and certificates to inventions, trade marks, industrial designs, utility models or registration of the rights to other results of intellectual activity that require registration or issuance of a patent or a certificate in Russia. Notably, a specialised single patent court recently started its operation in 2013 in Moscow. Based on a model of patent court in Germany, this court was established in order to 'increase the efficiency of the system of protection of intellectual property rights in Russia taking into account international standards'. The new court has exclusive jurisdiction in cases concerned with the validity of intellectual property rights as a court of first instance, except for copyright, neighbouring rights and circuit layout rights; and as a cassation court in all other intellectual property-related cases. Arbitrazh courts and courts of general jurisdiction will still assume jurisdiction in all other intellectual property rights cases.

Proposal for a Regulation of the European Parliament and of the Council amending Regulation (EU)
 No 1215/2012 on jurisdiction and the recognition and enforcement of judgments in civil and commercial matters, COM(2013) 554 final, Brussels, 26 July 2013.
 CAP art 248(3).

<sup>178 -, &#</sup>x27;GosDuma Rassmotrit Zakonoproekt o Sozdanii Patentnogo Suda' ('The Russian Duma (Parliament) Will Consider a Bill on Creation of Patent Court' (*Edinaya Rossiya News*, 26 September 2011) <a href="http://er.ru/news/2011/9/26/gosduma-rassmotrit-zakonoproekt-o-sozdanii-patentnogo-suda/">http://er.ru/news/2011/9/26/gosduma-rassmotrit-zakonoproekt-o-sozdanii-patentnogo-suda/</a> accessed 15 March 2017, quoting Pavel Krashennikov, Head of Committee of Russian Duma on Civil, Criminal, *Arbitrazh* and Procedural Law.

<sup>&</sup>lt;sup>179</sup> Pavel Savitsky, 'Protection of Product Appearance in Russia' (2013) 35 *European Intellectual Property Review* 3, 143, 149.

Since the intellectual property instruments are issued and administered by state authorities, and their validity extends over territory of particular state or polity, it is proper to adjudicate cases in state courts in that state or area. It preserves the existing structure of the intellectual property systems (which remains strictly territorial). Until the area undergoes significant changes – such as liberalisation or abolition of intellectual property rights as we know them – it is recommended that jurisdiction in claims over patents, trade marks, etc. are adjudicated at the location of registration or issuance of the particular certificate.

### 2.1.4 Claims Connected with the Enforcement of Judgments

The last category of cases that does not raise much controversy includes proceedings concerned with the enforcement of judgments. The Brussels I Recast directs such claims to the exclusive jurisdiction of the courts in a Member State where a judgment has been or is to be enforced.<sup>180</sup> The Article is 'of narrow scope'.<sup>181</sup> Russian internal law does not envisage similar rule of exclusive jurisdiction.

One may argue that the rule appears somewhat like stating the obvious. Of course, a judgment would have to be enforced where it needs to be enforced. If a judgment is due to be enforced in England, English courts shall have the jurisdiction to consider claims in relation to it. Where else would enforcement be reasonably sought? Upon further analysis of the Jenard Report, often used as guidance to the construction of the Brussels I Regulation, the meaning of the rule becomes a bit clearer. The rule relates to proceedings which can arise from recourse to force, constraint or distraint on movable or immovable property in order to ensure the effective implementation of judgments and authentic instruments. Many EU Member States have internal law provisions designating such claims to the courts at the place of enforcement. Further guidance can be found in works by Lerebours-Pigeonnière and Loussouarn, who give examples of the relevant national law in France. There, courts have exclusive jurisdiction over:

measures for enforcement which is to take place in France (preventive measures, distress levied on a tenant's chattels, writs of attachment and applications for enforcement of a foreign

<sup>180</sup> Brussels I Recast art 24(5).

<sup>&</sup>lt;sup>181</sup> Briggs and Rees (n 129) para 2.74.

<sup>182</sup> The Jenard Report (n 170).

<sup>&</sup>lt;sup>183</sup> ibid 36.

judgment); over distraint levied on immovable or movable property, and over proceedings concerned with the validity of measures for enforcement.<sup>184</sup>

From this, one may understand that the creators of the Brussels Convention 1968 included this provision<sup>185</sup> to accommodate the internal exclusive jurisdiction rules in force in France – one of the original Contracting States to the Brussels Convention. Then, the provision was adopted in the text of the Brussels I Regulation.

Another possible relevance of this rule might be connected to garnishee orders (now referred to as third party debt orders). Suppose a debt is to be recovered from a debtor having bank accounts in England and elsewhere. When a person (judgment creditor) wants to obtain a court order to garnish the debt from a bank on behalf of the debtor (garnishee or a third party), he should do so in courts of the state where the order is to be enforced. This rule is designed to prevent double liability of the bank in both of those locations to cover the debt of the debtor.

For instance, this situation was brought up in *Société Eram Shipping Company v Hong Kong and Shanghai Banking Corporation*. <sup>186</sup> In that case, a question was raised whether the English court had the power to make a garnishee order. Société Eram, a Romanian shipping company obtained a judgment from a French court against Société Oceanlink and Mr. Yoon Sei Wha Eram, resident in Hong Kong, to pay a debt. At the same time, the Hong Kong and Shanghai Banking Corporation, incorporated in Hong Kong and having a branch in London, had a debt due to the Société Oceanlink on an account situated in Hong Kong and governed by the law of Hong Kong. The debtors failed to satisfy the French judgment. Then, Société Eram applied to an English court for a garnishee order, to recover the debt, due to them from Société Oceanlink, from the third party, the bank. The court decided it was not appropriate to make an order affecting the conduct of foreigners outside of English jurisdiction. As Lord Bingham concluded, it is not acceptable for a court 'to make an order which, if made, would lack what has been legislatively stipulated to be a necessary consequence of such an order'. <sup>187</sup> By this, he meant that it is not practical to empower a court to make an order,

<sup>&</sup>lt;sup>184</sup> ibid fn 2, referring to Paul Lerebours-Pigeonnière and Yvon Loussouarn, *Droit International Prive* (Private International Law) (7th edn, Dalloz Toulouse) 9.

<sup>&</sup>lt;sup>185</sup> Brussels Convention art 16(5), later Brussels I Regulation art 22(5) and now Brussels I Recast art 24(5)

<sup>&</sup>lt;sup>186</sup> Société Eram Shipping Company Ltd v Hong Kong and Shanghai Banking Corporation Ltd [2003] UKHL 30.

<sup>&</sup>lt;sup>187</sup> ibid [26].

where it appears that making of the order will not discharge the debt according to the law applicable to the debt. Moreover, in words by Lord Hoffmann, it is generally inequitable to make the third party debt order final 'if the garnishee [third party] would have to pay the debt twice over'. For these main reasons, the application was dismissed. For the present discussion, the point of these proceedings is that a court shall not have jurisdiction in relation to suits enforcement of which shall be most certainly done elsewhere; and a debt can only be discharged by the law of the place where it is recoverable.

Similar situation occurred in *Kuwait Oil Tanker* case.<sup>189</sup> In that case, judgment creditors sought to enforce an English court judgment against money allegedly held in the judgment debtor's accounts in Switzerland and in England. The Bank argued that English court had no jurisdiction since the enforcement was sought in Switzerland pursuant to a provision identical to Article 22(5) of the Brussels I (Article 16(5) of the Lugano Convention 1988). The court upheld the *Société Eram Shipping* decision, and decided the exclusive jurisdiction belonged to the Swiss courts to make the garnishee order.

<sup>&</sup>lt;sup>188</sup> ibid [53]

<sup>189</sup> Kuwait Oil Tanker Co SAK and Another v Qabazard [2003] UKHL 31.

# 2.2 Exorbitant Exclusive Jurisdiction: Corporate Disputes and Transport Claims

In this subsection, I continue to discuss exclusive jurisdiction rules, focusing on the rules that appear excessive in light of the normative approach presented in my dissertation. They include disputes connected with corporations and decisions of their main bodies, and claims against transportation companies (in Russia).

# 2.2.1 Corporate Disputes

In particular, in Europe, in cases concerning the validity of the constitution, the nullity or the dissolution of legal persons, or the validity of the decisions of their organs, the courts of the Member States where the legal person has its seat shall have exclusive jurisdiction.<sup>190</sup> National law shall determine where the seat is located. In the UK, e.g. a corporation is deemed to have its seat there if it has been incorporated by English law, or its central management is situated in the UK.<sup>191</sup>

The rationale behind this rule is the aspiration to avoid conflicting judgments regarding the existence of corporations, and the validity of decisions of their organs 'in the interest of legal certainty'. 192 Allocating jurisdiction to courts where corporation has its seat is logical, simply because the most information can be found about the company in the state of its seat. This rule (as predicted by Jenard Report) more often than not results in the application of the traditional principle of domicile – suing at the location of the defendant. It seems logical and appropriate to dispute a corporation's construction and organisation in a state where a corporation keeps its house and carries out its main business activity.

Application of this rule may be demonstrated by *Newtherapeutics v Katz*.<sup>193</sup> In that case, the proceedings concerned the legality of actions by directors of a company incorporated under the laws of England. Actions by the defendants in breach of the duties of fidelity and good faith resulted in considerable damages sustained by the plaintiff. The court interpreted the rule of exclusive jurisdiction in the corporate disputes narrowly. The main issue was whether the directors acted negligently, and not whether

<sup>&</sup>lt;sup>190</sup> Brussels I Recast art 24(2).

<sup>&</sup>lt;sup>191</sup> Civil Jurisdiction and Judgments Act 1982, s 43; Civil Jurisdiction and Judgment Order 2001, s 43 (UK).

<sup>&</sup>lt;sup>192</sup> Jenard Report (n 170) 35.

<sup>193</sup> Newtherapeutics v Katz and Another [1990] 3 WLR 1183.

the directors acted outside of their powers. Article 22(2) would have applied, had the directors acted as an corporate body. This view was presented by the second defendant and supported by the contemporaneous academic opinion expressed by Kaye and the editors of Dicey's Conflict of Laws. 194 Overall, the case presented exception to rule, showing when it should *not* apply.

The scope of rule was further defined in an interesting debate between a global banking institution JP Morgan and a German public institution Berliner Verkehrsbetriebe (BVG). <sup>195</sup> JP Morgan requested that BVG paid the money under a credit swap agreement. The agreement contained a choice of English law and jurisdiction. The defendant argued that the English court had no jurisdiction because the proceedings had as their object the validity of the decision of the organ of a legal person, and, pursuant to rule in the Brussels I Regulation, Germany would be appropriate forum to decide the claim. The English court retained jurisdiction because the proceedings did not principally concern with issue falling under the scope of rule, i.e. the subject matter was the claim by JP Morgan to enforce a commercial agreement.

BVG lodged parallel proceedings in Germany. The *Kammergericht* Berlin (Berlin Appeal Court) asked the ECJ whether the German court had jurisdiction under the Brussels jurisdiction regime because the dispute involved, *inter alia*, the issue of validity of decisions made by the organs of a company whose seat was in Germany. The ECJ ruled that Article 22(2) should not extend to proceedings in which a company raised an objection because the decision of corporate bodies was supposedly invalid on account of infringement of company statutes. <sup>196</sup> Thus, the ECJ drew narrow limits of the rule. Both the English proceedings and the ECJ decision led to the same conclusion. The underlying objective of exclusive jurisdiction rule pursuant to rule constitutes avoiding the risk of conflicting decisions.

<sup>&</sup>lt;sup>194</sup> Kaye (n 86) and Lawrence Collins et al (eds) *Dicey & Morris: the Conflict of Laws* (11th edn, Sweet & Maxmell 1987) 366.

<sup>&</sup>lt;sup>195</sup> JP Morgan Chase Bank NA and another v Berliner Verkehrsbetriebe (BVG) [2009] EWHC 1627 (Comm).

<sup>&</sup>lt;sup>196</sup> Case C-144/10 Berliner Verkehrsbetriebe (BVG), Anstalt des offentlichen Rechts v JP Morgan Chase Bank NA, Frankfurt Branch [2011] ECR I-3961.

A similar rationale applied in *Hassett v South Eastern Health Board*<sup>197</sup> and *Calyon v Swidnik*. <sup>198</sup> The first case concerned the manner of exercising power by a company pursuant to the company's articles of association. The dispute did not constitute an instance of validity of a decision of corporate body. The second case also confirmed that the rule should be read 'narrowly' and 'by reference to its central objective which is one of centralising jurisdiction in order to avoid conflicting judgments being given as regards the existence of a company or validity of decisions of its organs'. <sup>199</sup>

The rule on exclusive jurisdiction in corporate disputes must be given an interpretation no broader than required by its objective (avoiding the risk of conflicting decisions). Otherwise, the extensive application of the rule acquires unwarranted and excessive scope, as becomes evident in the Russian regime. In particular, Russian arbitrazh courts have exclusive competence to hear international claims connected with establishment, dissolution or registration of legal entities at the territory of the Russian Federation, and claims disputing decisions of organs of such entities.<sup>200</sup> This provision on international jurisdiction concisely mentions the matters of establishment and liquidation of legal entities and disputing the decisions of corporate bodies. However, in addition to this rule, there is also a domestic jurisdictional rule, which directs commercial claims connected with internal corporate disputes to an arbitrazh court at the location of the legal entity in question.<sup>201</sup> For the purpose of this domestic rule, the Code of Arbitrazh Procedure specifies that 'corporate disputes' mean disputes connected with establishment, management and ownership of legal entities, including those claims relating to the attribution of shares of a corporation, management of a company, complaints regarding decisions of corporate bodies, issuing of securities, and other disputes.<sup>202</sup> Therefore, this domestic jurisdictional rule covers a broad range

<sup>&</sup>lt;sup>197</sup> Case C-372/07 Hassett v South Eastern Health Board [2008] ECR I-7403.

<sup>&</sup>lt;sup>198</sup> Calyon v Wytwornia Sprzetu Komunikacynego PZL Swidnik SA [2009] 2 All ER (Comm) 603.

<sup>&</sup>lt;sup>199</sup> ibid [93].

<sup>&</sup>lt;sup>200</sup> CAP art 248(5). The wording of Article 248(5) appears to contain a technical mistake that needs to be corrected. It mentions 'establishment, liquidation and registration', and I think the legislator meant 'reorganisation' instead of 'registration'. Because 'establishment' and 'registration' are closely related terms, they could be covered by a single word 'establishment'. Furthermore, while establishment, reorganisation and liquidation concepts represent stages in life of a corporate entity; registration refers to an official procedure of applying to the state organs and obtaining a certificate of state registration. Thus, 'registration' is from absolutely different 'kettle of fish'. To align Article 248(5) with general understanding of legal concepts, Russian legislators should substitute the word 'registration' with 'reorganisation'.

<sup>&</sup>lt;sup>201</sup> CAP art 38(4.1).

<sup>&</sup>lt;sup>202</sup> CAP art 225.1.

of corporate disputes, which must be subject to exclusive jurisdiction of courts at the location of the legal entity. The risk of the duality of the rule on exclusive jurisdiction in disputes connected with corporations is that courts may apply the broad 'corporate disputes' definition to international jurisdiction as well. Then, majority of corporate disputes involving Russian companies become subject to exclusive jurisdiction of Russian courts.

An example of such broad interpretation of the rule can be found in a case involving Fringilla, a Cypriot company, and Rubprominvest, a Russian corporation. A valid Cypriot court order<sup>203</sup> was unenforceable in Russia, because the Russian courts interpreted the case was subject to exclusive jurisdiction of the Russian courts.<sup>204</sup> The Cypriot decision concerned a corporate decision of a Russian company and thus infringed the 'Russian sovereignty' by adjudicating over matter subject to the Russian exclusive jurisdiction. It violated the Russian public order, by endevouring to apply Cyprus law to transactions which were to be regulated by Russian law. Unlike Europe, where validity of decisions of corporate bodies, and not the content or fairness of these decisions fall under the exclusive jurisdiction rule,<sup>205</sup> Russian courts interpreted the rule in a broader sense. Such interference with the exclusive jurisdiction of Russian courts and violation of the Russian procedural rules on jurisdiction prevented recognition and enforcement of the foreign judgment.

The case demonstrated a conflict of party autonomy to choose forum and state sovereignty principles placing limits on party autonomy. It was an example where the state intervened to protect its public order rules – a set of laws of high importance to state sovereignty. The problem is that 'public order' is so abstract, that the risk exists to classify many state laws as fundamental for such purposes. Where to draw the line? The scope of such state sovereignty interests should be very narrow. Only few

<sup>&</sup>lt;sup>203</sup> Decision of the District Court of Limassol of July 7, 2011, No. 4019/2010.

<sup>&</sup>lt;sup>204</sup> Opredelenie Arbitrazhnogo Suda Goroda Sankt-Peterburga i Leningradskoĭ Oblasti ot 22 noiabria 2011 g (Decision of the *Arbitrazh* Court of Saint Petersburg and Leningrad region) of 22 November 2011 no A56-49591/2011; Postanovlenie Federal'nogo Arbotrazhnogo Suda Severo-Zapadnogo Okruga ot 6 marta 2012 g (Decision of the Federal *Arbitrazh* Court of the Northwestern Circuit) of 6 March 2012 no A56-49591; Postanovlenie Presidiuma Vysshego Arbitrazhnogo Suda Rossiĭskoĭ Federatsii ot 23 oktiabria 2012 g (Resolution of the Presidium of the Highest *Arbitrazh* Court) of 23 October 2012 no 7805/12.

 $<sup>^{205}</sup>$  Newtherapeutics v Katz [1992] Ch 226, 228 (Knox J) and also subsequently reflected in the revised Brussels I Regulation text.

instances should fall under the exclusive jurisdiction, such as cases relating to the establishment and dissolution of corporations, and validity of decisions of their bodies. Subjecting a wide range of corporate matters relating to Russian corporations to be settled exclusively by Russian courts is excessive. To avoid the undesirable perception of Russia as a forum extending its exorbitant jurisdiction over disputes involving Russian corporations, a more careful and narrower interpretation of the rule is recommended for the Russian courts.

# 2.2.2 Claims against Transport Companies

Another excessive rule of exclusive jurisdiction in Russia concerns claims involving transport companies. In particular, suits connected with the carriage of goods and passengers, and actions against a carrier arising out of a contract for carriage of goods, passengers, or their baggage must be filed in a court at the location of the carrier in Russia.<sup>206</sup> This rule grants the carriers the convenience of being sued exclusively at their place of business. The rationale for this rule comes from the times when major (few) companies providing public transportation services were owned by the state. In some sense, those companies represented national interests. They were very important to the state economy. To streamline the potential claims against them, the legislators provided for this exclusive jurisdiction rule. However, with the societal and economic development throughout the twentieth century, privatisation of the interest (shares) in these companies, the rule seems outdated. Moreover, it contradicts the fundamental principle of equality of the parties. This excessive preferential treatment of transportation corporations needs to be revised, and suits against the carriers should be filed in accordance with the general rules: either in a forum parties agree on, or at the location of a weaker party.

In this regard, an interesting case was considered by the Supreme Constitutional Court of Russia. Mr. Belyaev filed a claim against the Russian Railway Company for recovery of non-pecuniary damages. The complaint was brought at the place of residence of Mr. Belyaev, alias the consumer.<sup>207</sup> The court dismissed the claim. It

<sup>&</sup>lt;sup>206</sup> CCP arts 403(2), 30(3), CAP art 38(3).

<sup>&</sup>lt;sup>207</sup> Opredelenie Zheleznodorozhnogo Suda g Ekaterinburga Sverdlovskoĭ Oblasti ot 21 noiiabria 2003 g (Decision of the Railway Regional Court of Ekaterinburg city, Sverdlovskaia District) of 21 November 2003.

referred to the exclusive jurisdiction rule mentioned above: that claims arising out of transport contracts can only be filed at the location of the transport company. Mr. Belyaev was not happy with this provision and appealed to the Constitutional Court of the Russian Federation, arguing that this provision limited his constitutional right for effective judicial protection. He stated that this exception rendered it difficult for consumers to protect their rights in disputes with transportation companies. The Constitutional Court denied consideration of Belyaev's claim seeking the recognition of violation of his constitutional rights. It did not find the necessary grounds for the action.<sup>208</sup> In particular, the Constitutional Court noted that:

Article 30 of the Code of Civil Procedure prescribes exclusive jurisdiction for certain categories of cases, which, in itself, is designed to provide the best conditions for proper and prompt consideration of cases, specific features of which make it difficult to consider them in other places. Therefore, this rule cannot be seen as violating Mr. Belyaev's constitutional rights.<sup>209</sup>

Therefore, the Court explained that the rule works not to spite Mr. Belyaev personally, but in the view of overall administration of justice. Nevertheless, the Court clarified correlation of exclusive jurisdiction in transportation suits at the location of the carrier, and the rights of the consumer to bring claims at the place of his residence. The decision further read that the rule, if interpreted in the current legal context, does not preclude individuals from bringing claims protecting their consumer rights, at the place of their domicile or at the place of execution of the contract.<sup>210</sup> To a certain extent, the Court's interpretation of the rule was controversial. It implied prevalence of protective jurisdiction over exclusive jurisdiction. Mr. Belyaev had the right idea about the excessiveness of the Russian exclusive jurisdiction rule in favour of the carriers.

<sup>&</sup>lt;sup>208</sup> Opredelenie Konstitutsionnogo Suda RF ot 20 iiunia 200 g no 170-O 'Ob Otkaze v Priniatii k Rassmotreniiu Zhaloby Grazhdanina Beliaeva Sergeya Ivanovicha na Narushenie Ego Konstitutsionnykh Prav Chast'iu Tret'eĭ Stat'I 30 Grazhdanskogo Pretsessual'nogo Kodeksa RF' (Decision of the Constitutional Court of the Russian Federation, Resolution of 20 June 2006 no 170-O 'On Denial of Acceptance for Consideration of Claim by Belyaev Sergey Ivanovich about Violation of His Constitutional Rights by Article 30(3) of the Code of Civil Procedure of the Russian Federation') (2005) *Vestnik Konstitutsionnogo Suda* RF, no 6.

<sup>&</sup>lt;sup>210</sup> ibid para 2.2.

# Conclusion

In these two chapters, I aimed to determine to what extent the states need to safeguard their sovereign interests to maintain their integrity in allocation of jurisdiction in private international matters. I considered the interests of the state as a sovereign entity in the international arena. Then, I outlined the significance of home state sovereignty and continued to look for state's role in protecting the general well-being of its citizens. I have concluded that some fundamental considerations of state sovereignty and the general public interest may, in certain cases, limit party autonomy to choose a forum to settle disputes.

First, some general principles of public international law delimit jurisdiction of states. Although states should have considerably reduced sovereign powers in jurisdiction, there is still some place for certain dimensions of their sovereignty. In particular, the way states conduct foreign affairs and cooperate with other states is important to preserve for the sake of the integrity of international relations. Adjudicating certain cases are out of reach for private parties' to choose venue simply because courts shall refuse adjudicating based on the Act of state doctrine, or because of the acceptable international standards of exorbitance of jurisdiction (the *Lotus* case). In such cases, I concede to such limitations imposed by public international law that private parties have little control over.

However, where it comes to state's home sovereignty, i.e. its power on its territory, such sovereignty's role in civil jurisdiction should be revisited. I have considered the relevant interests from the perspective of the states and private actors in international law, and touched upon the academic points of controversy in private international law theory. I have determined that preservation of the state sovereignty and territorial integrity represents the most important state interest. According to this traditional approach, in both in Europe and in Russia, there is a foundational rule that individuals domiciled or resident in a state shall be sued in that state. I have argued that it should matter little for private international disputes, as adjudicating cross-border claims does not infringe the state's territory. I proposed to revise the rationale for the rule of suing at the defendant's domicile. Thus, in cases of absence of clear choice of forum by the

<sup>211</sup> Dutta (n 5) 1025.

parties, an ideal jurisdiction system would provide a fall-back rule of suing at the domicile of the defendant, but the rationale for that would be different. It would rather be based on suiting the interests of the parties (fairness to the defendant, predictability for both, practicality in general). In terms of re-conceptualising the approach to jurisdiction in civil and commercial matters, Russia presents the example of one of the most traditional outlooks on state sovereignty and territoriality in jurisdiction. Although it recognises party autonomy (as demonstrated in my earlier chapters), the overall concept of jurisdiction is still viewed in the sense of power of the state over its citizens, property located on its territory, etc. Persuading Russian legislators to reassess their approach may be the hardest.

In the second chapter of Part III, I demonstrated how the revised approach to the role of sovereignty in jurisdiction can influence the jurisdiction rules in practice. I have analysed the existing rules of a) suing at the location of the defendant in Europe and Russia and b) exclusive (mandatory) rules on jurisdiction. I have suggested that Europe is in need of a harmonised solution regarding domicile of an individual for the purpose of jurisdiction, such as one based on a person's habitual residence for a certain time. Russia also needs to adjust its understanding of residence of individual, relaxing its strict understanding of an actual place of registration. Further liberalisation of the location of legal entities in Russia is also needed.

In terms of state mandatory jurisdiction, I have emphasised the exceptional character of these rules, and the need to narrow the scope of their interpretation, especially om respect of the Russian view on exclusive jurisdiction over corporate disputes of Russian companies and jurisdiction in transport claims. Both these categories need to be revised in view of their excessive state's interference in private affairs.

# **Overall Conclusions and Recommendations**

The primary novel scholarly contribution of my thesis is re-evaluation of the set of values that should determine jurisdiction in private international law. Instead of the traditionally predominant view based on state sovereignty and territoriality, I have advocated for a system that has party autonomy at its foundation. Every legal system may interpret party autonomy in its own way, conditioned by cultural and historical predispositions (some variations of understanding were offered). Notwithstanding these differences, it can be universally accepted that party autonomy represents expression of the will and interests of the private parties. In jurisdiction, party autonomy manifests itself in agreements in jurisdiction. I argue that the general and fundamental rule of jurisdiction should be giving effect to parties' express choice of jurisdiction – by jurisdiction agreement and voluntary submission.

I have shown that autonomy represents a proper foundation for jurisdiction. I have traced the history of recognition of party autonomy in the regimes that I focus my analysis on. I have witnessed that national rules on jurisdiction have developed to enforce parties' choice of forum in domestic civil procedure long ago. It occurred in Germany, for example, because of influence of the French revolutionary awakening, recognising men as free and equal in their rights. It was also supported by the development of the enlightenment thought. In Russia, recognition of party autonomy to choose forum first developed in the commercial sphere, because there were only few commercial courts in major cities across its vast territory. To provide access to justice in commercial cases, it was allowed for parties to prorogate jurisdiction rules in favour of a local civil (non-commercial) court. Eventually, such recognition of party autonomy transpired to all civil transactions. It was further supported by the development of legal scholarship, influenced by the German and French thinkers, putting the freedom of will of the parties on the forefront. In England, with the development of the principle of autonomy in contact (in general), forum selection clauses (as terms of contract) began to be recognised in the case law. Notably, this recognition of party autonomy to choose forum first developed in arbitration and then migrated to curial agreements. In addition, enforcement of parties' choice of forum was justified by one of the main principles in the English law that party should be held to its word.

The arguments supporting my claim for party autonomy as foundation for jurisdiction included: growing recognition of party autonomy in terms of applicable law and the idea that party autonomy to choose forum facilitates better flow of international commerce. Furthermore, I have provided support of the overall shift of power to the private parties (from the state) and discussed why sovereignty no longer should be at the basis of jurisdiction in civil and commercial matters. I have provided support of the growing role of individual actors in international law, as opposed to the previously accepted theory that states and state-like formations are actors in international relations. All of these factors, taken together, suggest that it is time to re-conceptualise sovereignty as the foundation of jurisdiction and accept party autonomy as the main driving force behind the jurisdiction rules.

My argument is not monist. I have contended that party autonomy should not be absolute and cannot provide answers to all the questions. Where the choice of forum does not express a meaningful consent of both parties and abrogates the right of access to justice of some categories of weaker parties, it should be limited. Party equality plays the role of restoring the balance of interests of both parties. The principle of party equality should limit party autonomy in certain cases involving the weaker parties. The principle of equality of the parties, supported by a vast literature in civil procedure and in private law, represents one of the other main values in jurisdictional regime. It is closely connected with fairness in judicial process. Sometimes, to off-set the drastic inequality of power between the private parties, allocation of jurisdiction by parties' agreement need to be supplemented by the possibility of the weaker party to bring suit at his location. Having such a rule favorable to the weaker party may be justified by the absence of full and meaningful consent in contracts of adhesion, which usually feature non-negotiated standard jurisdiction clauses. I have shown the difference between asymmetric jurisdiction clauses – favourable to one party and not the other – in commercial sphere and in transactions involving the weaker parties. Necessity to compromise in commercial dealing may reasonably explain the willingness of the weaker party to sign a forum selection clause, as long as it is based on full and informed consent, such dealing is fair. In consumer transactions, however, clicking 'I agree' on a website can be equated, at best, to blanket assent. In such situations, to ensure the consumers' (the weaker parties') access to court, party autonomy, as the fundamental principle of an ideal jurisdiction regime, may be limited,

in view of categorical equality. State, as a fiduciary of the weaker parties, should be entrusted with enforcing such limitation, by providing accessing in state courts in certain cases to certain categories of the weaker parties in spite of the existence of forum selection clauses.

The last part of my argument is that sovereignty may further limit party autonomy, when so required to preserve the integrity of the state. I have traced the meaning of sovereignty in jurisdiction in the conflict of laws scholarship. I have shown the main problem with sovereignty to form the basis of jurisdiction: lack of account of specific private interests. However, although the globalisation, development of the open society and the new world order have facilitated a global decline of the role of the state in private international law, the future does hold some, although limited, role for the states. In order to protect state's integrity as a sovereign and uphold the interests of general will (the national public interest), I concede to limiting jurisdiction by parties' agreement by mandatory rules. Thus, rather than conceiving jurisdiction as granted by the power of the state to private parties, based on state sovereignty and power, I reverse the power to private parties, so that it is initially an entitlement of parties to choose forum and for sovereign interest of the states to come in only in exceptional cases. I have discussed the potential state interests involved: the desire to maintain territorial integrity; pursuit of maintaining integrity of its internal structure and institutions; making itself viewed as an attraction forum to settle disputes (the 'open forum' policy), and protection of general will and interests of its citizens and corporations. In some limited circumstances, justified by the overall preservation of states' internal integrity, exclusive jurisdiction rules may override other rules (in cases concerning the rights in rem, the values in state registers, etc). Such mandatory state jurisdiction rules, however, must remain exceptional and should not become exorbitant.

Therefore, I have argued that private actors (natural and legal persons) should drive and shape the order of prescribing adjudicative jurisdiction of courts in international civil and commercial matters. Party autonomy, reasonably limited by categorical equality and state sovereignty should be the values of the re-conceptualised jurisdiction regime. When following the revised hierarchy of values – starting with party autonomy with allowing certain exceptions in consideration of equality and some state sovereign interests – parties may be left with several jurisdictional options. In case of

conflict of jurisdictions, the principle of practicality can provide guidance on narrowing down the choice among competent jurisdictions. Practicality may provide additional guidance for asserting jurisdiction by a state court. It may direct to the place of the location of evidence in a tort claim connected with several jurisdictions. More importantly, it may serve as an additional weighing consideration for a court when ascertaining jurisdiction in all other cases.

In addition to the proposed re-visited mechanism of values behind civil jurisdiction, another original scholarly contribution is the comparative analysis of the existing law on civil jurisdiction in the EU and Russia. My work may be characterised as 'a view by a very well informed outsider'. The uniqueness of my perspective is confined to unity of deep understanding of the historical and cultural background of the European and Russian regimes, and the ability to criticise the rules devastatingly (nonetheless). Based on my analysis, I recommend a number of recommendations to improve the existing rules on jurisdiction in civil and commercial matters in the EU and Russia:

# Jurisdiction by Parties Agreement ex ante

First, although as a result of the recent revision of the Brussels jurisdiction regime, it was ultimately decided to exclude all arbitration-related issues from the scope of the Brussels I Recast, problems in the areas of juxtaposition of arbitration and litigation remains. To avoid continuing *West Tankers* problems, it is recommended that where litigation and arbitration intersect, a unified European approach is adopted, and it should be grounded on the prima facie recognition of the parties' will.

To further enhance the effectiveness of jurisdiction agreements in Russia, the existing strict written form needs to be relaxed, and alternative forms (facsimile, electronic communications) need to be recognised as well.

Finally, in part relating to enforcement of choice-of-court agreements in Russia, correlation of the *lis pendens* and party autonomy in jurisdiction needs to be revised. Similarly to the current European rule, a court first seised of the matter should yield to the power of the court chosen by the parties.

## Jurisdiction by Parties Agreement ex post

The rule on submission to jurisdiction is given necessary priority over other rules in the EU. However, the underlying attitude should be reformed: the overall jurisdiction of the European courts should not be based on the 'imperialism' of the EU jurisdiction regime stretching over the EU territory, but, rather, on the subjective will of individuals and companies consenting to the jurisdiction via submission (after commencement of proceedings) of the European courts.

To enhance the enforcement of private parties' autonomy, a rule on silent acceptance should be introduced into the Russian Codes of civil and *arbitrazh* procedure (or, the Unified Code of civil procedure, which is projected to combine the two codes in the next few years).

# Jurisdiction Protecting Categorical Equality

The European comprehensive rules on protective jurisdiction need to be interpreted in a narrower fashion. Currently, they stretch too far to protect the EU consumers, employees and insured persons. The protective regime should not expand beyond the EU: the power given to the EU-domiciled consumers and employees to hail certain non-EU defendants to the EU courts seems excessive.

In addition, a general suggestion for the EU protective jurisdiction is to streamline its consumer protection in jurisdiction with other areas of law dedicated to consumer protection, to ensure consistency throughout the EU policies.

Finally, the Russian protective jurisdiction in claims brought by the consumers should also be curved in its overall jealous protection of the weaker parties. The court practice currently lacks uniformity; further clarification and guidance is needed from the Russian Supreme Court in interpreting law in this area.

## Jurisdiction in Absence of Forum Selection (Tort)

Place where harmful event occurred, location of the victim (in personal injury cases), place of damage to reputation (in defamation) all represent the established and adequate places for jurisdiction in torts. Re-evaluation of reasons why courts shall adjudicate tort claims is needed both in the EU and Russia. Rather than originating from the power of the state over events happening on its territory, it should be justified from the perspective of private parties' interests. Balance of the interests of the defendant (to reasonably expect being sued at his location) and the plaintiff (to sue at his domicile to compensate for the fact of being a victim of the accident) need to be considered.

In this regard, a 'place where harmful event might occur' to the Russian rule on jurisdiction in torts should be added to account for potential torts before they occur, to coordinate with the existing rules on preventive measures.

Jurisdiction in Absence of Forum Selection (Contract)

First, giving effect to party autonomy in cases arising out of contracts with no forum selection clause means allowing for them to be filed in accordance with the default rules. In situations where such forum selection is made indirectly – by specifying the place of performance of contract – the rule of special jurisdiction at such place of performance will give effect to party autonomy.

The strict requirement of the Russian jurisdiction regime of specifying the place of performance of contract in the contract in order to allow subsequent filing at that place needs to be relaxed. Place of performance of contract can be determined from the general meaning of the contract and narrowed down from potential places in favour of the place of performance of the main obligation in question.

Jurisdiction in Absence of Forum Selection (Other)

First, across the EU, a harmonised understanding of domicile of individuals for the purpose of jurisdiction should be adopted. A definition based on the individual's habitual residence for certain time would be an optimal solution, as has been previously recommended by the Heidelberg Report.

Second, in Russia, the strict understanding of residence of individuals for the purpose of jurisdiction at the place of their *registratsiia* (state registration) should be supplemented by the substantial connection of the individual to that place. The English case law provides helpful suggestions on which factors should be taken into account when establishing the substantial connection.

In addition, the Russian understanding of the location of legal entities for the purpose of jurisdiction should be broader than the current strict definition of 'place of state registration'. It needs to be supplemented by the entity's principal place of business and place of its central management.

Limited Exclusive Jurisdiction Overriding Party Autonomy to Maintain Sovereignty

In terms of jurisdiction in proceedings which have as their object rights *in rem* in immovable property, the EU rule does not raise much concern. However, the

equivalent Russian rule is currently interpreted in the expansive, rather than limited nature. Not any claim mentioning immovable property needs to be considered at the location of the immovable property, only those which concern the rights *in rem* in immovable property. Furthermore, some ambiguities in understanding of immovable property (objects 'firmly connected with land') need to be eliminated.

Jurisdiction in claims over patents, trade marks and other intellectual property instruments should continue to be allocated at the place of their registration, unless and until the intellectual property as area of law undergoes significant changes.

The rule on exclusive jurisdiction in corporate disputes must be given a limited scope of interpretation. Only few instances should fall under this rule, such as cases relating to the establishment and dissolution of corporations, and validity of decisions of their bodies. Accordingly, the wide range of corporate matters relating to Russian corporations that are currently to be settled exclusively by Russian courts is excessive and needs to be reformed.

Another peculiar rule of exclusive jurisdiction that the Russian legislators need to abolish is exclusive jurisdiction in claims against transport companies, which are currently to be filed exclusively at the location of the carriers. The rule outlived its time; transport companies are no longer exclusively state-owned enterprises with strategic state interests. Private transport companies do not need this extra protection and preferential treatment. Claims should be filed in accordance with general rules.

In this thesis, I aimed to contribute to the existing scholarship on jurisdiction and invoke further discussion on the topic and eventual change of how we view jurisdiction in private international law. The view presented in this body of work may hold answers to the few problems remaining after the review of the Brussels I Regulation. The recommendations proposed in relation to the Russian regime may be found useful during the current review of Russia civil procedural rules.

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